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COMMITTEE ON ARMED SERVICES

UNITED STATES SENATE

HEARING TO RECEIVE TESTIMONY ON UNITED STATES SOUTHERN COMMAND AND UNITED STATES NORTHERN COMMAND

Thursday, April 6, 2017

Washington, D.C.

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1	HEARING TO RECEIVE TESTIMONY ON
2	UNITED STATES SOUTHERN COMMAND AND
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5	Thursday, April 6, 2017
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7	U.S. Senate
8	Committee on Armed Services
9	Washington, D.C.
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11	The committee met, pursuant to notice, at 9:32 a.m. in
12	Room SD-G50, Dirksen Senate Office Building, Hon. John
13	McCain, chairman of the committee, presiding.
14	Committee Members Present: Senators McCain
15	[presiding], Inhofe, Wicker, Fischer, Cotton, Rounds, Ernst,
16	Tillis, Sullivan, Perdue, Graham, Sasse, Reed, McCaskill,
17	Shaheen, Gillibrand, Blumenthal, Donnelly, Hirono, Kaine,
18	King, Heinrich, Warren, and Peters.
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1	OPENING STATEMENT OF HON. JOHN McCAIN, U.S. SENATOR					
2	FROM ARIZONA					
3	Chairman McCain: Well, good morning.					
4	Since there is going to be a vote starting at 11:00, I					
5	believe we will try to expedite the process here, and I wil					
6	forgo my opening statement except to welcome the witnesses					
7	and ask Senator Reed if he has an opening statement so we					
8	could get right through the witnesses after he completes					
9	that.					
10	Senator Reed: I am tempted to say yes, but smart					
11	enough to say no.					
12	Would you please include my opening statement in the					
13	record, Mr. Chairman?					
14	Chairman McCain: Both moving and important opening					
15	statements will be made part of the record.					
16	[The prepared statements of Chairman McCain and Senator					
17	Reed follows:]					
18	[COMMITTEE INSERT]					
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Τ	Chairman McCa	ain: weico	ome to th	ne witnes	ses, Admira	Т
2	Tidd and General F	Robinson.	Please p	proceed,	General	
3	Robinson.					
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- 1 STATEMENT OF GENERAL LORI J. ROBINSON, USAF,
- 2 COMMANDER, U.S. NORTHERN COMMAND AND COMMANDER, NORTH
- 3 AMERICAN AEROSPACE DEFENSE COMMAND
- 4 General Robinson: Good morning, Mr. Chairman, Ranking
- 5 Member Reed, distinguished members of the committee. I
- 6 certainly am honored to be here today, pleased to testify
- 7 with my very, very good friend, Admiral Kurt Tidd.
- 8 North American Aerospace Defense Command and United
- 9 States Northern Command are two distinct commands, but they
- 10 are unified in a common purpose. Every day, the men and
- 11 women of NORAD and USNORTHCOM, soldiers, sailors, airmen,
- 12 marines, coast guardsmen, and civilians, Americans and
- 13 Canadians, stand ready to defend two great countries, the
- 14 United States and Canada.
- 15 Today our adversaries are seeking ways to extend their
- 16 operational reach into North America and to hold us at risk.
- 17 The men and women of NORAD and U.S. Northern Command stand
- 18 watch, ready to defend against these adversaries. Today we
- 19 have a competitive advantage against them.
- This advantage will not continue in the future,
- 21 however, if we continue to operate under continuing
- 22 resolutions. I echo the Secretary, the Chairman, the
- 23 service chiefs in saying that developing the joint force we
- 24 need in the future requires an actual budget this year.
- 25 Continuing resolutions do not enable continuity of effort.

- 1 We need an appropriations bill unrestricted by sequestration
- 2 to upgrade our warfighting capabilities against threats to
- 3 us here in the homeland.
- 4 These adversaries include North Korea, where Kim Jung-
- 5 un continues his provocative behavior. He has conducted
- 6 nearly three times as many ballistic missile tests as his
- 7 father and grandfather did combined. North Korea uses what
- 8 they learn from each test to make improvements to their
- 9 missile capabilities. We are watching them very closely.
- 10 And we are also watching Iran as it develops a space
- 11 program with potential dual-use technology.
- 12 NORTHCOM is prepared to counter ballistic missiles
- 13 should North Korea attempt to launch an attack on the United
- 14 States. While I am confident in our ability to defend the
- 15 homeland today, we must keep improving. We are working in
- 16 close partnership with the Missile Defense Agency to improve
- 17 our sensors and the reliability of our ground-based
- 18 interceptors.
- 19 Also today, Russian cruise missiles can reach us from
- 20 greater ranges than ever before. No longer do they have to
- 21 come close to North American airspace to hold us at risk.
- 22 But I am also confident in NORAD's layered approach to
- 23 cruise missile defense. But again, we must evolve and we
- 24 are doing so as our adversaries' capabilities increase.
- 25 Senator McCain, at my confirmation hearing, you asked

- 1 if I had ever visited the southwest border. 1 year later, I
- 2 can tell you that I visited our southwest border on foot, by
- 3 boat, by air, in a tunnel, and yes, sir, even on horseback.
- 4 I have gained an appreciation for the incredible variety of
- 5 terrain along the southwest border and how transnational
- 6 criminal organizations and their networks can exploit that
- 7 terrain.
- 8 I have also stood with my great friend, Kurt, on the
- 9 Guatemalan soil looking north to see firsthand the network
- 10 challenges that SEDENA and SEMAR face and what they are
- 11 going to strengthen Mexico's southern border.
- To counter these threat networks, NORTHCOM partners
- 13 with law enforcement agencies, SOUTHCOM, other combatant
- 14 commands, the intelligence community, military partners such
- 15 as SEDENA and SEMAR, all the while supporting Secretary
- 16 Kelly's requests. The men and women of NORTHCOM stand
- 17 united in a common purpose, ready to face the threats of the
- 18 United States and Canada today, and we are evolving to face
- 19 the threats of tomorrow. Sir, we have the watch.
- Thank you again for giving me the opportunity to speak,
- 21 and I look forward to your questions.
- [The prepared statement of General Robinson follows:]

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Τ	Chairman McCain:	Thank you.
2	Admiral Tidd?	
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- 1 STATEMENT OF ADMIRAL KURT W. TIDD, USN, COMMANDER,
- 2 U.S. SOUTHERN COMMAND
- 3 Admiral Tidd: Chairman McCain, Ranking Member Reed,
- 4 members of the committee, thank you for the opportunity to
- 5 address you today.
- I am pleased to be here with my NORTHCOM teammate,
- 7 General Lori Robinson. Although we focus on distinctly
- 8 different mission sets, our teams work together to keep our
- 9 Nation safe from a range of challenges. While General
- 10 Robinson and her team are directly responsible for defending
- 11 our homeland, SOUTHCOM extends that defense well beyond our
- 12 borders throughout our southern approaches.
- Now, I want to do something a little bit different
- 14 today with my opening remarks. I want to tell you a story.
- 15 Picture this. We gain information on a group of individuals
- 16 who are planning to make their way to the United States.
- 17 They are carrying a weapon that will kill dozens of people
- 18 and put hundreds more in the hospital. This powerful weapon
- 19 will drain millions from our economy in terms of health care
- 20 costs, crime, and lost productivity. It is neither high-
- 21 tech nor new. We know exactly how dangerous it is. And
- this weapon passes freely through our defenses as do
- 23 hundreds more just like it.
- 24 Chairman, members, I tell you this true story to point
- 25 out an uncomfortable fact. Those people are members of a

- 1 threat network, and the weapon that they move today is
- 2 drugs. On average, 1 metric ton of cocaine will kill 10
- 3 Americans every year and harm hundreds more. Last year, we
- 4 watched almost 450 tons pass freely towards our country.
- 5 What made it through translates into American lives lost and
- 6 illicit profit that fuels instability and violence.
- Now, I tell you this story focused on drugs today
- 8 because it is the scenario on which we have the best
- 9 information, but these adaptive threat networks can move
- 10 anything. What keeps me up at night is the potential for
- 11 even more deadly cargo moving through these networks and
- 12 directly into our cities. ISIS has encouraged its followers
- 13 to exploit the vulnerability of the pathways leading
- 14 directly into the United States in order to move weapons of
- 15 mass destruction.
- To address this challenge, we are changing our approach
- 17 to better understand and disrupt the immediate threats. We
- 18 are working with our partners to reduce the vulnerabilities
- 19 that allow these networks to exist in the first place, and
- 20 we are expanding information sharing and building the
- 21 capacity of our partners so that they can better secure
- 22 their territory against these challenges.
- Now, today I also look forward to talking to you about
- 24 other issues that we are addressing. Extremist networks
- 25 like ISIS are radicalizing and recruiting individuals, and

- 1 they are encouraging them to conduct attacks on U.S. and
- 2 partner interests in our region. Russia, China, and Iran
- 3 are actively engaging in Latin America. While most of their
- 4 activities are not military threats yet, some do warrant
- 5 examination.
- 6 Even seemingly benign activities can build malign
- 7 influence. With the peace accord now final in Colombia, a
- 8 firm anchor for regional stability and one of our most
- 9 trusted partners, Colombia still faces a challenging road
- 10 ahead. We continue to stand together in defense of our
- 11 shared interests.
- 12 And lastly, detention operations at Joint Task Force
- 13 Guantanamo remain a sensitive and a demanding mission that
- 14 our men and women continue to execute with discipline and
- 15 professionalism. Now it is time to address the
- 16 infrastructure requirements that we have been putting off.
- 17 The safety and the security of our troops depend on it.
- 18 Finally, I would like to thank this committee for its
- 19 unwavering support to the men and women both in uniform and
- 20 out who serve our country. And I look forward to answering
- 21 your questions. Thank you.
- [The prepared statement of Admiral Tidd follows:]

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- 1 Chairman McCain: Thank you very much, Admiral.
- 2 General Robinson, North Korea tested another medium-
- 3 range ballistic missile this week. Kim Jung-un, known to
- 4 some as the crazy, fat kid, has stated his intention to test
- 5 an ICBM. How confident are you that you can intercept a
- 6 North Korean ICBM targeting the homeland?
- General Robinson: Senator McCain, I am extremely
- 8 confident of our capability to defend the United States of
- 9 America and be able to intercept an ICBM should it reach our
- 10 homeland. Right now, as you know, he cannot reach our
- 11 homeland, but I am confident, should he do that.
- 12 Chairman McCain: Admiral Tidd, your predecessor once
- 13 testified before the Homeland Security Committee that he
- 14 watches drug trafficking take place, particularly in the
- 15 Caribbean, but does not have the equipment and funding
- 16 necessary to intercept some of that drug trafficking. What
- 17 is your assessment of your ability to intercept and stop
- 18 drug trafficking that you can see but do not have the
- 19 capability to address?
- 20 Admiral Tidd: Senator, we continue to have those
- 21 shortfalls. We continue to be able to see a significant
- 22 amount of traffic heading towards the Central American
- 23 peninsula. Unfortunately, we only have the resources to be
- 24 able to intercept about 25 percent.
- Chairman McCain: Would you supply for the record what

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    you need in order to be able to intercept 100 percent?
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          Admiral Tidd: Simply put, more ships, more aircraft.
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          Chairman McCain: Again, would you be a little more
     specific?
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          Admiral Tidd: Yes, sir. For the record, we will
 5
     provide the exact calculations.
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          [The information follows:]
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           [COMMITTEE INSERT]
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- 1 Chairman McCain: I think we all know that there is an
- 2 epidemic of fatalities due to some of these drugs being used
- 3 by more and more Americans such as oxycontin, et cetera. So
- 4 I think it is even more important now for us to have the
- 5 ability to intercept these drug shipments.
- 6 Are you seeing an increase or decrease or the same?
- 7 Admiral Tidd: Senator, we are seeing the volume
- 8 continuing to go up. We are seeing some significant
- 9 improvement on the part of some of our partner nations in
- 10 their ability to be able to conduct intercepts. But we
- 11 still watch far more go by than we can actually act on.
- 12 Chairman McCain: The volume of what drugs have you
- 13 seen?
- 14 Admiral Tidd: We are focusing on cocaine. That is
- 15 what we principally see because it departs the SOUTHCOM
- 16 region and heads north, but we are also aware that these
- 17 threat networks that I spoke of previously are also actively
- 18 engaged in the movement of precursor chemicals that produce
- 19 the other drugs that you mentioned.
- 20 Chairman McCain: In the NDAA, we called for greater
- 21 cooperation with our military assets with our Border Patrol
- 22 and other civilian agencies of government. Have we seen any
- 23 progress in that area, General Robinson?
- 24 General Robinson: Sir, I would say we actually have.
- 25 In fact, last summer when I went down on the southwest

- 1 border, I saw Marine Corps ground sensor platoons providing
- 2 information to Border Patrol folks. I saw UASs on the
- 3 border.
- 4 Chairman McCain: Drones?
- 5 General Robinson: Drones on the border providing
- 6 intelligence capability, and I watched Army reconnaissance
- 7 units --
- 8 Chairman McCain: Are you satisfied with the level of
- 9 the use and cooperative effort, understanding we have posse
- 10 comitatus and we do not put our military in direct contact,
- 11 but we are utilizing the assets of the military as well as
- 12 we could?
- General Robinson: Sir, we are looking at ways, how can
- 14 we continue to maximize our capability and capacity. I am
- 15 working very closely with Army North Commander, Jeff
- 16 Buchanan, specifically with Fort Huachuca and the drone
- 17 capability and capacity there.
- 18 Chairman McCain: Finally -- and both of you may
- 19 answer-- if we continue sequestration, what does that do to
- 20 your ability to carry out these responsibilities? I am
- 21 specifically speaking about this flood of Mexican
- 22 manufactured heroin, opioids, and others that are creating
- 23 havoc in some parts of our society. Whichever one. Admiral
- 24 Tidd?
- 25 Admiral Tidd: In our case, anything that restricts the

- 1 ability of the services to provide forces --
- 2 Chairman McCain: Yes, but I am talking about
- 3 sequestration specifically.
- 4 Admiral Tidd: Sequestration will further limit the
- 5 ability of the services to provide any resources to us.
- 6 Chairman McCain: General?
- General Robinson: And, sir, I totally work closely
- 8 with the interagency, and so anything that takes away
- 9 from --
- 10 Chairman McCain: I am talking about sequestration
- 11 specifically.
- 12 General Robinson: Yes, sir.
- 13 Chairman McCain: What are the effects of it on your
- 14 ability to carry out your mission?
- 15 General Robinson: Sir, the President nominated me and
- 16 you confirmed me to defend the homeland. If I looked at
- 17 what the United States Air Force talks about in their
- 18 ability to provide pilot capability, trained, ready pilots
- 19 to defend the United States of America and in a year or so,
- 20 they will be down 1,000 pilots, will I be able to have the
- 21 aircraft availability that I need to.
- 22 If I look at ballistic missile defense and our ability
- 23 to look at long-range discriminating radar and the
- 24 capabilities as we move forward, I get concerned that that
- 25 will have an effect on that.

- 1 Those would be two things that I would say to you
- 2 specifically.
- 3 Chairman McCain: Thank you.
- 4 Senator Reed?
- 5 Senator Reed: Well, thank you very much, Mr. Chairman.
- 6 And thank you, Admiral Tidd and General Robinson, for
- 7 your service. And please thank the men and women who every
- 8 day support you and support us.
- 9 Your commands depend significantly on other federal
- 10 agencies. You both brought up the issue of drugs
- 11 infiltration to the United States. That involves the
- 12 Treasury Department in terms of going after the financial
- 13 backers that are involved. Obviously, Homeland Security,
- 14 the Coast Guard. Those are the ships I think you are
- 15 talking about, Admiral, in terms of the more ships you need.
- 16 They are not Navy ships. They are Coast Guard ships and
- 17 aircraft.
- 18 We have to reduce the demand. That means health care
- 19 in the United States so that someone who has a problem does
- 20 not go to the street and get drugs. They go to a health
- 21 clinic and get rehabilitation, one hopes.
- 22 So the point I would ask both Admiral Tidd and General
- 23 Robinson is just the essential need to adequately fund and
- 24 resources for other agencies that you work with. Is that
- 25 essential to your mission? I.e., even if we gave you

- 1 everything you asked for, if you did not have those other
- 2 components, you could not accomplish your mission.
- 3 Admiral Tidd: Senator, that is correct. Particularly
- 4 in the SOUTHCOM region, it is a team effort, and that team
- 5 requires significant contributions to be made by the State
- 6 Department, by the intelligence community, by our federal
- 7 law enforcement agencies. The Department of Homeland
- 8 Security is probably our staunchest ally in the work that we
- 9 do. As I point out frequently, because of the commitment of
- 10 Navy ships to other regions around the world, my Navy in the
- 11 SOUTHCOM region all has white hulls and orange stripes. We
- 12 could not do our job without the U.S. Coast Guard.
- 13 Senator Reed: Thank you.
- And, General Robinson, your comments?
- 15 General Robinson: Yes, sir. If you go back to Admiral
- 16 Tidd's conversation about the networks and understanding
- 17 about the commodity on the network, I want to understand
- 18 what the commodity is on the network because everything I do
- 19 to illuminate it, the disruption part of it comes to other
- 20 lead federal agencies, whether it is DHS or CBP or whomever.
- 21 And so any cuts that any of those folks take does not allow
- that disruption and end game of what happens to the
- 23 information that I provide to them. So it is incredibly
- 24 important as a team that we bring this together.
- 25 Senator Reed: Thank you very much.

- 1 Admiral Tidd, one of the interesting things in your
- 2 testimony and in our discussions is the presence of China
- 3 and Russia. It is interesting that Russia has built an
- 4 international police training facility in Nicaragua so that
- 5 they are actively training Nicaraguans. That is a surprise
- 6 to me because that used to be sort of a no-go zone. The
- 7 only trainers were the United States.
- 8 But the point is that it comes down to matching and
- 9 exceeding that with our IMET program, which is a State
- 10 Department program. Is that a fair judgment?
- 11 Admiral Tidd: Senator, programs like IMET that you
- 12 mentioned are critical to our ability to build the
- 13 partnerships with the countries throughout the region to
- 14 ensure that they have the trained individuals. It also
- 15 creates partners who have a profound understanding of the
- 16 United States because they come and they spend time in our
- 17 schools. It pays enormous dividends. It is an investment
- 18 often that does not pay off for 10 or 20 or sometimes 30
- 19 years, but it is an incredible investment in future
- 20 relationships for our countries.
- 21 We do watch closely what Russia and China and Iran are
- 22 up to. They are countries that are countries of global
- 23 concern, and it is important that we pay attention to what
- 24 they do here in this theater.
- 25 Senator Reed: Just a final question, Admiral Tidd, if

- 1 I could. Venezuela is under huge pressure because of
- 2 economics, politics, everything. Can you give us sort of a
- 3 sense of the outlook?
- 4 Admiral Tidd: Senator, the entire region is watching
- 5 closely what happens in Venezuela. As you are well aware,
- 6 when I mention the word "Venezuela," tomorrow in the
- 7 newspapers of Caracas will be stories that USSOUTHCOM is
- 8 engaged in operations against Venezuela. Nothing could be
- 9 further from the truth, but the reality is that the enormous
- 10 economic instability that is taking place in Venezuela
- 11 affects the entire region. And the OAS is watching that
- 12 very closely and taking very, I think, important action.
- 13 Senator Reed: And just quickly. Are there Chinese,
- 14 Russian interests in Venezuela? Would they take advantage
- 15 of that type of disruption?
- 16 Admiral Tidd: Both countries have significant economic
- 17 involvement in Venezuela, and it would be difficult to
- imagine that they would not look to take advantage of
- 19 further instability in that country.
- 20 Senator Reed: Thank you very much, Mr. Chairman.
- 21 Chairman McCain: Senator Inhofe?
- 22 Senator Inhofe: Thank you, Mr. Chairman.
- 23 General Robinson, first of all, I am sure that you
- 24 developed your horse skills during your tenure as the wing
- 25 commander at Tinker Air Force Base. It has obviously come

- 1 in handy.
- 2 As I mentioned to you when you were in my office, I
- 3 wanted to lay the groundwork for a question that I think is
- 4 significant. Before this committee, General David Mann had
- 5 said, and this is his quote. He said that there are nearly
- 6 30 countries that possess ballistic missile capability.
- 7 Together these countries have approximately 50 different
- 8 variants of ballistic missiles. Additionally, there are
- 9 currently 13 new intermediate-range and 8 intercontinental
- 10 ballistic missile variants under development.
- 11 Now, in 2009, the administration cut the missile
- defense budget by \$1.4 billion, and then ultimately
- 13 terminated the system that had been set up in both the Czech
- 14 Republic and Poland for a ground-based interceptor. They
- 15 terminated the multiple-kill vehicle and decreased the
- 16 number of ground-based interceptors from 44 to 30.
- 17 Now, you testified that the MDA is really doing four
- 18 things right now. One would be to increase the interceptors
- 19 back to 44 from 30; secondly, upgrading the ground system
- 20 hardware and software; number three, continuing development
- 21 efforts on the re-designed kill vehicle; and number four, to
- 22 deploy the long-range radar.
- Now, my question would be, do you think that these
- 24 actions are sufficient to overcome the problems that you and
- 25 I talked about and that you mentioned in your opening

- 1 statement, if you do these things like additional improved
- 2 sensors, additional improved ground-based interceptors?
- 3 What else needs to be done, or is this enough?
- 4 General Robinson: Well, sir, first of all, Happy Quail
- 5 Breakfast Day. I apologize for not being there.
- 6 Senator Inhofe: It is our 55th consecutive year I
- 7 might add.
- 8 General Robinson: Yes, sir, I know that, and it is a
- 9 wonderful event.
- 10 I believe the MDA strategy as they have laid out,
- 11 improving the sensors for better discrimination, improving
- 12 the reliability of the kill vehicle, and then looking at the
- 13 number of ground-based interceptors is exactly the strategy
- 14 that we should go based on what we see today.
- 15 Senator Inhofe: And I appreciate that.
- Admiral Tidd, I think it is safe to say that the under-
- 17 resourced commands would be your command and AFRICOM. That
- 18 is my opinion. Do you agree with that?
- 19 Admiral Tidd: I do.
- 20 Senator Inhofe: If you look at some of the programs --
- 21 and Senator Reed mentioned the IMET program. And I often
- 22 look at these programs in the under-resourced area of
- 23 AFRICOM such as the IMET program, which I have always
- 24 thought is great. Once you develop a relationship at that
- 25 stage of the careers of individuals, you got them. The

- 1 obvious point is if we do not do it, China will.
- 2 Secondly, the foreign military sales and foreign
- 3 military financing. Is that something that should be
- 4 expanded?
- 5 So on those two programs, what do you think can be
- 6 expanded, and are there any barriers to you from being able
- 7 to expand those programs?
- 8 Admiral Tidd: Senator, I think that the IMET program,
- 9 as you describe, is probably one of the single most
- 10 important, long-term investments that we can make in
- 11 establishing positive, constructive relationships based on
- 12 trust with our partners. There is nothing like an officer
- 13 coming or a senior enlisted coming and studying in our
- 14 schools and living in the United States and experiencing for
- 15 themselves all that this country represents to be able to
- 16 counteract the sometimes negative messages that they might
- 17 see in the international press. And so when we have those
- 18 opportunities, they are absolutely priceless. They pay off
- 19 because we see time after time after time, particularly
- 20 throughout our region, the senior military leaders of many
- 21 of the services in the countries have trained in the United
- 22 States. They have lived in our country. They know who we
- 23 are. And frankly, I think our country and our culture sells
- 24 itself. So I cannot place enough value on a program like
- 25 IMET. We could always use more.

- 1 And one of the challenges is it is like most of the
- 2 resources allocated based on a regional prioritization, and
- 3 SOUTHCOM typically comes in at the bottom of that
- 4 prioritization.
- 5 Senator Inhofe: What about barriers to you improving
- 6 these programs?
- 7 Admiral Tidd: Thus far, we have not run into any other
- 8 barriers except that we run out of money.
- 9 Senator Inhofe: Thank you, Mr. Chairman.
- 10 Chairman McCain: Senator Shaheen?
- 11 Senator Shaheen: Thank you, Mr. Chairman.
- 12 And thank you both for being here and for your service
- 13 to this country.
- 14 You both mentioned the threats that transnational crime
- 15 networks pose to the United States and to global stability
- 16 for that matter. And Admiral Tidd, you started out with a
- 17 story about drug traffickers, which we have seen very
- 18 directly in the State of New Hampshire where the heroin and
- 19 opioid epidemic is a huge threat where we have the third
- 20 highest overdose rate in the country. And as Senator McCain
- 21 pointed out, your predecessor talked about his inability to
- 22 be able to intercept some of those traffickers because he
- 23 did not have the equipment and the resources to do that.
- 24 Can you talk about what you are doing currently to work
- 25 with authorities in this country to intercept those drug

- 1 traffickers?
- 2 Admiral Tidd: I will address the southern most part of
- 3 that point, and then I would defer to General Robinson to
- 4 address as it comes closer to our border.
- 5 Because we recognize the shortfall in U.S. platforms
- 6 available to conduct the detection and monitoring mission,
- 7 that is one of the reasons why we have shifted our focus
- 8 from exclusively on the commodity itself to a focus on the
- 9 networks that engage in the trafficking, thinking that if we
- 10 can focus on those networks and find the areas where the
- 11 networks overlap and then working with partner nations so
- 12 that their law enforcement or their military or, in some
- 13 cases, our U.S. federal law enforcement agencies have the
- 14 authorities to be able to engage in that end game, we use
- 15 our abilities to build the picture and then to share that
- 16 picture in a way that can be used by those with the
- 17 authorities to be able to conduct the disruption action.
- 18 We think that by building a stronger interagency team
- 19 that we will be able to apply pressure across the length and
- 20 the breadth of the networks, recognizing that we may not
- 21 directly touch the networks that are directly responsible
- 22 for the movement of the opioids that are wreaking such havoc
- 23 in your State but that any pressure that we apply across
- 24 these networks will have a beneficial effect across the
- 25 length and breadth.

- 1 General Robinson: So, ma'am, you heard Admiral Tidd
- 2 talk about that. One thing I think that is incredibly
- 3 important for you and this committee to know, that Admiral
- 4 Tidd and I meet about every other month to sit down and
- 5 discuss what he just talked about. So the information that
- 6 he has and that he is sharing with the lead federal agencies
- 7 with his partner nations is the same information that I am
- 8 sharing. So as we stood in Guatemala and the river that
- 9 defined the barrier between Guatemala and Mexico, that
- 10 information does not stop at that river.
- And so if you think about it then as a larger network,
- 12 the things that he shares with my staff and my folks,
- 13 whether it is intel sharing at border points, whether it is
- 14 building partnership capacity to help partner nations, or
- 15 whether it is direct linkages with Border Patrol and DHS,
- 16 that information that he gets, that I get, that I provide
- 17 either to lead federal agencies or partner nations so that
- 18 they can take care of business at the end game.
- 19 And so this relationship between the two of us is very
- 20 strong, and we have a third partner that we bring into it,
- 21 General Tony Thomas of Special Operations Command, to talk
- 22 to us what is happening overseas to help inform that larger
- 23 network.
- 24 Senator Shaheen: The National Guard has a counter-drug
- 25 task force that has provided critical support to law

- 1 enforcement in New Hampshire. Do you all work with that
- 2 counter-drug task force with the Guard as well?
- 3 General Robinson: Ma'am, we work very closely with the
- 4 Guard. And so the information that we get that I provide to
- 5 lead federal agencies goes out to other agencies throughout
- 6 the States.
- 7 Senator Shaheen: And when you and I met yesterday --
- 8 and I appreciated the opportunity to sit down with you --
- 9 one of the things we talked about was the northern border
- 10 and the fact that what we have seen in New Hampshire is that
- 11 there are some drugs going back and forth across our
- 12 northern border as well, and I think that is less well
- 13 known.
- 14 General Robinson: Yes, ma'am. And, again, I would
- 15 say, as I mentioned yesterday, we have a very close
- 16 relationship with the lead federal agencies in Canada as
- 17 well with us. So that information not just stops at our
- 18 southern border, but also goes to our northern border to
- 19 share with our partners there.
- 20 Senator Shaheen: Thank you.
- Just quickly. I am almost out of time, but I know you
- 22 talked yesterday and again today in response to Senator
- 23 Inhofe about sensors and kill vehicles and the need to
- 24 continue with those programs. Are there any other
- 25 improvements that you think we should take in order to

- 1 address missile defense given North Korea's rising
- 2 capabilities?
- General Robinson: Ma'am, I think we are on a very
- 4 good, solid track where we are going and the strategy that
- 5 we have today. Again, I would urge for a budget to have
- 6 predictability so we can keep on that track.
- 7 Senator Shaheen: I agree. Thanks very much.
- 8 Chairman McCain: Senator Rounds?
- 9 Senator Rounds: Thank you, Mr. Chairman.
- 10 Admiral Tidd and General Robinson, first of all, let me
- 11 thank you both for your service to our country.
- General Robinson, on page 12 of your statement, you say
- 13 the increased standoff capability, low altitude, and small
- 14 radar signature of cruise missiles make defending against
- 15 them a technical and operational challenge. Yet, in the
- 16 very next sentence, you say I am confident in a layered
- 17 approach provided by our family of systems to conduct cruise
- 18 missile defense.
- 19 What is this layered family of systems that we would be
- 20 using in cruise missile defense? And if you could describe
- 21 those family members for me, please.
- General Robinson: Sir, I would tell you it comes on
- 23 two approaches. If you look on the northern approach from
- 24 Russia over Canada and Alaska, we are doing an analysis of
- 25 alternatives to upgrade the radars that are there so that we

- 1 can be able to detect, track, identify, and if necessary,
- 2 engage at ranges to defend Canada and the United States.
- 3 Senator Rounds: These are land-based radar systems.
- 4 General Robinson: Sir, right now they are, but what I
- 5 have done from a requirements process is defined, hey, I
- 6 want to be able to do that at ranges to defend. I do not
- 7 want to just say upgrade my radar because then you do not
- 8 allow the people that think differently or different ways to
- 9 look at that problem. So that is from the northern
- 10 approach.
- 11 Now here in the National Capital Region is the first
- 12 part where we have sensors and capability here in the
- 13 National Capital Region. If I go back out and then I look
- 14 at my F-16's with the AESA radars and the ability to use
- 15 them to be able to detect at longer ranges, we can do that.
- 16 Senator Rounds: These are found in Block 50's?
- 17 General Robinson: Yes, sir. I think it is Block 50's.
- 18 All I have asked for the requirement is to be AESA radars.
- 19 So we can be able to detect at ranges but, most importantly,
- 20 sir, to be able to identify at ranges to be able to defend
- 21 the National Capital Region.
- 22 And then the last part of the layer for phase one is to
- 23 what kind of radar or what kind of capability can I get to
- 24 be able to look at longer ranges out over the eastern part
- 25 of the United States and the ocean to be able to detect at

- 1 even longer.
- 2 So those are some of the layers that I talk about.
- 3 As we go further, phase two and three is now more part
- 4 of the country.
- 5 Senator Rounds: I understand.
- 6 You did not mention the F-15C models. Do they play
- 7 into the when defending against the cruise missile threat?
- 8 General Robinson: The F-15's? Yes, sir, they play
- 9 into defending where in the United States. Yes, sir.
- 10 Senator Rounds: My understanding is that there is a
- 11 possibility that we will be looking at perhaps reducing the
- 12 number of F-15C's due to the increasing costs of maintaining
- 13 the structural integrity of that aircraft between now and
- 14 the year 2020. Is that figured into your plans?
- 15 General Robinson: Sir, from the conversations that I
- 16 have had with the Air Force, which have been very small, I
- 17 know that that is something they are looking at. Obviously,
- 18 my voice would come into this to make sure that we have
- 19 enough capacity to defend the United States from an air
- 20 threat.
- 21 Senator Rounds: What is the split between the number
- of F-15's that you have available versus the current number
- 23 of Block 50 or the F-16's that have the appropriate radar in
- 24 them today?
- 25 General Robinson: Sir, I do not have that number. I

1	will	take it for	or the	record.		
2		Senator R	ounds:	Would	you pl	Lease?
3		General R	obinson	: Yes,	sir,	I will.
4		[The info	rmation	follow	rs:]	
5		[COMMITT]	EE INSE	RT]		
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- 1 Senator Rounds: I am just curious. Is there a plan in
- 2 place to begin using F-35A's in the middle of this for this
- 3 particular defense system?
- 4 General Robinson: Sir, I know as the Air Force brings
- 5 the F-35's on board, that will be a conversation that we
- 6 will have, making sure that I have the right capability and
- 7 the right capacity to defend in the air domain.
- 8 Senator Rounds: The reason that I ask is it appears to
- 9 me that this is one of the more serious threats that we have
- 10 with air-launched cruise missiles. The second part is you
- 11 have currently got F-15's and apparently there is some
- 12 concern about their long-term viability. Your F-16's, which
- 13 you have right now -- you have got Block 30's, Block 40's
- 14 and some Block 50's I understand.
- 15 General Robinson: Yes, sir.
- 16 Senator Rounds: The Block 40's which we have in South
- 17 Dakota may very well be -- if properly equipped with the
- 18 appropriate radar, may very well be stand-in or at least be
- 19 capable of handling part of that as the F-15's go on.
- I guess I am getting back down to is that part of the
- 21 discussion that you are having, or are we not that far
- 22 along?
- 23 General Robinson: We are not that far along. The Air
- 24 Force I think is just looking into that. And as I can tell
- 25 you, sir, I will assure you my voice will be a part of that

- 1 conversation because of the importance of defending in the
- 2 air domain the United States. And those are the
- 3 capabilities that I use.
- 4 Senator Rounds: Thank you.
- 5 General Robinson: Yes, sir.
- 6 Senator Rounds: Thank you, Mr. Chairman.
- 7 Chairman McCain: Senator Peters?
- 8 Senator Peters: Thank you, Mr. Chairman.
- 9 And thank you to our witnesses. I appreciate, Admiral
- 10 Tidd and General Robinson, your patriotism and your work in
- 11 a very difficult job, and you do it with distinction. Thank
- 12 you so much.
- 13 First, Admiral Tidd, I want to have you kind of
- 14 elaborate a little more on a point that you brought up to a
- 15 question that Senator Reed asked related to the U.S. Coast
- 16 Guard. In addition, to serving on this committee, I am the
- 17 ranking member of a subcommittee that oversees the Coast
- 18 Guard and am very concerned, as I know you have expressed,
- 19 with some potential budget cuts for the Coast Guard.
- 20 So I would like you to elaborate a little more on what
- 21 I think is a very powerful statement that you made that your
- 22 Navy has white hulls and orange stripes, as to the impact
- 23 that the Coast Guard has. So certainly we need to protect
- 24 their resources so they continue to execute that mission.
- 25 But I would like you to go a step further as to what

- 1 additional resources do you think would be necessary for
- 2 them to enhance their capabilities to support you.
- 3 You have talked in your testimony about how this
- 4 maritime border is certainly one that we have to pay a great
- 5 deal of attention to, and perhaps our discussion should not
- 6 be about defending funding for the Coast Guard. It should
- 7 be about additional resources they need or could use to
- 8 supplement the great work that you are doing now.
- 9 Admiral Tidd: Well, Senator, obviously, I would defer
- 10 to the expertise of the Commandant of the Coast Guard in
- 11 terms of building the plan that would be required. But as I
- 12 have said before, because of higher priority commitments for
- 13 U.S. Navy warships in other parts of the world, the U.S.
- 14 Coast Guard has surged additional capacity, almost doubling
- 15 the number of cutters devoted to the USSOUTHCOM region. I
- 16 know that that is a challenging responsibility that they are
- 17 shouldering. And so we are very concerned that we are
- 18 already shorthanded in the number of ships that we have
- 19 available on the high seas and the Caribbean and in the
- 20 eastern Pacific to be able to deal with the known cases of
- 21 movement along those pathways. And so my concern is that
- the Coast Guard be able to continue to meet the commitments
- 23 that they have established.
- 24 Senator Peters: Well, I appreciate that.
- 25 In your written testimony, you discussed as well the

- 1 impact of your Navy ships in the area, and you talk about
- 2 exploring nontraditional alternatives to fill these
- 3 requirements until more littoral combat ships are in the
- 4 fleet.
- 5 Could you describe some of these nontraditional
- 6 alternatives and also explain how they may compare to the
- 7 capabilities of the littoral combat ship?
- 8 Admiral Tidd: Not having yet had the luxury of having
- 9 a littoral combat ship down in our region, I cannot tell you
- 10 exactly how it would compare. But what we are trying to do
- is sensors on other types of platforms that come down there
- 12 to be able to share information, working very closely with
- our partner nations, ensuring that they have the capability
- 14 to be able to be out and to operate in the seas. We have
- 15 tremendous support provided by other countries that also
- 16 have interest in the region. For instance, France, the
- 17 Netherlands, and Canada all periodically provide warships
- 18 that contribute to that mission.
- 19 But I very much look forward to the arrival of the
- 20 first littoral combat ships in our theater. I think they
- 21 have capabilities that are ideally suited for the theater
- 22 that we are talking about.
- 23 Senator Peters: Very good.
- 24 And, General Robinson, also talking about Coast Guard
- 25 assets but in the area of responsibility that you have,

- 1 which is the Arctic, and the receding ice and the opening up
- 2 of those sea lanes and the very significant Russian presence
- 3 that exists up there. Could you speak a little bit about
- 4 the importance of the U.S. Coast Guard in the Arctic region
- 5 and how assets certainly cannot be reduced? In fact, we
- 6 should be thinking about having a larger presence to counter
- 7 a growing Russian presence.
- 8 General Robinson: Sir, I would tell you that the Coast
- 9 Guard presence in the Arctic is very important. If you
- 10 recall, last summer, the cruise ship, Crystal Serenity, that
- 11 went through for the first time having a cruise ship go
- 12 through the Arctic, it talks about the need for the Coast
- 13 Guard there in the Arctic. So I certainly support the Coast
- 14 Guard and all their endeavors to be a part of that.
- 15 Senator Peters: Great. Thank you very much.
- 16 Chairman McCain: Senator Ernst?
- 17 Senator Ernst: Thank you, Admiral. Thank you both for
- 18 being here, Admiral Tidd, General Robinson. Thank you so
- 19 much for the great work that you are doing on behalf of
- 20 NORTHCOM and SOUTHCOM.
- 21 Admiral Tidd, I will start with you and want to thank
- 22 you. I see that the great State of Iowa has been able to
- 23 provide yet a second sergeant major to SOUTHCOM. We are
- 24 pleased that you are both here with us.
- I did appreciate meeting with you last week -- last

- 1 month. Excuse me. We had a very good conversation. And
- 2 during that conversation, you brought up the fact that you
- 3 have seen more activities from the Russians. You mentioned
- 4 that just a little bit earlier, as well as some other
- 5 countries. You stated that it may not be with a military
- 6 bent, but that there were some other activities that they
- 7 were engaging in. Can you enlighten us as to the types of
- 8 activities you are seeing from the Russians and why that
- 9 would be of a national security interest to us?
- 10 Admiral Tidd: Thank you, Senator.
- We have seen the deployment of ships, particularly
- 12 frequent deployment of intelligence collection ships, that
- 13 we know operate frequently on the east coast of the United
- 14 States and then spend time down in the Caribbean. We have
- 15 seen periodically the deployment of long-range aviation that
- 16 comes down and spends a bit of time down in our theater.
- 17 But probably of greater long-term concern is the very
- 18 aggressive arms sales programs where Russia is down and
- 19 talking with our traditional partners and attempting to
- 20 displace the United States as the partner of choice.
- 21 And then the part that I think is most troubling is we
- see they are engaged in a very aggressive misinformation
- 23 campaign, basically peddling the story that the United
- 24 States is not a reliable partner in Latin America, that we
- 25 are not interested in the region, and that we are

- 1 withdrawing from the region. It is troubling because of
- 2 resource constraints that we have had and the requirement
- 3 for the number of forces available in our theater. As that
- 4 has declined, that plays directly into that narrative that
- 5 Russia has been peddling.
- 6 So these are relationships that we have with strong
- 7 partners, and it is just up to us to be able to prove that
- 8 we are the partner of choice.
- 9 Senator Ernst: So not only do we need to maintain a
- 10 presence there, but we also need to reinforce our own
- 11 message to those areas.
- 12 Admiral Tidd: Absolutely.
- 13 Senator Ernst: Admiral Tidd, in February of 2017, the
- 14 Associated Press reported that Trinidad and Tobago has
- 15 become the largest per capita source of ISIS recruits in the
- 16 western hemisphere. And according to the report, as many as
- 17 125 fighters have traveled from the island to ISIS-
- 18 controlled areas over the past 4 years.
- 19 So are you concerned about the rise of ISIS in
- 20 SOUTHCOM?
- 21 Admiral Tidd: Senator, we are very concerned. There
- is, I think, a tendency often to think that ISIS is only
- 23 present in the Middle East or North Africa, and the reality
- 24 is ISIS is present here in the western hemisphere.
- 25 You cited the case of foreign fighters that have gone

- 1 over to Iraq and Syria to fight. Obviously, we are very
- 2 concerned about the return of those fighters. But what has
- 3 become more troubling is an active effort on the part of
- 4 ISIS to communicate to radicalized individuals telling them
- 5 stay home and conduct attacks in your home countries against
- 6 your countries and the United States and our interests in
- 7 this region. So you cited Trinidad and Tobago, but that is
- 8 not the only country where we know that there is a presence
- 9 of radicalized individuals to whom the ISIS message is very
- 10 appealing, and I think it is an area that we have to pay
- 11 close attention.
- 12 Our counter-network approach that we are applying
- 13 enables us to recognize this presence of ISIS in the
- 14 theater when previously, when we focused exclusively on
- 15 commodities, oftentimes we focused more on the criminal
- 16 networks and did not pay attention to the fact that there
- 17 are also terrorist networks as well.
- 18 Senator Ernst: So those terrorist networks -- they
- 19 understand those pathways that are being used by various
- 20 cartels and so forth, moving goods into the NORTHCOM area.
- 21 Do you think those could be exploited then by those
- 22 terrorist organizations?
- 23 Admiral Tidd: ISIS, in one of the recent issues of
- 24 Dabig magazine, communicates directly in English language to
- 25 radicalized individuals to attempt to exploit those pathways

- 1 into the United States. So we have to assume that they are
- 2 going to try.
- 3 Senator Ernst: Those that are fighting in Iraq and
- 4 Syria -- how are they able to reach back into the Caribbean
- 5 and radicalize the folks there? What do you think is the
- 6 primary means of communication?
- 7 Admiral Tidd: I think it is Internet. It is by cyber
- 8 means.
- 9 Senator Ernst: And cyber is something that you believe
- 10 we should pay attention to then.
- 11 Admiral Tidd: I think we all recognize that it is a
- 12 domain that must bear increasing attention.
- 13 Senator Ernst: Absolutely. I appreciate that.
- And then do you think we are doing enough to counter
- 15 ISIS's recruiting efforts in the SOUTHCOM region?
- 16 Admiral Tidd: That is probably one of the areas of
- 17 greatest work that we are engaged in. In order to work with
- 18 our partner nations and in our discussions with them, they
- 19 now recognize that they must pay attention to the
- 20 radicalization phenomenon. We all, I think, had a wakeup
- 21 call with the attacks that occurred in Paris, in Brussels,
- 22 but also in San Bernardino and in Orlando that individuals
- 23 can become radicalized and can conduct horrific attacks.
- 24 And so it is up to all of us to work together, exchange
- 25 information, and attempt to remove the conditions that lead

- 1 to radicalization.
- 2 Senator Ernst: Thank you. I appreciate that. Thank
- 3 you.
- 4 Thank you, Mr. Chair.
- 5 Chairman McCain: Before I call on Senator King, I just
- 6 want to make it clear to everyone, Admiral Tidd, if we are
- 7 really serious about addressing this issue of flow of drugs
- 8 into the United States of America that Senator Shaheen has
- 9 described as so dramatically affecting her State, that we
- 10 need to provide the assets. It is not something that is a
- 11 mystery. Is that right? If we want to be far more
- 12 effective, you would need the assets in order to do that.
- 13 Is that correct?
- 14 Admiral Tidd: Senator, that is correct.
- 15 Chairman McCain: Senator King?
- 16 Senator King: Thank you for asking my first question,
- 17 Mr. Chairman.
- 18 [Laughter.]
- 19 Senator King: Admiral Tidd, your opening statement was
- 20 very powerful and also disturbing, powerful because you
- 21 describe this in terms of an attack, and that is what it is.
- 22 It is an attack on our country. And to talk about the
- 23 numbers, since we have been sitting here, four people have
- 24 died of overdoses in the United States. It is about four an
- 25 hour, 37,000 people a year, 1 a day in my State of Maine.

- 1 It is absolutely unacceptable to know that that is happening
- 2 and to couple it with your testimony that you are only able
- 3 to interdict 25 percent of the shipments you know of because
- 4 of a lack of resources in the Coast Guard. And couple that
- 5 with a proposed 15 percent cut in the Coast Guard budget, I
- 6 just do not know how we can possibly turn a blind eye to the
- 7 implications of this.
- 8 I just want you to reiterate. Your testimony was that
- 9 you are only able to interdict 25 percent of shipments you
- 10 know of because of a lack of essentially Coast Guard assets.
- 11 Is that correct?
- 12 Admiral Tidd: Senator, it is due to a lack of any
- 13 surface assets, whether it is U.S. Navy, U.S. Coast Guard,
- 14 partner nations. I mean, it is a shortfall of platforms
- 15 that are capable of conducting intercepts on tracks that we
- 16 know are out there.
- 17 Senator King: And so a cut in the Coast Guard budget,
- 18 which would further constrain the provision of those assets,
- 19 would not be in the national interest. Would it?
- 20 Admiral Tidd: Senator, all I will say is I am
- 21 absolutely dependent on the Coast Guard to conduct the
- 22 operations that we are able to conduct.
- 23 Senator King: And there are not sufficient assets
- 24 today. Is that correct?
- 25 Admiral Tidd: That is correct.

- 1 Senator King: Thank you. Your answer was very
- 2 diplomatic.
- 3 General Robinson, let us go to missile defense. You
- 4 testified you have confidence in the missile defense
- 5 structure that we have today, but we do not live in a static
- 6 world. The North Koreans just in the last few months have
- 7 gone from liquid fuel to solid fuel, which drastically cuts
- 8 our warning time. Are we continuing to develop our
- 9 capability, and what are the gaps? Where should we be
- 10 focusing in order to strengthen our nuclear defense system?
- 11 General Robinson: Sir, thank you for that.
- 12 As you so rightly said, our lack of indications of
- 13 warning is increasing. And so as we look to the future how
- 14 do we ensure not just that but then when something launches
- 15 to make sure that we have the right radar in the right
- 16 place.
- 17 Senator King: And discrimination in radar is also --
- 18 General Robinson: You took the words right out of my
- 19 mouth. I was going to talk about the ability to ensure that
- 20 we have discrimination as we move to the future. So when
- 21 you talk about our radars, it is to ensure that we have
- 22 discrimination and ensure that we have an architecture that
- 23 today is terrestrial, but tomorrow or maybe even more in the
- 24 future will move to space. And so those are the things that
- 25 we need to continue looking as we move to the future is

- 1 ensuring we have got the right radar at the right place at
- 2 the right capability and with reliable kill vehicles.
- 3 Senator King: So if you were granted a billion dollars
- 4 to spend in this area, do you I take it that radar and
- 5 particularly the discrimination radar would be where you
- 6 would go first?
- 7 General Robinson: That is where I would go first, sir.
- 8 Senator King: Thank you.
- 9 General, do you have any idea offhand an approximate
- 10 number of Russian icebreakers that they have available in
- 11 the Arctic region?
- General Robinson: No, sir, I do not. But I know they
- 13 have more than we do.
- 14 Senator King: If I said it was a low of 17 and a high
- of 40, would that sound reasonable?
- 16 General Robinson: Yes, sir.
- 17 Senator King: And how many icebreakers do we have
- 18 available?
- 19 General Robinson: I believe it is one.
- 20 Senator King: One and a half.
- 21 General Robinson: Okay, 1.5.
- Senator King: But the one that we have actually
- 23 transits between Antarctica and the Arctic. Is that not
- 24 correct?
- 25 General Robinson: Yes, sir.

- 1 Senator King: So the icebreakers, the essential
- 2 infrastructure of the Arctic region, is the road builder in
- 3 effect.
- 4 General Robinson: Yes, sir.
- 5 Senator King: And this is a place where we really are
- 6 in a serious deficit situation. And the prior
- 7 administration proposed the additional building of one
- 8 icebreaker, but that is still a long way off.
- 9 But do you see this as an important priority even
- 10 though this would not be a naval asset but probably be a
- 11 Coast Guard asset? But it is one that is crucial to our
- 12 future in the Arctic. Is it not?
- General Robinson: Sir, I absolutely support the Coast
- 14 Guard's endeavors to bring more icebreakers to the Arctic.
- 15 As you suggested, it is a pathway for them.
- 16 Senator King: And one of the things that you are
- 17 seeing in your command is a significant Russian buildup of
- 18 military assets along their shore of the Arctic.
- 19 General Robinson: Sir, I have seen their buildup.
- 20 What I have also seen is Russian long-range aviation that
- 21 comes east of the Urals that often does out-of-area flights
- 22 that are in my AOR.
- 23 Senator King: And that is another threat. We talked
- 24 prior about the North Korean threat, but that is another
- 25 threat that is -- particularly that is the NORAD mission.

- 1 Is it not?
- 2 General Robinson: Yes, sir. You are exactly correct,
- 3 defending the airspace both for the United States and Canada
- 4 from the air domain.
- 5 Senator King: And a final short question. We have a
- 6 seamless cooperation and agreement, arrangement, and working
- 7 relationship with the Canadians in terms of NORAD?
- 8 General Robinson: Absolutely, sir. It is a bi-
- 9 national command.
- 10 Senator King: Thank you.
- 11 General Robinson: Yes, sir.
- 12 Senator King: Thank you, Mr. Chairman.
- 13 Chairman McCain: Senator Perdue?
- 14 Senator Perdue: Thank you, Chairman. And I really
- 15 appreciate you bringing both these combatant commanders
- 16 together.
- 17 I have a particular concern about what Russia is doing
- 18 in our hemisphere. I have a quick question for both of you.
- 19 When you look at Russia -- how they bracketed Europe
- 20 with their facilities in Murmansk, Kaliningrad, Crimea, now
- 21 Tortus and Latakia, I see them attempting to do the same
- 22 thing here. So the Arctic, which was just mentioned -- it
- 23 looks like to me they have opened up a new Arctic command.
- 24 They have got four Arctic BCTs they have now assigned up
- 25 there. They have got 16 deep water ports north of the

- 1 Arctic, 40 icebreakers, plus 11 more on order, and we are
- 2 down to one and a half icebreakers. I would like to know
- 3 what your assessment -- first of all, do you agree with that
- 4 assessment, General? And what is our -- that you can talk
- 5 about here -- what is our tactical response to that buildup
- 6 in the Arctic?
- General Robinson: So, sir, I would agree with your
- 8 assessment. What I would tell you about response -- I will
- 9 parse it in a couple of different bins.
- 10 First, as we watch the Russians come east of the Urals
- in the air domain, I ensure on my NORAD side that I have the
- 12 right capability and capacity with adequate indications and
- 13 warnings to make sure that we can defend Canada and the
- 14 United States, specifically Alaska. So in the air domain, I
- 15 do that.
- 16 From a policy perspective, at the end of 2016, the
- 17 Department policy put out an Arctic strategy, and that
- 18 Arctic strategy talked about ensuring security, promoting
- 19 safety, and promoting defense cooperation.
- 20 Senator Perdue: I am sorry. Do we have an Arctic
- 21 command today?
- General Robinson: No, sir. My job as the Commander of
- 23 Northern Command is to provide -- I am the advocate for
- 24 Arctic capabilities. That is what I do. But I am in the
- 25 process of writing a strategic estimate for the Arctic where

- 1 I will be able to talk about theater security cooperation,
- 2 talk about capabilities, and then kind of put my role out
- 3 there with --
- 4 Senator Perdue: Will you share that with the
- 5 committee?
- 6 General Robinson: I will when we are done. In fact,
- 7 we should probably be done this fall, and I would be happy
- 8 to share that estimate with you.
- 9 Senator Perdue: Thank you.
- 10 Admiral, in the Southern Command likewise -- and this
- 11 is not a recent development. And it looks to me it is very
- 12 obvious what Russia is trying to do here. They are
- 13 bracketing us. They are already playing in our elections
- 14 the same way they are playing in cyber warfare in Eastern
- 15 Europe.
- 16 In Latin America between 2001 and 2013, Russia sold
- 17 Latin America \$15 billion worth of arms. That is about 40
- 18 percent of what was sold in the region. When I look at what
- 19 they are doing with Nicaragua particularly -- oh, and
- 20 between 2008 and 2011 -- I did not know this. If you look
- 21 at what Russia sold, they have sold more than 3,000 surface-
- 22 to-air missiles to the region, just in that 3-year period.
- 23 In the last couple of years, particularly since 2014,
- 24 in Nicaraqua alone 50 combat tanks, an established ground
- 25 station for a Russian satellite network, and they are

- 1 talking about Russian-made fighter jets now to add to their
- 2 fleet. And as was reported last week in TASS, they are
- 3 announcing joint military drills together in Nicaragua. I
- 4 find this to be very destabilizing.
- 5 Do you agree with that assessment? And if so, what is
- 6 our response to Russia specifically in Nicaragua and
- 7 Venezuela relative to the fact that we have got troubled
- 8 governments there anyway? How do we manage the diplomatic
- 9 development and defense efforts in that area specifically
- 10 relating to what Russia is doing?
- 11 Admiral Tidd: Well, Senator, I think the first
- 12 responsibility we have is to pay attention to it and not to
- 13 ignore it and to ensure that if we are concerned about what
- 14 Russia is engaged in in Eastern Europe, that we pay at least
- 15 as much attention to what they are engaged in in our own
- 16 hemisphere.
- 17 As you point out, they have got historic relationships
- 18 going back to the era of the Soviet Union with Nicaragua and
- 19 with Cuba. They have developed them with Venezuela. They
- 20 are one of the largest suppliers of high capability arms to
- 21 Venezuela. So it is very troubling that as they establish
- themselves and become I suppose both the arms supplier but
- 23 also having greater influence in those two countries right
- 24 close to our own Nation, that ought to be a matter of some
- 25 concern. We have to continue to pay attention to it.

- Our relationships with the countries in Latin America
- 2 is strong, but they are relationships that must be tended
- 3 to. We must continue to engage and we must continue to
- 4 demonstrate not just by words but also by our action, our
- 5 engagement, that we are reliable partners.
- 6 Senator Perdue: Thank you both.
- 7 Chairman, General Milley this week said that the lack
- 8 of a budget and the potential danger of going to a CR
- 9 bordered on professional malpractice. And I want you two
- 10 combatant commanders to know that at least one Senator here
- 11 agrees with that 100 percent.
- I do not fully understand what a CR does to tie your
- 13 hands in terms of moving money back and forth, but I take
- 14 you at your word that it totally limits you from doing that.
- 15 That to me is more dangerous than the total number. And so
- 16 for one, I am standing firm with the chairman here that this
- 17 is the most dangerous thing that we are facing right now.
- 18 General Mattis said earlier this year that the debt was
- 19 the greatest threat in the national security. Well, here is
- 20 where the rubber meets the road. And I want to pledge to
- 21 both of you guys my personal full support to do whatever we
- 22 can to make sure that we avoid that debacle.
- 23 Thank you, Chairman.
- 24 Chairman McCain: Senator Warren?
- 25 Senator Warren: Thank you, Mr. Chairman.

- 1 And thank you, Admiral Tidd and General Robinson for
- 2 being here and for your leadership.
- I just want to quickly underline a point that was
- 4 raised by Senator King and Senator Reed, and that is about
- 5 the importance of our non-military foreign assistance and
- 6 other civilian instruments of our national power to your
- 7 missions.
- 8 So is it accurate to say that you work with the State
- 9 Department, the Department of Homeland Security, and other
- 10 civilian agencies in efforts to maintain security and
- 11 stability in your regional areas of responsibility? General
- 12 Robinson?
- General Robinson: Yes, ma'am.
- 14 Senator Warren: Thank you.
- 15 And Admiral Tidd?
- 16 Admiral Tidd: Absolutely.
- 17 Senator Warren: You know, the budget proposal put out
- 18 by the Trump administration calls for about a 29 percent cut
- 19 to the State Department and significant cuts to FEMA and
- 20 other domestic agencies. I just want to ask in general,
- 21 would funding cuts to agencies that conduct diplomacy,
- 22 provide disaster relief, and perform other civilian
- 23 functions make your job easier or make your job more
- 24 difficult? General Robinson?
- 25 General Robinson: It would make it more difficult,

- 1 ma'am.
- Senator Warren: And Admiral Tidd?
- 3 Admiral Tidd: More difficult.
- 4 Senator Warren: Thank you. I agree.
- 5 Admiral Tidd, I want to turn back, if I can, to
- 6 something you said last year. In your posture statement,
- 7 you expressed concern about economic conditions and
- 8 persistent threats to people's safety that caused the mass
- 9 migration of unaccompanied children from El Salvador,
- 10 Guatemala, and Honduras back in 2014. Are you still
- 11 concerned about these underlying factors?
- 12 Admiral Tidd: We think that we must continue to pay
- 13 attention to the push factors. Insecurity in Central
- 14 America is a significant push factor.
- 15 Senator Warren: But are you worried about the gangs
- 16 and other criminal networks that take advantage of these
- 17 conditions to be able to recruit and to stay in business?
- 18 Admiral Tidd: Yes, we are.
- 19 Senator Warren: And do you think that lack of security
- 20 and economic opportunity provide an opening for some of our
- 21 adversaries to exert influence in these areas?
- 22 Admiral Tidd: I think we are seeing that in a number
- 23 of countries in Central America.
- 24 Senator Warren: So let me ask you, Admiral Tidd. What
- 25 more should the United States Government be doing to address

- 1 these underlying conditions?
- 2 Admiral Tidd: I think the efforts to provide some
- 3 limited resources that are available in the case of
- 4 Guatemala, Honduras, El Salvador, for them to develop a
- 5 regional solution to a regional problem is very important.
- 6 A very high bar condition has been set for them to receive
- 7 those resources, but I think we must be realistic and we
- 8 must help them achieve those standards because it is
- 9 ultimately in all of our interests that they achieve them.
- 10 Senator Warren: And this is something you are working
- 11 on now actively?
- 12 Admiral Tidd: Senator, it is.
- 13 Senator Warren: I appreciate it.
- And I also want to note that in your posture statement
- 15 last year, you thanked Congress for funding the State
- 16 Department and USAID to implement the U.S. strategy for
- 17 engagement in Central America to help address these root
- 18 causes of migration.
- There has been a lot of talk about how to address
- 20 unlawful immigration. By itself the tallest wall in the
- 21 world will not help us if we choke off funding for non-
- 22 military strategies to address the root causes of migration
- 23 from Central America. And I think that would be bad for
- 24 regional stability and for our security.
- 25 Thank you, Mr. Chairman.

- 1 Chairman McCain: Senator Wicker?
- Senator Wicker: Thank you, Mr. Chairman.
- 3 Admiral Tidd, you state that the southern border should
- 4 be the last line of defense not the first. Given the
- 5 diminishing Navy presence dedicated to Southern Command, is
- 6 the Coast Guard an increasingly valuable partner as a
- 7 forward line of defense?
- 8 Admiral Tidd: Sir, you know, we also talk about there
- 9 is a third border, and that is the maritime border up
- 10 through the Caribbean. And the Coast Guard right now is the
- 11 principal U.S. maritime force that is present in the
- 12 Caribbean.
- 13 Senator Wicker: And I think they do a good job for
- 14 vou.
- Your testimony states that SOUTHCOM lacks the forces
- 16 necessary to interdict about 75 percent of identified and
- 17 validated drug trafficking targets. A successful
- 18 interdiction requires two things: an end game asset, a boat
- 19 or a helicopter, to stop the trafficker, and law enforcement
- 20 authority to make the arrest. Does the Coast Guard's new
- 21 national security cutter have these two attributes?
- 22 Admiral Tidd: Senator, they do. The national security
- 23 cutters are a superb platform, very capable, and frankly,
- 24 they also have the sea-keeping abilities to operate in the
- 25 eastern Pacific further offshore where the vast majority of

- 1 the trafficking is occurring today. And so they are very
- 2 valuable platforms.
- 3 Senator Wicker: A U.S. national security cutter
- 4 recently seized 16 tons of cocaine worth \$400 million. In
- 5 fact, the Coast Guard has reportedly seized about 100 metric
- 6 tons of cocaine, about \$3 billion worth since its first
- 7 operational deployment.
- 8 Do these national security cutters arguably pay for
- 9 themselves in this regard?
- 10 Admiral Tidd: Senator, I would never turn down an
- 11 additional national security cutter operating in the
- 12 SOUTHCOM region.
- Senator Wicker: One other thing. Your testimony
- 14 states that Southern Command is dedicated to becoming a
- 15 platform for experimentation and innovation, and this
- 16 includes unmanned platforms and advanced sensors. So tell
- 17 us about that. Expand on that testimony, if you will, sir.
- 18 Admiral Tidd: Senator, in our efforts to find new and
- 19 innovative ways to get after the resourcing problem, we have
- 20 aggressively discussed with services and with the research
- 21 and development organizations that we would be an ideal
- 22 region to come and test out new technologies, perhaps new
- 23 technologies that are being developed for a different
- 24 theater, for a different problem set, but that we have a
- 25 meaningful operational mission. We can provide real

- 1 feedback and that my commitment as the combatant commander
- 2 is to ensure that we eliminate any bureaucratic impediments
- 3 to being able to bring them down and operate them, test them
- 4 out for a period of time, and provide that feedback.
- 5 Senator Wicker: Well, thank you very much, Admiral.
- 6 And I would like to invite you down to the Gulf Coast to the
- 7 Stennis Space Center to see the cutting-edge research being
- 8 done at the Naval Research Lab with regard to unmanned
- 9 underwater vehicles and also the Navy Meteorological and
- 10 Oceanographic Command operating a large fleet of UUVs. You
- 11 might want to come down and visit us, and perhaps you could
- 12 leverage these installations as you push for new
- 13 innovations.
- 14 Admiral Tidd: Thank you very much, Senator.
- 15 Senator Wicker: Thank you.
- 16 Thank you, Mr. Chairman.
- 17 Chairman McCain: Senator Donnelly?
- 18 Senator Donnelly: Thank you, Mr. Chairman.
- I want to thank you both for being here today.
- I appreciate you taking the time to come by my office,
- 21 both of you, to talk about the heroin crisis that is
- 22 impacting Indiana and so many other States. And we have
- 23 heard from other members here today. It may be the single
- 24 biggest threat to the safety and security of the people of
- 25 my State, and I am convinced we need to everything --

- 1 everything we can -- to stop it. This is a whole-of-
- 2 government effort.
- We heard the chairman talking about the 75 percent
- 4 figure, and we have been talking about that for a while.
- 5 And as we look at this, in Indiana in 2015, we lost
- 6 more people to opioid and heroin deaths than in car crashes,
- 7 which forever was the biggest thing. And now this has
- 8 changed it. And the heroin is coming in from Mexico and it
- 9 is coming in across borders that we actively monitor. It is
- 10 not coming through the desert or over hills or over here or
- 11 over there. It is coming through our cross points.
- 12 So as we look at this, Admiral Tidd, we talk about the
- 13 25 percent figure, that we catch 25 percent of what is
- 14 coming in. The other 75 percent are killing my friends and
- 15 neighbors. We have lost so many families, children and
- 16 brothers and sisters.
- 17 And so what I would love to see is, as the chairman was
- 18 talking about, a plan. If we had all the resources, how
- 19 much resources do you need? How much time will it take?
- 20 What will we do? How do we stop it? Can you put that
- 21 together for us?
- 22 Admiral Tidd: Senator, we will be happy to work with
- 23 our partners in Northern Command.
- I think as we discussed in your office, though, the
- 25 challenge that we have is we are not going to interdict our

- 1 way out of this crisis. This is going to be a challenge
- 2 that will require a significant amount of work on the demand
- 3 reduction side of the problem, as well as on --
- 4 Chairman McCain: Could I interrupt, Admiral? We are
- 5 not asking you to address the demand side. But if you are
- 6 capable of stopping some of the flow, let us have that.
- 7 Sorry, Senator Donnelly.
- 8 Senator Donnelly: That is okay, sir.
- 9 Admiral Tidd: Yes, Senator.
- 10 General Robinson: Sir, if I could add. As we
- 11 discussed in your office too, all the support that we give
- 12 to Department of Homeland Security on the border is
- incredibly important, whether it is intel sharing or
- 14 providing detection and monitoring to help them do their
- 15 jobs there on the border.
- Senator Donnelly: And I know you know the real-world
- 17 effects. Let me tell you just a couple.
- 18 I have a small town in southern Indiana, a town of
- 19 4,200 people. The opioid crisis has hit it so hard -- and
- 20 this was a few years ago -- 174 cases of HIV in a town of
- 21 4,200 people.
- In another small town or small county, rural county, we
- 23 had a shipment of heroin come in from Ohio. It was laced
- 24 with fentanyl, which is 10 times more powerful than the
- 25 heroin. In a 2-hour period in one county, we had 10

- 1 overdoses and 1 death in a 2-hour period from this.
- 2 As Senator Shaheen and others have said, this is not
- 3 just an Indiana problem. This is a nationwide problem that
- 4 is eating us alive. And I always look and I go this might
- 5 have been the young person who would have cured cancer, who
- 6 would have found the key to ending diabetes.
- 7 And so if we can stop that other 75 percent -- and we
- 8 can, and it is a resource issue. That is why I am so eager
- 9 to get the plan of if we gave you the keys to the kingdom,
- 10 so to speak, you have the resources, you have everything you
- 11 need, so how do we do this because every day as we are
- 12 sitting here right now, it is coming through the
- 13 checkpoints.
- 14 General Robinson, I wanted to ask you about Mexico's
- 15 ability and willingness to work with us on this in
- 16 collaboration. In your written testimony, you indicated
- 17 Mexico is growing increasingly capable of helping us. What
- 18 is your assessment of the capability and the will of the
- 19 Mexican Government and security forces to work with us on
- 20 combating this?
- 21 General Robinson: Sir, I will tell you, having been on
- 22 Mexico's southern border talking to their senior leadership
- 23 about their strategy on the southern border, in addition to
- 24 working very closely on the border with their military, the
- 25 willingness of the Mexican military and them to work with us

- 1 is very, very great. I have been very impressed.
- 2 Senator Donnelly: The more you can send that message
- 3 to them, the stronger and better off we will be because this
- 4 really is a national emergency.
- 5 Thank you, Mr. Chairman.
- 6 Chairman McCain: Senator Cotton?
- 7 Senator Cotton: Thank you, Admiral Tidd and General
- 8 Robinson, for your testimony today and for your continuing
- 9 service to our country.
- 10 Admiral Tidd, how different is Russia's activities in
- 11 Latin America today from the Soviet Union's activities there
- in the Cold War, if different at all?
- 13 Admiral Tidd: I think that it is certainly not
- 14 ideologically motivated like it was during the Cold War. It
- is motivated for economic reasons and for the ability to
- 16 gain influence with countries in the region.
- 17 Senator Cotton: To what extent is Russia and, for that
- 18 matter, other hostile powers in the old world aiming to tie
- 19 down the United States, our attention, and our resources in
- 20 the new world so we cannot project power and influence into
- 21 the old world?
- General Robinson: So, sir, I would say if you look
- 23 specifically, as you mentioned, Russia as they have
- 24 increased their capability and capacity, as they continue to
- 25 work west of the Urals, the thing that I watch is them

- 1 coming east of the Urals. And so on occasions, they will
- 2 come over and power project or do out-of-area operations.
- 3 And so that makes me then, as the Commander of NORAD,
- 4 increase my levels of responsiveness and put force structure
- 5 in the right place at the right time, should they power
- 6 project.
- 7 Admiral Tidd: And I think if I could add to that,
- 8 certainly in Latin America, they do not have vital strategic
- 9 interests, and so they see these as opportunities to take
- 10 advantage of at least a perception of the United States
- 11 being focused in other crises in other parts of the world.
- 12 Senator Cotton: Speaking of countries without vital
- 13 strategic interest in Latin America, let us turn to Iran.
- 14 Admiral Tidd, you state on page 9 of your written testimony,
- 15 with the easing of economic sanctions, Iran may be seeking
- 16 to rebuild its relationships in the region. Tehran uses
- 17 cooperative technology, economic and diplomatic interests as
- 18 a centerpiece of its regional diplomacy. Although on the
- 19 surface, it portrays its actions as innocuous, Iran could
- 20 exploit its cultural centers to develop networks, which
- 21 could be leveraged to extend its influence and advance its
- 22 interests.
- To your knowledge, are there deep cultural, historical,
- 24 religious ties between Latin Americans and Persian Shiites?
- 25 Admiral Tidd: No, Senator, not longstanding.

- 1 Senator Cotton: I did not think so.
- 2 You state earlier in your written testimony on page 4
- 3 and 5, Hezbollah members, facilitators, supporters engage in
- 4 licit and illicit activities in support of the organization,
- 5 moving weapons, cash and other contraband to raise funds and
- 6 build Hezbollah's infrastructure in the region. Hezbollah
- 7 is the terrorist organization based in Lebanon, a cat's paw
- 8 of Iran. To your knowledge, do Arab Shiites have deep
- 9 cultural and historical ties with Latin America?
- 10 Admiral Tidd: What I would observe is that Hezbollah
- 11 has been present in this region in small pockets scattered
- 12 throughout the region for decades. They have been actively
- 13 engaged largely in criminal activities to raise funds to
- 14 support the terrorist activities of Hezbollah in other parts
- 15 of the world. But we also recognize that Hezbollah was
- 16 responsible for the two terrible terrorist attacks on Jewish
- 17 sites in an Israeli consular center in Argentina back in the
- 18 1990s. So they have been present here and we view them as
- 19 probably the most dangerous of the terrorist groups present
- 20 in this region.
- 21 Senator Cotton: I want to zero in on one phrase in
- 22 that statement: moving weapons, cash, and other contraband
- 23 to raise funds. What kind of other contraband is Hezbollah
- 24 moving in Latin America?
- 25 Admiral Tidd: I think one of the more interesting

- 1 ones, cars, basically movement of cars to raise money, to
- 2 launder money in order to develop the resources to fund
- 3 Hezbollah activities in the Middle East.
- 4 Senator Cotton: What about drugs?
- 5 Admiral Tidd: Yes, sir, drugs also.
- 6 Senator Cotton: So Hezbollah, a declared terrorist
- 7 organization that operates in the Middle East, is
- 8 responsible in part for the drug flow in Latin America that
- 9 has had the impact that you have heard Senators on this dais
- 10 talk about today, killing Americans in our hometowns.
- 11 Admiral Tidd: I would say they are one of a number.
- 12 They certainly are not the largest, but they play a
- 13 contributing role.
- 14 Senator Cotton: Thank you.
- 15 Senator Reed [presiding]: On behalf of Chairman
- 16 McCain, Senator Kaine.
- 17 Senator Kaine: Thank you, Mr. Chair.
- 18 And thanks to our witnesses for your testimony.
- 19 I want to just follow up on a couple of points that
- 20 Senator Cotton was making. General Robinson, we talked, had
- 21 a good visit in my office yesterday. And you talked about
- 22 the flows of drugs on the seam between NORTHCOM and SOUTHCOM
- 23 as sort of a system of systems. We have to look at it as
- 24 networks and systems. And if these distribution networks
- 25 can bring drugs here, they could bring human trafficking.

- 1 They could potentially get people in the United States,
- 2 terrorists in the United States. They could bring weapons
- 3 of mass destruction, biological agents. And is that how you
- 4 both kind of look at this challenge? The interdiction of
- 5 drugs is really important, but also it is important to
- 6 disrupt these networks because they could also do us harm in
- 7 other ways.
- 8 General Robinson: Yes, sir. As we discussed, it is
- 9 the importance of illuminating that network, understanding
- 10 what is on it, and then whatever that commodity is, is
- 11 making sure that the information for the customer of the
- 12 commodity gets it so that can finish whatever activity they
- 13 are doing. So your point is exactly right. And that is why
- 14 it is incredibly important that Admiral Tidd and I and our
- 15 staffs share information because, again, it just does not
- 16 stop at the river.
- 17 Senator Kaine: And let us just focus on the commodity.
- 18 There are all kinds of commodities we could worry about, but
- 19 just the commodity of the drug trade. Admiral Tidd, you
- 20 have talked about this, you know, 25 percent of what you
- 21 know you can stop, and if you had more assets, you could
- 22 stop more. And I am all for that. So Coast Guard, military
- assets to stop more.
- 24 But let us drill down on this. If you had enough
- 25 assets to try to stop everything you knew about but there

- 1 was still a significant demand for drugs in the United
- 2 States, there would still be drugs that would get to the
- 3 United States. Correct?
- 4 Admiral Tidd: Yes, Senator. Unfortunately, I believe
- 5 that to be true. And these networks are very adaptive. If
- 6 the price is right, they will work very, very hard to work
- 7 around the bars that we try and put in their place. So it
- 8 is a dynamic problem that we will continuously have to work
- 9 at.
- 10 Senator Kaine: Is there anything you can do within
- 11 your military lane that would bring down drug demand, or is
- 12 that other parts of our government?
- 13 Admiral Tidd: I am not aware, at least not in
- 14 USSOUTHCOM.
- 15 Senator Kaine: So it is other parts of our government.
- 16 So if we are going to deal with this significant national
- 17 security issue, we ought to be funding the interdiction
- 18 efforts to the degree that you talk about. But if we do not
- 19 do anything on the demand side, we are going to continue to
- 20 see the national security problem.
- 21 And ultimately, this is about the budget. In the
- 22 submitted budget, there is not only a proposed cut to the
- 23 Coast Guard, there is a \$100 million reduction of funds to
- 24 SAMHSA, the Substance Abuse and Mental Health Services
- 25 Administration. There are dramatic cuts to CDBG funds,

- 1 which are often used by community drug prevention/drug
- 2 treatment programs. And so this is an example of how a
- 3 defense budget, SOUTHCOM, fits together with the non-defense
- 4 budget, Coast Guard, which is under DOT. It is part of non-
- 5 defense discretionary. SAMHSA is part of non-defense
- 6 discretionary. CDBG's funds are part of non-defense
- 7 discretionary.
- 8 So as we look at the sequester, there are so many
- 9 things that are in the non-defense discretionary budget that
- 10 are really about our defense. And if we are not wise in
- 11 those investments, we are going to continue to have this
- 12 challenge of drugs flowing south to north and potentially
- 13 creating networks that can move other commodities as well.
- Do either of you disagree with that?
- 15 Admiral Tidd: Senator, what I would just observe is if
- 16 somehow you could wave your hand and the drugs disappeared
- 17 overnight, these same threat networks would engage in other
- 18 activities in order to preserve their power and their access
- 19 to resources. So that is why we focus on the networks. We
- 20 have got to be able to bring pressure to bear on the
- 21 networks.
- 22 Senator Kaine: The chair and ranking on this committee
- 23 have been so eloquent really since I got here to the Senate
- 24 about the foolishness of the sequester. And I understand
- 25 why it was put in place in a vote in the summer of 2011, and

- 1 then it went active March 1, 2013. But it was put in place
- 2 at a time of a political reality where there were
- 3 significant Republican majority in one house and then two
- 4 but a Democratic President. So it was going to be kind of a
- 5 budgetary check.
- I would just argue the GOP now has all the leverage,
- 7 the White House and both houses. These non-defense
- 8 expenditures of the kind that we are talking about, Coast
- 9 Guard, SAMHSA funding, could help us deal with the drug
- 10 problem. They are really important to our national
- 11 security.
- I think the time is just to get rid of the caps, not
- 13 just lift the caps on defense and then keep capping non-
- 14 defense. Just lift the caps on both and let everybody make
- 15 the case for what we need to interdict or make the case for
- 16 what we need to bring down the demand on drugs. And
- 17 especially with power all in the hands of one party right
- 18 now, there is no danger that the Dems would sort of roll the
- 19 majority on the budgetary side.
- 20 But I think lifting the budgetary cap on defense
- 21 without doing it on non-defense means we are going to hurt
- 22 an awful lot of priorities that are in the non-defense side
- 23 that actually directly contribute to some of these national
- 24 security challenges that we are talking about.
- One other quick question. Activity of China in

- 1 SOUTHCOM, to follow up on Senator Cotton. He asked really
- 2 good questions about Russia and Iran. How about activities
- 3 of China, military activities?
- 4 Admiral Tidd: I would say right now that the activity
- 5 is largely economic in nature. The military-focused
- 6 activities -- they are very aggressively engaged in an IMET-
- 7 like program where they will seek to bring senior military
- 8 leaders from throughout the region to Beijing for all
- 9 expense paid trips. Again, it is an opportunity to
- 10 influence the region and to displace the United States as
- 11 the partner of choice in Latin America.
- 12 Senator Kaine: Thank you.
- 13 Thanks, Mr. Chair.
- 14 Chairman McCain [presiding]: Senator Sullivan?
- 15 Senator Sullivan: Thank you, Mr. Chairman.
- And I appreciate the witnesses' testimony.
- 17 I think you are seeing this is helpful. I think is as
- 18 important to this committee as it is to all of you, some
- 19 bipartisan consensus on some key issues. A lot of us, my
- 20 State of Alaska, is also dealing with the opioid problem in
- 21 a massive way. There is concern about the Coast Guard's
- 22 budget. I chair the subcommittee on the Commerce Committee
- 23 that oversees the Coast Guard. I can tell you it is clear
- 24 to me Secretary Kelly does not agree with cutting the Coast
- 25 Guard's budget. So we are all going to work together on

- 1 that, and I think it is a seam some ways between this
- 2 committee and the Commerce Committee because the Coast Guard
- 3 is a branch of the U.S. military and it is a very important
- 4 branch of the U.S. military. So I think a lot of us are
- 5 concerned on that.
- 6 And then you have seen a lot of concern and interest in
- 7 the Arctic, not just coming from the Senator from Alaska,
- 8 but a bipartisan group of Senators are concerned about that.
- 9 So, General Robinson, you are the advocate for the
- 10 Arctic in terms of capabilities. There is a lot of talk
- 11 about icebreakers. We have really one and a half. The
- 12 Russians have 40, building 13 more. Senator Perdue talked a
- 13 lot about that.
- 14 Have you actually been on one of the icebreakers that
- 15 we have?
- 16 General Robinson: No, sir, I have not.
- 17 Senator Sullivan: So I was this weekend. The Polar
- 18 Star, which is the heavy icebreaker, and the Healy, which is
- 19 the medium icebreaker.
- 20 And I want to mention -- and again, I am not sure which
- 21 jurisdiction it is in terms of committees, but they are
- 22 shameful. Shameful. The Polar Star was built in the 1970s
- 23 with technologies from the 1960s. And as Senator King
- 24 mentioned, it deploys down to Antarctica. We should never--
- 25 never -- allow the men and women who serve in the U.S.

- 1 military to deploy on such a bucket. This ship is a joke
- 2 and it is dangerous. And I encourage you as the advocate
- 3 for the Arctic to go out and look at what our men and women
- 4 who volunteer deploy on. These guys have to go on eBay to
- 5 get parts for this ship. It is shameful. We should not
- 6 have the men and women of the Coast Guard deploying on such
- 7 an unseaworthy vessel, and we need to do something about it.
- 8 You mentioned the new strategy on the Arctic. It talks
- 9 about FONOPS, which I think it is important. Do you think
- 10 we have any remote capability of conducting FONOPS if the
- 11 Russians tried to, say, block off sea transportation routes
- or block off access to resource development, all of which I
- 13 guarantee at some point they are going to try and test us
- 14 on? That is why they are building up so much capacity. Do
- 15 we have any kind of capacity right now to conduct a FONOP
- 16 that would try to push back on Russian aggression buildup in
- 17 the Arctic?
- 18 General Robinson: Sir, we have discussed that briefly,
- 19 but I have not taken it to the next level of discussion.
- 20 Senator Sullivan: I think the answer is no. But that
- 21 is my view having been out there. Do you have an answer on
- 22 that?
- 23 General Robinson: Sir, we have discussed it briefly,
- 24 but we have not taken it to the next level of discussion. I
- 25 do watch where Russian ships are each and every day. I can

- 1 tell you that.
- 2 Senator Sullivan: Well, it is one of these things. We
- 3 put out a strategy. It is the new DOD strategy. We say we
- 4 are going to do this. And my view is we do not have even
- 5 the remote capability to do this. And when we have a
- 6 strategy that says we are going to do something and we do
- 7 not have the capability to actually do it, it undermines
- 8 U.S. credibility in the world. And Lord knows, we need to
- 9 get credibility back in our foreign policy and national
- 10 security.
- 11 Let me talk about missile defense. Do you agree that
- 12 the threat to the homeland is increasing almost daily?
- General Robinson: I think that Kim Jung-un very much
- 14 wants to reach out and touch the homeland.
- 15 Senator Sullivan: So General Hyten said February 11th
- 16 was a real, real important date, a bad date with regard to
- 17 the security of the continental United States and Kim Jung-
- 18 un's capability because they tested solid fuel rockets.
- 19 I am not convinced at all. As a matter of fact, I do
- 20 not think we have -- I think we need to do a lot more with
- 21 regard to missile defense. Do you agree with that?
- General Robinson: Sir, given the budget where we are
- 23 today and today's budget and the strategy that we have of
- 24 making our sensors better and making our kill vehicles
- 25 better is the right strategy. I think if we have a

- 1 different budget, then we can have a different strategy.
- 2 Senator Sullivan: So let me ask you the question
- 3 without your reference to the budget. Given the increasing
- 4 threat, which everybody sees, given the likelihood -- not
- 5 the likelihood, the certainty that within 1, 2, 3, 4 years
- 6 Kim Jung-un is going to be able to reach us with an
- 7 intercontinental ballistic nuclear missile -- do not worry
- 8 about the budget. Just give me your military answer. Do
- 9 you think we have done enough? Are you satisfied where we
- 10 are on missile defense right now for our Nation?
- 11 General Robinson: Yes, sir, I am.
- 12 Senator Sullivan: I am not and we need to do a lot,
- 13 lot more given this threat is going to be on our shores. He
- 14 is going to have the capability to nuke cities in the Lower
- 15 48 at some point in the future. We know that. And I do not
- 16 think we have done enough on missile defense. And I think
- 17 we need to do a lot more.
- 18 Thank you, Mr. Chairman.
- 19 Chairman McCain: Senator Graham?
- 20 Senator Graham: Thank you, Mr. Chairman.
- 21 General Robinson, if we did a CR, would it
- 22 substantially hurt your capability to defend the homeland
- 23 from such attacks?
- 24 General Robinson: Sir, as you know, as a consumer of
- 25 the services' capabilities, the U.S. Air Force -- the chief

- 1 testified yesterday about being down 1,000 pilots. I need
- 2 trained and ready and qualified pilots to defend our
- 3 airspace. If you look at the things that we are doing to
- 4 delay maintenance and AWACS being one of those things to
- 5 delay maintenance, I need an E-3 airborne also to help
- 6 defend --
- 7 Senator Graham: So a CR would be hurtful.
- 8 General Robinson: Yes, sir.
- 9 Senator Graham: If we went back into sequestration
- 10 next year, would that be disastrous?
- 11 General Robinson: Yes, sir.
- 12 Senator Graham: The same for you, Admiral.
- 13 Admiral Tidd: Sir, the services are already challenged
- 14 to provide resources for SOUTHCOM, and so anything that
- 15 decreased the available resources is only going to make the
- 16 matter worse.
- 17 Senator Graham: That would include a CR and
- 18 sequestration.
- 19 Admiral Tidd: In my understanding, yes, sir.
- 20 Senator Graham: How many ships do you need to cover
- 21 your theater in not a perfect world but in a better world?
- 22 Admiral Tidd: We have had a longstanding requirement
- 23 for a combination of medium and high endurance platforms for
- 24 as many as 23 surface combatants and accompanying aircraft.
- 25 Senator Graham: How many do you have now?

- 1 Admiral Tidd: On any given day, probably about six.
- 2 Senator Graham: So do you think at the time they did
- 3 the survey for 23, things have gotten better or worse in
- 4 terms of the theater?
- 5 Admiral Tidd: Sir, in that particular regard, they are
- 6 worse.
- 7 Senator Graham: So you got six ships. A long time
- 8 ago, you said you needed 23 and things are worse now than
- 9 they were when you said you needed 23. Okay.
- 10 So, General Robinson, let us get back to North Korea.
- 11 Do you believe that it is the intention of the regime to
- develop an ICBM that can hit the homeland?
- 13 General Robinson: Yes, sir.
- 14 Senator Graham: Do you believe it is just a matter of
- 15 time until they achieve that capability, unless something
- 16 changes?
- 17 General Robinson: Yes, sir.
- 18 Senator Graham: Do you believe it is just a matter of
- 19 time until they can miniaturize a nuclear to put on top of
- 20 the ICBM?
- 21 General Robinson: In my discussions with General
- 22 Hyten, yes, sir.
- 23 Senator Graham: So I guess there are two ways to deal
- 24 with that threat. Never let the missile program mature to
- 25 the point it can hit the homeland. That is one. Is that

- 1 correct?
- General Robinson: Yes, sir.
- 3 Senator Graham: The other would be to have a missile
- 4 defense system that could knock it down.
- 5 General Robinson: Yes, sir.
- 6 Senator Graham: What do you prefer?
- 7 General Robinson: I prefer both.
- 8 Senator Graham: I agree. That was like the best
- 9 answer anybody could give.
- 10 Do we have both?
- General Robinson: Today we have exactly what we need
- 12 to defend the United States of America against North Korea.
- 13 Senator Graham: So if a missile were launched from
- 14 North Korea next year, we could knock it down?
- 15 General Robinson: Yes, sir.
- 16 Senator Graham: Do you agree with me it is better not
- 17 to let them have that missile?
- 18 General Robinson: Yes, sir.
- 19 Senator Graham: So in terms of homeland defense, what
- 20 is the biggest threat to the homeland, starting with North
- 21 Korea and kind of listing threats that you see?
- General Robinson: Yes, sir. I worry about North
- 23 Korea, as we were just discussing, from a ballistic missile
- 24 defense perspective when I look at Kim Jung-un and his lack
- 25 of indications and warning, as General Hyten talked about

- 1 the other day, and all of that.
- I also look at Russia and their long-range aviation and
- 3 the capability that they have provided.
- 4 Right now, I pay attention to Iran because of some of
- 5 the technologies that they are using.
- 6 And I also, obviously, watch China as they continue to
- 7 go further and further away from --
- 8 Senator Graham: So these are nation-state threats.
- 9 General Robinson: Yes, sir.
- 10 But I also am very concerned about the homegrown
- 11 violent extremists and the things that can happen with them.
- 12 This goes back to the conversation that Admiral Tidd and I
- 13 had about the networks and what is on the networks.
- 14 Senator Graham: Speaking of emerging threats, are you
- 15 familiar with the increased use of drones by terrorist
- 16 organizations?
- General Robinson: Yes, sir. I read that.
- 18 Senator Graham: Do we need to up our game when it
- 19 comes to dealing with potential drone attacks on the
- 20 country?
- 21 General Robinson: Sir, so as the person responsible
- 22 for force protection over installations, I pay attention to
- 23 that each and every day. And I know that the Department --
- 24 we are working very hard on a policy on what we do with
- 25 that.

- 1 Senator Graham: Do you think we need to change our
- 2 laws at all to be able to deal with this threat?
- 3 General Robinson: I think we need to understand what
- 4 it could be and what it could do -- from an installation
- 5 perspective, what do we need --
- 6 Senator Graham: Is it fair to say that in 5 years,
- 7 this threat, if not unchecked, is going to get worse and
- 8 more lethal?
- 9 General Robinson: Sir, if you just look at the
- 10 proliferation of drones itself and then you add to what you
- 11 were just talking about and you mate those two together, I
- 12 can only imagine.
- 13 Senator Graham: Thank you both.
- 14 Chairman McCain: Admiral Tidd, we would like to have a
- 15 letter from you describing what additional assets that you
- 16 could use effectively to apprehend all of those drugs,
- 17 particularly in the Caribbean. That seems to be an area, as
- 18 we tighten the border, of increased trafficking.
- 19 And, General Robinson, we would like to know from you
- 20 also if you could write us a letter how we can fully utilize
- 21 the assets of our uniformed military in keeping with the
- 22 posse comitatus rule so that we can maximize border
- 23 security.
- 24 And finally, General, would you believe that a
- 25 definition of a wall could be electronics, could be towers,

- 1 could be UAVs, could be anti-tunneling capabilities,
- 2 surveillance towers, in other words dramatically increasing
- 3 our capabilities through the use of technology?
- 4 General Robinson: Sir, anything that disturbs,
- 5 disrupts, and gets after the flow --
- 6 Chairman McCain: I am asking would technology -- that
- 7 it be more effectively utilized. I am talking about towers.
- 8 I am talking about --
- 9 General Robinson: Yes, sir. Those are helpful as part
- 10 of a wall.
- 11 Chairman McCain: Well, then write us a note, would
- 12 you, as to what assets you think could be used and
- 13 construction and ways of preventing the flow not only of
- 14 drugs, which has been a central theme of this hearing, but
- 15 also the possible infiltration of terrorists as we see Mosul
- 16 and Ragga fall. We all know that these individuals are
- 17 spreading out throughout the world. So we would appreciate
- 18 that information from both of you, and I hope it is not too
- 19 tough a task.
- 20 General Robinson: Yes, sir.
- 21 Chairman McCain: And I am certainly glad to see this
- 22 inter-service cooperation. It is a rare and beautiful
- 23 event. Thank you.
- 24 This hearing is adjourned.
- 25 [Whereupon, at 11:06 a.m., the hearing was adjourned.]