

Stenographic Transcript  
Before the

COMMITTEE ON  
ARMED SERVICES

## **UNITED STATES SENATE**

HEARING TO CONSIDER THE NOMINATIONS OF:  
ADMIRAL WILLIAM F. MORAN, USN  
FOR REAPPOINTMENT TO THE GRADE OF ADMIRAL AND  
TO BE CHIEF OF NAVAL OPERATIONS; AND  
LIEUTENANT GENERAL DAVID H. BERGER, USMC  
TO BE GENERAL AND  
TO BE COMMANDANT OF THE MARINE CORPS

Tuesday, April 30, 2019

Washington, D.C.

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WASHINGTON, D.C. 20005  
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U.S. Senate

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Committee on Armed Services

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Washington, D.C.

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15 The committee met, pursuant to notice, at 9:30 a.m. in  
16 Room SD-G50, Dirksen Senate Office Building, Hon. James M.  
17 Inhofe, chairman of the committee, presiding.

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Committee Members Present: Senators Inhofe

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[presiding], Wicker, Fischer, Cotton, Rounds, Ernst, Tillis,

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Sullivan, Perdue, Cramer, Scott, Blackburn, Hawley, Reed,

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Shaheen, Gillibrand, Blumenthal, Hirono, Kaine, King,

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Heinrich, Peters, Manchin, Duckworth, and Jones.

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1           OPENING STATEMENT OF HON. JAMES M. INHOFE, U.S.

2   SENATOR FROM OKLAHOMA

3           Chairman Inhofe: Our hearing will come to order.

4           We are very proud to have two of our nation's leaders  
5   this morning present. And for the introduction purposes --  
6   I appreciate both of you being here, but we have a request  
7   from Senator Kaine to participate in the introduction of  
8   General Berger. Senator Kaine?

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1           STATEMENT OF HON. TIM KAINÉ, U.S. SENATOR FROM  
2 VIRGINIA

3           Senator Kaine: Thank you, Mr. Chair and to Ranking  
4 Member Reed and to my colleagues. This feels different  
5 looking at you from this angle.

6           Chairman Inhofe: Is it better or worse?

7           [Laughter.]

8           Senator Kaine: I am taking the Fifth on that one, Mr.  
9 Chair.

10          [Laughter.]

11          Senator Kaine: It is a real honor for me to have the  
12 chance to introduce Lieutenant General David Berger, who is  
13 the President's nominee to be the 38th Commandant of the  
14 Marine Corps. General Berger is a Virginian. His parents  
15 live in Virginia and are here with us today. He spent a lot  
16 of quality time in the Commonwealth of Virginia training at  
17 Quantico and also a stint as a Marine recruiter in the  
18 Roanoke area. We are very, very proud in Virginia to be the  
19 home of training for every Marine officer and also the  
20 National Museum of the Marine Corps at Quantico.

21          During his 38 years as a marine, General Berger has  
22 served in many capacities, including deployments to Kuwait,  
23 Haiti, Iraq, Kosovo, and Afghanistan. After serving as  
24 Commander of U.S. Marine Corps Forces Pacific, he was  
25 appointed to his current role as commanding General of the

1 Marine Corps Combat Development Command.

2 General Berger is well positioned, well suited to serve  
3 as Commandant of the Marine Corps because of his Marine  
4 service, but he is also well suited to work in joint  
5 operations with the other service chiefs. In addition to  
6 his Marine training, General Berger is also a graduate of  
7 the U.S. Army Ranger Corps School, the U.S. Army Jump Master  
8 School, and the U.S. Navy Dive School. I do not know  
9 whether the Air Force did not have something that suited  
10 your personality.

11 Finally, General Berger is no stranger to the  
12 committee. He has testified before us often, especially in  
13 the Readiness Subcommittee, and he has earned a reputation  
14 before this committee for telling it like it is, which we  
15 appreciate.

16 It is an honor to support General Berger, and I will  
17 add in also my support for Admiral Moran for the CNO  
18 position. To the committee, thanks for the opportunity to  
19 introduce this fine public servant.

20 Chairman Inhofe: Thank you, Senator Kaine. And we all  
21 share your enthusiasm and your feelings about our two  
22 leaders here today. It is an honor to have them both here.

23 And we would expect them, when they are recognized, to  
24 introduce any family that is here with them.

25 We have our standard seven questions that have to be

1 answered. They have to be answered audibly. So I am asking  
2 each one of you to respond in that way so we can get through  
3 this thing.

4 Have you adhered to applicable laws and regulations  
5 governing conflicts of interest?

6 Admiral Moran: Yes, sir.

7 General Berger: Yes, sir.

8 Chairman Inhofe: Will you ensure that your staff  
9 complies with deadlines established for requested  
10 communications, including questions for the record in  
11 hearings?

12 Admiral Moran: Yes, sir.

13 General Berger: Yes, sir.

14 Chairman Inhofe: Will you cooperate and provide  
15 witnesses and briefers in response to congressional  
16 requests?

17 Admiral Moran: I will.

18 General Berger: I will.

19 Chairman Inhofe: Will those witnesses be protected  
20 from reprisal for their testimony and briefings?

21 Admiral Moran: They will.

22 General Berger: Yes, sir.

23 Chairman Inhofe: Do you agree, if confirmed, to appear  
24 and testify upon request before this committee?

25 Admiral Moran: Yes, sir.

1           General Berger:  Yes, sir.

2           Chairman Inhofe:  Do you agree to provide the  
3 documents, including copies of electronic forms of  
4 communications, in a timely manner, when requested by a duly  
5 constituted committee, or to consult with the committee  
6 regarding the basis for any good faith delay or denial in  
7 providing such documents?

8           Admiral Moran:  Yes, sir.

9           General Berger:  Yes, sir.

10          Chairman Inhofe:  And lastly, have you assumed any  
11 duties or undertaken any actions which would appear to  
12 presume the outcome of the confirmation process?

13          Admiral Moran:  No, sir.

14          General Berger:  I have not.

15          Chairman Inhofe:  Thank you very much.

16          The National Defense Strategy directs our nation's  
17 military to prepare for the return of the great power  
18 competition.  This means we have got to be prepared to deter  
19 and, if necessary, to decisively defeat those near-peer  
20 adversaries, and obviously, I am talking about China and  
21 Russia.

22          In order for the Department of the Navy to achieve that  
23 goal, our Navy and Marine Corps must be manned, trained, and  
24 equipped appropriately.  With our reduced defense budget  
25 during the Obama administration and with the alarming speed

1 of the modernization of both China and Russia in  
2 conventional and nuclear forces, it presents a formidable  
3 threat to America and our allies.

4 Our next CNO and Commandant will be relied upon to  
5 modernize our naval forces while at the same time rebuild  
6 readiness. I urge you both to take a long view. Technical  
7 risks must be better understood before procuring new  
8 systems. Without better acquisition performance, which has  
9 been a problem for many, many years, our challenges will get  
10 worse and not better. We will fall behind and further  
11 behind our competitors.

12 Admiral Moran, I am concerned that nine of 11 advanced  
13 weapon elevators on the USS Gerald Ford still do not work.  
14 Lead ship lessons do not appear to have been followed. I  
15 talked to you about this before. This is not your fault,  
16 but it is something that we addressed in some detail,  
17 thinking we were resolving the problem back during the  
18 consideration of the NDAA 2017. So we will talk a little  
19 bit about that.

20 General Berger, the Marine Corps participated in the  
21 counterinsurgency fight over the last 17 years and has done  
22 extremely well. However, I am concerned about the toll that  
23 it has taken on the readiness of the Marine Corps, our  
24 equipment, and the training to deter and, if necessary, to  
25 win against the peer threats like China and Russia.



1           Again, the two of you are not responsible for the  
2 problems we have had in the past, but you are responsible  
3 for the solutions that we look for during the course of  
4 this.

5           Senator Reed?

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1           STATEMENT OF HON. JACK REED, U.S. SENATOR FROM RHODE  
2 ISLAND

3           Senator Reed: Well, thank you very much, Mr. Chairman.

4           I also want to welcome Admiral Moran and Lieutenant  
5 General Berger to this confirmation hearing regarding their  
6 nominations to be the chiefs of their respective services.

7           I want to thank both of you gentlemen for your  
8 exemplary service to our nation and for your willingness to  
9 continue to serve. I also want to thank your families, who  
10 also serve along with you, for their dedication and support  
11 which is so critical to the success of our military.

12          Admiral Moran, you have an exemplary record of service  
13 and are well qualified to be the Chief of Naval Operations.  
14 As the present Vice Chief of Naval Operations, you have been  
15 intricately involved in all aspects of the Navy from  
16 personnel to acquisition.

17          Lieutenant General Berger, you likewise have an  
18 outstanding record of service. Currently serving as the  
19 Commanding General, Marine Corps Combat Development Command  
20 and Deputy Commandant for Combat Development and  
21 Integration, you are well versed in shaping the Marine Corps  
22 for the future, which will serve you well as the Commandant  
23 of the Marine Corps.

24          Admiral Moran, if confirmed as Chief of Naval  
25 Operations, you will be tasked with recruiting and retaining

1 a quality force and ensuring that force contains the  
2 necessary structure and readiness levels to meet our  
3 nation's current challenges and the posture to respond to  
4 tomorrow's threats. The Navy is already challenged to  
5 procure needed ships on time and on budget, and this  
6 challenge will be compounded by the need to recapitalize the  
7 ballistic missile submarine fleet that was built in the  
8 1980s. In addition, if you are confirmed, you will have to  
9 face the challenge of implementing programs to improve  
10 readiness and professionalism in the Navy's fleet to avoid  
11 preventable accidents like the USS McCain and the USS  
12 Fitzgerald. Admiral Moran, I will be interested in your  
13 vision of the Navy and how you go about making that vision a  
14 reality.

15 General Berger, if confirmed as Commandant of the  
16 Marine Corps, you will be tasked with recruiting and  
17 retaining a quality force and shaping that force for new  
18 roles against near-peer competitors, while maintaining  
19 readiness to meet our nation's current challenges. This is  
20 a daunting task for a small force in fiscally constrained  
21 times, and again, I am interested in your plans for  
22 accomplishing such tasks.

23 We live in tumultuous times and many core values are  
24 being tested. I am concerned that such times can have a  
25 corrosive effect on our military personnel. It has never

1    been more important that our Navy and Marine Corps have  
2    principled leaders who promote respect throughout the ranks  
3    and adhere to a moral code that can serve as an example to  
4    all our sailors and marines.  Admiral Moran and General  
5    Berger, we all expect and demand, in fact, that you will be  
6    those leaders.  I am confident you will.

7            Again, thank you for your commitment to the nation.

8            Thank you, Mr. Chairman.

9            Chairman Inhofe:  Thank you, Senator Reed.

10           We will start with you, Admiral, and try to keep your  
11    remarks brief.  You will have ample opportunity to cover all  
12    the subjects, I am sure.  And we will follow with General  
13    Berger.  Admiral Moran?

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1           STATEMENT OF ADMIRAL F. MORAN, USN, FOR REAPPOINTMENT  
2 TO THE GRADE OF ADMIRAL AND TO BE CHIEF OF NAVAL OPERATIONS

3           Admiral Moran: Thank you, Chairman Inhofe, Senator  
4 Reed, and the distinguished members of this committee. It  
5 is an honor to appear before you this morning as the nominee  
6 for Chief of Naval Operations, and I am grateful for the  
7 confidence expressed by the President of the United States,  
8 our Acting Secretary of Defense Shanahan, Secretary Spencer,  
9 and of course, our Chief of Naval Operations, Admiral John  
10 Richardson. The opportunity to continue serving this  
11 country is, frankly, deeply humbling.

12           But before I get started, Senator, if you do not mind,  
13 I would just like to acknowledge the fact that we lost an  
14 important Navy man on Sunday, a true gentleman and a patriot  
15 to this country. Senator Lugar was an important voice in  
16 our national security issues during a long and distinguished  
17 career. He will be missed by this body, I am sure, but even  
18 more so he will be missed by his shipmates in the Navy.

19           As you know well, nominees do not get here alone. We  
20 are supported and carried by many individuals and teams  
21 along the way. And at the very top of that list is the lady  
22 behind me, my wife Patricia. We have been together for over  
23 36 years now, and she has been my rock and my foundation for  
24 the entire time in my career in the Navy. And like so many  
25 other Navy spouses, she deserves all the credit for raising

1 two amazing kids and for now keeping our three grandkids  
2 perfectly spoiled.

3 [Laughter.]

4 Admiral Moran: Our son Will is here. He came in all  
5 the way from San Diego. He also serves in the Navy, and he  
6 is less than a month away from yet another deployment.

7 Our daughter Jessica and her husband John are traveling  
8 up from Raleigh, North Carolina with their three sons, our  
9 three grandsons, Benjamin, Teddy, and Lincoln, and we  
10 thought it best that they not be here this morning. So they  
11 are back at the house.

12 I am also very grateful that my brother Mike is here.  
13 He is approaching 35 years of service in the Navy, and I am  
14 very fortunate to be able to serve alongside him at this  
15 moment.

16 I also want to honor my parents. Both were amazing  
17 public school teachers and administrators. They were  
18 coaches and mentors to thousands of young men and women.  
19 And while they have passed on, their legacy of kindness,  
20 compassion, and service guides me each and every day.

21 It is for all of them, my family and thousands of  
22 classmates, shipmates, squadron mates from all over the  
23 country in all parts of the world, that this calling is such  
24 a great honor to be nominated for this position on their  
25 behalf.

1           It is a particular privilege to share this moment with  
2 Lieutenant General Dave Berger. We have just begun to get  
3 to know each other in preparing for this hearing, but I have  
4 learned in that very short time that we share a couple core  
5 beliefs. The first is the unique responsibility and  
6 capacity of naval forces to advance our nation's security  
7 and prosperity. The second is the importance of maintaining  
8 and continuing to build the most powerful naval force on the  
9 planet. And if confirmed, I look forward to working closely  
10 with Dave to advance naval power together.

11           Today there are over 65,000 men and women who are  
12 deployed forward, who are on the watch for the American  
13 people and for each other. Every other sailor and Navy  
14 civilian back home also stands the watch, training and  
15 preparing to lead through the challenges and opportunities  
16 that lie ahead. Many of you have recently visited these  
17 young men and women at sea, on the ground in foreign  
18 countries in hostile and friendly territory, and in the  
19 world's busiest sea lanes. And I cannot imagine that these  
20 young patriots, these volunteers, fail to impress you. In  
21 every way, they embody a unique and truly American form of  
22 service. They are your Navy team, a team that strives every  
23 single day to grow and improve and live up to the nation's  
24 expectations as they support and defend the Constitution of  
25 the United States, to be warfighters, to be tested, and to

1 lead, to continually push forward confident and proud of  
2 what they do.

3 So, if confirmed, my pledge to you and to them and to  
4 our families is to work tirelessly to develop and deploy the  
5 finest naval warfighting team anywhere. You have my word  
6 that I will continue to devote myself to these sacred  
7 obligations with everything that I have. And as a member of  
8 the Joint Chiefs, I pledge to bring my experiences and my  
9 military and personal judgment to bear and to provide my  
10 best professional advice to the Secretary, the Chairman, and  
11 the President.

12 To those ends, I will strive to deliver decisive and  
13 ready and able forces whose power emanates from the genius  
14 of our people and extends to a network of naval allies and  
15 partners around the globe. This is what navies are all  
16 about.

17 And finally, Mr. Chairman, I will always avail myself  
18 to this committee and to the Congress at large as we work  
19 together to safeguard our nation's security and prosperity.  
20 Thank you, sir, and I look forward to your questions.

21 [The prepared statement of Admiral Moran follows:]

22 [COMMITTEE INSERT]

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1 Chairman Inhofe: An excellent statement, Admiral  
2 Moran.

3 General Berger?

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1           STATEMENT OF LIEUTENANT GENERAL DAVID H. BERGER, USMC,  
2 TO BE GENERAL AND TO BE COMMANDANT OF THE MARINE CORPS

3           General Berger: Chairman Inhofe, Ranking Member Reed,  
4 and distinguished members of the committee, thanks for the  
5 opportunity to appear before you today. I am truly honored  
6 to be nominated as the 38th Commandant of the Marine Corps.

7           Here with me today is my wife Donna who has given as  
8 much to the Marine Corps over the past 38 years that we have  
9 been married as anybody I know, including me. Through all  
10 the deployments and all the PCS moves, she has been a  
11 tireless advocate of military spouses and their families and  
12 has immersed herself completely in every unit we have served  
13 in, from the highs of the happy deployment homecomings to  
14 the lows of combat losses and casualty assistance calls to  
15 young spouses in the middle of the night. Not only is she a  
16 great mother for our four sons, she saw two of her boys join  
17 the Marines. One son went to Iraq, the other to  
18 Afghanistan, and I honestly do not think Donna slept a full  
19 night when each one was deployed.

20           Three of our sons are here with us this morning, and  
21 Donna and I are really incredibly proud, like Admiral Moran  
22 is, of each one of them and their families. They each have  
23 made their own way in life, and their success is really  
24 heartwarming to me and Donna.

25           Also with me today are my mom and dad. They are my

1 role models in life, and probably my biggest supporters.

2 I have a brother and a sister here and a whole bunch of  
3 other family and friends as well. And Donna and I are just  
4 really tickled that they could be here this morning.

5 I am grateful to this committee for your resolve and  
6 your unwavering support for our service members and, as  
7 Ranking Member Reed said, for their families. Our men and  
8 women in uniform need to know that their nation is fully  
9 behind them, and your actions reflect that steadfast support  
10 from our citizenry. I know that we have the best trained,  
11 the best equipped, best led force I have seen in my  
12 lifetime.

13 We also have the very best leaders setting the tone out  
14 in front of them, setting the personal example in everything  
15 that they do, some of those commanders with full knowledge  
16 that some of the decisions they must make in combat put  
17 human lives at risk. It is humbling to just to serve among  
18 their ranks.

19 General Neller, over the past 4 years, skillfully  
20 guided our Corps through some challenging times as we  
21 recovered from more than a decade of sustained combat in the  
22 Middle East and shifted our focus back towards our naval  
23 roots. That we have largely recovered our combat readiness,  
24 while concurrently beginning to modernize the Marine Corps  
25 for the future is a testament to the clarity of General

1 Neller's vision and his steady hand at the helm. And I am  
2 grateful for his leadership, his mentorship, and his  
3 friendship.

4 Your Marine Corps fills a unique role in the defense of  
5 our nation. As General Krulak once said, we make marines  
6 and we win battles. We typically do not win wars. Our goal  
7 is always to go quickly. We will be first to fight and do  
8 all humanly possible to prevent a crisis from becoming a  
9 war. When it comes to national defense, your nation's  
10 marines are the first responders and much is expected of  
11 them. We must be ready at all times, highly trained,  
12 expeditionary in nature. We must be both lethal and  
13 compassionate or we will not have the luxury of choosing the  
14 next conflict or the crisis. This nation demands the  
15 highest professional standards of her marines. We are  
16 accountable for our actions to you and to them. These are  
17 not unreasonable demands, and we work very hard to keep our  
18 honor clean.

19 If confirmed as the Commandant of the Marine Corps, I  
20 will ensure that marines live up to the expectations of this  
21 committee and the American people 24/7. I will ensure your  
22 marines are always ready to go when called. But I will also  
23 look after their welfare and care for their families so that  
24 we return better citizens to society when they complete  
25 their time in uniform. I will maintain a focus on proper

1 care and support for our ill and injured and those wounded  
2 in combat. I could think of no greater honor than to  
3 continue to serve among their ranks and lead them as the  
4 38th Commandant.

5 Thanks again for the opportunity to appear before you  
6 this morning, and I look forward to your questions.

7 [The prepared statement of General Berger follows:]

8 [COMMITTEE INSERT]

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1 Chairman Inhofe: Well, thank you, General Berger.  
2 Thank you for your service, for your opening statement.

3 Let us start with you, Admiral Moran. Senator Reed and  
4 I have talked about this. We are going to have 6-minute  
5 rounds as opposed to the normal 5-minute rounds. There are  
6 a lot of things that we want to discuss.

7 But I am concerned about one thing more than the rest  
8 that affect you, Admiral Moran, and that is this whole lead  
9 ship concept. You and I talked about it in my office. We  
10 have looked at this for a long period of time. I can  
11 remember when we did the NDAA back in 2017. We addressed  
12 this. In fact, just reading, one of the requirements says  
13 you do not deliver a covered vessel until the Navy  
14 determines that the vessel is assembled and complete. That  
15 just has not been happening. It is not your fault. You  
16 were not in on that deal, but resolving the problem is  
17 something we are going to ask you to be addressing.

18 The last eight combatant lead ships cost a total of \$8  
19 billion more than the initial budget. Five were delivered  
20 at least 2 years late with dozens of deficiencies. The  
21 example that I like to use, because I was down there and I  
22 have seen it, the Ford class was supposed to be delivered in  
23 2015. It was finally delivered in 2017 at a cost of an  
24 additional \$2.5 billion over the budget, and the weapons  
25 elevators still do not work. There are also other problems

1 with it, but those are the things -- obviously, unless you  
2 deliver the ordnances, you are not going to be able to do  
3 anything with that.

4 So what I would like to have you just briefly -- does  
5 anything come to your mind right now as to a change that  
6 could take place that could change our lead system concept?

7 Admiral Moran: Senator, thanks for the question.

8 Several things come to mind immediately, and one is in  
9 order to be effective at building new programs, new  
10 capabilities, is we have got to set the requirements early  
11 and we have got to hold to those requirements and only make  
12 adjustments when absolutely necessary. We have got to make  
13 sure that we do not add risk to a program with layers of new  
14 capabilities, new technology that have not been proven or  
15 prototyped yet. And I think if we get those right, it will  
16 reduce what you described at the front end.

17 Chairman Inhofe: I think you have brought us something  
18 that is significant here because it is not all the fault of  
19 a contractor out there. We change the rules, change the  
20 criteria. It is just that this system has not been working.  
21 So I think you are right on target on an approach, and we  
22 will be following your progress as it takes place.

23 General Berger, first of all, let me compliment you. I  
24 had a team over there in the South China Sea. We started  
25 off in Hawaii. I am not the only one at this table up here

1 that does not like PowerPoints. And what you did, instead  
2 of a PowerPoint, was something brand new. You had maps in  
3 front of you and you kind of walked us through. So teach  
4 somebody else how to do that to. Will you?

5 [Laughter.]

6 Chairman Inhofe: We know what happened. During the  
7 last administration, the priorities were not on -- we had  
8 our brigade combat teams -- only about 30 percent of them  
9 could be deployed. The same thing with our Army aviation  
10 brigades. I think that was 35 percent. Our F-18's that we  
11 use that are in the Marines -- we only had 40 percent of  
12 those that could actually be used in combat at that time.  
13 And we saw this taking place. The general public was not  
14 aware of this, but we were, at this table, aware of it.

15 They were down to 40 percent on the F-18's. I think  
16 the Secretary of Defense has talked about 80 percent as an  
17 expectation. Where are we now? We have done some  
18 improvements in the last 2 years. Where are we on that?

19 General Berger: Senator, the 80 percent goal set by  
20 the Secretary of Defense was for all the services, and we  
21 have all been working hard to get there.

22 I think first I will say up front we would not be where  
23 we are right now in terms of readiness in TACAIR or anywhere  
24 else without the support of Congress and the oversight that  
25 you provided to make sure we were spending it on readiness.



1 And it has happened. We are not where we need to be yet,  
2 but we are on the right path.

3 Chairman Inhofe: Give me a percentage.

4 General Berger: On the F-18's and the F-35's together  
5 for the Marine Corps, the goal is 80 percent. Last week,  
6 F-18's hit 80 percent. The F-35's hit about 74 percent. I  
7 think both the Navy and the Marine Corps are paying close  
8 attention to it. There are things out of our control that  
9 we cannot -- you know, we do not have a crystal ball. But I  
10 think the path that we are on should make it doable later  
11 this years to reach 80 percent.

12 Chairman Inhofe: Okay. Well, that is a better answer  
13 than I would anticipate in a short period of time. But we  
14 also know that there is movement within that. So it is  
15 going to go up and down and not maintain a percentage, and I  
16 understand that.

17 Right now the Air Force is going through replacing the  
18 KC-135 with the KC-46 after many, many years. The CH-53  
19 Echoes came around in, I think it was, 1981, and now we are  
20 looking at dramatic improvements, although the cost is  
21 anticipated to be pretty high. Would you comment on this,  
22 moving to the CH-53 Kilo model and why?

23 General Berger: Sir, just a couple quick thoughts  
24 there to answer the question.

25 The 53K. First of all, the program has been

1 restructured based on the testing that was done over the  
2 past 18 months by the Assistant Secretary of the Navy Geurts  
3 and the vendor, Lockheed Martin. So that has been  
4 restructured -- the program. And thanks to this committee  
5 and Congress for authorizing a reprogramming of funds to  
6 make sure that the testing could continue.

7 I am confident that that aircraft will meet our  
8 requirements, and the requirements remain valid. It will be  
9 the heaviest lift helicopter we own in the U.S. military.  
10 It has greater range, greater speed, greater reliability  
11 than the 53 Echo, which you mentioned is approaching 30  
12 years right now. I am confident that the oversight means  
13 are in place and both Secretary Geurts and the Marine Corps  
14 leaders are watching it closely. But that is an aircraft  
15 that can do what no other aircraft can. We need it.

16 Chairman Inhofe: Yes, we know. We hear the cost on  
17 this, but initially we understand that the costs are going  
18 to be higher. And I am concerned about that. When you just  
19 look at it and you say \$100 million for a helicopter when  
20 right now we are at about \$80 million for a strike vehicle,  
21 so we want to follow that real closely, which we will be  
22 doing.

23 Thank you very much.

24 Senator Reed?

25 Senator Reed: Well, thank you, Mr. Chairman.

1           Admiral Moran, in 2017, the Navy suffered two  
2 horrendous accidents, the collisions involving the USS  
3 Fitzgerald and the USS John S. McCain. And there were  
4 significant investigations following through.

5           What did you learn from these investigations, and how  
6 have you made these -- how have you tried to inculcate the  
7 lessons learned into the fleet?

8           Admiral Moran: Senator, first of all, my heart  
9 continues to go out to the families of those sailors who we  
10 lost.

11           Secondly, as you know, we underwent two significant  
12 reviews, one that was done by Admiral Davidson at the time,  
13 a comprehensive review, looked at the entire fleet with a  
14 focus on the 7th fleet where the collisions occurred, and  
15 then the Strategic Readiness Review, which was commissioned  
16 by the Secretary of the Navy, to look at the broader  
17 cultural aspects and other pressures that may have  
18 contributed to the collisions.

19           Out of those two reports, along with GAO  
20 recommendations, the investigations themselves from the two  
21 collisions, and our own IG, we brought forward about 111  
22 recommendations to go after areas that all of those  
23 investigating bodies looked at and said we needed to make  
24 improvements on.

25           We immediately stood up through the TICOM, which is in

1 this case Vice Admiral Brown out in San Diego, to make sure  
2 that first and foremost we took a look at the  
3 recommendations that addressed the safe operations of the  
4 fleet. Those were implemented quite early on but followed  
5 up by Admiral Brown when he took over in January of 2018.

6 After that, we went after those recommendations that  
7 looked at effective operations, and that is the bulk of the  
8 recommendations that go into these reports. We are well  
9 down the path, and by the end of this year, we will have  
10 implemented all of those recommendations. And I say  
11 "implemented" with a cautionary note in that we are not  
12 calling them complete because we think we need 2 or 3 years  
13 of run time and reevaluating and getting feedback to make  
14 sure that the recommendations, as implemented, are being  
15 effective to drive safe, effective operations and change the  
16 culture of our fleet to be more willing to ask for help when  
17 needed, ask for relief when needed, and give the COs more  
18 time back to train their individual crews.

19 Senator Reed: Have any of these changes or the  
20 incidents themselves affected the recruiting and retention?

21 Admiral Moran: No, sir. As a matter of fact, the  
22 retention in 7th Fleet right now is about 30 percent higher  
23 than the rest of the fleet. So just as an example, I think  
24 we have addressed a lot of the problems. We have still got  
25 a long way to go. There are examples of where we have

1 implemented something like fatigue management, and while  
2 everybody is complying with the direction, I am not sure  
3 they are as effective as they need to be, and we are going  
4 to continue to go after that.

5 Senator Reed: Thank you.

6 Both Admiral Moran and General Berger, the Secretary of  
7 the Navy submitted a top 10 list -- this is not the top 10  
8 list you want -- of Marine Corps and Navy installations that  
9 were most vulnerable to severe weather. Do you believe that  
10 we should adopt -- i.e., the Department of the Navy and the  
11 Marine Corps -- better installation resiliency planning and  
12 guidance as a result of weather threats? Admiral Moran?

13 Admiral Moran: Sir, there is no question that we need  
14 and we are developing a plan for greater resiliency.  
15 Especially in areas where we have shipyards in communities  
16 that share water space, share waterfront, those are really  
17 important areas for us for obvious reasons. We are largely  
18 a waterfront service. So climate change -- when there are  
19 rising waters, they are going to be a problem for us if we  
20 do not address them. So we are in the planning stages to  
21 look at how to reinforce those areas.

22 Senator Reed: And General Berger.

23 General Berger: I would agree, sir. The two biggest  
24 challenges are the rising water levels and severe storms  
25 that roll up the coast and through our bases and stations.

1           I think the new standards for construction for military  
2 construction are absolutely critical. When we recover from  
3 a storm like we are now in North Carolina, we need to look  
4 at the location of the buildings. We need to look at the  
5 construction standards of the buildings to make sure that  
6 they will survive what the climate is going to throw at  
7 them. But absolutely it is an important factor for us, and  
8 the standards for construction are very helpful.

9           Senator Reed: And following up in a more general way  
10 with the chairman's questioning about acquisition programs,  
11 over the last several years, the NDAA has given the services  
12 more opportunity to participate in acquisition. Can you  
13 give us a sense of whether we are headed in the right  
14 direction, what is the dynamic between the Under Secretary  
15 of Defense for Acquisition in terms of the service chiefs?  
16 I will start with you, Admiral Moran. I only have a brief  
17 time.

18           Admiral Moran: Senator, I think we have all the  
19 authorities we need as a result of the work of this body,  
20 and we appreciate that. And if confirmed, I will actively  
21 participate in all the programs to make sure that we get  
22 requirements right and that we can deliver on time.

23           Senator Reed: General Berger?

24           General Berger: I would echo that, sir. And having  
25 gone through the process for the first time this wintertime

1 reviewing each major acquisition program, together with the  
2 Navy and Secretary Geurts, it is a very deliberate process,  
3 and I saw the service chief has a mechanism to weigh in on  
4 the health of the program as very good.

5 Senator Reed: One just final point very quickly is  
6 that one of the things that has impressed me more and more  
7 is not just the cost of the platform but the sustainment  
8 cost of platforms going forward. I think most Americans  
9 would be startled if they realized that the sustainment  
10 costs of an hour flight of a F-35 is \$34,000. So that is a  
11 little bit more than I think most Americans on the street  
12 would assume was a cost to keep an aircraft aloft.

13 But thank you, gentlemen, both for your service.

14 Chairman Inhofe: Thank you, Senator Reed.

15 Senator Wicker?

16 Senator Wicker: Mr. Chairman, these are two  
17 outstanding nominees. It is great to hear from them today.

18 I want to ask about ship procurement. Congress  
19 authorized and appropriated \$350 million each for the LHA-9  
20 and LPD-31 in fiscal year 2019. We provided these funds to  
21 accelerate construction of these two ships and to pay  
22 critical suppliers long lead time material that is needed in  
23 some cases 150 weeks before construction.

24 General Berger, I have heard you say today that with  
25 the leadership of people like General Neller, we have

1 largely recovered from some of the cuts we had to sustain.  
2 You mentioned first to fight being the role of the marines,  
3 decisive power. And yet, the recent OMB budget removed  
4 amphibious ship production from the fiscal year 2020 budget  
5 proposal. The proposal would be to put the LPD procurement  
6 at 2021, LHA procurement at 2024.

7       When it comes to first to fight and decisive power,  
8 General, can you explain to the committee in this  
9 unclassified setting how an LHA with an F-35B squadron or an  
10 LPD with a high mobility artillery rocket system expands the  
11 effectiveness and utility of the U.S. amphibious forces? I  
12 think we have the flexibility and we have the capability and  
13 smarts to find a way to move money around and go ahead and  
14 stick with the plan that we enacted last year.

15       General Berger: Sir, it is going to sound a bit  
16 parochial, but I do not believe there is any more versatile  
17 capability than an MBAR marine force on an amphibious ship.  
18 And our requirement, as agreed to by the Department of the  
19 Navy, is 38 amphib ships. That is the current amphibious  
20 ship requirement: 12 big decks and 26 LPDs and LSDs or LPD  
21 flight --

22       Senator Wicker: And I might interject that is the  
23 opinion of General Dunford, Secretary Spencer, and Secretary  
24 Geurts.

25       General Berger: Correct, sir.



1           And to answer your latter part of your question,  
2   Senator, what those forward deployed naval expeditionary  
3   forces -- for example, F-35's on a big deck -- do, I do not  
4   know of a more effective deterrent.  There probably are  
5   equals, but I do not know of a more effective one as far as  
6   a contact force forward that gives you a capability to  
7   present a deterrence force.  And if the adversary chooses  
8   not to comply, then you can turn offensive very quickly.

9           Senator Wicker:  Do you think we have the flexibility  
10   in the DOD budget to ensure that LPD and LHA procurement  
11   programs remain on track and that no funds from either LPD  
12   or LHA procurement can be taken for other purposes?

13          General Berger:  All I can tell you, Senator, is from  
14   the Marine Corps' perspective, I know what the requirement  
15   is.  And I also know that the Secretary and the CNO have a  
16   larger portfolio of requirements.  Ships are part of that.  
17   So the best I can do as service chief, if confirmed, I think  
18   is make sure the Secretary, the CNO understand what the  
19   Marine Corps needs and then have the discussion about the  
20   greater needs of the Department of the Navy.

21          Senator Wicker:  I appreciate that emphatic statement,  
22   and I think that is helpful to the committee.

23          Let me ask both of you then, and I will begin with you,  
24   General.  The chairman alluded to this, the time during the  
25   previous 8 years we had to deal with sequestration and

1 continuing resolutions.

2           What would be the effect this year on the requirements  
3 that we have and your ability to be first to fight and  
4 deliver lethality if we had to deal with a continuing  
5 resolution at the end of this fiscal year or, even worse, go  
6 back to sequestration which is in the statute today? Unless  
7 we change the statute, we are back at sequestration. And we  
8 have got a minute and a half. I will start with you,  
9 General Berger, and then go with you, Admiral.

10           General Berger: Sir, and I will be brief. If it is a  
11 continuing resolution, based on my experience, commanders  
12 below us have to make hard decisions on what is in their  
13 training plan, and they will have to probably delay some of  
14 those or cancel them. Procurements are going to be delayed.  
15 New starts you cannot do under a continuing resolution. And  
16 the worst part about it for us is the unpredictability. You  
17 do not know how many or how long the continuing resolution  
18 will last. So at best, you try to hold your head above  
19 water with what you have got. But what really happens is an  
20 erosion of readiness and in jeopardy is procurement. If it  
21 is a BCA, sir -- and very quickly -- it is even more  
22 catastrophic.

23           Senator Wicker: And Admiral Moran.

24           Admiral Moran: Senator, to add to what General Berger  
25 articulated there, I will definitely pile on with the

1 stability of a capital-intensive force like the United  
2 States Navy and the Marine Corps, with large contracts on  
3 large ships and submarines and aircraft, really affects our  
4 vendor base, really affects industry. They need stability  
5 and they need predictability to be efficient, to hire  
6 appropriately, and then to be able to maintain our equipment  
7 is also affected by CRs and most certainly under a BCA.

8 Senator Wicker: And that absolutely affects the  
9 recovery that the General was giving General Neller credit  
10 for largely effecting.

11 Admiral Moran: Yes, sir. That is correct.

12 General Berger: If I could add just one final thought,  
13 sir. What would happen is, especially in the naval service,  
14 we would make sure the next deploying forces are ready to  
15 go, and we would triage everything else in the service to  
16 make sure they are ready to go. But readiness in the rest  
17 of the fleet non-deploying would start to fall off.

18 Senator Wicker: Thank you, sir.

19 And thank you, Mr. Chair.

20 Chairman Inhofe: Thank you, Senator Wicker.

21 Senator Shaheen: Thank you, Mr. Chairman.

22 Admiral Moran, General Berger, thank you both for your  
23 service and congratulations on your nominations.

24 I would just like to add, before I go to my questions,  
25 my concerns to Senator Wicker's about going back to a

1 situation as you both described that would put us where we  
2 were before the last couple of years when we were able to  
3 get some budget certainty. I think that would be a disaster  
4 for our men and women serving, and it is important for this  
5 committee and this Congress to provide leadership and to get  
6 agreement so that we can move forward with a budget that  
7 people can count on.

8 Admiral Moran, I was encouraged by a recent memo that  
9 was drafted by Acting Secretary of Defense Shanahan that  
10 directs the MILCON projects with fiscal year 2019 award  
11 dates to be exempt from having their funding diverted to pay  
12 for a border wall.

13 I know you have been to the Portsmouth Naval Shipyard.  
14 I have had a chance to be there with you as we looked at  
15 those three projects that had to do with expansion of the  
16 dry dock capacity that are there. Can you talk about why it  
17 is so important for us to be able to expand our dry dock  
18 capacity to be able to maintain the attack submarines that  
19 are so important to our Navy?

20 Admiral Moran: Senator, I can. And my compliments to  
21 Portsmouth. They do a fabulous job on our nuclear  
22 submarines up there. It is a vital base for us in terms of  
23 recovering from a very significant issue with our submarine  
24 force and getting maintenance done on time.

25 As you know, the SSN force takes third priority against

1 the ballistic missile submarine force and the carriers. So  
2 when the public yards that do a lot of our work get backed  
3 up by some of that work, the SSN force is suffering from  
4 that. And we are seeing that today -- the effects of that.

5 The work and the projects to expand the dry docks in  
6 Portsmouth and other places are really important because we  
7 are now starting to see Virginias come in. It is a ship  
8 that has a different requirement in those dry docks. So not  
9 only is it to address the Virginia class, but it is also to  
10 address the shortfall in capacity that we are seeing around  
11 the fleet in our public yards so much so that we have  
12 expanded in to some of the private yards to do some of this  
13 work just out of need.

14 Senator Shaheen: Thank you. I agree. Any delay in  
15 getting those projects going is going to have an impact on  
16 our ability to maintain the submarines we need.

17 General Berger, in his opening statement, Chairman  
18 Inhofe talked about the challenge of balancing our  
19 operations in Afghanistan and Iraq with the competition we  
20 are facing from China and Russia. As I think I said to you  
21 when we met, I joined Senator Reed and Senator Jones on a  
22 trip to Iraq and Afghanistan over the last 2 weeks and saw  
23 firsthand the impressive work that is still going on there  
24 by our men and women who are serving and what they are doing  
25 to keep ISIS from coming back in Iraq, to continue to combat

1 the threat of al Qaeda and the Taliban in Afghanistan.

2 But can you talk about the challenges that it presents  
3 for us to have those continuing operations when we are  
4 trying to ramp up to address what is happening with Russia  
5 and China?

6 General Berger: Yes. Rotation of forces that you were  
7 fortunate enough to visit is on a regular basis, and they go  
8 through a pre-deployment training program, ma'am, that is  
9 deliberate, and it is focused on the assigned mission that  
10 they are going to have there, which is not necessarily their  
11 core mission, but it is what they will have to do while  
12 deployed.

13 Many of the skill sets are transferable. Some are  
14 unique, as you are alluding to. Overall, we balanced the  
15 force based on the maritime deployment requirements as  
16 amphibious ready groups and marine expeditionary units  
17 against the requirement to fulfill our commitment in the  
18 Middle East. I am confident the units that go there -- and  
19 I know who they are -- are well trained. I am also  
20 confident that when they return, they will get right to work  
21 on the skill sets that atrophied because of their unique  
22 focus on a counterterrorism mission.

23 Senator Shaheen: Thank you.

24 You both talked about the challenges of addressing the  
25 changes that are happening because of our climate. And I

1 think you referenced, General Berger, construction  
2 standards. As you both are looking at the construction  
3 standards, the need to have a plan that is more resilient  
4 that addresses how to respond to these storms in the future,  
5 are you also looking at efficiency as part of any rebuilding  
6 or the efforts that are going on to respond to climate?

7 Admiral Moran: Yes, ma'am. I will start.

8 We have some efforts going on on the energy front alone  
9 to try to reduce the reliance on current energy levels. So  
10 those efforts, unfortunately, are first to fall off when we  
11 get challenged on the MILCON side or reprogramming side.  
12 But we continue to plan for that so that we are more  
13 effective at our installations, to include the yards.

14 Senator Shaheen: And can you also talk about the cost  
15 benefit of that?

16 Admiral Moran: Well, certainly cost benefit to  
17 reducing energy requirements. Yes, ma'am.

18 Senator Shaheen: General Berger?

19 General Berger: I did not know much about that aspect  
20 of our bases and stations, frankly, until I was at Twenty-  
21 nine Palms, and when you are a base commander and you look  
22 at the energy bill, you get smart on that real fast.

23 The standards written into them, as the Admiral said,  
24 are now part of the design, and the lead is silver, gold.  
25 The ranking system is very effective. And the return on

1 investment for the base commander is huge if he monitors it  
2 closely.

3 Senator Shaheen: Thank you. Thank you both.

4 Chairman Inhofe: Thank you, Senator Shaheen.

5 Senator Cotton?

6 Senator Cotton: Gentlemen, thank you both for your  
7 service to our nation and for being willing to answer the  
8 call to serve once again. Thank you in particular to your  
9 wonderful spouses and all they have done to enable your  
10 service and the example they have set for our military  
11 spouses in both the Navy and the Marine Corps.

12 Admiral Moran, I want to talk a little bit about the  
13 Truman. We have already explored this with Secretary  
14 Spencer and Admiral Richardson. But the budget request,  
15 obviously, proposes not to conduct the midlife refueling of  
16 the Truman. So that means that we will be down a carrier  
17 for about 25 years up until I think the late 2040s until we  
18 build that out. So that gets us below our requirement of 12  
19 carriers.

20 I just want to get your thoughts on this decision and  
21 the extent to which it reflects some new strategic thinking  
22 about the way we fight joint war, to the extent it reflects  
23 the constrained budget that the Navy has had for several  
24 years because of the Congress.

25 Admiral Moran: Senator, I think you captured both of



1    them in your question.  There is a strategic shift in how we  
2    are approaching the way we fight.  It is called distributed  
3    maritime operations.  In a nutshell in a simple way, think  
4    about just spreading the offense out over a greater playing  
5    field in order to have multiple attack threat vectors to  
6    adversaries that would want to challenge us at sea.

7            So to do that, we believe we are going to need to  
8    modernize our force in a way that we have not thought of in  
9    the past, especially in the unmanned arena.  We certainly  
10   have seen the benefit of unmanned aviation over the last 17  
11   years of combat.  We clearly believed that unmanned undersea  
12   and unmanned surface will help us expand those threat  
13   vectors in the future at a lower cost because of the  
14   requirement not to man them.

15           So in order to do that, we needed to find money because  
16   we felt like we needed to move this time around, on this  
17   budget.  We needed to go find the money to be able to do  
18   modernization and experimentation, prototyping, R&D for the  
19   things that we should be delivering in the next 5 to 10  
20   years.  Truman is a big bill in the FYDP, and looking at  
21   that as a way to offset these requirements and investments  
22   that we wanted to make, that is where this decision came  
23   from.

24           Senator Cotton:  Congress may not be good at many  
25   things, but one thing it is good at is finding money.  If

1 the Congress found money to both refuel the Truman and  
2 continue on the new Ford class carrier program, I assume  
3 that is not something the Navy would decline. Is that  
4 correct?

5 Admiral Moran: No, sir, we would not decline more  
6 money. But to the earlier question about CR and  
7 sequestration, we have a mindful eye that that is on the  
8 horizon, and even if you added money, I think we would have  
9 to be very careful about how that money was allocated.

10 Senator Cotton: Well, that is a bigger question. I  
11 hope we do not get there, but we will burn that bridge when  
12 we get to it.

13 Admiral Moran: Yes, sir.

14 Senator Cotton: I want to talk to both of you about  
15 pilot retention. It is an issue on which I have focused in  
16 the Air Force. We have seen some of the same issues in the  
17 Navy and the Marine Corps now. I would just like to hear  
18 from you what we are doing to retain these pilots after we  
19 spend so much time and money in training them. General  
20 Berger, do you want to start with Marine Corps efforts?

21 General Berger: On the front end, Senator, recruiting  
22 always has been a focus. I think now even more so, not  
23 specifically the numbers but we may lengthen the time of  
24 service of that their initial obligation is so that we can  
25 train and then get the benefit on the back end because, like

1 you mentioned, their pipeline for training is longer than it  
2 was 10 years ago.

3 On the retention side, very targeted bonuses,  
4 incentives for them to stay. I think there is no question  
5 within the Marine Corps. We know the competition from the  
6 airlines is here now and it is not going to go away in a  
7 year.

8 The third part, though, Senator, is the readiness  
9 improvement in our platforms is critical in retention  
10 because pilots come in to fly, and if we cannot give them  
11 but 6 or 7 or 8 hours a month, after a while that gets  
12 really frustrating. The recovered readiness, in other  
13 words, on our aviation platforms is huge. The more they  
14 fly, the happier they are, the better we are as a service.  
15 So we have to keep readiness high. It is directly related  
16 to retention.

17 Admiral Moran: Senator, I completely agree with  
18 General Berger especially on the last point. There is  
19 nothing more disincentivizing to an aviator than not being  
20 able to fly. And it is more than that. It is having to go  
21 through two or three airplanes on a pre-flight just to get  
22 one that will fly. And that is where we were several years  
23 ago, and thanks to this Congress and the RAA in 2017 and the  
24 continued funding steady stream, we have been able to  
25 recover there in many areas. We have still got a ways to

1 go. But that is the number one disincentive for our  
2 aviators from all platforms, all type model series.

3 But all of the other avenues that General Berger  
4 related to in terms of bonus authority, recruiting, those  
5 sorts of things are being actively pursued. And we got  
6 plenty of authority from Congress to be able to execute  
7 that.

8 Senator Cotton: Good. I am glad to hear that. This  
9 is actually one case where I think throwing a lot of money  
10 at the problem will not make a difference. Those bonuses  
11 are nice. We should reward our service members, especially  
12 in the most skilled positions. But, General Berger, as you  
13 said, we are never going to be able to pay as much money as  
14 an airline, and your young pilots joined the Marine Corps  
15 and the Navy to fly high performance aircraft against bad  
16 guys in defense of our nation, not to make a little bit more  
17 money, even though that is welcome. I bet Lieutenant Moran  
18 might not have stuck around to be Admiral Moran if he only  
19 got 4 or 5 hours of flight time a month and spent the rest  
20 of his time making PowerPoint slides. So I am glad to hear  
21 that you recognize that part of making sure that we retain  
22 the world's best pilots in the Navy and Marine Corps.

23 Thank you, gentlemen.

24 Chairman Inhofe: Thank you, Senator Cotton.

25 Senator Blumenthal?

1 Senator Blumenthal: Thanks, Mr. Chairman.

2 And I want to join in thanking you both for your  
3 extraordinary service and your families'.

4 General Berger, when we talked about the Marine Corps  
5 Special Operations Command, MARSOC, at one of the  
6 subcommittee meetings, you indicated that you wholeheartedly  
7 support this national asset. And in fact, it is developing,  
8 as you said, quote, further and faster than most thought  
9 possible. End quote. I assume that MARSOC will continue to  
10 be a priority of yours as Commandant.

11 General Berger: That is correct, Senator. It will.

12 Senator Blumenthal: And do you agree with General  
13 Neller that much of what your service does in the future  
14 will not be against a near-peer adversary and that, as you  
15 say, the Marine Corps must be versatile and nimble in  
16 responding to challenges of battles as an expeditionary  
17 force?

18 General Berger: As I mentioned in the opening,  
19 Senator, my experience is we will not forecast, we will not  
20 predict what the next crisis is. And I think you require  
21 our naval service to be ready to operate against any threat  
22 anywhere across the range, from a noncombatant evacuation or  
23 a typhoon recovery all the way to the high end. We do not  
24 have the luxury of picking a single threat and training  
25 against it. We know what our peer pacing one is, but we

1 have to be ready to operate across the spectrum.

2 Senator Blumenthal: Thank you.

3 Admiral Moran, you stated in your advance policy  
4 questions that one of your priorities is going to be  
5 hypersonics, which raises a larger strategic question about  
6 our naval assets. We now invest in carrier strike groups  
7 and amphibious ready groups that are built around a very  
8 limited number of extraordinarily costly and difficult to  
9 replace ships. My concern is that hypersonics and other  
10 advancing means of warfare make them more and more  
11 vulnerable. We are investing in naval assets in immense  
12 amounts that still are very susceptible to attack.

13 The current budget in this year's request includes \$2.6  
14 billion for funding the hypersonics programs. The American  
15 people have little or no understanding of the dangers  
16 involved in the hypersonic glide missile that, for example,  
17 the Russians are developing that they can attach to an  
18 intercontinental ballistic missile to achieve highly  
19 maneuverable delivery mechanisms that, again, place at great  
20 risk our assets at sea.

21 I wonder if you could talk a little bit about whether  
22 the Navy is reevaluating and reconsidering this strategic  
23 approach. We are building two more carriers. One of my  
24 colleagues, Senator Cotton, just questioned about the  
25 Truman. I am wondering whether we do not need to have a

1 complete reconsideration of our strategic investments in  
2 light of these increasingly frightening threats to our naval  
3 assets.

4 Admiral Moran: Senator, thanks for the question.

5 A couple things. First, we are in the midst of a 2019  
6 force structure assessment. It will be done near the end of  
7 this year. That will be informed by current and future  
8 threats. It will be informed on demand. It will be  
9 informed by the National Defense Strategy, and it will be  
10 informed by the capability road maps that we have in play  
11 now and which we are forecasting to bring in the future. So  
12 I think we are going to wait to see what that force  
13 structure assessment says about the mix of platforms that we  
14 think we are going to need to be able to fight in the  
15 future. So I promise to you, commit to you that I will  
16 bring the results of that force structure assessment back to  
17 this body, if confirmed.

18 Senator Blumenthal: But some of our investment in  
19 those platforms is already well underway.

20 Admiral Moran: Yes, sir.

21 Senator Blumenthal: And some of it may be rendered I  
22 will not say useless, but at least requiring reevaluation by  
23 the assessment that you are doing right now.

24 Admiral Moran: Yes, sir. Senator, we have, for years,  
25 evaluated the threats to the aircraft carrier and our other

1 ships in our strike groups to be able to deal with those.  
2 So I think you would agree that our engineers and our labs  
3 are remarkable at finding solutions to some of these  
4 problems and challenges that come before us.

5 The aircraft carrier, as Admiral Davidson stated in his  
6 testimony and the CNO and the Secretary have both testified  
7 to, is the most survivable airfield that we have today  
8 anywhere. And we project it will be that way well into the  
9 future. There is a highly classified brief that I would  
10 enjoy bringing to you and other members of this committee so  
11 that you can see the kind of investments that we are making  
12 in protecting the survivability of the aircraft carrier.

13 Senator Blumenthal: I think that brief -- and I  
14 welcome your suggesting it -- would be not only valuable but  
15 absolutely essential to us.

16 But equally so, we need to share some of this  
17 information with the American people. Everything that I  
18 have mentioned today -- and I cannot go much more into  
19 detail -- is publicly available, but the vast majority of  
20 knowledge that we have about what the Russians are  
21 developing and perhaps other powers is classified. So they  
22 know what they are developing. We know what they are  
23 developing. They know we know what they are developing.  
24 The ones in the deepest dark are the American people, and  
25 they need to understand it.



1           Admiral Moran:  Yes, sir.  We owe you a better  
2 narrative.

3           Senator Blumenthal:  Thank you very much.

4           Chairman Inhofe:  Thank you, Senator Blumenthal.

5           Senator Rounds?

6           Senator Rounds:  Thank you, Mr. Chairman.

7           Gentlemen, first of all, thank you both for your  
8 service to our country and to your families for the  
9 sacrifice that they also offer.

10          Admiral Moran, I most certainly appreciated the phone  
11 call that we had the other day concerning a couple of items.  
12 First of all, with regard to the situation today with  
13 nuclear attack submarines, Senator Shaheen brought the issue  
14 up once again, and I just want to do a follow-up with you on  
15 that.

16          The USS Boise, as an example, has been tied up and is  
17 now moving into dry dock I believe.  But we are talking  
18 about a 6-year period of time minimum for the refueling.  
19 You have got three other nuclear attack submarines that are  
20 in a similar situation that are still waiting.  That does  
21 not say much with regard to how, even if we have a 355-ship  
22 Navy in the future, we are going to be able to maintain  
23 them.

24          Is there a long-term plan to address the challenge of  
25 the facilities needed to actually maintain a 355-ship Navy

1 in the future?

2 Admiral Moran: Sir, there is a plan. It is called the  
3 Shipyard Optimization Plan. It is a \$21 billion effort over  
4 20 years that goes after several efficiencies in our public  
5 yards. We are, of course, encouraging our private shipyard  
6 maintainers to also invest in their own capacity because we  
7 are doing some of that nuclear work in private yards today.  
8 So that combination of public and private partnership here  
9 when it comes to our shipyards is going to be vital into the  
10 future.

11 You are absolutely right on the SSN backlog that  
12 exists. Earlier we talked about the prioritization of  
13 nuclear maintenances with our SSBN force and our carrier  
14 force and then SSNs. So we have to fix the front end first.  
15 And the good news is we are starting to see some progress  
16 here and important progress on our SSBN force and our  
17 carrier force. We have had a couple carriers actually on  
18 the west coast come out early from their availabilities.  
19 That is a first in a long time. That is important, but we  
20 have got a ways to go on the east coast and there are some  
21 efforts going under way there.

22 Senator Rounds: I think part of what the question is  
23 recognizing that there is a plan in place. My question  
24 really is do we have the resources to execute the plan, or  
25 is it a plan which is simply on the shelf and it needs to be

1 implemented?

2 Admiral Moran: Sir, the plan is in the budget. It is  
3 funded to the Shipyard Optimization Plan. Of course, we are  
4 anxious about where 2020 will land at the end of the day and  
5 whether we can continue on that effort.

6 Senator Rounds: And so what you are telling us is that  
7 if we do not stick to the budget plan that we have got with  
8 the appropriation plan that we have got, if we revert back,  
9 basically we have assets out there that would not be  
10 serviceable in the future that we need and that would  
11 otherwise be a waste of taxpayer money if we are not able to  
12 get them serviced and back into operation again.

13 Admiral Moran: Yes, sir. The momentum we have started  
14 here in the last couple years, thanks to this body and the  
15 additional money for readiness, will be lost if we go into  
16 an extended CR or sequestration levels next January. No  
17 question.

18 Senator Rounds: The F-35C's that right now we are  
19 implementing -- and I know there has been a discussion about  
20 fourth gen and fifth gen and the right mix and so forth.  
21 But I think anybody would suggest that if we could get fifth  
22 gen in place, we would prefer to have more fifth gen rather  
23 than new fourth gen fighters. Is that a fair assessment?

24 Admiral Moran: It is a balance discussion, Senator.  
25 We have got a lot of investment in our Super Hornet fleet.

1 We have got new capability coming out with that aircraft.  
2 And the way we operate off the aircraft carrier in the air  
3 wing component allows for a 50/50 fifth/fourth gen mix, and  
4 that is the program we are headed for. We think that is the  
5 right balance for the carrier aviation side, and when you  
6 combine that with what our partners in the Marine Corps can  
7 bring, it is a pretty powerful capability.

8 Senator Rounds: Thank you.

9 Finally, I just want to touch base on cyber for just a  
10 minute. I was impressed with the fact that the Navy came  
11 out with a report laying out their current challenges with  
12 cyber. There was some criticism of just how direct it was.  
13 But I found it rather refreshing that the Navy would  
14 actually lay out what I think every single branch has for  
15 challenges with regard to cyber and in working with their  
16 contractors and so forth.

17 Where are we at with regard to the implementation of  
18 the changes that have been recommended within that blue  
19 ribbon report?

20 Admiral Moran: Yes, sir. It is a very important  
21 report on an incredibly important topic. And there are  
22 multiple layers of that report. There is the unclass  
23 version that has been provided here, and there is also a  
24 higher level classification that dives a little deeper into  
25 that, which if you have not received a copy, I will make

1 sure you do get one.

2 I think that the Under Secretary and the Secretary have  
3 done is brought on one of the authors of that report to help  
4 us navigate our way through building a plan to go after the  
5 specific recommendations that were made in that report to  
6 reinforce our security posture for cyber and also take a  
7 look at other capabilities that are resident within our  
8 cyber domain.

9 Senator Rounds: Thank you. Once again, I think it was  
10 refreshing that the Navy took the lead. I know that there  
11 were some recommendations that would be coordinated not just  
12 within the Navy but others within the Department of Defense  
13 and that there may be some additional positions that are  
14 being asked for that the other departments may otherwise  
15 need in order to coordinate effectively the cyber protection  
16 systems that need to be in place not just in the Navy but  
17 across DOD. Thank you, gentlemen.

18 Thank you, Mr. Chairman.

19 Chairman Inhofe: Thank you, Senator Rounds.

20 Senator Kaine?

21 Senator Kaine: Mr. Chairman, can I swap places with  
22 Senator King to accommodate him to get to another hearing?

23 Chairman Inhofe: That is acceptable.

24 Senator King: Thank you, Senator.

25 Title X, section 151(b), the Functions of the Joint

1 Chiefs. The first thing that is listed is military advisor  
2 to the President. That is the function of the Chairman, but  
3 it also is the function of the members. I think that is  
4 your most important job. Will you commit to this committee  
5 and to me that in this position, you will provide your best  
6 unvarnished, truthful advice based on your deep military  
7 experience to the President of the United States, to the  
8 National Security Council in all situations involving the  
9 possible use of military force? Admiral Moran?

10 Admiral Moran: No question, Senator.

11 Senator King: General?

12 General Berger: Yes, sir.

13 Senator King: I have one bit of homework, although I  
14 suspect you have already done it. I think anybody entering  
15 a position that you are entering should read H.R. McMaster's  
16 book, "Dereliction of Duty." It is a classic study of a  
17 failure of policy during the Vietnam era and it focuses very  
18 specifically on the Joint Chiefs of Staff. So I cannot  
19 emphasize enough how important this is, and your terms are 4  
20 years. So you will certainly be advising this President for  
21 2 years, perhaps for 4 years, or perhaps another President.  
22 So this is not President-specific. But I am just suggesting  
23 that your absolutely truthful advice, again based on both of  
24 your extraordinary careers, is what the country needs and  
25 demands. And I appreciate your commitment to that.

1           Admiral Moran, you started off -- I think it was  
2   Senator Reed who asked about the Fitzgerald and the McCain.  
3   And you know that I have had a deep interest in that. You  
4   indicated that you are satisfied that the steps are being  
5   taken, that progress is being made.

6           I want to be a little more specific. Do you have the  
7   metrics, do you have the measurements? Do you believe that,  
8   for example, staffing, training -- I do not want to take  
9   assurances from a captain or from somebody in the middle of  
10  the chain of command. Do you have confidence that the  
11  changes that are necessary to avoid tragedies like that are  
12  actually underway?

13          Admiral Moran: Oh, absolutely. I know you have asked  
14  for those metrics on a quarterly basis, and I will commit to  
15  you you will get them.

16          Senator King: Thank you.

17          Admiral, you were in the personnel business for a  
18  while, as I recall, and we talked about this. And one of  
19  the issues that you raised at that time was the narrowing of  
20  the base of the military, of the volunteer military. I  
21  think you said something like 84 percent of the people on  
22  active duty today come from military bloodlines. There also  
23  is a regionalization of the military. There are no active  
24  duty military bases in the Northeast, for example. I worry  
25  about the separation of the military from the remainder of

1 the society. Is this something you think that we need to  
2 address?

3 Admiral Moran: I think it should always concern us  
4 that the narrow slice of America that is participating in  
5 defense of the country continues. We need to expand that.  
6 And that is to take nothing away from the military  
7 bloodlines, the young men and women who come in. They are  
8 incredible. But we do need for the rest of America to  
9 participate in this.

10 So we have got to reach out more, and we are doing that  
11 through several different means. A lot of it is being done  
12 virtually because that is how we reach young men and women  
13 today to at least start the process. That is having an  
14 impact on this regionalization discussion you talked about,  
15 but we have got so much more to do on this.

16 Senator King: General, do you have thoughts on this  
17 subject?

18 General Berger: I think, Senator, the most visible  
19 symbols of the military around the U.S. in my opinion are  
20 reservists and their reserve units and recruiters, frankly.  
21 Those are the ones that are the most visible.

22 But to your point, the service has an obligation to  
23 actively communicate with the public. Those are visible  
24 presence out in the communities, but we have an obligation  
25 to communicate with the people about what their taxpayer



1 dollars are getting for their defense and why what we are  
2 doing is so important. I do not think that is something we  
3 can ever take for granted, in other words. We have to do  
4 that proactively. It has to be part of our jobs.

5       Senator King: I appreciate that. And I think  
6 broadening your reach in terms of recruitment -- the citizen  
7 soldier is a part of the history of this country. My worry  
8 is that the military is over here and the public does not  
9 have that much connection with what it is you do, what your  
10 values are. So I commend you for those efforts and I think  
11 you said active measures. This is not going to happen by  
12 itself.

13       Finally, Admiral, a plea. We have had testimony in  
14 this committee over the last several years about drug  
15 shipments coming into the United States via the water, via  
16 the ocean and that we only have the assets, the ships, to  
17 interdict 25 percent of the shipments we know of. And I  
18 would urge you to work with the Secretary, to work with the  
19 staff to devote greater assets. And they do not have to be  
20 big destroyers or aircraft carriers. They could be frigates  
21 and smaller vessels to work on this horrendous problem which  
22 is killing Americans every day. Since this hearing started,  
23 about six Americans have died of overdoses just in the last  
24 2 years. So I hope that this is something you can look at.  
25 It is not China and it is not Russia and it is not anti-

1 submarine warfare, but it is a deadly attack on this country  
2 that we can do something about simply by the allocation of  
3 sufficient assets. Is that something you are willing to --

4 Admiral Moran: Absolutely, yes, sir.

5 Senator King: Thank you.

6 Thank you, Mr. Chairman.

7 Chairman Inhofe: Thank you, Senator King.

8 Senator Ernst?

9 Senator Ernst: Thank you, Mr. Chair.

10 And, gentlemen, thank you very much for stepping  
11 forward and taking on, hopefully, additional levels of  
12 authority. I want to thank your family and friends for  
13 being here today as well. Welcome to all of you.

14 Gentlemen, both of you have talked a little bit about  
15 emerging threats, and I want to do a little deeper dive  
16 there. Admiral Moran, you stated that, if confirmed, you do  
17 intend to continue the Navy on a path forward towards a more  
18 agile, sustainable, and capable naval force to meet new and  
19 emerging threats. And, General Berger, you stated that, if  
20 you are confirmed, your goal would be not merely to meet new  
21 and emerging threats, but to maintain a margin of overmatch  
22 over potential adversaries.

23 So, gentlemen, if you would each maybe describe what  
24 you believe to be the most threatening emerging adversary or  
25 capability that might be out there and then how do we

1 compete. And, General Berger, to your words, how do we  
2 overmatch in those areas? Admiral Moran, if we could start  
3 with you, please.

4 Admiral Moran: Yes, Senator. We quickly go classified  
5 on capabilities. I would love to come back and talk to you  
6 in a different setting on specifics.

7 But I think we have already mentioned some of the high  
8 technology efforts that are underway across the globe on  
9 hypersonics, lasers, and to a large extent, this issue of  
10 cybersecurity and our ability to communicate with  
11 authoritative information so that we can make decisions that  
12 are clear and compelling.

13 So there are several areas that we want to maintain our  
14 asymmetric advantage. For us, we believe undersea is where  
15 we have a significant advantage and we need to continue to  
16 pace that so that others do not catch up.

17 Part of that is capacity. As you know, we are well  
18 below our requirement of 66 SSNs. The path to recover is  
19 not a fast path. It is limited by industrial capacity. It  
20 is limited by workforce capacity.

21 So those things will be front and center as we take the  
22 Navy forward in the future, among many other aspects of the  
23 future air wing, how it looks, and the kinds of capabilities  
24 we are going to be able to bring to be able to reach the  
25 adversary at greater range so that we do not put our forces

1 at unnecessary risk, partner with our joint forces to be  
2 able to deliver from multiple different attack vectors. And  
3 I think that is what I am most excited about working with  
4 General Berger on is developing those CONOPS in the future  
5 so that this team at least is able to answer the nation's  
6 call when it comes.

7 Senator Ernst: Outstanding. Thank you, sir.

8 General Berger?

9 General Berger: I think, Senator, well documented,  
10 well covered is the fact that both Russia and China watched  
11 us pretty closely over the last 15 years, modernized, and  
12 frankly focused against a single adversary, us, for a decade  
13 and a half or more. And when you can do that and you do not  
14 have global commitments like neither of them have, you can  
15 make up some ground, which they have.

16 I think the cyber threat that my battle buddy, Admiral  
17 Moran, mentioned, absolutely we assume it is there every day  
18 right now, and we assume they will go after that early on  
19 and constantly because some of our leaders have spoken of  
20 that as a center of gravity or a critical capability for the  
21 U.S. So they will absolutely go after our networks for  
22 sure. So we have to harden that, and we have to train our  
23 people and change their behavior to, frankly, treat the  
24 network a little different than they treat it at home.

25 On the how do you maintain overmatch, there is a

1 hardware technical aspect to that and a classified aspect.  
2 But in this forum, ma'am, I would say people and training,  
3 although not always talked about first, sometimes we talk  
4 about platforms and equipment. I would tell you people and  
5 training -- that is where it begins. Having the very best  
6 people in the Navy and the Marine Corps with the very best  
7 leaders in front of them and really hard, challenging,  
8 realistic training, that is how you maintain a margin. In  
9 other words, even if your equipment is peer-to-peer, we have  
10 to train harder. We have to recruit and retain the very  
11 best.

12 Senator Ernst: I appreciate that.

13 So bottom line, we have talked a little bit about  
14 unmanned systems, hypersonics, cyber. Artificial  
15 intelligence would fall into this area as well. Just bottom  
16 line, if we fall into sequestration, we can guarantee all of  
17 that stops. Correct?

18 Admiral Moran: It certainly slows down to a point  
19 where we will fall further behind in some of those areas.  
20 Yes, ma'am.

21 Senator Ernst: General Berger, just very briefly  
22 because I have 1 minute left. Earlier this month, the Corps  
23 concluded an experiment integrating female recruits into an  
24 all-male unit for their initial training at Parris Island.  
25 Can you just give me a quick overview? And if confirmed,

1 based on those results, would you pursue further gender  
2 integration during Marine Corps basic?

3 General Berger: That company graduated a few weeks  
4 ago. It started with about 50 females as part of the  
5 company, as you are probably aware, ma'am.

6 We measure the same things in every company that goes  
7 through there, how well they did physically, how many  
8 injuries they had, all those sorts of things.

9 The statistics, to answer immediately your question,  
10 for this company where the same as every other company, a  
11 few areas higher, a few areas lower, but it went great. The  
12 program of instruction that we use in the Marine Corps we  
13 did not change. We just changed where they were billeted.  
14 And it all worked out.

15 I talked to the Commandant this morning about it and  
16 the results of it. What I asked him is, I said, you know,  
17 we have to look at this perhaps for next year, and he said  
18 absolutely. So I think it is a discussion he and I will  
19 have and the Marine Corps will have. But the class that  
20 entered in January and graduated a few weeks ago did very  
21 well.

22 Senator Ernst: That is good to hear.

23 Thank you very much, gentlemen. I look forward to  
24 supporting you. Thank you.

25 Chairman Inhofe: Thank you, Senator Ernst.

1 Senator Peters?

2 Senator Peters: Thank you, Mr. Chairman.

3 And thank you, gentlemen, for your past service and  
4 your willingness to continue to serve.

5 My first question is for Admiral Moran. You talked  
6 about unmanned surface vessels earlier in some questions  
7 that were given to you. And I know the Navy's budget  
8 request, 10 large unmanned surface vessels across future  
9 defense plans, planning at two per year beginning in fiscal  
10 year 2020. It is clear the Navy embraces these benefits.  
11 You talked about some of those benefits in a previous  
12 question.

13 But my question to you is given the fact that money is  
14 not unlimited -- we do have constraints and those  
15 constraints will be there going forward, particularly given  
16 the deficits that we are running in this country right now.  
17 So my question is how do you see the introduction of  
18 unmanned platforms impacting force structure. What is kind  
19 of your vision going forward? What is the give and take  
20 that we have with our current force in terms of now new  
21 technology being introduced? What does that look like going  
22 forward in your mind?

23 Admiral Moran: Sir, the first couple ships that we  
24 have got in the budget we need to get after so that we can  
25 experiment with these to test out the concepts that we

1 believe they are capable of doing, looking at different  
2 types of capabilities to put on those unmanned surface  
3 vessels. We are also doing the same thing in the undersea,  
4 as I think you know.

5         Down the road, if these capabilities prove out to be as  
6 effective as some other current manned capabilities, then  
7 they would start to add to and complement the manned  
8 platforms that we have and would be part of our battle  
9 force. So I think we have to look at this carefully. We  
10 are a long ways away from understanding just how effectively  
11 we can operate unmanned surface vessels in a very congested  
12 ocean, especially in parts of the world where we operate day  
13 to day. So all of those will be examined as we move this  
14 deliberately but aggressively forward in the next couple  
15 years.

16         Senator Peters: I want to pick up on that point  
17 "aggressively." We know what is happening with autonomy on  
18 the commercial side with vehicles and self-driving cars,  
19 which are going to be with us a lot sooner than I think  
20 people realize.

21         We also know our adversaries are moving in that  
22 direction very quickly and that you can move unmanned  
23 platforms out at a much more cost effective way and  
24 lethality is present as well.

25         So speed I think is critical. Would you agree?



1           Admiral Moran:  Yes, sir, I do.

2           Senator Peters:  How are you working with the private  
3 sector and academia in these areas?  Is this primarily a  
4 Navy function, or are you casting a fairly wide net and  
5 bringing in expertise?

6           Admiral Moran:  Yes.  We are casting a very wide net  
7 through our labs, through our engineers, through Office of  
8 Naval Research.  Academia is very much a part of these  
9 discussions, and I think most members here are aware that  
10 our labs talk extensively to academia.  There is a lot of  
11 research and development that goes on through them that I  
12 think is very important as we continue to pursue this  
13 capability.

14          Senator Peters:  Thank you.

15          General Berger, your current position as Commander of  
16 the Marine Corps Combat Development Command, which describes  
17 itself I think as, quote, the institutional intellectual  
18 epicenter for the evolution of the Marine Corps.  So in  
19 responding to a question from Senator Ernst, who I serve on  
20 the Emerging Threats and Capabilities Subcommittee with, you  
21 talked about some of the emerging threats and capabilities.

22          But my question for you is doctrine.  You have thought  
23 a great deal about that.  And given the change of warfare,  
24 which will likely be dramatic in the years ahead from the  
25 autonomy we talked about to hypersonic missiles, et cetera,

1 what do you see as some of the challenges to doctrine and  
2 how do you think about that going forward?

3           General Berger: Doctrine we think of as evolutionary.  
4 To your point, it is a tough match in today's world as fast  
5 as things are changing. I think the way that we are  
6 approaching it now -- and we will see how that goes -- is as  
7 fast as possible move the concepts for how we are going to  
8 operate as a naval force, Navy plus Marine Corps force, move  
9 those concepts forward and experiment really, really  
10 aggressively. The doctrine will lag I believe, but if we  
11 slow down the experimentation in the concept process to the  
12 pace of doctrine, we will fall behind.

13           I think the effort that Admiral Merz and his team in  
14 the Navy and the Marine Corps has done over the past year,  
15 year and a half in really moving forward how distributed  
16 maritime ops will work, having advanced naval technology,  
17 exercises and demonstrations where vendors can bring their  
18 stuff, and we just put marines and sailors in front of them  
19 and say this is what we got to be able to do, what do you  
20 got that is close to that, that is how we are going to move  
21 fast. We will bring doctrine along, but we will not allow  
22 it to drag us down like an anchor.

23           Senator Peters: The current Marine Corps operating  
24 concept is from 2016, which was before the National Defense  
25 Strategy was published. Do you see a need to revise that,

1 and what would be your timetable?

2           General Berger: We are looking at that, Senator. But  
3 in the interim since 2016, two documents on the Navy and  
4 Marine Corps side have helped flesh out what the Marine  
5 operating concept sort of hinted at, and that is littoral  
6 operations in a contested environment and expeditionary  
7 advanced space operations. So although the Marine operating  
8 concept was sort of the beginning part of that, the two  
9 follow-on documents and distributed maritime operations,  
10 they have all taken the idea further in advance. So I do  
11 not know at this point if we need to rewrite the MOC. The  
12 follow-on documents have helped a great deal.

13           Senator Peters: Thank you, gentlemen. Appreciate it.

14           Chairman Inhofe: Thank you, Senator Peters.

15           Senator Sullivan?

16           Senator Sullivan: Thank you, Mr. Chairman.

17           And I want to thank, Admiral, General, both of you for  
18 your decades of service and the service of all your family  
19 members. Great to see so many here. Thank you for  
20 answering the call in these important positions.

21           As the chairman mentioned, the National Defense  
22 Strategy emphasizes the return to great power rivalry with  
23 China as the pacing threat and the Indo-Pacific as the  
24 primary theater. In this committee in the last three NDAA's,  
25 it has not only emphasized that but has also emphasized and

1 required the Department of Defense to do much more with  
2 regard to a strategic focus on the Arctic and our forces  
3 there. So what I want to do is focus a little bit of my  
4 questions in these two areas.

5         Despite the NDS focus and the discussion of the Arctic  
6 here, the force posture of the Marine Corps in particular  
7 but also the Navy in that region to a lot of us seems stale.  
8 And by that, I mean it is pretty much, if you look at what  
9 the end of World War II left with regard to force posture,  
10 that is where our forces are pretty much right now. Would  
11 you agree to work with this committee on looking at ways in  
12 which to optimize the force posture of the Navy and the  
13 Marine Corps in the Arctic and in the Indo-Pacific?

14 Admiral?

15         Admiral Moran: Yes, sir, absolutely. We look at this  
16 in a strategic laydown methodology.

17         Senator Sullivan: Do you agree that the force posture  
18 is stale? It has not been looked at in an appropriate  
19 manner to match the NDS?

20         Admiral Moran: To your point, Senator, the reemergence  
21 of great power competition has woken us up to take the  
22 cobwebs out from lack of really paying attention or I should  
23 say being able to exercise our force to be ready for that  
24 kind of competition again in the future. So it is  
25 appropriate for us to continue to look at the force posture

1 in the Indo-Pacific.

2 Senator Sullivan: General, do you agree with that in  
3 terms of the force posture and how we need to update it?

4 General Berger: I think Admiral Davidson highlighted  
5 that as well in his testimony, and the ongoing DPRI effort  
6 to reposition the force is part of that discussion.

7 Senator Sullivan: We look forward to working with you-  
8 - this committee -- on doing that. There has been a number  
9 of us who have been very focused on it. I think we are a  
10 little bit slow on this one.

11 Let me ask -- I actually believe that the current  
12 Secretary of the Navy and the Commandant, General Neller,  
13 agree with that and the need to look at reexamining our  
14 force posture.

15 Admiral Moran, I wanted to just get your commitment to  
16 work with this committee and the Secretary of the Navy on a  
17 number of things he has committed to both in testimony and  
18 in a recent "Wall Street Journal" article where he talked  
19 about the need for freedom of navigation operations in the  
20 Arctic, which we have not done in quite a long time, large-  
21 scale amphibious exercises again in the Arctic, places like  
22 Adak, looking at warming up the Adak Navy base with regard  
23 to P-8's, and the need for strategic Arctic ports. He has  
24 looked at all these issues. He has committed to work with  
25 this committee on these matters. Will you commit to work

1 with us, if confirmed, on these issues as well?

2 Admiral Moran: I do, Senator.

3 Senator Sullivan: And how about a commitment, if  
4 confirmed, to come to Alaska with me to look at the  
5 strategic terrain of the Arctic and really the gateway to  
6 the Asia-Pacific as well in many of these areas?

7 Admiral Moran: Sir, I would love to go back to Adak.  
8 I was there in September of this past year, and  
9 unfortunately, the mothball state of that base did not make  
10 me feel real good.

11 Senator Sullivan: Yes. It makes you feel kind of sick  
12 at your stomach when you look at how strategic that base is  
13 with regard to the gateway to the Arctic and the Asia-  
14 Pacific. It is a lot further west than Midway and other  
15 places. A lot of people do not know how far west that base  
16 is.

17 General, I want to thank you very much for joining me  
18 in Alaska just last week and taking the time to come to my  
19 State. I know you have been up there before.

20 The Marine Corps, as you know, has a proud and  
21 distinguished history of serious cold weather operations,  
22 whether Chosin Reservoir or Inchon. Every clime and place  
23 is part of our hymn.

24 General Neller has been concerned about how the Marine  
25 Corps has lost its ability to conduct large-scale operations

1 in the cold weather. You may have seen -- and I would like  
2 to submit this for the record, Mr. Chairman -- the U.S.  
3 Naval Institute had an article about the Marine Corps'  
4 recent 24th MEU exercises with regard to cold weather ops  
5 where a lot of challenges came out.

6 [The information follows:]

7 [COMMITTEE INSERT]

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1           Senator Sullivan:  So General Neller and the Secretary  
2 of the Navy have been interested in significantly increasing  
3 training and deployment opportunities in Alaska to help  
4 address what I think most would agree is kind of an atrophy  
5 of Marine Corps skill sets in terms of cold weather  
6 operations.

7           Would you commit to work with this committee on looking  
8 at the opportunities to do more training in Alaska, more  
9 training at JPARC?  As you know, the National Defense  
10 Strategy has Russia, China, North Korea as some of our  
11 biggest adversaries that we need to focus on.  These are  
12 cold weather, mountain terrain areas.  Would you commit to  
13 continuing those policies to look at those opportunities  
14 with this committee?

15          General Berger:  Senator, I will commit to work with  
16 the committee closely on any kind of training that benefits  
17 our combat readiness.  Yes, sir.

18          Senator Sullivan:  How about more specifically?  
19 General Neller focused on having no less than seven Arctic  
20 cold weather battalions in the Marine Corps.  He talked  
21 about Marine Corps planning was looking at rotational forces  
22 through Norway and Alaska to reestablish this very important  
23 fighting skill.  Would you commit to working with this  
24 committee on fully exploring those opportunities and needs  
25 of the Marines?



1           General Berger:  Senator, I think, if confirmed, I  
2 would do the same thing as General Neller, which is look at  
3 what the nation, through the Secretary and Chairman,  
4 requires of the Marine Corps, figure out where we are  
5 meeting that mark in terms of capability and capacity and  
6 where we are not.  I will absolutely commit to working with  
7 the committee on any areas where in my view and the Marine  
8 Corps' view we do not have the --

9           Senator Sullivan:  Do you think the Marine Corps'  
10 extreme large-scale cold weather skill in mountainous  
11 terrain has atrophied over the last 20 years?

12           General Berger:  20 years ago, I do not know the  
13 capacity, how many battalions were trained in cold weather.  
14 I know it is a critical training requirement for the Marine  
15 Corps, as is operating in the jungle, and it is not  
16 transferable.  It is a skill that if you do not practice it,  
17 it will atrophy fast.

18           Chairman Inhofe:  Thank you, Senator Sullivan.

19           Senator Kaine?

20           Senator Kaine:  Thank you, Mr. Chair.

21           And thanks to the witnesses.

22           I just returned with eight other Senators from a CODEL  
23 led by Senator Leahy to Elmendorf Air Force Base in Alaska,  
24 Korea, Vietnam, Guam, and INDOPACOM in Hawaii.  And I just  
25 want to say it was an amazing visit, a lot of takeaway, some

1 for this committee, some for Foreign Relations, strong,  
2 passionate advocacy for U.S. ratification of the Law of the  
3 Sea Treaty because of opportunities that we are missing in  
4 the Arctic and also a need to challenge Chinese island  
5 building in the East Sea off the east coast of Vietnam, a  
6 lot of discussion about aircraft carriers. In Vietnam, we  
7 are advocating for another aircraft carrier visit. There  
8 has been one before in Danang harbor.

9 And so I know Senator Cotton asked some questions about  
10 the Truman decision but, Admiral Moran, I just kind of want  
11 to underline those. When we have strategic discussions  
12 either in this setting or classified, we are often being  
13 told that especially in the INDOPACOM area that our carriers  
14 are one of the most important parts of our arsenal. And so  
15 when we have that briefing on the strategic side and then we  
16 see a budget that proposes to start to move toward not  
17 refueling the Truman and mothballing it at sort of its half-  
18 life, I think there is a lot of questions on both sides of  
19 aisle in the committee. It is kind of a head scratcher for  
20 us. So I suspect that we will be discussing that pretty  
21 heavily as a committee this month when we work on the NDAA.

22 I wanted to ask you about a question that you and I  
23 talked about briefly yesterday. There have been a series of  
24 reports recently, one following the NATO Trident Juncture  
25 exercise in November 2018 in the Baltics and then one more

1 recently that Russia is now using cyber attacks to go after  
2 the GPS systems of our own military assets but also  
3 commercial shipping. There were attempted cyber attacks  
4 during the Trident Juncture exercise in Norway and in the  
5 Baltics and Finland, the areas there, but there has been a  
6 more recent report in March of a fairly systematic analysis  
7 of Russian cyber attacks on GPS systems.

8 I know the after-action report on the Fitzgerald and  
9 McCain collisions concluded that there was no cyber attack  
10 on the systems of those ships that led to those collisions.  
11 Were you able to rule out whether there had been any cyber  
12 attack on the GPS systems on the commercial vessels that the  
13 Fitzgerald and McCain collided with?

14 Admiral Moran: Yes, sir. I have a classified response  
15 for you that I will provide to you and your staff.

16 But in general, we looked at the functionality of the  
17 commercial GPS system in the Pacific at the time of the two  
18 collisions, which would have affected both the commercial  
19 vessels and the United States Navy, and that did not occur.  
20 I cannot confirm for you whether there was hacking onboard  
21 the commercial vessels. That is not within our purview to  
22 investigate.

23 Senator Kaine: Right.

24 Admiral Moran: But based on the tracks and based on  
25 the investigation, we do not see evidence of that.

1           Senator Kaine: Let me ask, without going into details  
2 about what you are doing, knowing that Russia is engaged in  
3 cyber attacks on GPS systems of ships, are you comfortable  
4 that the Navy and our military more generally is taking the  
5 steps that we need to do to protect ourselves and also to  
6 offer information to commercial vessels to protect  
7 themselves against these kinds of cyber attacks which can  
8 have very dangerous consequences?

9           Admiral Moran: Yes, sir. I am comfortable. But to  
10 the premise of your question here, the Russians are bad  
11 actors in this area and they are coming after us in every  
12 conceivable way to make it more challenging, more difficult  
13 at sea and in other places. GPS is one method. But I am  
14 comfortable we are technically answering the mail on this  
15 system.

16           Senator Kaine: I appreciate that. And it may be in a  
17 classified setting, we will want to dig in further to  
18 exactly how we are countering this threat.

19           I appreciate both of you here together. I think as we  
20 are doing an assessment of force structure and how to get to  
21 a 355-ship Navy and we are looking at manned and unmanned  
22 and surface and sub and amphib and destroyers and carriers  
23 and all the platforms, I just want to make sure that the  
24 Navy and the Marines are completely on the same song sheet.  
25 When the plan is developed and when we are asked to fund

1 that, I definitely want you two to be exactly in the same  
2 position, feeling that the plan is as it should be.

3 General Berger, I have a question or two for you. I  
4 read an article recently that I was very interested in  
5 written by a major, Major Spader, in a publication that I  
6 was not familiar with before, but it was just an interesting  
7 article. The publication is called "War on the Rocks," and  
8 the article -- and I am sure you are familiar with it --  
9 "sir, who am I, an open letter to the incoming Commandant of  
10 the Marine Corps." I do not want to summarize it because  
11 there are a lot of good points in there. But I think maybe  
12 a main point is the Marines are our Swiss Army knife, they  
13 do everything. But sometimes trying to be everything to  
14 everybody is a real challenge. And so marines have to be  
15 first to fight, and you have to be flexible in dealing with  
16 the challenges. We focused on terrorism. Now it is great  
17 power competition. But the bombing in Sri Lanka shows that  
18 ISIS is -- if they are not holding a caliphate, they are  
19 nevertheless still active all over the globe.

20 How do you approach that question of not wanting to  
21 just be everything to everybody as a nominee to be  
22 Commandant?

23 General Berger: It was a fascinating article. There  
24 are more venues now for creative people to write, and they  
25 are all good. I think they ask questions that were asked

1 internally, but now there is a means for them to ask out  
2 loud.

3       The basics of it for me, Senator, to answer your  
4 question, we know what our pacing threat is. That does not  
5 mean necessarily we are arming up to go after them or them  
6 after us. But that is the bar we must measure ourselves  
7 against. All other missions are not subsets of that, but if  
8 we have the force that matches up against a peer adversary  
9 and maintains a margin of overmatch so that it is not a fair  
10 fight, like General Dunford says, as long as we are there,  
11 we can adapt that force to do any other mission we are  
12 assigned. But the opposite is not true.

13       Senator Kaine: Thank you.

14       Thanks, Mr. Chair.

15       Chairman Inhofe: Thank you, Senator.

16       Senator Perdue?

17       Senator Perdue: General, I appreciate your comment.  
18 We never want to send our kids into a fair fight, and you  
19 have said that repeatedly in here.

20       27 March 1794, this Congress passed the Naval Act of  
21 1794, and it authorized six ships to be built, the first six  
22 ships in our history. They happened to be frigates, and  
23 that was a very controversial decision, as I understand, at  
24 that time.

25       Today, I would like to talk about two things real

1 quick: the need and then our ability to fund it. Those six  
2 ships cost us \$688,000. Today we are in a different game.

3 I would like to talk about first the buildup that China  
4 has and how we can have that overmatch, General, both in the  
5 Marines and in the Navy, Admiral, when in 30 years, we are  
6 seeing that they are going to have about 100 more ships in  
7 total.

8 Professor Andrew Erickson of the Naval War College has  
9 actually said that this estimate is that they will be  
10 quantitatively larger and qualitatively on par with us by  
11 2030. Do you both agree with that statement? And if so,  
12 how do you plan to deal with the fact that they are able to  
13 bring ships quicker and cheaper to bear than we are in the  
14 procurement process? They are not limited by the funding  
15 things that I want to get to in a second. So if you will  
16 address that, and I would like to hear your response from  
17 both, if you do not mind. Admiral?

18 Admiral Moran: Senator, great question. I think it is  
19 pretty clear to all of us that our military advantage over  
20 the last 17 years in this great power competition against  
21 high-end adversaries like China -- potential adversaries  
22 like China -- our advantage has eroded in many different  
23 ways, both in terms of quantity and in terms of  
24 modernization. The quality of our force that is modernized,  
25 trained, manned, and equipped the way we are on a path to do

1 right now I would take anywhere anytime against anyone who  
2 wants to take us on. Together, not just the Navy and Marine  
3 Corps team, but the joint force and the Air Force and the  
4 Army -- it is incredibly powerful in this great power  
5 competition. So we have to maintain pace on modernizing the  
6 fleet with capabilities that can counter the capabilities  
7 that are being generated by China --

8 Senator Perdue: And you are confident then by 2030  
9 with the NDS strategy right now, 355 ships, that we can do  
10 that with a 100 deficit to China's capability.

11 Admiral Moran: Yes, sir, I do.

12 Senator Perdue: Thank you.

13 General?

14 General Berger: Sir, the technological part of it --  
15 there is obviously an unclassified and a classified portion  
16 to that answer.

17 And I mentioned it before, so I will not cover it  
18 again, the importance of realistic training and ability of  
19 the Navy-Marine Corps team to operate together and as a  
20 joint force. No one can compete with us right now on that  
21 level. Now, they are going to work hard to get to us, but  
22 right now, we can operate in a way that they cannot. But we  
23 should not take for granted and we should not sit on our  
24 laurels either.

25 The middle ground, of course, between us is partners



1 and allies, which you did not mention, but we have to work  
2 hard to make sure we are the best partner, the best ally  
3 every single day every week. So it is partly a function of  
4 system versus system, numbers versus numbers, but there is  
5 another aspect to it in terms of who can help a region  
6 maintain a security framework that exists that is so  
7 successful. Right now, it is the U.S. We have to work hard  
8 every day to ensure that the partners and allies in Admiral  
9 Davidson's case in INDOPACOM and the other combatant areas,  
10 that no matter how far another country advances, that that  
11 collective framework is strong enough to deter any bad  
12 actors.

13 Senator Perdue: Yes, sir.

14 I wish we had more time. But on the funding side of  
15 this, I want to address this. Senator Wicker brought it up,  
16 but I want to highlight it again and get your response to  
17 just two quick questions, if you do not mind.

18 First, Admiral, in terms of procurement, we actually  
19 have some flexibility, you have some flexibility to go  
20 multiyear. When it comes to O&M, you do not. Would you  
21 agree to go through a pilot program that would allow some  
22 flexibility with regard to operation and maintenance  
23 funding?

24 Admiral Moran: Senator, I would be delighted to have a  
25 pilot that we could exercise that concept against because I

1 think it would send a very strong message to industry  
2 partners that we are going to commit to them at a higher  
3 level than we can do under the current --

4 Senator Perdue: Probably save some money too. Would  
5 you agree?

6 Admiral Moran: No question.

7 Senator Perdue: In the last 45 years since 1974 when  
8 the Budget Act was put in place under which we fund our  
9 government today, including our military, we have used a  
10 continuing resolution 187 times. I would love for both of  
11 you -- and I have asked every person in uniform that comes  
12 before this committee and the Budget Committee -- to help us  
13 understand, because I am not sure that we do, how  
14 detrimental that really is. We have 34 working days. We  
15 are staring down the barrel of a gun right now this year.  
16 For the last 2 years, we have been able to avoid continuing  
17 resolutions. I think that has played some significant role  
18 in your ability to recover on the readiness front.

19 However, we could lose all of that momentum in my  
20 opinion, having been around this now for 4 years. I believe  
21 we could lose a lot of that momentum just this year if we  
22 are not able to fund by September 30th and we end up doing a  
23 CR. I have even heard people here talk politically about  
24 using a CR through the 2020 election, which would be  
25 November of next year.

1           Can you both help us understand how detrimental that  
2 would be to what we are doing with readiness and also trying  
3 to rebuild our Navy and Marine Corps?

4           Admiral Moran:  Senator, we do not even like talking  
5 about it.  It is so devastating to our ability to plan and  
6 program and have predictable outcomes in the future.

7           Senator Perdue:  Would you both provide the committee  
8 -- get your staff to provide the committee that would give  
9 us a summary of how that would impact you this year?  I know  
10 the General has a very important helicopter coming this  
11 year, ready for delivery, could be delayed if we have a CR  
12 in September.  Would you both commit to do that?

13          Admiral Moran:  Absolutely.

14          General Berger:  Yes, sir.

15          Senator Perdue:  Thank you.

16          One last thing.  General, dynamic force deployment --  
17 and this is for you too, Admiral.  We talked about it, and  
18 you were gracious enough to allow me to visit the Truman the  
19 other day, and I was so impressed just like I am every time  
20 I see our uniformed men and women around the world.  The  
21 best -- and I mean the very best -- of what we produce in  
22 America is under your command.  And I thank you for that.  
23 You have survived a pyramid of performance to get here  
24 today.  Your families deserve the credit.

25          The last question.  The dynamic force deployment --

1 help me understand how that balances off with the  
2 operational unpredictability, which is I think what  
3 Secretary Mattis was talking about when he brought this up  
4 to begin with. Can you help us understand how you plan to  
5 balance those two?

6 General Berger: I will, sir, very quickly. Dynamic  
7 force deployment for us as services, working with the  
8 Chairman and the Secretary, is a way of becoming more  
9 operationally unpredictable in the way that you describe.  
10 In other words, we have a set pattern for when we are going  
11 to deploy regular units, and intermixed in that is dynamic  
12 force deployment, the intent of which is to keep potential  
13 adversaries, competitors a little bit questioning, make us  
14 less predictable operationally.

15 To get there, though, requires resources on our part.  
16 It requires a degree of training because these are not  
17 programmed into the regular deployment cycle very far in  
18 advance. So we have to work very closely with the Chairman,  
19 I think, and the Secretary to understand where they want to  
20 do it and when and make sure we have the forces ready and  
21 the resources available to do it.

22 Admiral Moran: Yes, sir. I will just add that with  
23 our first effort on dynamic force deployment with the Harry  
24 S. Truman strike group that you got a bit of an insight to  
25 when you visited there, we are relearning a lot of lessons

1 we used to do in the Cold War. That is how we employed the  
2 force back then. And to relearn those lessons on logistics  
3 and supply chain, all of those types of mechanisms -- they  
4 have been in hibernation for 17 years, and now we are  
5 bringing them back. So there is some learning here that is  
6 going on that is very important. So the benefits of doing  
7 this employment scheme are not only the unpredictability for  
8 our adversaries, but the predictability on how we are going  
9 to operate in that environment in the future.

10 Chairman Inhofe: Senator Hirono?

11 Senator Hirono: Thank you, Mr. Chairman.

12 As part of my responsibility as a member of this  
13 committee and to ensure the fitness of our nominees for  
14 appointment to senior positions within the DOD, I ask the  
15 following two questions of, in fact, all nominees before any  
16 of the five committees on which I sit. So I will ask both  
17 of you.

18 Since you became a legal adult, have you ever made  
19 unwanted requests for sexual favors or committed any verbal  
20 or physical harassment or assault of a sexual nature?

21 Admiral Moran: No.

22 General Berger: No, ma'am.

23 Senator Hirono: Have you ever faced discipline or  
24 entered into a settlement related to this kind of conduct?

25 Admiral Moran: No, ma'am.

1           General Berger:  No.

2           Senator Hirono:  This is for Admiral Moran.  The Navy  
3   has committed to a significant plan to modernize our four  
4   public shipyards, of which Pearl Harbor is one, as you well  
5   know.  I commend this action as a needed step to ensure our  
6   shipyards can accomplish the maintenance and support that  
7   our fleets need to accomplish their mission.

8           So Admiral Moran, first your thoughts about the  
9   modernization efforts and your commitment to the plan,  
10   should you be confirmed.

11          Admiral Moran:  I am fully committed to the plan,  
12   Senator, and we have it funded in our current presidential  
13   budget request and we will continue to fund that program  
14   because it is vital to the foundation of our ability to  
15   maintain the force in the future.

16          Senator Hirono:  And as we talk about a 355-ship Navy,  
17   we not only need to build new ships, but we better maintain  
18   the ones that we already have.  So our shipyards are very  
19   critical to that.

20          I know that Senators Reed and King have talked to you  
21   -- this is again for you, Admiral -- about the shipyard  
22   tragedies, and I think you responded that the  
23   recommendations were well underway to being enacted.  There  
24   are a number of recommendations.  However, I have heard that  
25   the staffing within the connect personnel in the Pacific

1 fleet was not to the levels that they were in the Atlantic  
2 and other fleets, making deployments and readiness levels  
3 more challenging in the Pacific fleet. So going forward,  
4 how will the Navy ensure that ships and crews will be out  
5 there with the best chance to succeed in terms of the level  
6 of staffing, as well as having the right mix of sailors?

7 Admiral Moran: Senator, at the time of the mishaps,  
8 you are correct, and that was brought out in the  
9 comprehensive review and the strategic readiness review.  
10 The manning levels in 7th fleet had dropped to a level that  
11 was unsustainable. We are in a much better place today.  
12 The FDNF ships in Japan are manned at a higher level than  
13 any other place in the fleet. They are meeting all their  
14 fit and fill requirements, which is the right sailor with  
15 the right skill set and approaching the right level of  
16 experience. We have taken a number of personnel policy  
17 changes, to include extending the overseas tours for our  
18 first-term sailors there. That is making a difference on  
19 the waterfront, but we are a year and a half into this and  
20 we are monitoring it every day. The three-star type  
21 commander in San Diego looks at this every single day. So I  
22 am confident we are on the right track and we will continue  
23 to watch it. And we have a requirement to report to  
24 Congress when things change up and down.

25 Senator Hirono: Thank you. And I think we have to

1 maintain that level of diligence because we cannot have any  
2 more of the kind of tragedies that we have experienced.

3       The Pacific Missile Range Facility -- again, for you,  
4 Admiral Moran -- continues to be an outstanding facility,  
5 and it is the only range in the world that is capable of  
6 tracking surface, subsurface, air, and space simultaneously.  
7 And my hope is that the Navy continues to treat PMRF as a  
8 priority.

9       How valuable is PMRF to the Navy and organizations such  
10 as the Missile Defense Agency for testing, evaluation, and  
11 readiness? And if confirmed, can I have your commitment  
12 that you will continue to support PMRF and what it  
13 represents?

14       Admiral Moran: Senator, I spent a lot of time on the  
15 range out there off PMRF. To your point, it is a very  
16 important range. It allows us to teach and train our crews  
17 how to track submarines, how to track airborne threats, and  
18 of course, Missile Defense Agency is also heavily invested  
19 out there. It is a vital component of our national defense.

20       Senator Hirono: Thank you. With all of the aspects of  
21 it.

22       There have been, of course, in the past some discussion  
23 about operationalizing Aegis Ashore on PMRF, and that would  
24 definitely, I would say, limit the capacity, if not to  
25 totally eliminate the capacity of PMRF to provide the kind



1 of testing facilities that we currently have. You are  
2 nodding your head yes.

3 Admiral Moran: What I am nodding my head is it is an  
4 area that I have got to dig into, if confirmed. I will look  
5 at it very aggressively to make sure that we are not  
6 interrupting the training we get there with the capability  
7 you described.

8 Senator Hirono: One more question for you. As you  
9 probably know, I have been working with the Secretary of  
10 Defense -- Secretary of the Navy rather and others, Admiral  
11 Richardson in bringing the Navy ROTC to the University of  
12 Hawaii because as we talk about the importance of  
13 diversifying our military, Hawaii, as you know, has a very  
14 diverse population. So if confirmed, will you agree to take  
15 a good look at the opportunities that the University of  
16 Hawaii and the Navy could capitalize on taking this step and  
17 to work with me to effect that?

18 Admiral Moran: Senator, we have had this discussion.  
19 I am absolutely willing to work with you. We are going to  
20 need your help, though. It is very difficult for us to  
21 close down ROTC units --

22 Senator Hirono: I was told that you do not need to  
23 close down another existing ROTC in order to set up the one  
24 at the University of Hawaii. So if that is your  
25 understanding, please --

1           Admiral Moran: No. It is not that. It is just  
2 limited resources, and we ought to disestablish the  
3 underperforming ones and look for opportunities like you are  
4 talking about in Hawaii.

5           Senator Hirono: Also, I think there was some money  
6 previously to set up an ROTC program at the University of  
7 Hawaii, and there are some issues relating to what actually  
8 was provided. So I would like to, of course, work with you  
9 to move that issue forward.

10          Thank you, Mr. Chairman.

11          Chairman Inhofe: Thank you, Senator Hirono.

12          Senator Hawley?

13          Senator Hawley: Thank you, Mr. Chairman.

14          Gentlemen, thank you for being here. Congratulations  
15 again on your nominations and thank you for your exemplary  
16 service.

17          I want to return to something that you said in response  
18 to Senator King, which I think is extremely important, and  
19 that is the increasing dependence of the joint force on an  
20 increasingly narrow slice of the American population. I  
21 think, Admiral, you mentioned that 84 percent of service men  
22 and women currently come from legacy military families. It  
23 also strikes me that regionally -- and you both talked about  
24 the regional balance of recruitment -- we are increasingly  
25 dependent on families, volunteers, recruits from the middle

1 West and the South.

2 This strikes me as a very serious concern because we  
3 have talked on the committee all day today about the various  
4 challenges that we face as a country and the various  
5 challenges placed on the joint force, including the fatigue  
6 that both of the services you will soon oversee have  
7 experienced in the last 17 and 18 years, particularly yours,  
8 General, due to the counterinsurgency threat and fight. And  
9 those are being borne by an increasingly narrow slice,  
10 again, of the American public. What are we going to do  
11 about that?

12 I want to invite you to speak a little more broadly. I  
13 think we sometimes talk a bit as if it is a military problem  
14 and the military needs to do this, that, or the other. It  
15 strikes me really as a society-wide problem. We have a  
16 society that is increasingly disengaged and separate from  
17 the mission that we ask you to perform every day. What  
18 needs to change in order to reengage more and more of our  
19 citizens in this crucial task of defending our country?

20 General Berger: I will start off first.

21 Some of the things that I have seen us do in the last 5  
22 or 6 years I think are headed in the right direction. The  
23 3rd Fleet puts together a force that sails out of San Diego  
24 and Camp Pendleton and goes up to San Francisco, Seattle, a  
25 couple of other places, and they spend a week there. And

1 this is a way I have found, because I was not familiar with  
2 that, but going up there to see the marines who embarked on  
3 the ship. A, they get good training because there is a Navy  
4 and Marine Corps team. You are embarked. You are able to  
5 operate. But, B, for a whole week, they flood the zone in  
6 the community with marines and sailors, and there are no  
7 filters in between them, there are no barriers. It begins  
8 to break down that "I do not know what those military people  
9 are all about" sort of thing you are focused on. I think  
10 they are a step in the right direction.

11 Recruiting -- the Admiral knows every bit and probably  
12 more than I do -- is a week in and week out battleground for  
13 very highly qualified talent. I do not think that is going  
14 to get any easier. We know what we need, and we need to  
15 draw it from as many parts of society as we can get. But it  
16 is getting harder and harder. I agree with you. We cannot  
17 shrink into a portion of the country and that becomes our  
18 base. That is a really bad place to head to.

19 Senator Hawley: Admiral, do you want to add anything  
20 to that?

21 Admiral Moran: It is hard to top what General Berger  
22 just talked about. Yes, sir.

23 Senator Hawley: Well, thank you for that, General.  
24 And I think it is important to underscore that we cannot  
25 continue to ask a narrowing slice of this country to fight

1 our nation's wars, to defend our nation's people. It is  
2 just not sustainable to bear all of that burden, and I think  
3 we as a society have to take a long, hard look at how we  
4 have gotten to this place.

5 Let me shift to ask a few more specific questions about  
6 the National Defense Strategy. Admiral, let me start with  
7 you. We have talked about aircraft carriers quite a bit  
8 here this morning. Let me ask you about aircraft carrier  
9 lethality in the context of the NDS and in the context of  
10 the Indo-Pacific, China in particular.

11 As you come soon to this position, what are your views  
12 on what we should be doing, need to be doing about making  
13 the carrier more lethal in the context of the China fight in  
14 particular?

15 Admiral Moran: Senator, thanks for the question.

16 The combat lethality of the aircraft carrier extends  
17 from the air wing. The carrier obviously is the airfield,  
18 the platform, and a fantastic group of sailors that make it  
19 all happen. But at the end of the day, it is the lethality  
20 resident within the air wing and the combination of  
21 different capabilities starting with the quarterback, which  
22 is the E-2D that is a surveillance aircraft, targeting  
23 aircraft, to the Growlers, which provide electromagnetic  
24 warfare capabilities that are vital to the fight that we see  
25 coming, and of course, with our Super Hornets at the fourth

1 gen plus level, as well as fifth gen F-35C's. That is a  
2 pretty powerful combination. I feel very comfortable about  
3 that.

4 Where we are trying to regain our superiority is in our  
5 weapons that are carried by that air wing, longer range,  
6 more networked, all of the things that will make us very  
7 effective against a pretty tough adversary at the high end.

8 Senator Hawley: Thank you very much. Thank you for  
9 that, Admiral.

10 General, let me ask you again in the context of the  
11 NDS. We ask the Marine Corps to be the Swiss Army knife of  
12 the joint force, in many ways to do so much in so many  
13 areas. As we think about the peer pacing threat, as you put  
14 it, in the Indo-Pacific with China, what do you think needs  
15 to be done to see the Corps become more a part of the blunt  
16 layer force in the Asian theater in particular?

17 General Berger: I would lift it up just a half a  
18 degree, Senator, and really approach it from a naval force  
19 rather than a Marine Corps view. This thinking on the Navy  
20 and Marine Corps team is about maybe 2, 2 and a half, 3  
21 years old. That contact to blunt force, that layer of  
22 forward deployed naval forces is the best deterrent I know  
23 of, and it is instantly convertible to an  
24 offensive/defensive capability if you have to go there.

25 So what do we have to do? We have to practice the

1 concepts that are outlined in distributed maritime  
2 operations. We have to develop the logistics to sustain a  
3 more distributed force. We have to harden our networks so  
4 that we can communicate within that force laterally. And  
5 frankly, the last part is exercise what our doctrine has  
6 always told us, which is empower subordinate commanders to  
7 make decisions in lieu of other orders and let them go, in  
8 other words, train that way all the time. Our doctrine says  
9 we do that, but we cannot do enough training at the level  
10 where you give broad guidance to subordinates, tell them  
11 what you want to accomplish, and let them go. And then we  
12 will talk about afterwards how you might have done it  
13 differently.

14 Senator Hawley: Thank you, gentlemen.

15 Thank you, Mr. Chairman.

16 Chairman Inhofe: Thank you, Senator.

17 Senator Duckworth?

18 Senator Duckworth: Thank you, Mr. Chairman.

19 Admiral Moran, can you update the committee on the  
20 state of our military's sealift, cargo, Ready Reserve, and  
21 prepositioned fleet? I just feel like as I look at the  
22 defense budget from the last few years, I am concerned about  
23 what I see as an underinvestment in this critical  
24 capability. And I just wonder if you share these concerns,  
25 and does the U.S. have enough capacity, for example, and

1 capability to efficiently move our forces across the  
2 Atlantic or the Pacific with those great distances to face a  
3 potential adversary? And if confirmed, how would you  
4 recommend correcting this serious decline in our  
5 transportation fleet, if you agree with me?

6 Admiral Moran: Senator, it is a great question, and it  
7 is one that has our attention as we have begun to update how  
8 we are going to operate with distributed maritime  
9 operations.

10 Under our current requirements, we have enough capacity  
11 to meet our OPLAN requirements, but that capacity is very  
12 old and we cannot keep riding those ships harder and harder.  
13 So we are looking at ways to upgrade. It is a combination  
14 of buying some used vessels that have a lot of life left on  
15 them, as well as designing and building new sealift  
16 capability.

17 So we are underway in a program called CHAMPS, and I  
18 would be happy to come brief you on that. That is a design  
19 of sealift capability that will answer a lot of different  
20 aspects of how you replenish and resupply at sea. And that  
21 combination of some of the authorities that this body has  
22 authorized us to do in terms of buying used while we pursue  
23 the new capacity is also important. So it is very much on  
24 our minds as we look at this.

25 Senator Duckworth: Could you discuss the timeframe



1 that you are talking about both with buying used and  
2 developing new? Because we look at great power competition.  
3 Right? We are in it now. And the Chinese are out there  
4 right now in the Pacific. And I do not think people  
5 understand the great distances that we talk about in the  
6 Pacific. So can you sort of go over some of the timeline of  
7 what you are trying to do here?

8 Admiral Moran: We are trying to get an investment plan  
9 put in place in this FYDP to be able to start delivering on  
10 these things later, not long after this current fiscal year  
11 defense plan. So the planning, the contracting, the design,  
12 the build for the models that I talked about on the new side  
13 will take a little while to ferret out and make sure we have  
14 the requirements right. On the used side, we are looking  
15 at, in this next budget cycle, ways to invest in buying  
16 used, and we are working with Congress to make sure that  
17 that is well understood because there are issues with buying  
18 used especially from foreign vendors where the prices are  
19 very reasonable that we are actively pursuing.

20 Senator Duckworth: Thank you. I would love that brief  
21 if you have a chance to do that. Thank you.

22 General Berger, as my colleague, Senator Ernst,  
23 mentioned about graduating the first integrated recruit  
24 training company down in Parris Island -- the Marine Corps  
25 did this. And I really agree that this was an important

1 progress in achieving a lethal force that is based solely on  
2 demonstrated performance and not on personal characteristics  
3 or religion or race or gender. I feel that a great nation  
4 must embrace its citizens who are willing to put on the  
5 uniform and defend their country.

6       So if confirmed to be Commandant, how would you succeed  
7 where others have fallen short in transforming the culture  
8 of the Marines to embrace a truly integrated fighting force?  
9 Because you really came into the Marine Corps in the 1980s  
10 and you have seen this change happening and the culture is  
11 shifting, and you have seen us go from where people talked  
12 about a front line -- you could hide. You know, you could  
13 put the women back here and then they could do these support  
14 jobs. There are no front lines anymore. So how are you  
15 going to be able to succeed as Commandant to change the  
16 culture overall of the Marine Corps as you move forward to  
17 truly make this integrated force one that faces the modern  
18 reality of you cannot fight without the women in your force?

19       General Berger: Thanks, Senator.

20       I think we are on our way, thanks partly to this  
21 committee and Congress in emphasizing it and the service in  
22 finding ways to open up occupational billet specialties in  
23 units that women could not serve in 5 years ago. That  
24 pressure from Congress is healthy, is good.

25       Today, there are almost 500 women who are in units that

1 they could not have been in 5 years ago, were not allowed to  
2 and that will only grow. We have 200 marines who have  
3 specialties that they could not have 5 years ago. That will  
4 only grow.

5 I think all of us go into an organization and we want  
6 to see role models. We want to see people sort of like us  
7 be successful. I think the more of our units that  
8 beforehand were male only, the more marines see females, as  
9 that goes on, I think, to your point, at the end of the day  
10 marines just care can you get the job done. This is the  
11 standard and everybody is measured against that. And that  
12 is the way it must be. I think the more they see marines in  
13 infantry units and artillery units -- and they do not care,  
14 like to your point, what gender, what race, where they came  
15 from, what hometown. Can you carry the load, can you do the  
16 job, that is all that matters.

17 Senator Duckworth: Thank you.

18 Shifting gears a little bit. As you know, forcible  
19 entry amphibious operations have become daunting  
20 propositions in today's anti-access and access denial  
21 environment. In your opinion, in this era how must we  
22 improve the Marine Corps programmatically and  
23 organizationally to ensure that we can execute and oppose  
24 amphibious landing against potential adversaries like China  
25 and North Korea and Iran? Again, looking at where you are

1 going, I want to make sure you have that capability.

2 General Berger: Just quickly, ma'am. We are never  
3 going to pick a symmetric fight. The commanders will find  
4 ways so they have an advantage. In other words, we are not  
5 going to do another Tarawa or another Iwo Jima. We are  
6 going to find a way, if we are tasked to do so, to do a  
7 forcible entry in a way that we have the advantage. We need  
8 to fight distributed. We need connectors that we do not  
9 have right now that will allow us to move the force from  
10 amphibious ships to the shore, spread them out shore to  
11 shore to the family of surface and aerial connectors. That  
12 has got to change. That has got to grow.

13 And as far as the training, finding the training  
14 environments, the realistic training environments, is really  
15 tough, a place where there are littorals that represents a  
16 spread-out area and where you can do high-end training that  
17 the Navy and Marine Corps need to do. We are going to need  
18 all the help from this committee we can in making sure that  
19 those training areas are available to us to train in.

20 Senator Duckworth: Thank you.

21 Thank you, Mr. Chairman.

22 Chairman Inhofe: Senator Tillis?

23 Senator Tillis: Thank you, Mr. Chairman.

24 Gentlemen, thank you for being here and for your  
25 service. Congratulations to you and your family for your

1 nominations.

2           General Berger, thank you for the time we spent in the  
3 office. We covered a lot of the landscape there. So I just  
4 want to go back and talk about one thing that we had  
5 discussed in the office that has to do with actually two  
6 aspects of Camp Lejeune. One is I think the consensus need  
7 for the recovery from the hurricane damage that I believe is  
8 somewhere in the \$3 billion range, and then the other one  
9 was family housing, which was damaged. But we had a problem  
10 before the storm. The storm in some respects masked a  
11 fundamental problem that we now know that we have with  
12 military family housing across the country.

13           So, one, I would like to get, just again, your  
14 assessment of the need for the storm recovery down at Camp  
15 Lejeune and then, two, your personal commitment when you get  
16 in there that we are going to continue to do the good work  
17 that we started a few months ago when this problem became  
18 obvious.

19           General Berger: For the storm recovery, Senator,  
20 first, you are correct. The total bill -- I think the  
21 Commandant has been clear -- is about \$3.6 billion or \$3.7  
22 billion. We are using some reprogramming authorities that  
23 we had been given this year to begin to pay what we can. We  
24 will need supplemental funds to rebuild Camp Lejeune. Camp  
25 Lejeune is directly tied to combat readiness. So if we

1 cannot rebuild the facilities and training areas that we  
2 need and the family housing that has got to happen at Camp  
3 Lejeune, there is a direct impact to readiness.

4       Senator Tillis: And Commandant Neller like a good  
5 marine -- I asked him about the condition of some of these  
6 buildings that we have marines operating in. He said that  
7 it was sort of expeditionary conditions. They are  
8 accustomed to it. That is fine when you are deployed. It  
9 is not fine when you are on U.S. soil. So we have got to  
10 make sure that we do everything we can to get them up to  
11 sound operational shape and soon. And you have my  
12 commitment to do everything I can on my side of the dais to  
13 do that.

14       Admiral Moran, I had a question for you. It is deep in  
15 the weeds. So I would not necessarily expect you to answer  
16 the specific. But more generally, the Dare County bombing  
17 range down in North Carolina. I served in the legislature  
18 before I came up here, and one priority that I placed as  
19 speaker of the house is we did not allow encroachment on our  
20 bases. Anything that would make you think twice about  
21 completing your training missions -- we made it very clear  
22 as a matter of State policy that that was unacceptable.

23       Now I hear that there are some proposals for some wind  
24 farms in and around the Dare County bombing range that could  
25 potentially impact -- could -- I am not saying will, but

1 could potentially impact the training operations down there.  
2 And what I have heard to this point -- I have got a call out  
3 to Secretary Spencer because I would like to know fairly  
4 quickly whether or not it would raise a concern because the  
5 legislature is prepared to act if it is a real concern.  
6 Obviously, we do not want to stand in the way where it makes  
7 sense, but I definitely do not want anything standing in the  
8 way when it does not let you all do your mission as safely  
9 and as completely as possible.

10         So do I have your commitment -- if you have specific  
11 knowledge now, I would like to hear it. Generally I think  
12 encroachment is a concern in a number of areas across the  
13 United States. Do I have your commitment to look into this  
14 when you are confirmed? I am convinced both of you will be,  
15 incidentally.

16         Admiral Moran: Senator, yes, you have my commitment.

17         Senator Tillis: Thank you very much.

18         And again, similar to the situation we have down at  
19 Camp Lejeune on military housing, it is not just about Camp  
20 Lejeune. That just happens to be in my back yard. But we  
21 have got to make sure that with the service secretaries and  
22 the leadership that we are keeping the foot on the pedal  
23 because here is how I think this all plays out. A lot of  
24 people will come up and blame it on the housing providers,  
25 the private sector. I think they had a role to play, but I

1 also believe that the Department and Congress also had roles  
2 to play. And we have got to look at this as not having that  
3 guy fix his problem because I am okay and recognize what  
4 state we were in when we went to private housing. And that  
5 was not an acceptable state. We have got to fix it, and the  
6 way we fix it is not only look at the other guy who has got  
7 to fix his problems or her problems, but you all need to  
8 look internally and you need to look at us and see actions  
9 that we have taken that made it more difficult to make sure  
10 these military families have adequate housing.

11 So I want both of your commitments on pursuing this  
12 aggressively. I do not like operating in terms of months.  
13 I want days and weeks to start showing positive progress and  
14 get something in place over the next few months.

15 Admiral Moran: Yes, sir.

16 General Berger: Sir, you do.

17 Senator Tillis: Thank you all.

18 I came in late. I will have an opportunity to follow  
19 up with you, Admiral.

20 And again, General Berger, thank you for being in my  
21 office. Again, thank you for your service and take care of  
22 our troops. Oh, and I should say our soldiers, sailors,  
23 airmen, and marines. Thank you all for your service.

24 Chairman Inhofe: All right. Thank you, Senator  
25 Tillis. I appreciate it.



1           And I appreciate the patience and the performance of  
2 both of our witnesses. We look forward to serving with you  
3 in the capacity. We thank your families for being here and  
4 for their endurance also.

5           And we are adjourned.

6           [Whereupon, at 11:45 a.m., the hearing was adjourned.]

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