Stenographic Transcript Before the

COMMITTEE ON ARMED SERVICES

UNITED STATES SENATE

TO RECEIVE TESTIMONY ON THE SITUATION IN AFGHANISTAN

Thursday, February 12, 2015

Washington, D.C.

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| 1 | HEARING TO RECEIVE TESTIMONY ON |
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| 4 | Thursday, February 12, 2015 |
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| 6 | U.S. Senate |
| 7 | Committee on Armed Services |
| 8 | Washington, D.C. |
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| 10 | The committee met, pursuant to notice, at 9:33 a.m. in |
| 11 | Room SD-G50, Dirksen Senate Office Building, Hon. John |
| 12 | McCain, chairman of the committee, presiding. |
| 13 | Committee Members Present: Senators McCain |
| 14 | [presiding], Inhofe, Sessions, Wicker, Ayotte, Fischer, |
| 15 | Cotton, Rounds, Ernst, Tillis, Sullivan, Lee, Graham, Reed, |
| 16 | Nelson, McCaskill, Manchin, Shaheen, Gillibrand, Blumenthal, |
| 17 | Donnelly, Hirono, Kaine, King, and Heinrich. |
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- 1 OPENING STATEMENT OF HON. JOHN McCAIN, U.S. SENATOR
- 2 FROM ARIZONA
- 3 Chairman McCain: Good morning. The committee meets
- 4 today to receive testimony on Afghanistan.
- 5 And I want to thank General Campbell, the Commander of
- 6 the Resolute Support Mission in U.S. Forces-Afghanistan, for
- 7 appearing before us today about security conditions on the
- 8 ground, the development of the Afghan National Security
- 9 Forces, and the way forward.
- 10 General, we've been blessed by a series of great
- 11 military leaders of our forces and allied forces in
- 12 Afghanistan, and you are a worthy successor to those
- 13 outstanding leaders, in my view.
- 14 According to a recent media report, the troop drawdown
- in Afghanistan is now, quote, "under White House review."
- 16 But, as the White House deliberates, the current plan is set
- 17 to reduce the number of U.S. troops in Afghanistan to about
- 18 5,500, beginning in the middle of this year's fighting
- 19 season. The plan was first announced by President Obama in
- 20 May of 2014, before it was known that the Afghan
- 21 presidential transition would require almost 6 months to
- 22 conclude, before the appearance of ISIS on the Afghan
- 23 battlefield, and before Pakistan military operations sent
- 24 200,000 refugees from North Waziristan into Afghanistan.
- 25 These unforeseen circumstances illustrate the major

- 1 liabilities of a calendar-based approach, and highlight the
- 2 need for a conditions-based approach.
- 3 Like our national military strategy written in 2012,
- 4 President Obama's calendar-based troop drawdown planned for
- 5 Afghanistan no longer accurately reflects the facts and
- 6 conditions on the ground. And, like the President's policy
- 7 against ISIL, the President's Afghanistan policy wreaks of
- 8 strategic disconnect, providing a list of goals or
- 9 preferences, but precluding the means necessary to achieve
- 10 them. Perhaps it is time for the President to exercise
- 11 strategic patience, not in the sense that he has used the
- 12 phrase, but as our witnesses yesterday unanimously agreed.
- 13 Former U.S. Ambassador to Afghanistan, James Cunningham,
- 14 having just served in Kabul, and left in December, said,
- 15 quote, "I think that, under the circumstances, the timeline
- 16 is probably too short and the rate of withdrawal is too
- 17 steep."
- 18 Former Ambassador to both Iraq and Afghanistan, Ryan
- 19 Crocker, said, "I hope we will take the right decisions on
- 20 force levels, going forward, based on conditions, not on
- 21 calendars."
- 22 Former Commander of Special Operations Command and the
- 23 first Navy SEAL to achieve the rank of four stars, Admiral
- 24 Eric Olson, said, "Actual war is too dynamic to accommodate
- 25 fixed models, so I would urge strategic and operational

- 1 flexibility as we move forward in Afghanistan. At a force
- 2 size of 5,500, our presence in Afghanistan will essentially
- 3 be reduced to Kabul. Presently, in only one location, one
- 4 that retreats from the north, east and south of Afghanistan,
- 5 we'll relinquish Mazar-e Sharif to the drug runners, yield
- 6 Herat to Iranian influence, and abandon Kandahar to the
- 7 Taliban. The lack of presence creates a vacuum, and we've
- 8 seen what fills that vacuum in Syria and Iraq. The
- 9 ungoverned spaces will allow terrorists to foment the same
- 10 disaster in Afghanistan as we have seen in Iraq: growing
- 11 instability, terrorist safe havens, and direct threats to
- 12 the United States."
- 13 I think our former national counterterrorism director,
- 14 Michael Leiter, put it -- into perspective how we should
- 15 look at Afghanistan. I quote, "Should the American people
- 16 think this is hopeless? The last 13 years have shown us
- 17 that the counterterrorism fight and protecting the homeland
- in this region is not hopeless. We've been very successful
- 19 at stopping attacks from the region. And I would flip it
- 20 around: From a homeland security perspective, I think it is
- 21 close to hopeless to think that we can have that same
- 22 success without some ongoing presence in the region."
- 23 Reducing to a, quote, "normal embassy presence" at the
- 24 end of 2016, and announcing it to the enemy, gives
- 25 terrorists breathing room to plot against the West. As

| 1 | Ambassador Crocker put it, quote, "By fixing a date to draw |
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| 2 | down to a certain number, and then to draw down to, |
| 3 | basically, an office and an embassy, simply tells our |
| 4 | adversaries how long they have to hold out before they have |
| 5 | the field to themselves." And, by the way, I know of no man |
| 6 | more respected than Ambassador Ryan Crocker. "If we've |
| 7 | learned anything from Iraq, it should be that wars do not |
| 8 | end just because politicians say so. We cannot let the |
| 9 | Taliban, al-Qaeda, and ISIS conquer Afghanistan. Failure in |
| 10 | this manner would destabilize the region, especially by |
| 11 | undermining the security of a nuclear-armed Pakistan." |
| 12 | I want to thank General Campbell for testifying today. |
| 13 | I thank him for his leadership. I look forward to hearing |
| 14 | his assessment of conditions on the ground, development of |
| 15 | Afghan forces, and the plan for the way forward. |
| 16 | Senator Reed. |
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- 1 STATEMENT OF HON. JACK REED, U.S. SENATOR FROM RHODE
- 2 ISLAND
- 3 Senator Reed: Well, thank you very much, Mr. Chairman.
- 4 And let me join you in welcoming General Campbell.
- 5 Thank you, General, for your service to the Nation,
- 6 beginning in the 504th and continuing today.
- 7 General Campbell, since you took command of the U.S.
- 8 Forces in Afghanistan last August, Afghanistan has entered
- 9 what Ambassador Cunningham yesterday called "a pivotal
- 10 period." The emergence of a National Unity Government under
- 11 President Ghani and Dr. Abdullah has had an immediate impact
- 12 on security in Afghanistan with the signing of the Bilateral
- 13 Security Agreement and the NATO Status of Forces Agreement.
- 14 In a recent public opinion survey, two-thirds of the
- 15 Afghans polled want U.S. and coalition troops to stay to
- 16 train the Afghan Security Forces. Your challenge is to
- 17 successfully lead the U.S. and coalition effort to train,
- 18 advise, and assist Afghan Security Forces and conduct
- 19 counterterrorism operations even as U.S. and coalition
- 20 forces have drawn down to post-combat levels in Afghanistan.
- 21 We would be interested in your assessment whether you
- 22 currently have the forces you feel you need to carry out
- 23 these two missions.
- We are also seeking your best military judgment this
- 25 morning on what further reductions, if any, you would

| 1 | recommend for U.S. forces in Afghanistan, and under what |
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| 2 | condition. At yesterday's hearing, referring again to |
| 3 | Ambassador Crocker, he warns that the consequences of |
| 4 | disengagement can be as great or greater than the |
| 5 | consequences of engagement, our intervention in the first |
| 6 | place. I share the concern of many on this committee that |
| 7 | any future reductions in U.S. force levels in Afghanistan |
| 8 | should be based on the security conditions at the time of |
| 9 | the proposed reductions, taking into account the |
| 10 | capabilities of the Afghan Security Forces and the status of |
| 11 | the counterterrorism fight. |
| 12 | We would also be interested in your views on the full |
| 13 | range of challenges you face, including the progress of the |
| 14 | Afghan Security Forces in building key enablers, such as |
| 15 | logistics, special operations forces, intelligence, and |
| 16 | airlift, the Afghanistan/Pakistan security relationship, |
| 17 | including border coordination and counterterrorism efforts, |
| 18 | and the reports of a growing ISIS presence in Afghanistan. |
| 19 | Again, thank you, sir, for your service to the Nation. |
| 20 | Chairman McCain: General Campbell. |
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- 1 STATEMENT OF GENERAL JOHN F. CAMPBELL, USA, COMMANDER,
- 2 RESOLUTE SUPPORT MISSION, COMMANDER, UNITED STATES FORCES-
- 3 AFGHANISTAN
- 4 General Campbell: Chairman McCain, Ranking Member
- 5 Reed, and distinguished members of the committee, thank you
- 6 very much for the opportunity to appear before you today.
- 7 I'm honored to lead and represent the servicemen and
- 8 -women of the United States Forces-Afghanistan.
- 9 I'd like to begin by thanking the committee for your
- 10 steadfast support of our soldiers, our sailors, our airmen,
- 11 our marines, and our civilians. Due to your leadership and
- 12 your commitment, they're the best-trained and best-equipped
- 13 force our Nation has ever deployed. Their outstanding
- 14 performance bears testimony to your backing and the backing
- 15 of the American people.
- 16 I'd like to pay tribute to our military families, who
- 17 are the unsung heroes of the last 13-plus years of conflict.
- 18 In many ways, our frequent absences from home are harder on
- 19 them than on us. Without their love, strength, and support,
- 20 we couldn't succeed.
- 21 I'd also like to recognize the over-2200 servicemen and
- 22 -women who have been killed in action in Afghanistan, and
- 23 the over 20,000-plus who have been wounded. Each day, we
- 24 strive to bring meaning to their sacrifices. We honor their
- 25 memories and their loved ones by continuing to build a

- 1 secure and stable Afghanistan, and by protecting our own
- 2 homeland.
- Over 13 years have passed since the 9/11 attacks, and
- 4 we haven't forgotten why the -- why we first came to
- 5 Afghanistan, and why we remain. Since 2001, the
- 6 extraordinary efforts and courage of our forces have ensured
- 7 that another terrorist attack originating from Afghanistan
- 8 and directed against the U.S. homeland has not occurred.
- 9 It's been 7 months since I appeared before this
- 10 committee, and much has changed since then. Afghanistan,
- 11 the region, the enemy, and our coalition have undergone
- 12 tremendous transitions. And most of these have been
- 13 extraordinarily positive for us. I'd like to emphasize a
- 14 few of these today in order to place our current campaign in
- 15 context and to reaffirm that the conditions exist for us to
- 16 achieve our strategic objectives.
- 17 In September, Afghanistan completed the first peaceful
- 18 democratic transition in history. Although prolonged, this
- 19 transition was still a monumental achievement. It
- 20 represented the Afghans' commitment to a democratic, open
- 21 society. The difference between a new National Unity
- 22 Government and its predecessor is night and day. President
- 23 Ghani and CEO Abdullah have embraced the international
- 24 community, our coalition, and the Afghan Security Forces.
- Our partnership is strong. We now have a ratified Bilateral

- 1 Security Agreement and a NATO Status of Forces Agreement,
- 2 which grant us the necessary authorities to continue our
- 3 mission.
- 4 Dynamics within the region continue to evolve, as well.
- 5 President Ghani has made regional engagement a top priority
- 6 in order to address the shared security and economic
- 7 interests for his country. Nowhere is this more evident
- 8 than in the Pakistan-Afghan relationship. The Pakistan
- 9 Taliban's murderous attack in Peshawar on 16 December may
- 10 prove to be their 9/11 and a game-changer for our future.
- 11 Senior Pakistani officials recognize that they can no longer
- 12 make the distinction between good and bad terrorists. In
- 13 the wake of this tragedy, the blame game between both
- 14 countries has stopped.
- 15 I've witnessed, firsthand, substantive changes in the
- 16 interactions between the Afghan and Pakistan military
- 17 leadership in just the last couple of months. They're now
- 18 talking. Positive exchanges between corps commanders
- 19 recently occurred in Kandahar and Jalalabad. Last week, six
- 20 Afghan army cadets are now attending the Pakistan military
- 21 academy. And this wasn't happening before.
- 22 We're doing everything we can to promote their closer
- 23 cooperation, particularly to address extremist sanctuaries
- 24 on both sides of the border. While we must temper our
- 25 expectations, I remain optimistic that both countries are

- 1 working towards a more productive relationship.
- 2 The enemy remains in a state of flux, too. The Taliban
- 3 failed to achieve any of their stated objectives in 2014.
- 4 Constantly pressured by the ANSF, suffering from dissension
- 5 within their own ranks, and lacking popular support, they
- 6 turned to high-profile terrorist attacks, particularly
- 7 against soft targets inside of Kabul. In their desperate
- 8 attempt to remain relevant, they're failing to win over the
- 9 Afghan population. They're killing innocent civilians and
- 10 their fellow Afghans, and it's now time for them to lay down
- 11 their arms and heed President Ghani's call to rebuild an
- 12 Afghan nation.
- The possible rise of Daesh, or ISIL, is also a new
- 14 development. Thus far, we believe that the nascent Daesh
- 15 presence in Afghanistan represents more of a rebranding of a
- 16 few marginalized Taliban, but we're still taking this
- 17 potential threat, with its dangerous rhetoric and ideology,
- 18 very, very seriously. We're working closely with the ANSF
- 19 to evaluate and understand the dynamic nature of this
- 20 fledgling network.
- 21 The potential emergence of Daesh represents an
- 22 additional opportunity to bring the Afghans and the
- 23 Pakistanis together to confront this common threat, and we
- 24 will continue to engage with leaders from both countries on
- 25 ways we can collaborate to meet this challenge. We're all

- driven to prevent Daesh from establishing a meaningful
- 2 foothold in Central Asia.
- 3 U.S. Forces-Afghanistan and our coalition have
- 4 undergone tremendous changes, as well, since I assumed
- 5 command. On 1 January, U.S. Forces-Afghanistan formally
- 6 ended its combat mission, Operation Enduring Freedom, and we
- 7 commenced with our new mission, Operation Freedom Sentinel.
- 8 We've also ended all detainee operations. Simultaneously,
- 9 troops from over 40 nations, which comprise the new NATO
- 10 mission, Resolute Support, began executing their train,
- 11 advise, and assist mission in order to build the
- 12 capabilities and long-term sustainability of the ANSF.
- On 1 January, the ANSF also assumed full security
- 14 responsibilities. They're ready, and it's time. In their
- 15 second fighting season in the lead, the ANSF were challenged
- 16 and tested, but they held their own against a determined
- 17 enemy. On the battlefield, the ANSF fought tenaciously and
- 18 demonstrated their increasing capabilities. Today, the
- 19 Government of the Islamic Republic of Afghanistan remains
- 20 firmly in control of 34 potential capitals and all of its
- 21 major cities. The ANSF successfully promoted -- or
- 22 protected 8 million Afghans who courageously defied
- 23 insurgent intimidation and voted in two rounds of elections.
- 24 The ANSF's professionalism and their nonpartisanship enabled
- 25 them to remain cohesive in the face of an extended political

- 1 impasse after the elections. All portions of the Afghan
- 2 Security Forces continue to respect and obey Afghan
- 3 authority.
- 4 The ANSF Special Forces, in particular, have proven to
- 5 be the most proficient in the entire region. They're
- 6 consistently executing unilateral direct-action missions
- 7 against insurgent leaders and facilitators. They're
- 8 leveraging their own intelligence, using their own special
- 9 mission-wing helicopters to carry out long-range insertions
- 10 in low illumination. And these are pretty remarkable, a
- 11 remarkable capability for any military.
- 12 For both the ANSF and the coalition, Afghanistan
- 13 continues to be a dangerous place. Casualty rates for all
- 14 the ANSF increased in 2014, roughly 5 to 7 percent higher.
- 15 However, this must be viewed in light of the fact that their
- 16 operational tempo was four times greater in 2014 than it was
- in 2013, and that over 100,000 coalition forces were no
- 18 longer on the battlefield.
- 19 Even considering these higher casualties, the ANSF
- 20 attrition rates, which account for all losses to the force,
- 21 have not impacted combat readiness too severely. The army
- 22 and the police recruiting has not been a problem. Afghan
- 23 youths continue to join the ranks of the ANSF. Service in
- 24 the security forces is widely respected and viewed as an
- 25 honorable, patriotic profession. The Afghan National Army

- 1 remains the most trusted institution in the country and the
- 2 Afghan shield and sword of an exceptionally proud people in
- 3 a fledgling nation.
- 4 On balance, after watching the ANSF respond to a
- 5 variety of challenges over the past 6 months, I don't
- 6 believe the insurgents represent an existential threat to
- 7 the Government of Afghanistan. However, the ANSF still need
- 8 a great deal of help in developing the systems and processes
- 9 necessary to run a modern professional army and police
- 10 force. They also need sustained support in addressing their
- 11 capability gaps in aviation, intelligence, and special
- 12 operations.
- To address these gaps, our train, advise, and assist
- 14 mission and mentorship will be vital. Our advisors at the
- 15 security ministries, army corps, and police zones are now
- 16 our main effort. Although clear challenges exist, I do
- 17 believe that the ANSF capabilities or capacity and the
- 18 morale will be sufficient, backstopped by our advisory
- 19 efforts and limited enabler support. And this will provide
- 20 Afghanistan the long-term security at the end of the
- 21 Resolute Support Mission.
- 22 President Ghani recently remarked, and I quote,
- 23 "Compelled by tragedy and cemented by mutual sacrifice, the
- 24 partnership between Afghanistan, NATO, and the U.S. has
- 25 entered a new phase," end quote. I believe that we're at a

- 1 critical inflection point in our campaign. Many challenges
- 2 remain before us as the new Afghan government forms. It's
- 3 still finding its footing, and it must do so while
- 4 contending with a security threat, corruption, and economic
- 5 challenges. Yet, the myriad of changes and transitions over
- 6 the last 7 months offer us a tremendous opening.
- 7 The Ghani administration offers us an extraordinary
- 8 opportunity to develop a meaningful strategic partnership
- 9 that will stabilize Afghanistan and, in turn, offer greater
- 10 security for the region and the U.S. homeland. There's a
- 11 new spirit of cooperation in Kabul, something we didn't have
- 12 before. I firmly believe that our concurrent CT and TAA
- 13 efforts will reinforce and deepen our strategic partnership,
- 14 and shape conditions for a favorable outcome to this
- 15 conflict. And we could offer no greater tribute to the
- 16 American people, our fallen, and their loved ones than by
- 17 finishing this mission well.
- 18 If I could, I think the members have charts at your
- 19 tables, there. I'd like to just show you a couple of
- 20 statistics. I'm asked, What does progress mean? Have we
- 21 had success? Has it been worth it? I'd just offer you
- 22 these two slides that lay out 2001 and 2014. And every
- 23 measurable statistic, from roadways, cell phone usage,
- 24 schools, teachers, females in schools, literacy rate, on and
- on and on, continues to go up. The one that's quite

- 1 striking is the life expectancy, on the bottom-right, there.
- 2 2001, it was 43 years. Today, it stands at 64 years. If
- 3 you times that by about 35 million -- we haven't had a
- 4 census in a while -- that's 741 million life years of hope
- 5 that the coalition and the American people have provided to
- 6 the Afghan people.
- 7 The bottom two charts show Kabul, then and now -- 2001,
- 8 2014. Scott, if you can raise those up. And then, on the
- 9 right is present-day Kabul at night, the fifth fastest-
- 10 growing city in the world.
- 11 That's progress. That's success. And that could only
- 12 happen with the coalition and the security that is provided.
- 13 Finally, let me conclude by stating that U.S. Forces-
- 14 Afghanistan is currently involved with a winter review of
- 15 the Afghanistan campaign. This review is looking at all of
- 16 our lines of effort in Afghanistan, not just the military.
- 17 As I stated, President Ghani is a credible and effective
- 18 partner. He has asked for NATO and the United States to
- 19 provide some flexibility in our planning to account for the
- 20 fact that his government remains in transition. I have
- 21 provided options on adjusting our force posture through my
- 22 chain of command. The issue is how long we stay engaged at
- 23 the regional level in the transition year of 2015.
- Once again, I express my profound gratitude to all the
- 25 committee members for your unfailing support of our mission

| 1 | and our troops in Afghanistan. I'm humbled, and I'm | |
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| 2 | privileged to lead the men and women of their caliber ar | ıd |
| 3 | their courage. Every day, they make us all proud. | |
| 4 | I look forward to your questions. Thank you. | |
| 5 | [The prepared statement of General Campbell follows | 3:] |
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- 1 Chairman McCain: Thank you very much, General.
- In an address to the Nation on 27 May 2014, President
- 3 Obama said about Afghanistan, quote, "We will bring
- 4 America's longest war to a responsible end and then announce
- 5 calendar dates for our withdrawal. At the beginning of
- 6 2015, we'll have approximately 9,800. By the end of 2015,
- 7 we'll have reduced that presence by roughly half, and we
- 8 will have consolidated our troops in Kabul and on Bagram.
- 9 We will have consolidated our troops in Kabul and on Bagram.
- 10 One year later, by the end of 2016, our military will drawn
- 11 down to a normal embassy presence in Kabul, with a security
- 12 assistance component" -- and I'm not making this part of his
- 13 statement up -- "just as we've done in Iraq."
- General, we are worried about it being "just as we've
- 15 done in Iraq."
- 16 So, I guess the fundamental question I have for you, in
- 17 light of the fact that there is a 6-month transition of the
- 18 Government of Afghanistan, ISIS is now locating there, and
- 19 other things have happened since the President made this
- 20 statement. Do you believe that our troop presence in
- 21 Afghanistan should be adjusted -- the schedule should be
- 22 adjusted, in light of ensuing events since the President
- 23 made his statement on 27 May 2014?
- General Campbell: Sir, thank you for the question.
- 25 Sir, as I mentioned in the oral statement, I have

- 1 provided options to my chain of command to take a look at,
- 2 as we do this winter update, for additional options --
- 3 Chairman McCain: You've provided those options. Do
- 4 you favor those options?
- 5 General Campbell: Sir, absolutely.
- 6 Chairman McCain: I thank you.
- 7 If the -- are you worried about a lack of U.S. military
- 8 presence in Kandahar, the spiritual home of the Taliban,
- 9 including ISR, air power capability, and advisors there?
- 10 General Campbell: Sir, currently, with the forces that
- 11 we have in Kandahar, I'm comfortable where we are through
- 12 2015. They provide us the opportunity to continue to do our
- 13 mission of train, advise, and assist down in Kandahar.
- 14 That's what the 205th Corps, with the police, with the
- 15 special operating forces, and with the air force. And we
- 16 have the requisite ISR to be able to continue that mission
- 17 through 2015.
- 18 Chairman McCain: Those options that you've provided to
- 19 the President, does that mean that we will -- the options
- 20 that you support would not draw down to a "normal embassy
- 21 presence in Kabul"?
- 22 General Campbell: Sir, the options I presented to my
- 23 chain of command were several options that laid out -- to
- 24 make sure that we can continue with our mission of TAA. I'm
- 25 particularly concerned about the summer 2015. The Afghans

- 1 -- the is the very first fighting season completely on their
- own. They've had the lead for 2 years. They've done quite
- 3 well. But, this is the first one at the current force
- 4 levels that we're at. As you mentioned up front, the
- 5 current plan brings it down to Kabul-centric by the end of
- 6 2015. And, as we look at that -- again, we've -- we're
- 7 asking -- President Ghani has asked for some flexibility,
- 8 and, in my options, I think I provide some options both for
- 9 President Ghani and for my senior leadership here to take a
- 10 look at, that would allow us the flexibility to continue to
- 11 get after the TAA mission and the CT mission.
- 12 Chairman McCain: Thank you.
- A group of us met with President Ghani over the
- 14 weekend, and he was very strong and adamant that this
- 15 current plan will put the nation in danger. And I hope that
- 16 our leadership will pay attention to him when he comes for a
- 17 visit here, I believe in March.
- 18 Senator Reed.
- 19 Senator Reed: Thank you very much, Mr. Chairman.
- Thank you, General.
- 21 You have two distinct missions. One is train, advise,
- 22 and support Afghan National Security Forces. And the other
- 23 is the counterterrorism mission. And those two missions
- 24 might have -- require different footprints, in terms of
- 25 where you've located in country. Is that being considered

- 1 by you in your recommendations to the President? I mean,
- 2 that sort of dichotomy between the two missions? And does
- 3 that shape your recommendation, in terms of what sort of
- 4 locations that you must hold? Some you might hold simply
- 5 for counterterrorism, others you might be integral to
- 6 training. Is that -- that's accurate?
- General Campbell: Sir, absolutely. You know, both
- 8 counterterrorism and train/advise/assist are complementary
- 9 missions. They complement each other to lead toward force
- 10 protection. And so, I have to take a holistic look at both
- 11 those as we provide options to the senior leadership.
- 12 Sir, I might add that we have been showing great
- 13 flexibility in the past. In the October timeframe, we came
- 14 forward for some flexibility on authorities, enablers, and
- 15 people, and the President granted some great flexibility
- 16 that enabled us to continue with the Resolute Support
- 17 Mission after 1 January.
- 18 Senator Reed: There's another aspect of the
- 19 counterterrorism, which was alluded to in -- by our panel
- 20 yesterday. That is, regional threats, not just solely
- 21 located within Afghanistan itself. Is that something you're
- 22 considering, too, in terms of recommendations to the
- 23 President?
- General Campbell: Sir, I would tell you that both U.S.
- 25 Forces-Afghanistan, Central Command, my higher headquarters,

- 1 President Ghani, as he's reached out to the region, take a
- 2 look at this regional approach all the time. As I mentioned
- 3 up front, what's different in the last 6 months is the
- 4 reachout that President Ghani's had, especially to Pakistan,
- 5 and the mil-to-mil, economic-to-economic, people-to-people,
- 6 intel-to-intel, those areas that he continues to look at
- 7 very hard. I've seen change in the attitude. I've seen
- 8 military-to-military talking together. This hasn't happened
- 9 since about 2011-2012. And that's quite good. And I think
- 10 if they continue to work that very hard and understand they
- 11 have a common enemy to face -- they have to get rid of the
- 12 sanctuary on both sides -- that that'll lead to a positive
- 13 outcome. We do look at a regional approach, yes, sir.
- 14 Senator Reed: Let me go to an area that is sometimes
- 15 not highlighted. That's the Afghan National Police.
- 16 Because the responsibility to train and also to create a
- 17 justice system is -- overlaps not only with yourself but
- 18 with many other U.S. agencies and international partners.
- 19 You've talked, I think, in general terms about the status of
- 20 the Afghan National Army, and particularly their Special
- 21 Operations Forces, but what about the police? They're
- 22 ultimately long gone, and it will be the police and the
- 23 villagers that will make sure the country is stable.
- General Campbell: Sir, absolutely. The police, about
- 25 157,000 strong, plus another 30,000 Afghan local police -- a

- 1 little bit different training than the army, a little bit
- 2 different equipped. However, they continue to do some of
- 3 the same type missions that the army has to go through.
- 4 When they work together, the army, the police, the ALP,
- 5 they're quite good. This cross -- what we call "cross-
- 6 pillar coordination" -- as I tell people, with the changes
- 7 in leadership, having confidence, holding people
- 8 accountable, working together, that the Taliban cannot
- 9 defeat them. And the Taliban don't have the D-30 howitzers,
- 10 they don't have the up-armored humvees, they don't have the
- 11 MI-17s, they don't have the intel fusion, none of that. So
- 12 --
- 13 But, the police continue to work that very hard. They
- 14 are working through a holistic review on a force
- optimization piece on the army and the police. President
- 16 Ghani and the senior leadership have looked at some changes
- 17 to the police and how they're organized and how they work
- 18 more toward the community policing piece of it. And I know
- 19 that's where they want to get to. We do advise, at the
- 20 ministerial level, MOI, and then at the senior police level.
- 21 And, sir, we'll continue to work that very hard.
- 22 Senator Reed: Finally, there are requirements that the
- 23 Government of Afghanistan has asked us to fulfill. Are
- 24 there any outstanding requests that we have to the
- 25 Government of Afghanistan that they must fulfill that will

- 1 ensure our mission is successful?
- 2 General Campbell: Sir, you're talking in terms of
- 3 troops, equipment, or --
- 4 Senator Reed: Troops, equipment, reform of the --
- 5 their systems. You know, it is a partnership, and we're
- 6 focusing on what they are asking of us. I know, under the
- 7 previous presidency, there was a long list of things we
- 8 asked, and were not particularly successful in getting. You
- 9 seem to imply, I think quite accurately, that, with
- 10 President Ghani and Dr. Abdullah, there is a new sense of
- 11 cooperation, et cetera. But, are there some significant
- issues out there that they must deal with and we must be
- 13 aware of?
- 14 General Campbell: Sir, I think both President Ghani
- 15 and Dr. Abdullah continue to work very hard, one at the
- 16 National Unity Government, they're working at the corruption
- 17 piece. We've asked them to look at that very hard. They
- 18 continue to work at that. They've embraced the
- 19 international community. Everywhere I go, every event I've
- 20 seen both Dr. Abdullah and President Ghani, first thing they
- 21 do is thank the international community, thank the American
- 22 people for their sacrifices for the last 13-plus years. You
- 23 didn't hear that before. They're working very, very hard on
- 24 being -- President Ghani is the Commander in Chief, and he's
- 25 embraced the Afghan Security Forces, both the army and the

- 1 police. You haven't seen that before. In fact, the Afghan
- 2 Security Forces were probably handcuffed the last 3 or 4
- 3 years on what they could and couldn't do. And we'd be in a
- 4 different place if President Ghani had been in position
- 5 there the last couple of years. But, I think, sir,
- 6 everything that we talk about with MOI, MOD, ask President
- 7 Ghani to take a hard look at, he absolutely gets on that.
- 8 Senator Reed: Thank you, sir.
- 9 Chairman McCain: Senator Inhofe.
- 10 Senator Inhofe: Thank you, Mr. Chairman.
- 11 And thank you, General. And thank you also for the
- 12 time that you spend with us personally on these issues.
- I -- Senator Reed brought up the thing about the --
- 14 talking about the police versus the army. Give the -- us a
- 15 general idea of the size of each. I mean, the army is much
- 16 larger than the police. But, tell me, is it a 10-to-1, or
- 17 what is it? I should know, and I don't.
- 18 General Campbell: Sir, the army is -- 352,000 is the
- 19 Afghan Security Forces; 195,000 for the Army, 157,000 for
- 20 the Afghan Police, and then there's an additional 30,000
- 21 that are the Afghan local police.
- 22 Senator Inhofe: Yeah, I understand that one. Thank
- 23 you very much.
- I took a very personal interest, back -- oh, as far
- 25 back as 2003 -- in the training of the Afghan. And one

- 1 reason is, the Oklahoma 45th played a very significant role,
- 2 not just in '03, in the early years, but also '06 and '07.
- 3 So, I spent quite a bit of time over there. I watched what
- 4 they were doing. And I was there when they opened up the
- 5 Kabul Military Training Center. And I even commented that
- 6 it reminded me, when I looked at it, as Fort Sill. It's
- 7 really state-of-the-art.
- 8 Now, you talked about Kabul. It's growing -- the
- 9 fastest-growing city and all that. How is the -- the
- 10 Training Center, is it -- remained as effective as it
- initially was, or is it growing? What's the capacity there?
- General Campbell: Sir, the KMTC continues to be a
- 13 bright spot, a training place that absolutely embraces, the
- 14 last several years, what we've put into that. But, each of
- 15 the corps have their own regional training centers, as well.
- 16 The Special Operating Forces have the equivalent of a Center
- 17 of Excellence, like we have at Fort Bragg. It's quite --
- 18 very, very good. I was out west, in Herat, here about a
- 19 week and a half ago, told the corps commander I want to go
- 20 look at his training. So, this was unannounced. He took me
- 21 out there, walked through their medical training, walked
- 22 through their marksmanship training, walked through their --
- 23 how they cleared buildings, and all of those -- again,
- 24 unannounced, just walking out there, all --
- 25 Senator Inhofe: Yeah.

- 1 General Campbell: -- Afghan-led. It was pretty
- 2 remarkable, and I came away refreshed that, you know, all of
- 3 that training that goes on, for the most part, is Afghan-led
- 4 -- had been with our help several years ago --
- 5 Senator Inhofe: Yeah.
- 6 General Campbell: -- but I feel very confident that
- 7 they continue to do that --
- 8 Senator Inhofe: Well, I have to tell you, I was really
- 9 impressed, in those early years, because I was -- as I say,
- 10 I was there because we were participating in that in a very
- 11 personal way. And then, the expressions on the faces of the
- 12 Afghans, I thought, you know, they really wanted to train,
- 13 they were very proud of the accomplishments, particularly at
- 14 the Training Center. And I never dreamed, at that time,
- 15 we'd be back here, 10-12 years later, talking about it.
- 16 Just -- this has been asked before, but for a different
- 17 reason. Let me just reflect back on what's happening right
- 18 now. We had the administration talking about 5,500, then we
- 19 had the -- President Ghani wanting us to reexamine that; and
- 20 then, just yesterday or the day before, we agreed, or the
- 21 administration talked about doing it. What concerns me is,
- 22 if we're at 10,000 now -- and we had General Mattis tell
- 23 this committee, just a few -- a short while ago, that we
- 24 should be looking at approximately a recommendation of
- 25 20,000, and you're readjusting from 10,000, are you -- is

- 1 that implying that -- somehow that we're going make an
- 2 adjustment from the 5,500, but it's not going to be up
- 3 anywhere close to what General Mattis said we needed?
- 4 General Campbell: Sir, none of the options recommend
- 5 an increase like that. Most of the options I've -- I'm
- 6 discussing with my senior leadership includes allowing more
- 7 flexibility on glide slope, allowing more flexibility on
- 8 locations.
- 9 Senator Inhofe: Yeah. Does it bother you that we're
- 10 talking publicly about all the -- what we're going to be,
- 11 when we're going to withdraw and when we're going to be
- 12 downsizing and all of that? Because, obviously, you know,
- 13 they know everything we know. Does that concern you?
- 14 General Campbell: Sir, I think General Dunford put it
- 15 best, you know, when he was -- testified last July and he
- 16 said he hoped that there would be more ambiguity here. Sir,
- 17 it's out in the open. We are where we are. We'll continue
- 18 to work that and mitigate --
- 19 Senator Inhofe: I know we are where we are, but do we
- 20 have to continue being "are where we are"? You know, I
- 21 mean, when do we go and start making our own plans,
- 22 exclusively us, looking after our own defense? Hopefully,
- 23 that time will come. I won't ask for an answer.
- The last thing I'd -- would mention. When you talk
- 25 about having to do something on the size of the force, right

- 1 now we have -- we have Afghanistan, we have Iraq, we have
- 2 Syria, Africa, and we've got problems there, Jordan, of
- 3 course, we talked about that last week, and, just yesterday,
- 4 introduced legislation to try to get more of our help in --
- 5 to our very great ally, Poroshenko and those in the Ukraine.
- 6 Now, do you look at the overall picture and talk to the rest
- 7 of them as to what our capacity is with all these things
- 8 going on? And is that factored into any recommendation
- 9 you're going to have, in terms of changing our structure in
- 10 Afghanistan?
- General Campbell: Sir, when I look at the options I
- 12 present to my senior leadership, I'm cognizant of what else
- is going on in the world and the --
- 14 Senator Inhofe: Yeah.
- 15 General Campbell: -- the requirements that the Joint
- 16 Staff and OSD have to deal with. But, I particularly focus
- 17 on Afghanistan, the impact it has there. I'm not looking at
- 18 what AFRICOM has, EUCOM --
- 19 Senator Inhofe: Sure. Appreciate it very much.
- 20 General Campbell: I provide those options, then the
- 21 Joint Staff, the OSD, will work through that.
- 22 Senator Inhofe: Yeah. But, I know that you'll be --
- 23 in making recommendations, in terms of overall force
- 24 strength and all of that, and that, I'm sure, will factor
- 25 into it.

- 1 Thank you very much.
- 2 General Campbell: Thank you, sir.
- 3 Chairman McCain: Senator Gillibrand.
- 4 Senator Gillibrand: Thank you, Mr. Chairman and
- 5 Ranking Member, for hosting this hearing. I appreciate it
- 6 very much.
- 7 General, what role -- what should the role of
- 8 Afghanistan's neighbors, particularly Pakistan, be in the
- 9 reconciliation process? Do you have concerns about the role
- 10 that Afghanistan neighbors are currently playing? And what
- 11 do you see our greatest challenges being?
- 12 General Campbell: Thank you, Senator.
- I think, you know, Afghanistan -- and President Ghani
- 14 said this several times, is that he wants to lead
- 15 reconciliation. This is an Afghan process, an Afghan-led
- 16 process. He wants to take charge of this. This is very,
- 17 very important for him. He knows it's going to take some
- 18 time. He's also reached out to Pakistan, to General Rahil,
- 19 Chief of the Army there, and said, "You know, I need some
- 20 help, here. We have to work this together." And I think
- 21 that dialogue continues to go between them.
- 22 I was in Pakistan last week, had these conversations
- 23 with General Rahil. I talked to both President Ghani and
- 24 General Rahil yesterday morning. They continue to dialogue.
- 25 Neither one of them wants to let the other one down. And I

- 1 think Pakistan, for years and years, has been an issue.
- 2 We've always said, "You can't talk about Afghanistan unless
- 3 Pakistan" --
- 4 Senator Gillibrand: Right.
- 5 General Campbell: -- "is in that equation." I think,
- 6 with General Rahil, he's moving in a different direction
- 7 than we've seen in the past. Again, I've been there four or
- 8 five times in the several months I've been on the ground
- 9 there. I met with him. I met with him and the President,
- 10 together. And I think that there's very, very good dialogue
- 11 as we move forward.
- 12 And I think General Rahil understands that he has a big
- 13 piece to play in this, and his leadership will make a
- 14 difference as he works with some of the internal issues he
- 15 has in Pakistan. If you're in Afghanistan, you think
- 16 everything bad comes out of Pakistan. If you're in
- 17 Pakistan, you think everything bad comes out of Afghanistan.
- 18 They've got to work through that piece of it together to
- 19 fight this common enemy. And I think, in the last 45 to 60
- 20 days, I've seen that more than I have ever seen before in
- 21 Afghanistan. And we have an opportunity now, if we work
- 22 very, very hard, to make this reconciliation piece a
- 23 potential reality, where it hadn't been before.
- 24 Senator Gillibrand: Are there particular challenges
- with regard to the border?

- 1 General Campbell: As far as cross-border? Well, there
- 2 always is, ma'am. I mean, it -- you know, up in the Hindu
- 3 Kush, up in Paktia, along Kunar, Nangahar, I mean, there's
- 4 nothing that says, "This is the border." And so, people
- 5 have families that live on side -- the Afghanistan side,
- 6 have families just right across the border, continues to be
- 7 that.
- 8 There is more cooperation now between the Afghan Border
- 9 Police and the Frontier Corps on the Pakistan side. Again,
- 10 about 2 weeks ago, the 201st Corps and the 203rd Corps met
- in Jalalabad and met with the 11th Corps commander, who's in
- 12 Peshawar. They talked about borders. Last week, Lieutenant
- 13 General Fazli, who is the Afghan Border Police's senior
- 14 border policeman for Afghanistan, went to Pakistan for a
- 15 week and toured different spots on the Pakistan side. So,
- 16 they continue to talk.
- 17 We're building back the coordination center that we
- 18 used to have at Tourk. That should open up very soon. Used
- 19 to have U.S., Afghan, and Pakistan, will now have Pakistan
- 20 and Afghan. I was up there probably 4 weeks ago with
- 21 General Karimi, the Chief of Army. But, this will put
- 22 Afghans and Pakistanis together in a coordination center at
- 23 a key point on the border. We'll put another one down
- 24 south, just south of Kandahar. So, we'll continue to work
- 25 that. So, I think they're working this very hard.

- 1 Senator Gillibrand: I'm very grateful for all the work
- 2 you've done to protect women's rights and to educate girls.
- 3 What are we doing now to ensure that progress on women's
- 4 rights will be protected as we transition into a more
- 5 adversary -- excuse me -- a more advisory capacity? And is
- 6 the Afghanistan Government capable of sustaining the
- 7 progress that you've made?
- 8 General Campbell: Ma'am, they work this very hard.
- 9 Thank you for the question. They work this very, very hard.
- 10 I have a gender advisor that works that with the senior
- 11 people in the Afghan government. We continue to see change
- in the number of women that join the police, that join the
- 13 army. They've -- they get some very tough goals to try to
- 14 get to over time, but they're working very hard toward that.
- 15 I think the police and MOI are doing a little bit better
- 16 than the army, but they understand how important it is.
- 17 President Ghani has made this one of his priorities.
- 18 He spoke about this to all the senior leadership in both the
- 19 MOI and the MOD, in meetings that I've been in. He's also
- 20 trying to incorporate more civilian and women into the
- 21 ministries of both MOI and MOD. Again, MOI is a little bit
- 22 better than MOD. Their goals that they have, of about 10
- 23 percent over the next several years, is going to be very,
- 24 very tough, just based on the culture. But, I think all of
- 25 them that I talk about really want to get after this, and I

- 1 think -- I do believe they're very genuine about this.
- 2 Senator Gillibrand: What's the status of terrorism
- 3 attacks specifically against schools with girls?
- 4 General Campbell: Ma'am, I don't have those
- 5 statistics. I can get those --
- 6 Senator Gillibrand: But, is it rising or falling, or
- 7 is it the same, or -- I just don't have a sense of it today.
- 8 General Campbell: Ma'am, I can tell you it's probably
- 9 about the same. Again, I think wherever there are soft
- 10 targets that the Taliban and other insurgents can go after,
- 11 they're going to try to do that. If they go to a school, if
- 12 they go inside of Kabul, it gives them more of a strategic
- impact, because the media will pick up on that, just like
- 14 they did this tragic incident in Peshawar on the 16th of
- 15 December. They hit a military-type school and killed all
- 16 those children. The Afghan people understand, you know,
- 17 that they want their kids to go to school, to continue to
- 18 have this education. But, I haven't seen a spike in those
- 19 numbers at all, ma'am.
- 20 Senator Gillibrand: Thank you.
- Thank you, Mr. Chairman.
- 22 Chairman McCain: Senator Sessions.
- 23 Senator Sessions: Thank you.
- General Campbell, thank you for your testimony and your
- 25 service.

- Just on that question, to follow up, if the Taliban are
- 2 victorious, this would be devastating, would it not, for the
- 3 rights of women in Afghanistan? They've made a great deal
- 4 of progress in recent years.
- 5 General Campbell: Sir, absolutely.
- 6 Senator Sessions: General Campbell, Ambassador
- 7 Cunningham told us yesterday, as did all the panelists, that
- 8 the rate of withdrawal is too high or too steep in
- 9 Afghanistan. I tend to agree with that. I think that's
- 10 very difficult for anybody to dispute, if you analyze it. I
- 11 believe our Congress, in a bipartisan way, is open to having
- 12 a more robust assistance to the Afghan forces. I feel it,
- in talking to my colleagues on both sides of the aisle. I
- 14 think the American people are willing to stay the course and
- 15 help in a -- not a out-front way, but in a supportive way,
- 16 more than a lot of people think, if we articulate that. I
- 17 believe it's important for the President to articulate that.
- 18 He's the Commander in Chief, and I think it's important for
- 19 you to be clear to him, and the Defense Department to be
- 20 clear, to help alter the present course we are on.
- 21 And secondly, I'm really pleased that you have gone
- 22 even further than our panelists yesterday in saying that
- 23 this is not a hopeless case. A lot of progress has been
- 24 made. We just don't want to let it slip away.
- 25 And I do not see this, in any way, that we're starting

- 1 a new war. We are been -- we are partners with Afghanistan
- 2 for 13-plus years. We've stood shoulder-to-shoulder with
- 3 them. We've lost, as you said, over 2,000 soldiers, 20,000
- 4 wounded. It needs to end successfully.
- 5 So, I just hope that somehow we don't make the mistake
- 6 that Senator McCain has so wisely warned us of, in
- 7 Afghanistan, to rush out when just a little more presence
- 8 and a little more support would be there. And I encourage
- 9 you to speak out on that. I assume that your report, from
- 10 what I hear you say, your advice, calls for a stronger
- 11 presence there.
- 12 And I -- so, I appreciate the optimism that you have.
- 13 And you've said there's a new spirit there. It does appear
- 14 that President Ghani is much more attuned with the
- 15 challenges than President Karzai was, and that a lot of
- 16 progress is made. But, I have to tell you, we've heard that
- 17 before. And we've been hearing this for a long time,
- 18 "There's a new spirit there." And I think there's truth to
- 19 it. But, isn't it true that, in a combat situation
- 20 involving, say, Iraqi or Afghani soldiers, that if just a
- 21 few U.S. forces, with communications ability, the ability to
- 22 call in air strikes, can embolden and encourage them to a
- 23 remarkable degree, and help them to be successful in a way
- 24 that, if they are out under attack and they don't have that
- 25 kind of support and confidence, they are not as effective

- 1 fighters? I've heard lower ranking -- and high ranking
- 2 officers say that's true.
- 3 General Campbell: Sir, as you know, our men and women
- 4 of our Armed Forces are incredibly gifted, they're bright,
- 5 they're intelligent. When other forces are around them,
- 6 they learn through osmosis. I mean, it's pretty incredible.
- 7 So, anytime we're around Iraq or Afghan forces, in my
- 8 experiences, they continue to get better. So --
- 9 Senator Sessions: I was talking --
- 10 General Campbell: -- I would not argue that.
- 11 Senator Sessions: -- to an experienced officer in Iraq
- 12 last week. Been there a number of times. And he said --
- General Campbell: What I --
- 14 Senator Sessions: -- the Iraqis will fight, and they
- 15 fight so much better and so much more confidently if just a
- 16 few Americans are embedded with them. It creates a
- 17 confidence that goes beyond -- way beyond the numbers. Do
- 18 you agree with that general philosophy?
- 19 General Campbell: Sir, I've spent about 19 months in
- 20 Iraq. I've sent three different tours in Afghanistan. And
- 21 I would tell you that the Afghanistan -- their fighters,
- 22 they've been fighting for 35-plus years. There's no doubt,
- 23 with the proper leadership, they will continue to fight.
- 24 The difference between Iraq and Afghanistan, what I've seen
- 25 now, is that the Afghans have a nationalist pride about

- 1 being, "I'm for Afghanistan. I'm not Sunni, I'm not Shi'a,
- 2 I'm an Afghan. And so, I'm not a Pashtun, I'm not a Tajik,
- 3 I'm an Afghan." And they have this pride, and they're very
- 4 proud that they stood firm during the political instability.
- 5 They didn't break underneath ethnic lines. With the right
- 6 leadership, they can carry the day, here, sir.
- 7 Senator Sessions: Well, we're moving to no troops
- 8 outside of the capital, it appears, to a ministerial force
- 9 and advisory -- a normal State Department relationship with
- 10 the Afghan government, soon. Less than, you know, 2 years.
- I just think that's taking a risk. And I hope that you will
- 12 make clear your view, from a military point of view. And I
- 13 think the American people will support it. I think
- 14 President Obama will listen. And I think we can have
- 15 bipartisan support, here, for a more realistic approach to
- 16 the drawdown in Afghanistan.
- 17 Thank you, Mr. Chairman.
- 18 Chairman McCain: Senator McCaskill.
- 19 Senator McCaskill: Thank you.
- Thank you, General Campbell. I really appreciated the
- 21 time we spent together yesterday going over a challenging
- 22 problem, and that is how we do the requisite oversight of
- 23 what we're doing in Afghanistan, and how, at the same time,
- 24 as we pull into the back and allow the Afghan forces to take
- 25 the lead, how you protect data that could make them more

- 1 vulnerable once they are in the lead and once we are in a --
- 2 just a supportive role. And I completely understand the
- 3 tension there.
- And I just wanted to put on the record that I think you
- 5 have worked very hard to reverse some of the confusion that
- 6 existed around the special -- Inspector General's report as
- 7 to what should and shouldn't be classified. And I know
- 8 you've taken steps to declassify a wide swath of that
- 9 information. And I think the commitment you made to me,
- 10 that we'll continue to work on what you feel strongly about,
- 11 in terms of unit data and some of the other data that could,
- 12 in fact, put people at risk if it were continued to be
- 13 unclassified. And I just want to thank you for your
- 14 attention to that. I think you understand that the
- 15 oversight is important. And I think you also are very
- 16 cognizant of the risks associated with some of that data
- 17 getting into the wrong hands. So, I appreciate your help on
- 18 that.
- 19 I want to express my sympathy for the deaths, not just
- 20 of Kayla Mueller, but of the other contractors, that have
- 21 occurred. And this has been a theme of mine for years, and
- 22 that is, How do we manage the contracting force in theater?
- 23 How do we oversee the contracting force in theater? And how
- 24 do we protect the contracting force in theater? I am
- 25 worried about that.

- We put into the -- last year's National Defense
- 2 Authorization, a prohibition against funding any projects
- 3 that we can't inspect because of security reasons. And I
- 4 want to get your take on where we are, in terms of
- 5 protection of the contracting force. I mean, we've got
- 6 contractors that are going to have to maintain some of these
- 7 systems, because Afghanistan is not ready to -- they don't
- 8 have the technical capability of maintaining some of what we
- 9 have equipped them with. Contractors are going to be a
- 10 reality in that space for a long time. And I think we need
- 11 to discuss that protection, not just force protection, but,
- 12 obviously, contractor protection.
- General Campbell: Yes, ma'am. Thank you very much for
- 14 the question.
- 15 Absolutely concur with you that force protection, both
- 16 for our servicemen and -women and our contractors or other
- 17 civilians in Afghanistan, is utmost on my mind. We do
- 18 absolutely everything we can to make sure we give them the
- 19 right resources. We provide them what we call "guardian
- 20 angels" to provide that force protection support. Without
- 21 going into our TTPs, or our techniques and tactics of
- 22 procedures of how we would do that, that could potentially
- 23 put them more at risk, I would just tell you that this is
- 24 utmost on my mind, of all the men and women, of all the
- 25 leadership. We'll continue to watch that very closely.

- I do agree that, as we downsize, we can't just say
- 2 we're taking the military out. We've got to add another
- 3 contractor in there. We've got to take a holistic look at
- 4 what the requirement actually is. And there are some places
- 5 where we'll say, you know, we're not going to put a
- 6 military, we're not going to put a contractor there, as
- 7 well. We'll just have to mitigate that a different way.
- 8 And so, we look at it very hard.
- 9 It was a very unfortunate incident, about 2 weeks ago,
- 10 with Kayla, where we did have three of our contractors
- 11 killed by an Afghan soldier. We've learned some lessons
- 12 from that. The Afghans continue to learn lessons from that,
- 13 as well. Our green-on-blue incidents have gone way, way
- 14 down. We want to continue to keep it that way. But, a lot
- of that is because of the procedures we put in place, the
- 16 procedures that the Afghans have put in place, as well, to
- 17 help vet their security forces.
- But, ma'am, we'll continue to look at that very hard.
- 19 Senator McCaskill: If you could speak briefly to --
- 20 you know, President Bush was the first one who spoke out
- 21 about the propaganda tool that GTMO represented, the
- 22 recruiting tool that it represented. It continues to be,
- 23 we're aware, a recruiting tool. Could you speak to the
- 24 issue of GTMO as it relates to what is maybe the biggest
- 25 threat we face, and that is the recruitment worldwide of

- 1 terrorists to join the fight, particularly the fight that
- 2 ISIS is conducting in a barbaric fashion that has nothing to
- 3 do with conventional warfare?
- 4 General Campbell: Thank you, ma'am.
- 5 I think there's a lot of things out there that -- a lot
- 6 of things out there that would incite people to attack
- 7 Americans already, that they're already preconceived to
- 8 attack Americans. I can't tell you how much GTMO does or
- 9 doesn't do that, or impact on their recruiting piece of it.
- 10 But, you know, my experience tells me that there are people
- 11 that want to do harm to people both in Afghanistan and back
- 12 here in the United States, and any number of things can make
- 13 them do that. But, many of them are preconceived to do
- 14 that. And we can -- what I have to do is continue to work
- 15 that hard on my force protection inside of Afghanistan, and
- 16 worry about that piece of it. I don't go out and look at
- 17 different pieces and how they recruit. I look more at the
- 18 force-protection piece inside of Afghanistan.
- 19 Senator McCaskill: That makes sense. Thank you,
- 20 General.
- 21 Chairman McCain: Senator Ayotte.
- 22 Senator Ayotte: I want to thank, General, you for your
- 23 tremendous service to the country and for your family and
- 24 for all those that serve underneath you. I think we're very
- 25 fortunate to have your leadership.

- 1 I wanted to follow up to understand, just in terms of
- 2 where we are in the current plan, and in the consequences of
- 3 it. Just so we understand, if we keep the current timeline
- 4 that was proposed by the administration, and they don't
- 5 adopt some of the options that you've proposed to them, what
- 6 does that mean, in terms of when the withdrawal would have
- 7 to start, in terms of the fighting season? So,
- 8 logistically, what would that mean for you?
- 9 General Campbell: Ma'am, I -- you know, a military guy
- 10 would never use the term "withdrawal." We -- we're going to
- 11 transition as we continue to work that piece of it.
- 12 The current state of play is, we have 9800 U.S. I have
- 13 about 12.9-, with the total NATO force. We're centered in
- 14 Kabul and Bagram. We have tactical advise-and-assist
- 15 commands in Mazar-e Sharif in the north and Herat in the
- 16 West and Kandahar in the south, Jalalabad and Gamberi in the
- 17 east, and we have several special operating camps at our --
- 18 or Special Operating Forces used inside of Kabul and other
- 19 places in the country. To be able to get down to the
- 20 numbers that we're at, we'd have to go to Kabul-centric by
- 21 the end of the year. And so, I would have to work that
- 22 glide slope.
- 23 Senator Ayotte: But, would that also require you to
- 24 move out of places during the fighting season?
- 25 General Campbell: Ma'am, part of that is physics --

- 1 Senator Ayotte: Right. Meaning logistically.
- 2 General Campbell: Yes, ma'am.
- 3 Senator Ayotte: So, that would have to be done while
- 4 you're in the middle of the fighting season.
- 5 General Campbell: Ma'am, part of that, we would de-
- 6 scope and try to mitigate that as much as we could so that
- 7 we didn't impact on the fighting season. But, just based on
- 8 physics, you'd have to come out --
- 9 Senator Ayotte: Just based on physics. That's
- 10 something that we hope the President will take into
- 11 consideration as he looks at your options. Because it's an
- 12 important matter of physics to not --
- General Campbell: Yes, ma'am.
- 14 Senator Ayotte: I mean, we wouldn't normally pick to
- 15 have to do this in the middle of a fighting season. Is that
- 16 true, General?
- General Campbell: Ma'am, we'd like to have every
- 18 opportunity to make sure we provide the right training,
- 19 advising, and assisting to the Afghans. And it's very
- 20 important, as I said up front, for this fighting season '15.
- 21 We're doing everything right now in the winter campaign to
- 22 get them ready to do that. Again, we're advising at the
- 23 ministerial level, MOI and MOD. We're advising at the
- 24 corps. We're not on combat operations every day with the
- 25 brigades. And we do advise -- train, advise, assist at the

- 1 kandak level, or the battalion level, tactical level with
- 2 the Special Operating Forces. So, it would have an impact,
- 3 but we would continue to work through that. Yes, ma'am.
- 4 Senator Ayotte: Appreciate it, General.
- 5 General, last march, you testified before the Readiness
- 6 Subcommittee, and you had called the A-10 a game changer.
- 7 And you had said, "What I think the soldiers on the ground,
- 8 both the special operators and the conventional force, would
- 9 tell you, it's a game changer. It's ugly, it's loud. But,
- 10 when it comes in and you hear the 'bvvrrr,' it just makes a
- 11 difference. And so, it would be a game changer." Do you
- 12 still believe that? And how has the A-10 performed during
- 13 the conflict in Afghanistan?
- General Campbell: Ma'am, I currently do not have any
- 15 A-10s in Afghanistan. But, in my experience, the A-10 has
- 16 been a superb close-air-support platform. The comments I
- 17 made back in March, to include the sound effects, I would
- 18 still stand by, yes, ma'am.
- 19 Senator Ayotte: Excellent.
- 20 So, you would agree, certainly with what General
- 21 Odierno has said, that the A-10 is our Nation's best close-
- 22 air-support platform.
- General Campbell: Well, ma'am, I would tell you that
- 24 the Air Force does an incredible job of providing the close-
- 25 air support that I have in Afghanistan today. They're not

- 1 doing that with A-10s today, and I -- so, I would tell you
- 2 they continue to provide me the best I can have. And I
- 3 appreciate that. And I ask, "I need this," and the Air
- 4 Force picks that platform to do that.
- 5 Senator Ayotte: Thank you.
- 6 Let me ask you about "no contracting with the enemy."
- 7 That's something -- legislation that Senator Brown and I --
- 8 Scott Brown, when he was here -- we had pushed before the
- 9 committee. And then, now it's been expanded, the
- 10 authorities, beyond Department of Defense, but also to
- 11 USAID, State Department. And how has that worked in
- 12 Afghanistan? When we -- I know that Senator McCaskill had
- 13 asked about the issue about contractors, and we -- you know,
- 14 we had money going to our enemies. We had money going to
- 15 people who were misusing our funds to work against our
- 16 interests. So, how has that and the task force to implement
- 17 that been working in Afghanistan?
- General Campbell: Ma'am, in that lane, it's been an
- 19 absolute game changer, as well. So, probably about 780-plus
- 20 different contractors since 2010, we've taken a look at and
- 21 vetted those, and only probably 100-plus have been able to
- 22 -- we've been able to contract through, based on some ties
- 23 there. It's denied insurgents probably \$9.8 billion in
- 24 money that we haven't put toward those kind of contracts,
- 25 where the enemy would have access to that. So, that's been

- 1 a game changer there. We continue to work that. Most of
- 2 that, for me, is what we call "over the horizon," so I don't
- 3 have them on the ground. But, we can work -- reach back
- 4 very quickly with that. And then, based on that success,
- 5 NATO has also adopted that methodology to work the
- 6 contracting piece.
- 7 Senator Ayotte: Thank you, General.
- 8 Chairman.
- 9 Chairman McCain: Senator Donnelly.
- 10 Senator Donnelly: Thank you, Mr. Chairman.
- 11 And, General, thank you for meeting with me yesterday.
- 12 I appreciated your time.
- And I agree that there is a need for more flexibility
- 14 to do what's needed, that we should look at the situation on
- 15 the ground and determine from that the decisions that we
- 16 make. And, when we do -- you had mentioned before, Kabul-
- 17 centric, that we might at some point -- if we found ourself
- 18 in a Kabul-centric situation. What would that do in areas
- 19 like Helmand and Nuristan, Nangahar, Kunar, if we wound up
- 20 in that situation?
- General Campbell: Sir, the plan is that, in the other
- 22 -- when we go Kabul-centric, that we would have sufficiently
- 23 worked the corps through our TAA at the corps level, that
- 24 they have the capacity to be able to sustain the fight
- 25 there, and then we would continue the TAA inside of Kabul,

- 1 at the ministry level.
- 2 Senator Donnelly: When you look at the numbers that
- 3 we'll need -- and there's -- obviously, there's no exact
- 4 number that you know. As you go, month to month, and take a
- 5 look, you determine what you need. What are your -- best
- 6 ballpark, if you were being given flexibility, where we need
- 7 to be, approximately, in 2015, '16, '17, U.S. forces?
- 8 General Campbell: Sir, again, I've provided those
- 9 options to my senior leadership. I'd rather discuss that in
- 10 a classified session, sir, if I could do that.
- 11 Senator Donnelly: That would be fine.
- 12 As you look at a Helmand, and you look at a Nuristan,
- 13 what is your definition of success in those areas, say, at
- the beginning of 2017?
- 15 General Campbell: Sir, I think definition of success
- 16 for Helmand would be that the Afghan Security Forces have
- 17 sufficiently contained the insurgency, or that the
- 18 governance and the district governors, provincial governor,
- 19 they're providing the necessary governance to the people of
- 20 that particular province. Sir, without going into great
- 21 detail, I see great work happening in Helmand today. I was
- 22 there Thursday. And again, I can discuss more in a
- 23 classified hearing with you on what we intend to do with
- 24 Helmand. But, I think that the cooperation between the
- 25 police and the army that I saw Thursday when I was in

- 1 Helmand is quite good and bodes well for the future of
- 2 Helmand.
- 3 Senator Donnelly: When you look at the Taliban and
- 4 their goals and their aims, what are the things that give
- 5 them hope, and how do we eliminate those things?
- 6 General Campbell: Sir, I think I would tell you that
- 7 even President Ghani has said probably 70 percent of the
- 8 Taliban want to come back in and get in the peace process.
- 9 They're tired of this fight. I've told you that a lot of
- 10 their leadership is disenfranchised, they're away in
- 11 sanctuary, they're not in Afghanistan. I think now, with a
- 12 new National Unity Government that almost 85 percent of the
- 13 people want in that country, there's no reason that the
- 14 Taliban can't come to the table and talk and be part of the
- 15 political process. And President Ghani has reached out to
- 16 them to be able to do that.
- 17 There's always going to be a small portion that will be
- 18 irreconcilable, that would not want to come back into a talk
- 19 like that. But, I think President Ghani, Dr. Abdullah,
- 20 continue to work this very hard. They're engaging with many
- 21 of the tribal elders and elements, different parts of the
- 22 country. They're showing them that the government can
- 23 provide to the people. And that's, I think, what the
- 24 Taliban want, to have a government that will provide what
- 25 they want to have, whether that's jobs, whether that's

- 1 medical. And I think President Ghani, the National Unity
- 2 Government, is on the way to doing that.
- 3 Senator Donnelly: Well, I want to thank you and your
- 4 whole team, because, when I was there last year, there was
- 5 real question as to -- or I shouldn't -- there was no
- 6 question from the military as to whether the Afghans were
- 7 going to hold. But, there was concern. And, from
- 8 everything we've seen, the way it was laid out, we've hit
- 9 our metrics, and more. Would you agree with where we are in
- 10 the metrics that we laid out?
- 11 General Campbell: Sir, I would. And, not these
- 12 metrics, but the metrics we work with our Afghan partners
- 13 and --
- 14 Senator Donnelly: Right.
- 15 General Campbell: -- the police and the army, from the
- 16 numbers, from the level of training -- they've taken over
- 17 all the training. Sir, I see that -- again, I've been there
- 18 three times, and this time there's just a stark difference
- 19 in the motivation, in the leadership, them understanding
- 20 that, you know, they don't have as many of the U.S. and the
- 21 coalition forces there, they have to do this on, they want
- 22 to take this on. And so, I think they continue to get
- 23 better and better.
- I've talked before about their special operating
- 25 capability. It's quite good. I've talked about four MI-17

- 1 version 5s going from Kandahar to Helmand, 125 kilometers at
- 2 night, at 3 percent illumination, going onto a very small
- 3 LZ, guys getting out the back, they have a little iPad-type
- 4 device, they're talking to a PC-12, which is Afghan flown,
- 5 that has full motion video, and they tell them there's an
- 6 insurgent, 200 meters, and they go. That's pretty
- 7 remarkable capability that they have. The rest of the --
- 8 that the Taliban ought to know about, because they don't
- 9 stand a chance with that capability. So, sir, they continue
- 10 to get better.
- 11 Senator Donnelly: And thanks for your hard work on the
- 12 Pakistan piece. I think it's absolutely critical. I know
- 13 how hard you're working on it. And, as you continue to get
- 14 that in a better and better place, I think the whole area
- 15 becomes a better and better place.
- General Campbell: Thank you.
- 17 Senator Donnelly: Thank you, sir.
- 18 Thank you, Mr. Chairman.
- 19 Chairman McCain: Senator Fischer.
- 20 Senator Fischer: Thank you, Mr. Chairman.
- 21 And thank you, General, for being here. I appreciate
- 22 your service. I appreciate your frank conversation that you
- 23 had with me yesterday in my office.
- To follow up on Senator Donnelly's comments on the
- 25 Taliban, do you think that they will make significant

- 1 movements to reassert control over certain territories? And
- 2 how important would be our CT mission there to counter that?
- 3 General Campbell: Ma'am, I think the -- again, the
- 4 Taliban are a resilient force. They have the issue -- they
- 5 have issues, but they continue to hang on in certain areas.
- 6 They do -- they have changed their approach a little bit, as
- 7 I talked about in the opening statement, inside of Kabul,
- 8 some of the remote areas outside the cities, where it's
- 9 very, very hard to have the Afghan Security Forces. They go
- 10 after soft targets, whether it's the Afghan local police
- 11 checkpoint with only two or three people on it, away from
- 12 the village, not properly equipped or trained, don't have
- 13 the right leadership. They see that, they attack that.
- 14 There's reports that they will take over a district center.
- 15 When I was there before, they would take over a
- 16 district center, and the Afghan Security Forces would not be
- 17 able to take that back. Today, as I said up front, all the
- 18 district centers are owned by the Government of Afghanistan.
- 19 If the insurgents were able to attack a district center and
- 20 take that over, the difference today is that the police and
- 21 the army would get that back in 6 hours, 7 hours, you know,
- 22 as soon as they were able to get the forces there. So,
- 23 there's no doubt they continue to work that very hard.
- Our CT capability, without going into -- in a
- 25 classified hearing -- as you know, ma'am, is the best in the

- 1 world. We continue to have brave men and women that provide
- 2 us a capability that's the number-one in the world, and we
- 3 continue to have that as one of our missions. And I can
- 4 give you more information, ma'am, if we go into a classified
- 5 piece, on that.
- 6 Senator Fischer: What does that mean for al-Qaeda? Do
- 7 you believe that they will see increased pressure?
- 8 General Campbell: Ma'am, I think that you have to
- 9 continue to keep the pressure on, on AQ. I think that, over
- 10 the last several years, in the last 4 or 5 months in
- 11 particular, that the pressure we've had on AQ has been quite
- 12 good. Part of that is based on what Pakistan has done on
- 13 the big operation they've had going on since June in North
- 14 Waziristan. It has forced people into Afghanistan. And I
- 15 think that, again, our CT capability is quite good.
- 16 Senator Fischer: Yesterday, we spoke a little bit
- 17 about the capability gaps of the Afghan forces. Do you feel
- 18 that that's going to have an adverse operational impact on
- 19 them?
- 20 General Campbell: Ma'am, I think we're going to
- 21 continue to try to work that and close that gap. You know,
- 22 the places they have gaps are hard for any army, so
- 23 logistics is hard for the U.S. Army, it's hard for the
- 24 Afghan army. We've built in programs over the last several
- 25 years now, as we kind of step back and take a look at it.

- 1 In some places, quite frankly, we've provided them too much
- 2 stuff or we've provided them a program that, you know,
- 3 they're not going to get to. And now we're going to come
- 4 back a little bit and say, "Okay, how can we adjust this,
- 5 how do we modify this, what will work best for Afghanistan?"
- 6 And that's what I'm starting to see now. And a lot of that
- 7 happens in the logistics realm. Again, very hard for us to
- 8 do that for any army, for the Afghan army and the way they
- 9 distribute equipment, very, very tough. But, we're working
- 10 that very hard. They understand how important that is, so
- 11 we'll continue to work that.
- 12 Intelligence, I see them continue to work in the
- intelligence realm very well. They're working more
- 14 together. They're in stovepipes -- MOI, MOD, their NDS or
- 15 their intel agency. Today, they have many fusion cells that
- 16 bring them together, like we've done in the past. And so, I
- 17 think that'll give them a greater capability as they move
- 18 forward.
- 19 Their close air support continues to grow. Their air
- 20 force continues to grow. And so, the train, advise, and
- 21 assist mission, staying with them here, we'll continue to
- 22 build that capability. It will allow us to be able to
- 23 continue to transition out.
- What President Ghani has told me, our most important
- 25 legacy will be the systems and processes that we provide to

- 1 Afghanistan. That's our legacy from the last 13-plus years.
- 2 Senator Fischer: Are there some missions that they
- 3 just won't be able to do?
- 4 General Campbell: Ma'am, I think there's -- I think
- 5 there are some areas that we have to continue to work with
- 6 the Afghans to make sure they have the confidence. I have
- 7 no doubt in my mind they have the capability to do all the
- 8 missions that are required in Afghanistan. But, sometimes
- 9 it's the leadership, the confidence that leadership brings
- 10 to be able to do that. They've had many people that have
- 11 been around for years and years. President Ghani just
- 12 retired 48 generals yesterday. And so, what it's doing --
- 13 and they had -- you haven't had retired of generals in 4 or
- 14 5 years in Afghanistan. When he first took over, he retired
- 15 15 generals. What that does is open it up for some of these
- 16 young, bright, energetic officers they have, the
- 17 noncommissioned officers they have in the Afghan army that
- 18 have been trained in the U.S., in the U.K., in Germany, to
- 19 assume leadership positions now. And they've been waiting
- 20 for that. And I think President Ghani is enabling them to
- 21 be able to do that. And, with this infusion of new
- 22 leadership, and then they hold them accountable, I mean, I
- 23 think, you know, leadership makes a difference, and that's
- 24 going to be a game changer, as well.
- 25 Senator Fischer: And am I correct in saying that it's

- 1 an all-volunteer army?
- 2 General Campbell: Yes, ma'am.
- 3 Senator Fischer: And that -- and with the retirement
- 4 of these generals, that should encourage more enthusiasm
- 5 within the ranks, as well, wouldn't you say?
- 6 General Campbell: Ma'am, I think they'll see that
- 7 there is hope to continue to move up. They've been stymied
- 8 a little bit the last several years. Now they see that
- 9 there is room to move. That'll continue to energize some of
- 10 the young lieutenant colonels and colonels. Again, it is a
- 11 -- a very good point -- it is an all-volunteer army, like
- 12 our Army. As I said in the opening statement, they do not
- 13 have issues with recruiting. The issues they have is --
- 14 they've only been recruiting in the winter, as opposed to 12
- 15 months in the year. And that's what we're trying to get
- 16 them to do, is recruit on a sustainable basis, the entire
- 17 year, not just during the winter timeframe. And they're
- 18 working through that now.
- 19 Senator Fischer: Thank you, sir, very much.
- Thank you, Mr. Chair.
- Chairman McCain: Senator Shaheen.
- 22 Senator Shaheen: Thank you, Mr. Chairman.
- 23 And thank you, General Campbell, both for your service
- 24 and for being here today.
- I am struck by the tables that are provided in your

- 1 testimony about both the changes in Afghan society as a
- 2 result of the last 13 years and how Afghans feel about
- 3 what's happening in the country right now. And I think most
- 4 of us, as politicians, would love to have some of these
- 5 numbers: 77 percent of Afghans express confidence in their
- 6 new government; 64 percent believe it's unlikely that the
- 7 Taliban will return to power; 55 percent believe their
- 8 country is heading in the right direction.
- 9 What -- do you have a sense of what would happen to the
- 10 way Afghans feel about the progress in their country if the
- 11 United States withdrew all of our troops and support?
- General Campbell: Ma'am, the Afghans that I talk to
- 13 continue to express their appreciation for the sacrifices of
- 14 our men and women, express their appreciation for what the
- 15 coalition, especially the United States, has provided to
- 16 them over the last 13-plus years. Again, the difference
- 17 between Iraq and Afghanistan, here, is that Afghanistan
- 18 people and the government now do not want the coalition to
- 19 leave. I think, to the average Afghan, if they see us
- 20 continue to go at that pace, that it would lower the morale,
- 21 it would give them a feeling that they were being abandoned.
- 22 But, again, I think the Afghan senior leadership
- 23 continues to tell the Afghan people, you know, "There are
- 24 ways to mitigate, we're going to continue to get better, we
- 25 appreciate the support. But, this is going to be an Afghan

- 1 fight. We've got to take this on." And so, there's a
- 2 balance there, I think. But, they absolutely do understand
- 3 the sacrifices we've provided, and there's a difference,
- 4 night and day, again, between this leadership we have today
- 5 in the senior leadership in Afghanistan and where we were
- 6 just a couple of months ago.
- 7 Senator Shaheen: You talked about the efforts of
- 8 President Ghani and CEO Abdullah to reach out to the Taliban
- 9 and to try and begin some sort of negotiations. Can you
- 10 give us any insights into how far along that is?
- General Campbell: Ma'am, I'd rather discuss that in a
- 12 classified session, if I could.
- 13 Senator Shaheen: Okay.
- And to what extent are the Taliban -- do we see signs
- 15 that they're being influenced by what's happening with ISIL
- 16 in other parts of the Middle East and the new reports that
- 17 ISIL has begun to infiltrate Taliban?
- General Campbell: Well, ma'am, the Taliban and the
- 19 ISIL are like this. You know, they have different
- 20 ideologies. They want to fight each other. And so, you do
- 21 have some Taliban that are -- feel disenfranchised from the
- 22 Taliban, potentially because Mullah Omar hasn't shown his
- 23 face for many, many years. So, they see this ISIS, or
- 24 Daesh, as another way to gain resources, as another way to
- 25 gain media attention. And so, you do have some of the

- 1 Taliban breaking off and claiming allegiance toward ISIS.
- 2 Part of that is happening in different parts of Afghanistan.
- 3 A lot of what we get is through our Afghan partners, as they
- 4 see that probably before we do. We have seen some of the
- 5 recruiting, we have seen some night letters, we have seen
- 6 some talk of it at some of the universities. It is a
- 7 concern to President Ghani, therefore a concern to me. But,
- 8 we continue to work that with our Afghan partners to make
- 9 sure that we understand where this is going inside of
- 10 Afghanistan and Pakistan.
- 11 Senator Shaheen: And do we have any sense how the
- 12 public in Afghanistan and Pakistan views ISIL?
- General Campbell: Ma'am, I think it depends on where
- 14 they are and how much they read or hear about it. If you're
- inside of Kabul, and you have access to the communications
- 16 and newspapers, radios, or TV, they're starting to get that
- 17 media blast of that in some of the outward parts of
- 18 Afghanistan where they may not have that communications,
- 19 they may not even know that that's going on. But, again, it
- 20 has come up quite a bit, here, in the last 45 to 60 days.
- 21 President Ghani has talked to the Afghan people about it,
- 22 he's talked to the Afghan Security Forces about it. I've
- 23 made it a -- what I call a PIR, Party Information
- 24 Requirement, for my forces. So, we'll continue to work hard
- 25 with our Afghan partners, here, to make sure we understand

- 1 this network.
- 2 Senator Shaheen: And a final question. You've -- most
- 3 of the discussion has been about how the National Security
- 4 Forces are doing, but can you comment on what's happening
- 5 with local police efforts and to what extent they are
- 6 professionalizing their operations?
- General Campbell: Yes, ma'am, I can talk more about
- 8 Kabul and the police. There are about 14,000 police inside
- 9 of Kabul. Because I see them on a day-to-day basis. They
- 10 continue to work hard on the training, and they continue to
- 11 work hard on trying to do more community policing. You
- 12 know, these high-profile attacks inside of Kabul. What you
- 13 did hear about in late December timeframe is an uptick. It
- 14 is very, very tough to have -- to stop one or two people
- 15 from taking a magnetic ID and sticking it on a bus, to take
- 16 two or three people and stop them from having a suicide vest
- 17 and attacking an NGO. In a city of 3.5 million, again,
- 18 very, very tough.
- 19 But, what you don't hear about are all the number of
- 20 attacks, all the number of caches, all the number of people
- 21 that have been arrested by the Afghan police inside of Kabul
- 22 that didn't result in an HPA. And what I would tell you is,
- 23 that number, compared to the number of HPAs, is quite high.
- 24 And so, I think one of the things that we can probably work
- 25 better with Afghanistan is to make sure they publicize this,

- 1 as well.
- 2 But, the police do quite well, because of their ability
- 3 to work with the Afghan people and their HUMINT networks to
- 4 get after these threats. So, ma'am, I think they continue
- 5 to progress, not only the Afghan police inside of the city,
- 6 but some of the specialties in the forensics. I've visited
- 7 one of their labs in Herat, sort of their CSI, where they do
- 8 fingerprints, where they do explosives, where they take a
- 9 look at rifle rounds that have gone off, to bring that
- 10 together. They've gotten quite good at their technology on
- 11 the forensics, and we'll continue to work that with them.
- 12 Senator Shaheen: Thank you.
- 13 Thank you very much, Mr. Chairman.
- 14 Chairman McCain: Senator Ernst.
- 15 Senator Ernst: Thank you, Mr. Chair.
- 16 General Campbell, thank you so much for joining us here
- 17 today. And I know I don't need to say anything to boost
- 18 your self-esteem or your ego, but I do want you to know,
- 19 sir, how widely respected you are amongst the men and women
- 20 that have served under your leadership. We greatly
- 21 appreciate that and thank you very much for your service to
- 22 our Nation. All of us here on the panel appreciate you
- 23 being here. And you are in a very difficult position at a
- 24 very tentative time as we move forward in this transition.
- One thing that has been of great concern to me is

- 1 ensuring that, as our United States Armed Services are
- 2 moving or transitioning -- I don't want to say "withdrawing"
- 3 -- but, as they are transitioning out of the more
- 4 leadership-type positions, that we do have the Afghan
- 5 capability to back it up. Logistics is always a great
- 6 concern of mine. And I did ask the panel yesterday some
- 7 thoughts on logistics. And a great comment that came from
- 8 Admiral Olson was that -- as it applies to the Afghan
- 9 Security Forces, is that great shooters do not make a great
- 10 army. There is a total army that needs to be out there.
- And so, I would just like to know that we do have plans
- in place, or that the Afghans are training to be logistical
- 13 supporters, as well, whether it's the medical community,
- 14 transportation, making sure that we have the maintainers for
- 15 their equipment and their weapons. Do they have those
- 16 capabilities without that United States support?
- 17 General Campbell: Thank you, Senator. Thank you for
- 18 your service, as well.
- And we do, we continue to work the logistical piece.
- 20 Again, we identify this as a gap that we would continue to
- 21 have to do TAA on for a while. Maintenance, as you know, in
- 22 the U.S. Army, we continue to have contractors. CLS, in
- 23 many places. A lot of that in the aviation realm. So, we
- 24 do have that in Afghanistan. We continue to work very hard
- 25 to build the mechanics, to build the right level of

- 1 personnel to take care of the Afghan equipment. And so,
- 2 that is moving along, but that will continue to take time,
- 3 and we have to continue to do TAA to build that capacity for
- 4 the Afghans.
- I think they'll continue to have a small portion that
- 6 will need contractors to work some of the very, very tough
- 7 pieces of equipment in the aviation realm. But, for the
- 8 most part, I do think they continue to grow that capacity.
- 9 Again, I said I went and saw some training in the
- 10 maintenance area and went into one of their maintenance
- 11 bays. They had -- probably eight Humvees are up. They had
- 12 several of the mechanics working. These were all Afghan
- 13 army men working on these vehicles. And they were doing
- 14 quite well. Their issue, quite frankly, was parts, not
- 15 getting the right parts. So, as we did a deep dive on that
- one back to Kabul and looked at the warehouses, the parts
- 17 are there. So, their issue really is how they distribute
- 18 the parts from the warehouses, get them down to the corps,
- 19 get them down to the brigades and the kandaks. So, we're
- 20 working that very, very hard.
- I went into eight warehouses inside Kabul. It was like
- 22 a Super Home Depot. They had all the things that they
- 23 needed in there, and it -- so, I told President Ghani,
- "We've got to get the corps commanders in there to take a
- 25 look at this." Once they got them in there, they talked to

- 1 the senior logisticians, "You've got to move this stuff."
- 2 You know, honestly, the culture inside of Afghanistan is to
- 3 hoard. And so, they get this in there, they hold on to it,
- 4 they don't want to get that out. But, now they've worked
- 5 that very hard, and they understand the impact it's going to
- 6 have on the fight. And so, I think the senior leadership
- 7 has moved that quite well, here, in the recent weeks. And
- 8 they're using the winter timeframe right now to make sure
- 9 that all classes of supply continue to move out to the --
- 10 where the units need it to build that readiness up for the
- 11 fighting season.
- 12 Senator Ernst: Thank you.
- As Senator McCaskill had mentioned, that -- just the
- 14 contracting piece, also, and any engagement. So, we see
- 15 that the Afghans are picking up more of the maintenance.
- 16 And I'm pleased to hear that. I have been just very
- 17 concerned about that particular piece of it.
- But, will we see a transition, then, away from American
- 19 contractors, more towards more national-type contractors
- 20 within that region? One thing that President Ghani had made
- 21 clear in his meeting with us this last weekend was that, if
- 22 there were not United States troops there, he would like to
- 23 see more U.S. contractors. Do you have a feel for if it
- 24 would be our contractors serving in nation, or would it be
- 25 more of a local force?

- 1 General Campbell: Ma'am, to give you rough figures, if
- 2 we have 30,000 -- probably 34,000 contractors; out of that,
- 3 24,000 are probably a combination of U.S. and third-country
- 4 nationals, and the other 10,000 are probably Afghan
- 5 contractors. We continue to work that number. That number
- 6 will go down guite significantly this year. And we continue
- 7 to try to make sure that we have Afghans tied into all these
- 8 so they build that, not only for jobs in Afghanistan, but
- 9 also to make sure they can sustain that over time.
- 10 Senator Ernst: Great. Thank you very much, General.
- 11 Thank you, Mr. Chair.
- 12 Chairman McCain: Senator Kaine.
- 13 Senator Kaine: Thank you, Mr. Chairman.
- 14 And thank you, General, for your great service.
- 15 Senator King and I enjoyed being with you in
- 16 Afghanistan in October, and learned a good deal. I'm
- incredibly heartened by the progress. We just have to tell
- 18 this story. This is something that Americans should be
- 19 proud of. We should thank those who have served in
- 20 Afghanistan over and over, because this progress has been
- 21 hard won, at a great cost.
- But, you know, just two items. The increase in life
- 23 expectancy of 21 years over the course of the last 14 years
- 24 is just virtually unheard of. I mean, you could look across
- 25 human history, nation to nation, you will not see a life

- 1 expectancy increase of that kind in such a short period of
- 2 time.
- 3 And the second thing I'm interested in is women in the
- 4 parliament, from zero to 28 percent in 14 years. Our first
- 5 woman came to Congress 99 years ago, Janette Rankin, 1960.
- 6 And we've gone from zero to 28 percent in 100 -- zero to 20
- 7 percent in 100 years. They've gone from zero to 28 percent
- 8 in 15 years. That's pretty impressive.
- 9 I agree with, I think, a bipartisan consensus on this
- 10 panel. We've got to maintain this progress. Everything we
- 11 do should be conditions-based, not calendar-based. I think
- 12 it's okay to have a plan, but -- you know, but then you need
- 13 to adjust it based on the reality. I know you had -- you
- 14 encouraged the White House to make some adjustments, in
- 15 terms of the authorities granted to U.S. troops during
- 16 calendar year 2015. And, after consideration, they did
- 17 grant some changes in the authorities. That's good. We've
- 18 got to have a conditions-based approach.
- 19 Personally, I think this is important for Afghanistan.
- 20 It's important because of the investment we've made. It's
- 21 also important because I think there is a powerful narrative
- 22 about the success in Afghanistan that we can apply around
- 23 the globe. And I view it as sort of a contrasting
- 24 narrative, Iraq and Afghanistan.
- 25 Iraq didn't want us to stay. We're not occupiers, and

- 1 so we didn't stay. They then ran a government of national
- disunity, where the Shi'as kicked around the Kurds and the
- 3 Sunnis. The situation in Iraq went to hell in a handbasket,
- 4 and the U.S. and others are playing a leadership role in now
- 5 trying to rescue it.
- 6 Afghans want us to stay. Seventy-seven percent of the
- 7 Afghan population, according to your statistics, think the
- 8 coalition staying and helping is a good thing. These are
- 9 people who chased the Soviet Union out of that country,
- 10 battled them to the death to chase them out. They want the
- 11 United States to stay. They want the coalition to stay.
- 12 Afghanistan's success creates a powerful argument that
- 13 the U.S. is the partner of choice in the world. We are the
- 14 partner of choice. And we're actually seeing that in some
- 15 interesting places in the world today. India, which has had
- 16 a transition of non-alignment or even tilting toward Russia,
- 17 now does more military exercises with the United States than
- 18 with any other nation. They are seeing us, whether it's
- 19 joint exercises or training or purchase of military
- 20 platforms, as a partner of choice.
- 21 I was on the phone with Admiral Gortney at NORTHCOM
- 22 yesterday. Mexico has had a military tradition of leaning a
- 23 little bit toward Russia. But, they are now viewing the
- 24 U.S. military as their partner of choice.
- I think success in Afghanistan -- and I agree with the

- 1 Chair and all this committee -- we've got to make it
- 2 conditions-based, we've got to stay and harvest the value of
- 3 the success, because, every day, we are showing that the
- 4 United States is the partner of choice.
- 5 Couple of concerns. I was first in Afghanistan in 2006
- 6 to visit my Guard men and women who were there from
- 7 Virginia. And then-Ambassador Newman said, "You've let Iraq
- 8 take your eye off the ball in Afghanistan. Iraq pulls our
- 9 attention away." When we were in Afghanistan in '01, by '02
- 10 we were in Iraq, too, and that pulled some attention away.
- 11 And, at that point in time, in '06, he was worried about the
- 12 same thing happening.
- I have been calling on Congress since June. We need to
- 14 be in this battle against ISIL, and we need to be strong in
- 15 it. And I'm going to support strong military action against
- 16 ISIL. But, I am nervous -- and I think we do need to use
- 17 history as our guide and not let the battle against ISIL
- 18 deflect any attention away from the situation in Afghanistan
- 19 and our continued need to harvest and accelerate the gains
- 20 that we've made there.
- 21 So, that's just an editorial comment. As we get into
- 22 the discussion about ISIL, I'm going to try to make sure
- 23 that we're not taking our eye off the ball in Afghanistan
- 24 and the great work you're doing.
- 25 You indicated -- I thought it was interesting that you

- 1 don't think the Taliban is now an existential threat to the
- 2 nation. We had testimony last year, I think from your
- 3 predecessor, that corruption could be an existential to the
- 4 nation, because it weakens people's belief in the
- 5 effectiveness of government, and it also can exacerbate
- 6 sectarian divisions if people think one group of people is
- 7 getting more than the other. Talk about the efforts of the
- 8 new administration to tackle corruption.
- 9 General Campbell: Sir, thank you for your question.
- 10 And I do agree that corruption is -- and President
- 11 Ghani agrees, too -- that that could change the entire
- 12 dynamic for him. So, he ran, and Dr. Abdullah ran, on the
- idea that we would have to get after corruption -- they
- 14 would have to get after corruption. One of the first things
- 15 he did was reopen the Kabul bank case and really held people
- 16 accountable there. He's taken a hard look at how they
- 17 assign senior leadership in all of the ministries, and he's
- 18 taken corruption into that. And so, I think he and Dr.
- 19 Abdullah, in everything they do, that's foremost in their
- 20 mind as they select new leadership, as they engage with new
- 21 companies, on and on, they take in the corruption to
- 22 understand how that has -- how bad that has been and how
- 23 that impacts the donor nations that they need so much for
- 24 the next several years as he continues to work on his
- 25 economy. He's told me, in private, that he's works -- he

- 1 works 20 percent security, 20 percent on the -- I'm sorry --
- 2 40 percent on security, 40 percent on the economy. And I
- 3 know, as part of that, the corruption piece comes on both
- 4 sides. But, he worked very hard to make sure that he picked
- 5 ministers that were not corrupt, didn't have bad influence.
- 6 And Dr. Abdullah did the same thing. I think they'll
- 7 continue to work that very hard.
- 8 It is of concern to all of the army and the police
- 9 senior leadership I talked to. They absolutely want to
- 10 remain apolitical, they absolutely want to make sure that
- 11 they can get anybody that is corrupt outside of their
- 12 leadership. And so, even at that level, they continue to
- 13 express their concerns and then work hard to make sure they
- 14 can do everything they can to get rid of corruption when
- 15 they see it.
- 16 Senator Kaine: Great. Thank you so much.
- 17 Thank you, Mr. Chairman.
- 18 Chairman McCain: Senator Cotton.
- 19 Senator Cotton: General Campbell, first, thank you for
- 20 your years of distinguished service and brave service to our
- 21 country. I and the people I represent are all very grateful
- 22 for all you have done.
- 23 You have a little over 10,000 troops left in
- 24 Afghanistan right now. Is that correct?
- 25 General Campbell: That is correct. I have -- the CJ

- 1 SOR, the Statement of Requirements, for the NATO mission is
- 2 about 12,900.
- 3 Senator Cotton: And most Americans who didn't serve in
- 4 the military, you know, see it and experience it through
- 5 movies, television, so forth. If you look at the recent
- 6 popular movie, "American Sniper," where the Chris Kyle
- 7 character is giving overwatch to marines going door to door
- 8 in Anbar Province, kicking down doors, that's probably what
- 9 they have in mind when they think about our operations, both
- 10 in Iraq and Afghanistan. Do you have many, or any,
- infantrymen or dismounted tankers or artillerymen conducting
- 12 those kind of operations in Afghanistan today?
- General Campbell: I have men and women that continue
- 14 to be able to provide for their own force protection. We do
- 15 not do -- we do not plan offensive combat operations at all.
- 16 But, I have to make sure that the men and women that are on
- 17 the combat outposts, the FOBs, that they have the ability to
- 18 provide for their own force protection. We do that mostly
- 19 by, with, and through our Afghan partners, but they do have
- 20 to have the ability to continue to patrol in what we call a
- 21 GDA, or Ground Defense Area, outside of those FOBs. But,
- 22 it's for force protection.
- 23 Senator Cotton: Is it fair to say that you have more
- 24 troops providing things like aerial support, intelligence,
- 25 surveillance, reconnaissance support, brigade, division,

- 1 corps-level planning support, things like that?
- 2 General Campbell: As opposed to --
- 3 Senator Cotton: As opposed to going out and conducting
- 4 dismounted or mounted combat patrols.
- 5 General Campbell: Yeah, Senator, I don't know the --
- 6 percentagewise, but I would tell you that I'm comfortable
- 7 that we have the ability to provide force protection on our
- 8 COPs and FOBs, and, at the same time, provide the requisite
- 9 expertise to do the ISR mission, that kind of thing. That
- 10 ties hand in hand with force protection. ISR is a great
- 11 force-protection enabler.
- 12 Senator Cotton: I raise the distinction between those
- 13 kind of front-line infantrymen who are doing the kind of
- 14 missions that you typically seen in Hollywood movies,
- 15 because I think it's important for the American people to
- 16 know, whether it's from people like us here or from
- 17 yourself, that a lot of the missions that our troops are
- 18 doing in Afghanistan right now truly are supporting the
- 19 Afghan Security Forces. That helps build public support for
- 20 our continued mission in Afghanistan, that this is not the
- 21 kind of war that we were fighting in Afghanistan or Iraq, a
- 22 decade ago. So, that's something of which we should all be
- 23 mindful as we're trying to marshal more public support for
- 24 this continued campaign.
- 25 Related point. If you could speak roughly, when would

- 1 you say the 2015 fighting season would end in Afghanistan?
- 2 When do the conditions in most of the country become too
- 3 harsh for our adversaries to keep fighting?
- 4 General Campbell: Well, again, I think, Senator, it
- 5 depends on the season. This past year, the winter season
- 6 has been very mild, so we haven't had a lot of snow, the
- 7 passes haven't closed down between Afghanistan and Pakistan.
- 8 And I think there's many people that would say today, in
- 9 fact, it's kind of a continuous season, and we'd -- we
- 10 wouldn't look at it as fighting season to fighting season.
- 11 But, the Afghans continue to talk in those kind of terms.
- 12 Fighting season is really tied around the weather. And so,
- 13 from about the April timeframe to the end of September
- 14 timeframe are the traditional months that I think we've seen
- increase in enemy activity and operations.
- 16 Senator Cotton: How does that impact the timing of
- 17 your decision point for whether you would recommend that we
- 18 keep the current troop levels or we are able to reduce troop
- 19 levels further? Is there a point on the calendar at which
- you can no longer wait to make a decision?
- 21 General Campbell: Senator, as I talked about earlier,
- 22 there is a point in physics when I have to start de-scoping
- 23 and retrograding equipment, downsizing facilities, to be
- 24 able to get to a number at a certain point in time. As you
- 25 know, we would call those "decision points." We've got

- 1 those laid out. I feel comfortable, where we are right now,
- 2 that I have flexibility in that plan as we move forward on
- 3 this winter review, but there will come a point in time that
- 4 I'll say, "Hey, here's a decision point. We've got to make
- 5 a decision by X."
- 6 Senator Cotton: Okay. Well, I would encourage you, as
- 7 I encouraged the Secretary of Defense nominee, to speak out,
- 8 using your best professional military judgment. I think
- 9 you'll find that there is a lot of members of this
- 10 institution, the Senate and the House of Representatives,
- 11 who would support you and support the decision of the
- 12 President to keep at least 10,000 troops in Afghanistan
- 13 until 2017 because it's in our vital national security
- 14 interests. And I know you know the risks that we face from
- 15 leaving Afghanistan too early. This is not your first rodeo
- 16 there or anywhere else. And I would say the risks are
- 17 embodied in those pictures that you have over there, of the
- 18 electricity in Kabul late at night. Those are great gains.
- 19 We should be proud of that. We should be proud of all the
- 20 efforts that our troops have put into it.
- 21 But, what I worry about is an American city that looks
- 22 like that going dark because of a terrorist attack that is
- once again launched from Afghanistan, which is the land from
- 24 which al-Qaeda attacked us on 9/11, and it is the singular
- 25 achievement in the war on terror, that we have expelled al-

- 1 Qaeda from that safe haven and they have not returned. And
- 2 it is critical to make sure they don't.
- I appreciate all of your efforts to make sure that
- 4 doesn't happen.
- 5 Chairman McCain: Senator Blumenthal.
- 6 Senator Blumenthal: Thanks, Mr. Chairman.
- 7 And I want to join my colleagues in thanking you,
- 8 General Campbell, for your extraordinary service to our
- 9 Nation over many years, and your dedicated and diligent work
- 10 in Afghanistan over a number of tours and following the very
- 11 worthwhile work done by your predecessors there.
- 12 And I want to cover some of the points that you and I
- 13 discussed a little bit yesterday, when you were kind enough
- 14 to visit my office.
- 15 First of all, on the relationship with Afghanistan,
- 16 they've been a source of the improvised explosive devices,
- 17 IEDs, that so ravaged our troops in such large numbers. And
- 18 yesterday, in the hearing that we had with Ambassador
- 19 Cunningham and Ambassador -- former Ambassador Crocker, they
- 20 indicated that -- or, I should say, more precisely,
- 21 Ambassador Cunningham indicated that IEDs continue to be a
- 22 problem in Afghanistan. In your view, do you agree with his
- 23 assessment that they are a continuing military threat to the
- 24 Afghanistan forces, as well as our own?
- 25 General Campbell: Sir, thank you for the question.

- I would tell you that I think IEDs have become the
- 2 weapon of choice, not only in Afghanistan, but throughout.
- 3 You know, any insurgency or terrorist attack will tie to
- 4 some sort of IED. So, that's something that started years
- 5 ago, has been picked up, continues to move, and it's not
- 6 only in Afghanistan, but will continue to be a threat to
- 7 both the coalition forces and the Afghan Security Forces.
- 8 We do, however, continue to work very hard at the counter-
- 9 IED capability of our Afghan forces. And again, I don't
- 10 have the -- I can get you the statistics, sir, but the
- 11 number of IEDs found, verse the number that went off on our
- 12 Afghan forces, continues to get better and better. Again,
- 13 the HUMINT and the Afghan that's been trained to be able to
- 14 detect those gets better and better. And I think that's
- 15 really noteworthy as we've gone through the last couple of
- 16 years, here.
- 17 Senator Blumenthal: Would you agree that the primary
- 18 source of those ingredients continues to be Pakistan, and
- 19 that they have done less than they could and should to stop
- 20 the flow of those bombmaking ingredients across the border?
- 21 General Campbell: Sir, I would tell you that there's
- 22 ample material inside of Afghanistan to build IEDs. There
- 23 are reports of portions of what it takes to make an IED that
- 24 have come in from Pakistan. I know that -- I've talked to
- 25 General Rahil about that, as well. They continue to work

- 1 that very hard. They have also been impacted by this threat
- 2 of IEDs on their own forces, on their own civilians. And
- 3 so, they understand they have to go after that, as well.
- 4 But, Afghanistan members, I think, would tell you that
- 5 some of the parts, some of the materials that come up, they
- 6 would believe that have come in from Pakistan, yes, sir.
- 7 Senator Blumenthal: And that perhaps is an area of
- 8 focus where the coalition forces can even impose greater
- 9 cooperation with Pakistan.
- 10 General Campbell: Sir, absolutely. And I think one of
- 11 the things that Pakistan has done for our Afghan forces -- I
- don't think it's scheduled yet, but I know that General
- 13 Rahil has reached out to General Karimi, the Chief of the
- 14 Army in Afghanistan, and offered up counter-IED training
- inside of Pakistan for the Afghan forces.
- 16 Senator Blumenthal: You and I spoke yesterday about
- 17 the possibility of purchasing helicopter parts and
- 18 components for the MI-17s that Afghanistan now has,
- 19 purchases from the Russians that were financed with American
- 20 taxpayer funds from other sources, either in Europe or
- 21 elsewhere in the world. Is that an effort that you're going
- 22 to pursue; in other words, to stop any further purchases of,
- 23 not only helicopters, but also parts and components for
- those helicopters for the Afghanistan forces?
- 25 General Campbell: Sir, as you know, the -- as we

- 1 talked about, the MI-17 is a critical component for the
- 2 Afghan Security Forces, for their air force, for their
- 3 special mission wing. And to be able to continue to keep
- 4 them flying, to keep them in the fight, it'll be a continued
- 5 piece on their maintenance and on their spare-part piece.
- 6 We're going to continue to work very hard, as we talked
- 7 about yesterday, to make sure that we do that within the
- 8 authorities that I have to make sure that we acquire those
- 9 parts in the right way, sir. So, absolutely.
- 10 Senator Blumenthal: And "in the right way" means other
- 11 than Russoboronexport, the Russian export agency that has
- 12 sold us so many -- not us, but the Afghans -- so many
- 13 helicopters with our money.
- General Campbell: Sir, what we're trying to work,
- 15 really, is to have the Afghans work through their process to
- 16 make sure they can get those parts to build a sustainable
- 17 capability within Afghanistan, so, once we are gone, they
- 18 can do that themselves. And we have to start that now, yes,
- 19 sir.
- 20 Senator Blumenthal: And one last question before my
- 21 time expires. I know that you have focused on the
- 22 healthcare needs, particularly the mental healthcare needs,
- 23 of the very brave and dedicated men and women under your
- 24 command. And I want to thank you for that effort, thank the
- 25 United States Armed Forces for their increased focus and

- 1 attention to that issue.
- 2 And thank you, again, for your service.
- 3 General Campbell: Thank you, sir.
- 4 Senator Blumenthal: Thank you, Mr. Chairman.
- 5 Chairman McCain: Senator Rounds.
- 6 Senator Rounds: Thank you, Mr. Chairman.
- General, thank you for your service to our country. We
- 8 appreciate the comments that you've made so far today.
- 9 I have just a couple of questions, sir. First of all,
- 10 last year was the deadliest in the war, with more than 5,000
- 11 Afghan soldiers and police being killed. You noted the ANSF
- 12 were going out on four times as many operations last year
- 13 than previously, so more casualties could be expected. How
- 14 does the increase in the operations tempo, up by four times,
- 15 affect the complexity involved to train the ANSF in the
- 16 capabilities that still need to be developed?
- General Campbell: Thank you, sir. Are you referring
- 18 to the capabilities for the medical piece so that we can
- 19 reduce the number of casualties, or --
- 20 Senator Rounds: Basically, you're losing soldiers
- 21 there right now, and yet, at the same time, you're trying to
- 22 train them up. When you're losing them at this rate, how do
- 23 you bring them in and get them set up and continue the
- 24 training regimen that's necessary?
- 25 General Campbell: Yes, sir, thank you for the

- 1 question.
- 2 Sir, as I said, probably a 5- to 7-percent increase,
- 3 from 13 to 14, four-times higher operational tempo. Most of
- 4 those, and the higher percentage, was actually on the Afghan
- 5 local police that are outside, in the far places of
- 6 Afghanistan, that are designed to protect their individual
- 7 villages. They're not equipped with the same type of heavy
- 8 weapons, with the same type of training that the army and
- 9 the regular police have. But, the Taliban have recognized
- 10 that they are a threat to them because they're inside the
- 11 villages and they're against the Taliban, they could attack
- 12 them inside, so they've gone after those key targets, those
- 13 soft targets.
- 14 As I said, sir, the ability to recruit and train the
- 15 Afghans has not been an issue. They continue to bring in
- 16 the numbers they need, both on the army side and on the
- 17 police side. The one issue, as we brought up earlier, that
- 18 they need to work on is the number of females that they
- 19 continue to bring in. But, I think, for the most part, they
- 20 don't have issues recruiting them.
- 21 What we are trying to do, though, sir, to continue to
- lower the number of "died of wounds," that kind of thing, is
- 23 increase their capability in the medical arena, on their
- 24 Casevac on their Medevac. I've seen some great
- 25 achievements, here, in the last -- different operations that

- 1 they've had, where they've been able to provide that service
- 2 to their men and women that are out there fighting. All of
- 3 them do some of the same things that we do. They carry
- 4 tourniquets, they have combat lifesavers. The medics wear,
- 5 you know, insignia that recognizes them as medics, they
- 6 continue to put as many folks in the medical training that
- 7 they can. They understand this is an issue for morale and
- 8 also leads toward a readiness issue. So, everybody's
- 9 working this very hard, sir.
- 10 And I've talked personally to the Afghan Army Surgeon
- 11 General, on a one-on-one session, to make sure that we can
- do everything we can do to help them build that capability.
- 13 And I've talked to the Chief of their Army, General Korami.
- 14 He's concerned about it, and he's increased the number of
- 15 people that he sends to school and to make sure they
- 16 continue to get all the medical training they can.
- 17 Senator Rounds: Is the coordination also there between
- 18 Kabul and the local units of government, as well, with
- 19 regard to where the casualties are at? Is there a
- 20 coordination between the central government and those local
- 21 units of government, when it comes to this training?
- 22 General Campbell: Sir, I'd have to come back to you on
- 23 that, take that for the record.
- [The information referred to follows:]
- 25 [COMMITTEE INSERT]

- 1 General Campbell: I would tell you that there's -- I
- 2 can talk, as far as the military side. I can't talk to you
- 3 as far as the civilian piece.
- I have looked at Afghan hospitals inside of Kabul on
- 5 the civilian side to make sure they can take some of the
- 6 military casualties. The military have their own hospitals.
- 7 We just finished a brand-new one out in the 201st Corps,
- 8 out in Nangahar, that's actually quite good. So, I couldn't
- 9 tell you that kind of coordination between them work. I
- 10 know there are MOUs, or memorandums of understanding,
- 11 between the army, the police, the NDS, the intel arm, to
- 12 make sure they share those facilities to bring the military
- 13 folks in. They do bring in civilian casualties to the
- 14 military hospitals, as well, and initially work them there.
- 15 So, if you're referring to that kind of coordination,
- 16 yes, sir, they do do that.
- 17 Senator Rounds: Thank you, sir.
- 18 I yield back my time.
- 19 Chairman McCain: Senator Manchin.
- 20 Senator Manchin: Thank you, Mr. Chairman.
- 21 And, General, thank you. And I'm so sorry I had other
- 22 -- I was in other meetings, there. But, I appreciate you
- 23 being here.
- We hear an awful lot about what's going on, what caused
- 25 -- in Iraq, we fell backwards. We lost Mosul, we lost a lot

- 1 of our equipment. And you would think all the money that we
- 2 invested in training and equipping would have been put to
- 3 better use than what it was.
- 4 Now we have Afghanistan, and we hear we're back down --
- 5 going to be down, at the end of the year, to 5500. Just
- 6 really briefly, what do you think it will take us to
- 7 maintain a presence so that we don't fall backwards in
- 8 Afghanistan? And what do you think is going to maintain to
- 9 get Irag back to where it can sustain itself?
- 10 General Campbell: Sir, I think the key there, really,
- 11 for Afghanistan, is to continue to build upon the capacity
- of the Afghan forces so that they have the requisite skill
- 13 sets to make sure that they don't do what the Iraqi army
- 14 did, and that's fall apart. They have leadership, they have
- 15 the right equipment, they have the right training. I just
- 16 don't see that happening in Afghanistan.
- 17 Senator Manchin: But, General, it seemed like it takes
- 18 our presence for that to happen. When our presence was gone
- 19 -- we should have seen Maliki falling apart and not having
- 20 anything, as far as a contingency plan, if you will. And
- 21 I'm just saying that, back home in West Virginia, they want
- 22 to know, "Do we have to go back and re-buy it all over? And
- 23 -- like we do in Iraq? And can we prevent that in
- 24 Afghanistan?"
- 25 General Campbell: Sir, again, I believe the Afghan

- 1 Security Forces are not going to let Afghanistan go in the
- 2 way that Iraq did.
- 3 Senator Manchin: I gotcha.
- 4 General Campbell: They've told me that. I've seen the
- 5 senior leadership in the army and the police tell me that.
- 6 They believe that, strongly. They have a government now
- 7 that wants to continue to work with the international
- 8 forces, wants to continue to provide requisite resources and
- 9 authorities for their leadership not to let them go down
- 10 that route. As I told you before, they went through the
- 11 election last year, people thought they would fracture among
- 12 ethnic lines. They did not. They're very proud of that.
- I just don't see that happening, sir, with continued
- 14 training and they continue --
- 15 Senator Manchin: Sure.
- 16 General Campbell: -- to build that up on the Afghan
- 17 forces, both the army and the police. I don't see that
- 18 happening.
- 19 Senator Manchin: General, here's my other concern, is
- 20 the economy. You know, I've always believed -- and I've
- 21 been there a few times, myself, talking to different people.
- 22 Their economy in 2001, when all this began, was about \$4
- 23 billion. That was their economy, as far as in Afghanistan.
- 24 And that went from 4 billion to 20 billion, based on
- 25 American input of money and the war effort that we put

- 1 there. So, their economy was based or wrapped around us.
- 2 That -- it had continued to grow, and it was spiking up to
- 3 14.4-percent growth rate in 2012. Then it fell to 1.5-
- 4 percent growth rate, as we started retracting. Opium
- 5 cultivation was up by 7 percent, I think, last year. But --
- 6 and production increased by 17 percent. It's been reported
- 7 that opium traffic business makes up one-fifth of the size
- 8 of the Afghanistan legitimate gross domestic product.
- 9 How will the country ever be able to stand up on its
- 10 own? And that's the only thing -- when the drug trade is so
- 11 profitable -- how can we divert them from the drug trade?
- 12 And if they don't have the war effort and the amount of
- 13 money we're pumping into it, and we try to get them off the
- 14 drug trade, where can they stabilize that economy, sir?
- General Campbell: Sir, leadership's going to make a
- 16 difference. And I think, with President Ghani there,
- 17 understanding the issues he has with the narcotics and the
- 18 drug smuggling, going after that, provide the right
- 19 leadership and the right resources to go after that, will
- 20 continue to help.
- 21 He is going after this entire piece on the economy. I
- 22 said earlier, he spends 40 percent of his time just on the
- 23 economy, from a regional perspective. He knows he can't do
- 24 it just within Afghanistan, although years and years down
- 25 the road, with the minerals they have, the mines they have,

- 1 with the agricultural base that they have, they're going to
- 2 get much, much better. But, he knows it's going to take
- 3 years and years. He's going to be dependent upon the donor
- 4 nations for the next several years. But, he's reached out
- 5 to the entire region to help him on the economic realm. And
- 6 when he first visited Pakistan, he talked again about
- 7 security, he talked about economics, he talked about sharing
- 8 of intelligence, he talked about people-to-people. So, that
- 9 is foremost on his mind.
- 10 As you know, sir, he's got a background from the World
- 11 Bank. If there's anybody that can turn Afghanistan around
- 12 and their economy around, it's going to be President Ghani.
- 13 But, it's going to take considerable time, sir.
- 14 Senator Manchin: My time's just about up. And I just
- 15 would say that I'd like to talk to you more about that, as
- 16 far as on the precious metals -- extraction of precious
- 17 metals. Who -- what part of the world is getting those
- 18 contracts? China has been a big player in copper, as you
- 19 know. I don't think we have a United States corporation
- 20 that basically has been a player over there, even though
- 21 we're giving them the support and protection in order to
- 22 harvest that. So, I -- my time is up, sir, but I'd like to
- 23 talk to you in more --
- 24 General Campbell: Okay, sir.
- 25 Senator Manchin: -- detail about that.

- 1 Thank you, General.
- 2 General Campbell: Thank you, sir.
- 3 Chairman McCain: Senator Tillis.
- 4 Senator Tillis: Thank you, Mr. Chair.
- 5 And, General Campbell, thank you for your distinguished
- 6 service.
- 7 I wanted to go back. To me, the humanitarian --
- 8 positive humanitarian impact that we've seen in Afghanistan
- 9 since 2001, I hope that the media and the American people
- 10 understand the miraculous turnaround of this country. And,
- just to go back and to note, the life expectancy you're
- 12 talking about, from 43 years old to 64 years old; schools
- 13 where you had fewer than 900,000 students, virtually none of
- 14 them women, now we have 8 million, with 36 percent of them
- 15 females. The numbers, here, are startling.
- 16 And, to a certain extent, we all know that what, first
- 17 and foremost, have to do is implement a strategy in
- 18 Afghanistan that prevents terrorists from preparing
- 19 themselves to launch attacks like they did on September the
- 20 11th. That's very important. It should be the first
- 21 priority. But, I also think that those who seem to want to
- 22 have a precipitous withdrawal from Afghanistan forget the
- 23 tragic humanitarian crisis that would be created if we did
- 24 that. And I hope that we start weaving into the narrative,
- 25 this is not only about our national security, but this is

- 1 about a city that went from a city of ruin to a city of
- 2 lights, fastest -- fifth fastest growing city in the world.
- 3 There's a lot of hope there. And I think that the Afghani
- 4 people are looking to the United States to let them continue
- 5 to make the progress that we think they're in a position to
- 6 make.
- 7 My question relates to a -- Chairman McCain mentioned
- 8 that some of our members met with President Ghani, and he
- 9 talked about flexibility. You talked about some changes
- 10 that you've recommended to your leadership. Are the changes
- 11 that you've recommended substantially aligned with what
- 12 President Ghani is wanting, in terms of the current strategy
- 13 for withdraw and reduction -- a reduction of troops?
- 14 General Campbell: Sir, I've not specifically talked to
- 15 President Ghani about the options, but I've been with him
- 16 several times a week. We've talked about what it would take
- 17 to continue to provide flexibility for me, as the ground
- 18 commander, so he knows where I stand on that. But, I think
- 19 he would support the options I've presented, yes, sir.
- 20 Senator Tillis: And how do you feel about how those
- 21 options have been received by your leadership or the
- 22 administration? In other words, to what extent do you think
- that they'll be acted on and then you'll be given the
- 24 authority to act on the options that you've recommended?
- 25 General Campbell: Sir, we're in discussions right now.

- 1 There is a process we go through, just like we did back in
- 2 October, November, December, when I worked the enablers and
- 3 the authorities and the bridging strategy that the President
- 4 allowed, the 1,000 bridging strategy that he gave me to
- 5 continue with the Resolute Support Mission. So, we're
- 6 talking those now, and I feel very good about where we're
- 7 at, sir.
- 8 Senator Tillis: Would you characterize those changes
- 9 or those additional options as minor course corrections or
- 10 some fundamental shifts in certain areas, based on the
- 11 current strategy?
- 12 General Campbell: Sir, I'd characterize it as -- as I
- 13 said to this committee 7 months ago, that, when I got on the
- 14 ground, I would make continual assessments. And I've had 6
- months on the ground now to make those assessments of both
- 16 where our forces are, where the Afghan Security Forces are,
- 17 where the threat is, what has changed in Afghanistan, as I
- 18 outlined in my oral statement, and, based on that, provided
- 19 this flexibility that I think both President Ghani has asked
- 20 for and that will stay within where we need to be to reach
- 21 our strategic objectives inside of Afghanistan.
- 22 Senator Tillis: General, the trajectories that you
- 23 would create by looking at the Taliban in 2001 in
- 24 Afghanistan, and the current situation, do you believe, if
- 25 we stay on the current course, that we could expect these

- 1 very positive trends to continue at their same pace, or will
- their progress, going forward, be impeded?
- 3 General Campbell: Sir, I think, in some areas, we'll
- 4 continue to have the -- you know, the same pace, or maybe
- 5 increased pace, based on the capability the Afghans have
- 6 been built up over the last 13 years in some of those areas.
- 7 In some areas, it may stay the same. And in some areas, it
- 8 may go lower.
- 9 Senator Tillis: Any particular areas where you think
- 10 are at risk? Of those areas, are there any that you're in a
- 11 position to say are at clear risk, current strategy?
- General Campbell: Sir, are you talking about the ones
- 13 --
- 14 Senator Tillis: Yeah, I'm talking more on the
- 15 humanitarian side.
- 16 General Campbell: Sir, I think -- really, I feel very
- 17 comfortable that the Afghans have worked with many of the
- 18 nations, to include the U.S. Embassy there, on many of those
- 19 areas on the humanitarian side, to build their own
- 20 capability and capacity. And so, I'd really leave that to
- 21 Ambassador McKinley and his folks to answer in great detail.
- 22 But, sir, I think they've built the capacity of many of
- 23 those areas, and I would feel very comfortable that, in most
- 24 of the sectors that we showed up here, would continue to at
- least stay where they're at or continue to grow.

- 1 Senator Tillis: Well, thank you. I just want to thank
- 2 you and the men and women who have served over there. And I
- 3 hope that they realize that's why those pictures are looking
- 4 the way that we're looking. We thank you and them for their
- 5 service.
- 6 General Campbell: Thank you, sir.
- 7 Senator Tillis: Thank you.
- 8 Chairman McCain: Senator Graham.
- 9 Senator Graham: Thank you, Mr. Chairman.
- The charts that you provided are really, just, stunning
- 11 returns on investment. And the question for Americans, What
- 12 does it matter that young girls are going to school in
- 13 Afghanistan? It matters a lot, because you just can't kill
- 14 all the terrorists, but if you can allow young women and
- 15 young people to see a better future, they're going to be
- 16 more resistant to the Taliban. What does it matter that you
- 17 have access to clean water? It means that you've got
- 18 something to live for, not die for. So, we're trying to
- 19 build an Afghanistan where people will reject the call to
- 20 death, as the President said, and accept the way forward.
- 21 Do you agree with me that most Afghans -- 90 percent,
- 22 probably -- have no desire to go back to the Taliban days?
- 23 General Campbell: Sir, absolutely.
- Senator Graham: And the only way they would go back to
- 25 the Taliban days, if they lost the capacity to contain and

- 1 defeat the Taliban?
- 2 General Campbell: Sir, I think if they -- if the
- 3 Afghan Security Forces were not able to do that, that that
- 4 would be the only way, yes, sir.
- 5 Senator Graham: Do you support 352- Afghan Security
- 6 Forces for the foreseeable future?
- General Campbell: Sir, I think the number 352,000,
- 8 plus the 30,000 Afghan local police, for their army and the
- 9 police, continues to be the right number, the right
- 10 distribution throughout the country that we have, yes, sir.
- 11 Senator Graham: And the cost to us would be what?
- General Campbell: Sir, we're working very hard on the
- 13 cost. It's around 4.1 billion. This year came in a little
- 14 bit less. We continue to work very hard to save, where we
- 15 can. And I think about 3.8 billion is what I came in with
- 16 for '16.
- 17 Senator Graham: So, you think it's in our national
- 18 security interest to spend 3.8 billion maintaining this
- 19 force.
- 20 General Campbell: Sir, I think the small investment
- 21 for the Afghan Security Forces continues to provide them the
- 22 ability to protect their country, to provide for a more
- 23 stable Afghanistan. And, as I talked about in the oral
- 24 statement, a safer Afghanistan is a safer United States.
- 25 Senator Graham: Yeah, I don't know what 3.8 billion is

- 1 of the total Federal budget. It's probably not a whole lot.
- 2 It's still a lot of money to me. But, a return on
- 3 investment for that amount, I think, is enormous. It's just
- 4 simple as this. We can keep their army intact, they'll do
- 5 the fighting, and we won't have to. We'll do the
- 6 supporting.
- 7 President Ghani, in Munich, suggested that, when he
- 8 visited the United States, he would like the opportunity to
- 9 thank the American people, and suggested whether or not a
- 10 joint session of Congress appearance would be possible. Do
- 11 you think that would help the overall relationship?
- General Campbell: Sir, again, President Ghani thanks
- 13 the American people everywhere I've been with him. If he
- 14 had the opportunity to do that with a joint session of
- 15 Congress, I think that would be very good.
- Senator Graham: A lot of us who were on the trip in
- 17 Munich, I think, will send a letter. I have enormous
- 18 respect for the Speaker. This would be one appearance I
- 19 think we would all support. I cannot tell you how hopeful I
- 20 am, under President Ghani's leadership. If we're just smart
- 21 enough to see this through, I think we'll get a good
- 22 outcome, here. And I will be sending that letter, along
- 23 with my colleagues.
- If we go to -- down to 5500, as planned this year,
- 25 without some adjustment, are we out of Kandahar completely?

- General Campbell: Sir, if we go to 5500, as I said
- 2 before, we go to Kabul-centric. Yes, sir.
- 3 Senator Graham: Okay. So, I just want the committee
- 4 to understand that Kandahar is just not a spot on the map.
- 5 That's the spiritual home of the Taliban. Is that correct?
- 6 General Campbell: Sir, that's correct.
- 7 Senator Graham: If we hold Kandahar, there's no way
- 8 they come back. Does that make sense to you?
- 9 General Campbell: Sir, if the Afghan Security Forces
- 10 hold them --
- 11 Senator Graham: Yes.
- 12 General Campbell: -- there, yes, sir.
- 13 Senator Graham: When I say "we," I mean them, too.
- 14 General Campbell: Yes, sir.
- 15 Senator Graham: So, if we begin to lose in the south,
- 16 will it have a splintering effect throughout the country?
- General Campbell: Sir, it would provide the Taliban
- 18 some momentum. Yes, sir.
- 19 Senator Graham: And you believe, with a presence in
- 20 Kandahar, relatively small, we can secure the gains that
- 21 we've had, we've achieved, and it would be smart to probably
- 22 keep that presence at least for a while longer.
- 23 General Campbell: Sir, I think we need to continue to
- 24 provide the Afghan Security Forces some TAA, especially on
- 25 their air force and special operating --

- 1 Senator Graham: Yeah.
- 2 General Campbell: -- capability that they have in
- 3 Kandahar.
- 4 Senator Graham: Now, about us. Do you agree with me
- 5 that this part of the world is a dangerous part of the
- 6 world, and the counterterrorism platform that we enjoy today
- 7 in Afghanistan is tremendously beneficial to protecting the
- 8 homeland?
- 9 General Campbell: Sir, I concur with that.
- 10 Senator Graham: Okay. Do you agree with me that the
- 11 Afghans want us to stay?
- 12 General Campbell: Sir, I'd concur with that, as well.
- Senator Graham: There's a debate about what happened
- 14 in Iraq. There is no debate about Afghanistan. The only
- 15 question is, Will we accept the invitation in the right
- 16 format? So, let's end this discussion with the idea that
- 17 the Afghan people, through their government, want us to
- 18 stay.
- 19 General Campbell: Sir, the Afghan senior leadership on
- 20 the military side have told me repeatedly that they
- 21 appreciate our sacrifice and they would want us to stay.
- 22 Yes, sir.
- 23 Senator Graham: That's true of their political
- 24 leadership, also.
- General Campbell: Absolutely. Yes, sir.

- 1 Senator Graham: And it is in our national security
- 2 interest to stay, wisely.
- 3 General Campbell: Sir, as I talked about in the
- 4 opening statement, a safer, secure Afghanistan provides for
- 5 safety for our homeland. And we have not had another 9/11
- 6 since we've been forward-deployed. And the pressure that
- 7 the brave men and women continue to apply to the terrorist
- 8 networks inside of Afghanistan have prevented them from
- 9 being able to come to the United States. I do believe that.
- 10 Chairman McCain: Senator Lee.
- 11 Senator Lee: Thank you very much, General Campbell,
- 12 for being here. Thanks for all you do to protect our
- 13 country and keep us safe.
- 14 The mission in Afghanistan that we have, as stated in
- 15 the 2001 Authorization for the Use of Military Force there,
- 16 was, of course, to use force against all nations,
- 17 organizations, and individuals deemed to have been involved
- in the planning, authorization, and commission of the
- 19 attacks of September 11th, or to have perpetrated them, or
- 20 to have harbored those who did. So, our goal was basically
- 21 to punish those who perpetrated the attacks and to prevent
- 22 future attacks against U.S. citizens.
- Today, what can you tell us about what the capacity is
- 24 of terrorist groups that may be operating in Afghanistan and
- 25 in Pakistan to launch attacks against the United States?

- 1 And how have the capabilities and the ambitions of those
- 2 groups trended over the last 5 years? How does it look
- 3 today, as compared to 5 years ago?
- 4 General Campbell: Sir, I can give you a very general
- 5 answer on that, and then would prefer to go in a classified
- 6 session if you want to go into more detail on that. But, my
- 7 read would be that, based on, again, our presence inside of
- 8 Afghanistan, with a great counterterrorism capability, we've
- 9 been able to continue to keep pressure on insurgents that
- 10 would want to do harm to both Afghanistan and to other
- 11 nations, to include Europe and the United States. And, I
- 12 think, over the last several years, we've been able to keep
- 13 that pressure down -- or, keep that pressure on them, and
- 14 that has limited their ability to plan attacks against our
- 15 homeland.
- 16 Senator Lee: You feel good about the improvement
- 17 that's been made over the last 5 years on that front.
- 18 General Campbell: Sir, I do.
- 19 Senator Lee: Where --
- 20 General Campbell: Sir, if I could rephrase --
- 21 Senator Lee: Yeah. Yeah, sure.
- 22 General Campbell: -- that, I feel very good about the
- 23 last 6 months, in what I've seen on the ground in
- 24 Afghanistan on that.
- 25 Senator Lee: Okay. So, more -- you've seen more

- 1 progress in the last 6 months than you perhaps saw --
- 2 General Campbell: Well, I've been over there the last
- 3 6 months --
- 4 Senator Lee: Right.
- 5 General Campbell: -- so I can talk from a perspective
- 6 of seeing that, myself. I can't talk about before that.
- 7 Senator Lee: Understood. Understood. Thank you.
- 8 Where are the insurgent groups fighting against the
- 9 Afghan government and coalition forces -- where and how are
- 10 they generating their funding, their weapons, and their
- 11 recruits? And what are we, as the United States -- what are
- 12 the U.S. Armed Forces doing to disrupt those networks of
- 13 funding and the supply chains for their arms and so forth?
- 14 General Campbell: Sir, again, I'd rather give you a
- 15 broad general answer and discuss a little more in detail in
- 16 a classified hearing.
- But, as we mentioned before, some of the funding comes
- 18 from the drug trade, some of the funding comes from
- 19 minerals, some of the funding is just from other Gulf
- 20 nations, some of it is from weapons smuggling. So, there's
- 21 a long list of things that provide insurgency funding with
- 22 -- inside of Afghanistan. And I think that both President
- 23 Ghani understands that, Dr. Abdullah, the Security Forces
- 24 understand that, and they're continuing to work very hard on
- 25 attacking the sources of that funding to limit what the

- 1 insurgents can -- could actually do.
- 2 Senator Lee: What's your assessment of the new Afghan
- 3 government's attempts to form an inclusive government and
- 4 the relationship between the civilian leadership in Kabul,
- 5 on the one hand, and the Afghan National Security Forces, on
- 6 the other hand?
- 7 General Campbell: Sir, I think both President Ghani
- 8 and Dr. Abdullah have worked very, very hard to maintain a
- 9 National Unity Government, to form this National Unity
- 10 Government. I've been with both of them several times.
- 11 They both have given up a little bit to move Afghanistan
- 12 forward as they went through this election. I think they
- 13 complement each other.
- 14 I think President Ghani has taken on the role of
- 15 Commander in Chief. We haven't seen that before. He's told
- 16 all of the Afghan police and the army that their welfare is
- 17 his welfare. He's personally involved in every facet of
- 18 their leadership, of how they get resources. He continually
- 19 goes out to different sites to show the Afghan army and the
- 20 police that he is their Commander in Chief. So, sir, he is
- 21 -- he's gainfully employed to show them that he cares for
- them, and everything about them, which I had never seen
- 23 before underneath President Karzai.
- 24 Senator Lee: Is the Afghan government, in your
- opinion, on track to increase their level of burden-sharing

- 1 in supporting the ANSF and becoming self-sustaining and
- 2 self-governing?
- 3 General Campbell: Sir, they're working it this year.
- 4 I think they showed us that they could provide the requisite
- 5 amount that we asked them to do. But, it's going to take
- 6 continued time on their entire holistic economic approach.
- 7 And again, President Ghani knows he can't do that just by
- 8 himself, but he has to engage with the region to be able to
- 9 do that. He's very dependent upon, not only the United
- 10 States, but the other donor nations. But, he's taken a hard
- 11 look at how he can attack this problem by visiting, himself,
- 12 several key leaders in the region. He talks about different
- 13 agreements that he's making with other countries around to
- 14 provide railroads, provide ways to transport agriculture
- 15 outside of Afghanistan, to take a look at the mining
- 16 industry, on and on. So, sir, he's engaged in this every
- 17 single day.
- 18 Senator Lee: Thank you very much, General.
- 19 General Campbell: Thank you, sir.
- 20 Chairman McCain: Senator Sullivan.
- 21 Senator Sullivan: Thank you, Mr. Chairman.
- 22 And, General, thanks again for your service, all your
- 23 staff for your service.
- 24 And your opening comments, I think your themes about
- 25 service and sacrifice and, importantly, success are very

- 1 powerful, and I think they're important for the American
- 2 people to know. And I also appreciate your emphasis on
- 3 military families and their sacrifice. Many ways, the
- 4 unsung heroes of the last several years.
- 5 But, you know, I think one of the general themes here
- 6 that you're seeing is that people are applauding the
- 7 success. But, we had General Mattis in here last week,
- 8 talking about how it's clear that the successes that we've
- 9 seen in a whole host of areas that you've listed could be
- 10 reversed, that they're fragile in many ways. And the
- 11 broader issue that I think most of us are concerned about is
- 12 a replay of what's happened -- or what happened in Iraq.
- As a military leader -- you know, Senator Kaine spoke
- 14 eloquently about this a couple of minutes ago -- do you
- 15 think it's important to have condition-based withdrawal
- 16 dates or transition dates based on success that you've been
- 17 talking about, versus a calendar-based withdrawal?
- 18 General Campbell: Sir, thanks for the question.
- 19 I think it's important that the military commander on
- 20 the ground be able to provide his best military advice to
- 21 his senior leadership as he takes a look at a whole bunch of
- 22 different variables on the ground -- the enemy, the
- 23 situation of the Afghan Security Forces, those type of
- 24 things. And I've continued to do that for the last 6
- 25 months. And again, I've provided options, in this winter

- 1 review process, to my leadership, that I believe allows us
- 2 the flexibility to both President Ghani, the Afghan people,
- 3 that will continue to keep us on a road to be successful
- 4 like this.
- 5 Senator Sullivan: So, your approach is definitely
- 6 conditions-based versus a date on a calendar that says we're
- 7 leaving.
- 8 General Campbell: Sir, I think there's a lot of
- 9 different conditions that go into the recommendations that I
- 10 provide. Time is one of those. Yes, sir.
- 11 Senator Sullivan: So, I think -- the other thing that
- 12 I think is a big responsibility for all of us -- for you,
- 13 for us in the Congress, for the executive branch -- is, when
- 14 we're looking at our challenges -- and there are many
- 15 national security challenges -- that we level with the
- 16 American people. They want to know what those challenges
- 17 are, they want to know we have a strategy. I appreciate
- 18 your candor today. I think you're epitomizing that kind of
- 19 straightforward leveling with the people that I think is so
- 20 important as we address these challenges.
- 21 The President has already declared that the U.S. combat
- 22 mission in Afghanistan has ended. And yet, a lot of the
- 23 discussion today, we've been talking about a U.S.
- 24 counterterrorism mission. So, he says "combat" -- "the
- 25 combat mission is over," but we've been talking about a

- 1 counterterrorism mission. I think the counterterrorism
- 2 mission is very important for, obviously, its broader
- 3 strategic implications, in terms of protecting the homeland,
- 4 but isn't a -- isn't the U.S. combat -- isn't the U.S. CT
- 5 mission a combat mission right now?
- 6 General Campbell: Sir, there's no doubt that I have,
- 7 with the U.S. Forces-Afghanistan and then with a NATO hat, a
- 8 couple of different missions. One is train, advise, and
- 9 assist, and one is the counterterrorist mission. And
- 10 there's no issue about -- from the President on down -- that
- 11 we have that mission.
- 12 Senator Sullivan: Yeah, it just seems to be a
- 13 disconnect. And again, I know this isn't where you're
- 14 focused, but it does seem to be a disconnect between what
- 15 the President's telling the American people, "We're done
- 16 with combat operations in Afghanistan," and yet we have a
- 17 robust, it sounds like -- an important CT mission that we're
- 18 still undertaking. And again, I think this goes to the
- 19 leveling with the American people on what we're actually
- 20 doing.
- Do you have -- in terms of a robust CT mission, can
- that be supported by the current troop levels contemplated
- 23 by the President?
- General Campbell: Sir, I don't think I used the word
- 25 "robust," but I do have enough of the resources for the CT

- 1 mission that I currently have right now. We have downsized
- 2 our CT capability over the last several years. This, as
- 3 we've downsized the other forces out there. But, I do
- 4 believe I have the requisite resources to continue with the
- 5 current CT mission that I have.
- 6 Senator Sullivan: Would you, in 2016, if we are on
- 7 this trajectory that the President's talked about?
- 8 General Campbell: Sir, I would have to go make sure
- 9 that I had that flexibility within those numbers on the
- 10 different missions that I would have. And I think right now
- 11 -- I'd have to go back and make sure that was within those
- 12 options that we provided to the senior leadership.
- 13 Senator Sullivan: Okay, thank you.
- 14 Thank you, Mr. Chairman.
- 15 Chairman McCain: General, we thank you for being here.
- 16 I enjoyed our conversations and visit, Christmastime, when I
- 17 was with you in Kabul.
- 18 Every witness before this committee, and every retired
- 19 or military man or woman, believes that we cannot have a
- 20 calendar-based withdrawal from Afghanistan. We certainly
- 21 don't want to see what the President described in 2014, "a
- 22 normal embassy presence with a security assistance
- component, just as we've done in Iraq." We don't want to do
- 24 "just as we we've done in Iraq," obviously.
- 25 I'm keenly appreciative of your role in the decision-

- 1 making process as a uniformed military leader, but it's very
- 2 clear that, unless we change what is now the course we're
- 3 on, then we are going to have enormous difficulties in
- 4 Afghanistan.
- 5 And, by the way, I appreciate those pictures. It's
- 6 also a fact that you can't go downtown Kabul, any American
- 7 can't, without armed escort. You can't drive around Kabul
- 8 unless you're in an armored vehicle. The Ring Road that we
- 9 thought was going to connect all of Afghanistan is not safe
- 10 in many parts. The Taliban control it. So, yes, there has
- 11 been a lot of progress, but there is a number of areas,
- 12 including the fact that we still haven't gotten a handle on
- 13 this terrible thing, where Afghans in uniform shoot American
- 14 military members.
- 15 So, we've got a long way to go. And you've got to
- 16 speak truth to power, not just because of the fact that the
- 17 situation on the ground argues for conditions-based
- 18 withdrawal, but I think you owe it to the men and women who
- 19 are still serving over there. Because if you believe, from
- 20 your assessment, that, if we go to a Kabul-based situation
- 21 by the end of 19- -- excuse me -- embassy-based situation by
- 22 the end of 2016, a normal embassy presence, then you've got
- 23 to speak up, because too many young Americans have already
- 24 lost their lives and their limbs in Afghanistan. And I and
- 25 others have been there since the beginning. And we can't

| 1 | allow their deaths to be in vain. |
|----|--|
| 2 | So, I strongly urge you, when you counsel the |
| 3 | President, to do the right thing. And we all know what the |
| 4 | right thing is. |
| 5 | And I thank you for being here today. |
| 6 | Senator Reed, did you have anything? |
| 7 | Senator Reed: No, thank you, Mr. Chairman. |
| 8 | Chairman McCain: This hearing is adjourned. Thank |
| 9 | you, General. |
| 10 | [Whereupon, at 11:45 a.m., the hearing was adjourned.] |
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