Stenographic Transcript Before the

COMMITTEE ON ARMED SERVICES

UNITED STATES SENATE

TO RECEIVE TESTIMONY ON THE POSTURE OF UNITED STATES CENTRAL COMMAND AND UNITED STATES AFRICA COMMAND IN REVIEW OF THE DEFENSE AUTHORIZATION REQUEST FOR FISCAL YEAR 2025 AND THE FUTURE YEARS DEFENSE PROGRAM

Thursday, March 7, 2024

Washington, D.C.

ALDERSON COURT REPORTING 1029 VERMONT AVE, NW 10TH FLOOR WASHINGTON, DC 20005 (202) 289-2260 www.aldersonreporting.com

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б	Thursday, March 7, 2024									
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8	U.S. Senate									
9	Committee on Armed Services,									
10	Washington, D.C.									
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12	The committee met, pursuant to notice, at 9:59 a.m.,									
13	in Room 216, Hart Senate Office Building, Hon. Jack Reed,									
14	chairman of the committee, presiding.									
15	Committee Members Present: Senators Reed [presiding],									
16	Shaheen, Gillibrand, Blumenthal, Kaine, King, Warren,									
17	Peters, Manchin, Duckworth, Rosen, Kelly, Wicker, Fischer,									
18	Cotton, Ernst, Sullivan, Cramer, Scott, Tuberville, Mullin,									
19	Budd, and Schmitt.									
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OPENING STATEMENT OF HON. JACK REED, U.S. SENATOR
 FROM RHODE ISLAND

3 Chairman Reed: Good morning. The committee meets 4 today to receive testimony from General Michael Eric 5 Kurilla, Commander of United States Central Command, and 6 General Michael Langley, Commander of United States Africa 7 Command.

8 Thank you both for your service, and I am grateful to 9 the men and women serving under your command, and please 10 convey that to them. The CENTCOM area of responsibility 11 has always been fraught with complexity, but I am concerned 12 that we have faced with a uniquely dangerous moment.

With Israel and Hamas engaged in a violent conflict in Gaza, Iran is seeking to exploit the chaos as an opportunity to force the United States out of the region. Iran appears to have calculated that the best strategy to achieve this is by directing its proxy forces to attack American, Israeli, and allied interests in the Middle East.

To date, the Iranian linked Houthi rebels in Yemen have launched more than 50 drone and missile attacks against U.S. and international vessels in the Red Sea, including a strike yesterday on Liberian commercial ship that killed three innocent civilians.

The Houthis have disrupted nearly 15 percent of global commercial trade, driving up cost and inflation around the



world. Similarly, Iranian linked Shia militias in Iraq, Syria, and Jordan have conducted more than 175 attacks against U.S. and coalition forces, including a drone attack that killed three Americans in Jordan. In response, the American led coalition has carried out hundreds of airstrikes against Iranian proxies across the region, significantly degrading their capabilities.

8 The United States should continue to take appropriate 9 military actions, but I must underscore there is no 10 ultimate military solution to our conflict with Iran. 11 Direct war with Iran would have devastating second and 12 third order consequences and would likely engulf the entire 13 region in war.

President Biden has balanced these considerations by synchronizing military operations with strong diplomacy, economic sanctions, and tools of statecraft. I am encouraged that Iranian linked militia attacks against U.S. forces in Iraq, Syria, and Jordan have paused for a significant period of time.

We have to remember that Hamas ignited this regional conflict exactly five months ago, on October 7th, when it murdered, kidnaped, and committed unspeakable atrocities against thousands of innocent Israelis. Israel launched its own campaign to defend itself and degrade and defeat Hamas, and the United States deployed troops and assets to



the region to support our ally and prevent a wider regional war.

Five months into this campaign, Hamas has been degraded, but the Palestinian people in Gaza are suffering extreme force. Unless there is a pause in the fighting, the humanitarian situation will continue to worsen, Israeli hostages will continue to be held captive, and Israel's long term security could be weakened.

General Kurilla, these challenges are compounded by
 many others, including Iran's nuclear enrichment activities
 and Hezbollah's attacks in Northern Israel, all of which
 must be addressed, while maintaining the counterterrorism
 mission in South and Central Asia.

I understand that you just returned from the region, and I would ask for an update on how CENTCOM is postured to meet these challenges, and what resources and support you need to be successful.

General Langley, AFRICOM remains an important theater in the United States' strategic competition with China and Russia. Many African countries have longstanding military ties with Russia and even deeper economic ties with China.

As the United States manages relationships across the continent, we must be mindful of these preexisting ties and avoid taking a with us or against us approach, or we will risk alienating the very nations we seek to engage with. I



would welcome your thoughts on how best to calibrate the
U.S. approach to the region in light of these factors.

Over the past year, the security situation in West Africa has continued to decline. Violent extremist organizations have expanded across the region and are now threatening to push down into the lateral states in the Gulf of Guinea.

8 Partner nations are working hard to address these 9 challenges, and AFRICOM is working in collaboration with 10 many security forces in the region to enhance their 11 capability to respond effectively.

At the same time, military coups in places like Niger, Mali, and Burkina Faso have required the cessation of U.S. training and advising in those countries. Given these challenges, I understand that AFRICOM must explore new methods to maintain U.S. security interest in the region.

To do so, it is important that your command becomes more synchronized with the U.S. interagency and that AFRICOM receives the resources it needs to maintain situational awareness. This must include adequate intelligence, surveillance, and reconnaissance support, and the capabilities to continue to work by, with, and through our regional partners and allies.

General Langley, I would appreciate your thoughts on this wide ranging set of challenges and what plans you have



1	to address them. Again, let me thank our witnesses. We								
2	look forward to your testimony.								
3	As a reminder for my colleagues, there will be a								
4	closed session immediately following this hearing in room								
5	SVC-217. Now, let me turn to the Ranking Member, Senator								
6	Wicker.								
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STATEMENT OF HON. ROGER WICKER, U.S. SENATOR FROM
 MISSISSIPPI

Senator Wicker: Thank you, Mr. Chairman. China,
Russia, Iran, and North Korea are banding together. They
hope to weaken American resolve and shift the global
balance of power away from the United States.

7 The effects of their sinister activities are on full 8 display in both CENTCOM and AFRICOM theaters, which we are 9 discussing today. I begin with a particularly acute 10 example. Hamas's barbaric October 7th massacre was not 11 merely a Palestinian terrorist attack on Israel, it was 12 also an Iranian proxy attack on the United States.

The Palestinians attacked Israel. They were proxies of Iran attacking the United States. 33 of our fellow Americans were killed and 12 were taken hostage. Iranian proxies then began near-daily attacks against U.S. troops in the region.

They attacked Israel with missiles, and they tried to close maritime shipping routes in the region. It is indisputable that Tehran controls its proxies, and those proxies have killed Americans. Iran's objective is and has always been to evict the United States from the Middle East so it can achieve regional hegemony.

We will not be evicted from the Middle East. I believe the Biden Administration should address Iran's



1 culpability head on, and we can do this without going to 2 war against Iran. The Administration spent its first three 3 years offering Iran billions of dollars in sanctions relief 4 to restore the Obama era nuclear agreement.

5 President Biden ordered minor counter strikes on 6 Iran's proxies in Syria, Iraq, and Yemen, apparently hoping 7 to manage escalation through pinprick responses. This 8 approach has failed and will fail because it assumes that 9 we can deter terrorist groups without causing pain to their 10 chief sponsor, Iran.

General Kurilla, I hope you will share your assessment of what it would take to end Iran's terrorist proxy attacks on our forces. China and Russia view the African continent as a power projection platform. They use the region to flex their muscles, undermine Western influence, and bolster their economic interests.

Beijing and Moscow do all this through exploitive
practices that often come at the expense of African
communities. China, in particular, approaches Africa as a
critical terrain for its global military expansion.

Its first overseas military base was established in the strategically located country of Djibouti. According to public reports, this base is now capable of hosting some of China's most advanced naval vessels.

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Additionally, we know China is actively pursuing a

naval base on Africa's Atlantic Coast. General Langley has
 said this would, "change the whole calculus of the geo
 strategic campaign plans of protecting our homeland."

General Langley, I hope you will tell the committee
what is being done to address this disturbing development.
Russia's destabilizing activity in Africa is to trade
security assistance for access to African natural
resources.

Putin does this by spreading disinformation and
propaganda to sow unrest, prop up sympathetic regimes, and
undermine support for Western engagement on the continent.
We cannot lose sight of the continued threat Al-Qaeda and
ISIS pose in Africa. Political instability and weak
security institutions have allowed these groups to expand
territorial control.

We must maintain sufficient force posture and resourcing in Africa to support our national interests there. At the same time, we must develop more effective non-defense tools in Africa. These would include our ability to use private sector financing in non-development contexts through DOD's Office of Strategic Capital.

The world has changed drastically since the publication of the National Defense Strategy. This is particularly true in the Middle East, but the strategy that drives our investments and force posture in both these



1	command theaters must reflect those changes. Thank you,	
2	Mr. Chairman.	
3	Chairman Reed: Thank you very much, Senator Wicker.	
4	General Kurilla, please.	
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STATEMENT OF GENERAL MICHAEL E. KURILLA, USA
 COMMANDER, UNITED STATES CENTRAL COMMAND

3 General Kurilla: Chairman Reed, Ranking Member 4 Wicker, ladies and gentlemen of the committee, thank you 5 for the opportunity to testify before you today. I am 6 joined today by Command Master Chief Fleet Derek Walters, 7 the Command Senior Enlisted Leader of U.S. Central Command. 8 And I am proud to testify next to my good friend Mike 9 Langley. On behalf of the Soldiers, Sailors, Airmen, 10 Marines, Coast Guardsmen, and Guardians who serve this 11 command and our nation, I welcome the opportunity to talk 12 to you today. I just returned from my 27th trip to the 13 Central Region.

As I sat here just a year ago, the region was on the verge of improbable, unprecedented, and transformative progress. Today, the central region faces its most volatile security situation in the past half century. This is not the same central region as last year.

The events of 7th of October not only permanently changed Israel and Gaza, it created the conditions for malign actors to sow instability throughout the region and beyond. Iran exploited what they saw as a once in a generation opportunity to reshape the Middle East to their advantage.

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Iran has worked for decades to strategically encircle



the region with its proxies, and in the past six months, we have seen every proxy in the Iranian threat network operationalized in Iraq, Syria, Lebanon, Gaza, the West Bank, and Yemen.

5 Iran's expansive network of proxies is equipped with 6 advanced, sophisticated weaponry, and threatens some of the 7 most vital terrain in the world, with global and U.S. 8 implications. Houthi attacks on international shipping and 9 an Iranian aligned militia attacks on our forces in Iraq 10 and Syria are direct result of an Iranian threat that has 11 been incrementally spreading.

However, Iran knows that its decade long vision cannot be realized if countries in the region continue to expand integration with each other and deepen their partnership with the United States. Violent extremist organizations have also seized on this opportunity. ISIS surged their attacks in Iraq and Syria earlier this year, and the risk of an attack emanating from Afghanistan is increasing.

ISIS-Khorasan retains the capability and will to
 attack U.S. and Western interests abroad in as little as
 six months and with little to no warning. Strategic
 competition has also continued to evolve across the region.

23 China and Russia are quick to capitalize on
24 destabilizing influences. They have shown meager interest
25 or capability to reduce regional tensions, but rather they



have increased their efforts to pressurize regional
 partners across all elements of national power.

3 Collectively, Iran, Russia, and China are 4 strengthening their relationships and fostering a chaotic 5 landscape favorable for their exploitation. Iran continues 6 to sell 90 percent of its oil to China, funding Tehran's 7 subversive activities across the region, and Iran has 8 developed a full scale production pipeline for supplying 9 weapons to Russia, fueling their war on Ukraine.

10 The ramifications of this partnership have global 11 implications. The convergence of crisis and competition 12 makes CENTCOM the area of responsibility, the most likely 13 region to produce threats against the U.S. homeland, 14 trigger a regional conflict, and derail the national 15 defense strategy.

The CENTCOM region also remains critical to the world's energy supply and remains essential for the flow of global commerce. But CENTCOM provides strategic depth to our defense of the homeland, and American security and prosperity are at risk if we cede this space to Iran, terrorism, and China.

The stable future envisioned by our National Security strategy and shared by our partners supports broader U.S. national interests and is worth striving for. Our partners in the Levant, Arabian Gulf, and Central and South Asia are



committed to advancing the region, and the United States
 remains the partner of choice for now.

The degree of U.S. investment in the central region will be decisive in shaping this future. Our years of a continuous engagement throughout the region serve as the foundation for this investment.

7 The U.S. Central Command strategic approach of people, 8 partners, and innovation reinforces the vision of an 9 integrated central region and supports the whole of 10 Government effort to secure our regional and global 11 interests.

Our people are the bedrock of everything we do. We are laser focused on optimizing their talents and highlighting their character and competence to our partners. Our strategic advantage remains our strong military to military partnerships, while our adversaries and competitors rely on parasitic transactional relationships.

We also innovate with our partners and are developing approaches, concept, and technologies to address the threats we face protecting our forces and creating strategic depth in our force posture. These efforts have saved lives.

We are clear eyed about the task before us. The shock waves of the past year continue to reverberate globally,



1 and our service members are standing to watch side by side 2 with our regional partners right now.

They operate in harm's way every day, whether at a small outpost in Syria fighting ISIS, or on a destroyer knocking down a barrage of ballistic and cruise missiles fired by Iranian backed Houthis, and they do so with honor and courage.

8 Five of our teammates gave the last full measure of 9 devotion as they lived out the oath we swear and the 10 freedoms we cherish. They represent the very best of us 11 and it is the honor of my professional life to serve as 12 their commander, and I look forward to your questions. 13 [The prepared statement of General Kurilla follows:] 14 15 16 17 18 19 20 21 22 23 24

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1	Cha	airman Ree	d: Thank	you	very	much,	General	Kurilla.
2	General	Langley,]	please.					
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STATEMENT OF GENERAL MICHAEL E. LANGLEY, USMC
 COMMANDER, UNITED STATES AFRICA COMMAND

General Langley: Chairman Reed, Ranking Member
Wicker, distinguished committee members, it is an honor to
appear before you today representing the outstanding
service members, civilians, and families of the United
States Africa Command.

I am proud to testify with my good friend General Kurilla, the Commander of United States Central Command. Now, today I am also joined by my USAID advisor, Ms. Maura Barry Boyle, and also my State Department foreign advisor, Mr. Phil Nelson. They represent AFRICOM's whole of Government team and integrated approach to Africa.

In the last year, thanks to your authorities, resourcing, and support, AFRICOM all-star team responded to numerous crises and conflicts across the continent. They performed flawlessly, and I am honored and proud to serve among them.

Today's global events, ranging from Russian Federation's war in the Ukraine to the Houthi attacks in the Red Sea, directly impact the lives of millions of Africans. Terrorism, poverty, food insecurity, climate change, and mass migration shatter African lives.

These factors sow the seeds of extremism and Russian exploitation across entire regions of the continent.



AFRICOM's campaign revolves around central themes of
 ensuring strategic access, countering threats to the
 homeland and U.S. interests, preparing for and responding
 to crises, and lastly, bolstering our allies and partners.

5 This campaign places our African partners at the 6 center, achieving positive change by executing African led 7 and U.S. enabled operations focused on our shared 8 objectives. In today's dynamic environment, our whole of 9 Government partners require appropriate resourcing.

I strongly advocate for our State Department and USAID partners to receive the resources they need to guarantee our combined success. I would also like to highlight a campaign that benefits from our Congress, which supports the African Center of Strategic Studies, which is celebrating its 25th anniversary.

In Africa, modest investments and resources go a long
 way towards achieving our National Security interests.
 Africa faces many challenges, but also offers even more
 opportunities.

With our African partners at the forefront, reinforced by our efforts and the efforts of our allies, we will continue to gain ground towards achieving lasting stability, security, and prosperity on this crucial continent.

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Thank you for giving me an opportunity to be here



1	today,	and	Ι	look	forwa	rd to	ans	swering y	your ques	stions.
2	[1	The j	pre	pared	stat	ement	of	General	Langley	follows:]
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Chairman Reed: Thank you very much, General Langley.
 General Kurilla, you are facing numerous and complex
 threats, and that is probably an understatement. Is there
 a purely military solution to the complex threat you face?

General Kurilla: Thank you, chairman, for that
question. There is no purely military solution to all the
complex threats that we face.

8 We need not only a whole of Government, all the 9 instruments of national power between diplomatic, 10 informational, military, and economic. We need an 11 international solution to a lot of the problems that we are 12 seeing in the Middle East.

13 Chairman Reed: Thank you. And how are you trying to 14 integrate these efforts? I know you were just in the 15 region. I know personally you are engaging. What are you 16 doing to get the whole team on the field?

General Kurilla: So, what we do is we have a lot of regional conferences that we bring people together. I spend the majority of my time either talking to my partners or over in the region, physically looking at them eye to eye.

And we work together to be able to try and solve a lot of these problems. I try and look at the problems and their challenges in the region through their eyes, because they understand the region far better than we ever will,



and they provide some interesting solutions and very helpful solutions on how we should approach certain aspects of that.

We do have a regional security construct that we get together and we discuss these on.

6 Chairman Reed: The Houthis have and are continuing to 7 disrupt significant trade and threaten our ships and 8 international ships. It seems difficult to deter them. I 9 know we spoke about the lack of intelligence. Could you 10 indicate some of the obstacles you are facing in deterring 11 the Houthis, or taking them out, if you will?

General Kurilla: So, Chairman Reed, our campaign in the Red Sea is to restore freedom of navigation in the Red Sea Bab al-Mandab and the Gulf of Aden. It focuses on protecting the ships that are there.

We have 24 nations that are part of the operation protecting those ships. 17 of them talk about it publicly. And then we also want to degrade the Houthis' offensive capability, anti-ship ballistic missiles, anti-ship cruise missiles, and a myriad of other systems that they are using, all provided by Iran.

But to degrade that capability means nothing if Iran is able to resupply them. So, we have an effort to deny Iran the ability to resupply them, and that is where we need more of an international and a whole of Government



approach to be able to stop Iran from resupplying the
 Houthis.

Chairman Reed: Thank you very much, General Kurilla. General Langley, last year you spoke about the Wagner Group's activities. I know there has been some changes in the Wagner Group. They are still a presence in the AOR I assume.

8 General Langley: Yes, chairman. There is.

9 Chairman Reed: And last year, you indicated how they 10 are really extorting these countries rather than helping 11 them in any way, shape, or form. The question arises, what 12 are we doing in terms of information campaign to try to 13 inform governments and the people of the dangers that these 14 groups, not just Wagner groups, but other entities are 15 posing?

General Langley: Chairman, thanks for that question, because I would say the Russian Federation's narrative drowned out the U.S. Government's in the past years. They were accelerant.

The Russian Federation, not just through Wagner, stoked a lot of the instability across the Sahel. They did this through misinformation, disinformation campaigns. So, I see how we could double down in our efforts is through our own information campaign but matched with our assurance efforts -- assurance efforts across a whole of Government.



Just not building military and security capacity, but the story needs to be told about the successes of USAID and State Department collectively and all of our operations, activities, and investments.

5 Chairman Reed: And that requires additional 6 resources, I presume?

General Langley: Yes, chairman, it certainly does.
8 Especially in the information operations.

9 Chairman Reed: I also will presume that timely 10 passage of the supplemental appropriation, as well as the 11 regular appropriations would be critically important to 12 your Command. Is that correct?

General Langley: Absolutely, chairman. Because, you know, as we are looking at a CR, and during this period of the continued resolution, we are canceling a number of operations, activities and investments, and also my biggest capstone exercise in Morocco, African Lion, is going to have effects.

19 Chairman Reed: Thank you. General Kurilla, passing 20 the supplemental as well as the budget is critical to 21 Central Command?

General Kurilla: It is absolutely critical on the supplemental chairman. \$2.4 billion, \$531 million of which is for counter unmanned aerial system defense, the very systems that are shooting down a lot of these systems. It



is for our command and control systems. It is for a lot of
the modernization efforts that we need.

3 Chairman Reed: Thank you very much. Senator Wicker, 4 please.

5 Senator Wicker: Thank you, Mr. Chairman. And I do 6 appreciate the Chair and the General pointing out the 7 importance of passage of the supplemental. I would gently 8 make this point about the regular appropriation bills.

In the Senate, they were all reported by the
Democratic Chairman and the Republican Ranking Member. For
reasons not clear to many of us, the distinguished
Democratic leader has chosen not to bring the bills up to
the floor before the end of the Fiscal Year in regular
order, and that is mystifying to me.

There is no one else on the face of the earth that can bring an appropriation bill to the floor other than the Democratic leader, and I certainly share the unhappiness and disappointment on both sides of the dais about the fact that we have not been able to get our appropriations done on time. General Kurilla, we would like to avoid war with Iran, correct?

General Kurilla: That is correct, Senator. Senator Wicker: Now, does Iran seek war with the United States?

25 General Kurilla: They do not, Senator.



1 Senator Wicker: They would like to avoid a head to 2 head war with the United States. And so, they use proxies. 3 From October 2023 through January of this year, Iranian 4 backed militia groups targeted U.S. forces in Iraq and 5 Syria more than 150 times. Iranian backed militia groups attacked our forces more than 150 times. That is correct, 6 7 is it not?

General Kurilla: That is correct, Senator. 9 Senator Wicker: We responded just eight times 10 militarily. Is that correct, General?

11 General Kurilla: That number sounds correct, Senator. 12 Senator Wicker: Okay. Now, unfortunately, the proxy 13 attacks continued and on January 28th of this year, three 14 U.S. servicemen were killed and more than 30 were injured 15 at Tower 22 in Jordan. That is also correct, isn't it?

16 General Kurilla: That is correct, Senator.

17 Senator Wicker: Okay. My understanding is that with 18 a little bit of extra luck, the Iranian backed militias 19 would have been able to inflict earlier casualties. Is 20 that correct?

21 General Kurilla: That is correct, Senator.

22 Senator Wicker: Okay. So, before the deadly attack 23 on Tower 22, how many instances were there in which Iranian 24 backed attacks came close to killing U.S. personnel?

25 General Kurilla: I don't have the exact numbers,



8

Senator, but there are several incidents where UAVs coming into a base, hit another object, got caught up in a netting or other incidents where had they hit the appropriate target that they were targeting, it would have injured or killed servicemembers.

6 Senator Wicker: Okay. Well, in your military 7 judgment to us as members of this branch of Government, 8 what type of military action might we have taken to prevent 9 the attack on Tower 22 and earlier ones that you just 10 referred to?

General Kurilla: Specifically on Tower 22 and the other ones specifically, there was action taken, as we said, on that eight times that were taken. My option is -- my job as the Combatant Commander is to provide options ranging from kinetic to cyber, and I balance the risk of those options against escalation when I provide those to the Secretary of Defense and the President.

Senator Wicker: Sure. And I would not ask you what advice you gave up the chain to the Commander in Chief, but what are you telling us your opinion is as to whether we should have responded more than seven times?

General Kurilla: I think the key to establishing deterrence is Iran has to understand there are consequences to their actions. I think on the last attack that we did against 85 targets, our messaging matched our actions, and



1 then we killed an individual name, al-Saadi.

He was the Kataib Hezbollah overall commander for Syria, and I think that sent a very strong deterrent message, and we have not had an attack in 32 days in Iraq and Syria. But I will tell you that deterrence is temporary.

Senator Wicker: General, in 1988, Operation Praying
Mantis, you are familiar with that, are you not?

9 General Kurilla: I am, Senator.

10 Senator Wicker: And that involved the United States 11 destroying much of the Iranian navy. That did not lead to 12 a war between the United States and the navy, but it pretty 13 much put a stop to what they were doing at the time. Is 14 that correct?

15 General Kurilla: That is accurate, Senator.

16 Senator Wicker: Do we have the capability to degrade 17 either the Houthi maritime security or the Iranian maritime 18 security?

General Kurilla: Well, the Houthis don't really have a maritime force. They do have explosive unmanned surface vessels and underwater unmanned vessels. We hit those when we see them. In fact, we hit three of them yesterday and destroyed them. In terms of the Iranians, we do have the capability in the Department of Defense to do that.

25 Senator Wicker: Thank you, General. Thank you, Mr.



1 Chairman.

Chairman Reed: Thank you, Senator Wicker. Senator
Shaheen, please.

4 Senator Shaheen: Thank you. And thank you, General 5 Kurilla and General Langley for your service and for being 6 here this morning. And thank you for the maps. I love the 7 maps the DOD gives us. And picking up on that, I thought 8 it would be helpful for us to have a map of AFRICOM and 9 most of CENTCOM I think is in there, with respect to where 10 we don't have ambassadors.

I really appreciated both of you talking about a whole of Government approach that you are doing in your areas of responsibility, because, as you point out, there isn't a military solution in these countries. And I wanted to show this map. You can see by the pins where we do not have ambassadors in Africa and also in Turkmenistan.

So, we have eight open missions in Africa, the African
Union, in Zimbabwe, Nigeria, the biggest most populous
country in Africa, Cabo Verde, Djibouti, where Senator
Wicker pointed out the Chinese have a base, Liberia,
Somalia, Burundi, and Burkina Faso. We also do not have an
ambassador in Turkmenistan, in CENTCOM.

23 So, how important is it for us to have ambassadors in 24 the countries where you are operating to help us move the 25 missions that we have in these countries? I would ask both



1 of you to respond to that.

General Langley: Senator, it is very essential that we have, especially with our whole of Government approach. These African partners understand that we are here to help them reach their overall national goals of stability and security.

7 But when we bring our assurance actions and our 8 African campaign plan and say three D, they say, okay, then 9 why are we important enough to have an ambassador? And so, 10 it doe draw a strategic communication that can be exploited 11 and leveraged by the Russian Federation and the People's 12 Republic of China. It is certainly essential.

Senator Shaheen: Thank you. And I would point out that the PRC has ambassadors in all of those countries. General Kurilla.

General Kurilla: Thank you, Senator. Actually, it has been a great year for CENTCOM in terms of getting ambassadors confirmed, so I thank this body for that. And in Turkmenistan, the recent ambassador did recently leave so we actually had a very -- it is critical to have an ambassador. I talked to the ambassador from Afghanistan -- from Iraq just this morning.

23 Senator Shaheen: Well, thank you. I would hope that 24 our colleagues on both sides of the aisle, but particularly 25 those Republican colleagues who have been blocking these



1 ambassadors, will help us get this done. It is in our 2 National Security interest to have ambassadors in these 3 countries.

It helps not just with your mission, but with other
efforts that Americans are making in those countries.
General Kurilla, I just returned from a trip to Turkey. I
met with President Erdogan.

8 We were the first Congressional delegation to meet 9 with President Erdogan since 2019. It seems like there may 10 be an opening for a new -- to reset somewhat our 11 relationship with Turkey. And one of the things we talked 12 about with Syria and the potential for us to cooperate more 13 going forward in Syria.

And I recognize we have challenges in trying to do that. But as we look at the role that Iran and Russia are playing in Syria, it seems like that might be an opportunity for us. So, can you talk about what we are doing currently to maintain military to military deconfliction relations with Turkey and how we might benefit from more cooperation there.

General Kurilla: Thank you, Senator. I welcome the opportunity to collaborate more with Turkey. As you know, that is part of the EUCOM Combatant Command. But we are in Turkey -- or sorry, we are in Syria for the enduring defeat of ISIS and that is the whole reason that we are inside of



1 there.

And what I do look forward to is the ability to cooperate with Turkey in a more wholesome manner going forward on that.

Senator Shaheen: Well, thank you. And what is
CENTCOM doing to try and ensure the repatriation of ISIS
fighters who are a real threat in that region?

8 General Kurilla: Senator, last week I was in Syria. 9 I was at the Al-Hol detention -- IDP camp, and I was in the 10 Al-Roj IDP camp. We have been making quite -- good 11 progress. I think almost 7,000 have been repatriated in 12 2023.

When I was in there, what we try and do -- the large population of those are Iraqi. We are trying to move those back into a place called Jeddah one. And it is the throughput there before they go back into the communities. There has been other countries that have done a tremendous job on repatriating their people.

Kyrgyzstan is one of them. And we have gone from a high of 70,000 in Al-Hol camp, we are down to 43,000 right now. So, we are making progress. We would like to make faster progress. The other thing is the ISIS army in detention.

Over 9,000 detainees across 27 different detention
 facilities in Syria. We need to repatriate those detainees



for either to face prosecution or reintegration and
 rehabilitation back into their societies.

3 Senator Shaheen: Thank you. Thank you both very 4 much.

5 Chairman Reed: Thank you, Senator Fischer -- excuse
6 me, Senator Shaheen. Senator Fischer, please.

7 Senator Fischer: Thank you, Mr. Chairman. And thank 8 you both for being here today. General Kurilla, in your 9 written testimony, you stated that, "despite gains in the 10 counter VEO fight, various groups in the central region 11 retain the capability and will to target U.S. interests 12 abroad in under six months with little or no warning."

I remain deeply concerned about our ability to conduct over the horizon counterterrorism operations in

Afghanistan. We have conducted only one strike against a target in Afghanistan since that withdrawal. We don't have reliable partners on the ground or basing agreements with neighboring countries, and we rely on Pakistan for access to Afghan airspace.

Despite these challenges, your mission of preventing ISIS-K or other terrorist groups from successfully conducting another large scale attack on the United States or our partners remains an integral part of our national defense strategy.

So, General, in your written testimony, you also



25

1 stated that, "the reprioritization of intelligence,

2 surveillance, and reconnaissance targeting expertise and 3 linguists creates gaps and seams in our ability to detect 4 and disrupt plots, increasing freedom of movement for VEOs 5 to plan a strike against the homeland."

And that, "this could be partially mitigated by additional and alternative ISR assets and cooperation with our Central and South Asian partners." Have you requested any additional or alternative ISR assets from your chain of command that have not been provided?

General Kurilla: Senator, I have made the assessment of order required to accomplish all of these missions, and I have passed it up to the chain of command.

14 Senator Fischer: Have you been provided those assets? 15 General Kurilla: I don't think any combatant 16 commander has all of the assets that they have. As you 17 look at the Secretary has to balance this globally across 18 all the combatant commands. We have received some and 19 there is some that I have asked for that I have not 20 received.

21 Senator Fischer: Have you been able to do an analysis 22 when you do not receive those assets on negative impacts 23 that has had on any of your forces or strategic plans? 24 General Kurilla: So, Senator, what I do is I turn the 25 -- if I don't get these resources, we measure that in terms



of risk. We look at the consequence of an action happening should we not get that resource and the probability of that action happening based on that. And we look at that across all the different resources and missions that we have.

5 Senator Fischer: I would hope that you would make use 6 of your unfunded priorities list in the future so that 7 Congress has a better idea of what you need and what we 8 need to do in order to provide you with the resources that 9 you and your men and women need.

10 General Kurilla: I look forward to doing that,11 Senator.

12 Senator Fischer: Thank you, sir. Also, would you 13 -- can you tell us if a mix of kinetic and directed energy 14 weapons in CENTCOM would provide you with better options to 15 defend against the Houthis attacks that Senator Reed was 16 talking about and asked you about that we are seeing in the 17 Red Sea?

18 General Kurilla: So, we do want to get -19 Senator Fischer: Senator King and I love this.

General Kurilla: So, we do want to get -- it is a layered defense, and whether that is on a ship, or it is on a base. And we do have directed energy. The Army's transformation in contact for it, they have sent us some directed energy, mobile short range air defense that we are experimenting with right now over in the Middle East.



I would love to have the Navy produce more directed energy that can shoot down a drone, so I don't have to use an expensive missile to shoot it down. But what is worse than not having that expensive missile shoot it down is hitting that \$2 billion ship with 300 sailors on it.

6 Senator Fischer: Agree. I hope that we can see some 7 further usage of those developmental systems that are out 8 there. But as you said, your first and most important 9 priority is to protect the men and women that are serving 10 this country. So, thank you, sir.

Also, how is CENTCOM supporting the Israeli military as it seeks to root out Hamas? Are you -- and in conjunction with that, working with Israelis, are you also working to continue to develop partnerships with our Arab allies, friends, neighbors as well?

General Kurilla: So, that is one of the biggest things that we work. And I will tell you up until October 7th, we were on a trajectory that we had not seen any time in the past, and that was in developing these relationships with our Arab partners, and also with our Israeli partners there.

22 Senator Fischer: Thank you, sir.

Chairman Reed: Thank you very much, Senator Fischer.
 Senator Manchin, please.

25 Senator Manchin: Thank you, Mr. Chairman. And thank



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you all for your service. I appreciate it very much.
General Langley, if I could, on this -- I hope you have
been made aware of the just -- I think it has just been
brought out in the case of West Virginia National Guards
announced yesterday a new state partnership with Capone. I
don't know if that has been brought to your attention on -General Langley: Yes, Senator.

8 Senator Manchin: Okay. I am biased, but I confirm 9 the National Guard of West Virginia specifically got asked 10 to take on the partnership giving their close relationship 11 that they have built with Qatar and Peru.

We have been working there very strategically. Part of the reason that I believe West Virginia was selected was due to the seven countries in Africa having gone to a military coup in recent years. However, the August military takeover of Gabon saw positive reactions from the public due to previous Gabonese government's corruption.

18 So how productive have your previous engagements with 19 Gabon been, and how do you plan to use the new partnership 20 to expand the relationship? Or how will the West Virginia 21 National Guard fall into that?

General Langley: Thanks for that question, Senator. Because I will tell you that the State Partnership Program writ large is something that is unrivaled. When I say it is unrivaled, because this is not offered by the People's



Republic of China, nor is it rivaled by the Russian
 Federation.

So, we are continuing to engage through this authority -- is going to be able to assist Gabon into being -- increasing their partnership and capacity. We are going to operate within the imposition of 7008 sanctions because there was a coup.

8 But I think there is enough on notwithstanding 9 authorities to increase their overall capacity in their 10 security construct and also get them back on the road to 11 democracy.

12 Senator Manchin: Does the military have -- their 13 military has taken over. The coup was done with the 14 military. Do they still have control and they are running 15 the country?

General Langley: Yes, they do. And General Nguema says that he is laying out a plan. State Department, our African Bureau, Assistant Secretary Phee is going to ensure that they lay out the benchmarks that will be acceptable to the U.S Government for them getting back to that end state.

21 Senator Manchin: General Kurilla, if I may, Iran 22 continues to fund their terrorist organizations and all 23 their allies that they have been working with there. And 24 they have killed U.S. troops.

25

They are backing more recent destabilization activity



1 with Hamas. And it goes on and on. Despite a state 2 sponsor of terror, they continue to evade sanctions. How 3 knowledgeable have we been of the go ships and turned a 4 blind eye to that?

5 General Kurilla: Senator, that is actually Department 6 of Justice and Treasury in terms of the go ships. But in a closed session, I can tell you what I know of the number 7 8 and how they operate when.

9 Senator Manchin: When we go into that session, I 10 would love to hear more about that. Alongside of our 11 partners and allies in the region, are you able to prevent 12 Iranian vessels from selling sanctioned oil used to finance 13 terrorism, or do you have to have approval from Justice to 14 do that?

15 General Kurilla: So, the Department of Justice is the 16 one that then does the --

17 Senator Manchin: Unless they give you the order, you 18 don't get the order directly. You cannot stop?

19 General Kurilla: We don't seize those ships, Senator. 20 Senator Manchin: You don't seize them or stop them. 21 General Kurilla: Generally, what happens is they talk

to the master of the ship, and they take it to a port. But 23 what I would highlight is that 90 percent of that oil is 24 going to China. So, China is funding that, and the very 25 dollars are then going out to fund Iran's malign activity



22

1 through their proxy network.

Senator Manchin: It is a lose, lose proposition for the United States of America and all of our allies and freedom loving countries around the world to allow what is happening to happen.

And putting that oil into that market, such as that, makes it much more challenging and difficult for us, and just makes no sense at all. Are you worried about the delays and theft in equipment deliveries from the Kurds in both Syria and Irag?

General Kurilla: The vast, vast majority of all the equipment makes it up to the Kurdistan Region and the Peshmerga. There has been some delays of some of that equipment in Baghdad as they work through some of their own process.

Senator Manchin: You have to close that loophole. I
mean --

18 General Kurilla: I am sorry?

Senator Manchin: Were you able to stop -- are we able to stop that from happening?

General Kurilla: What we do is we work with the government in Baghdad to be able to make sure that that equipment makes it up to the Peshmerga.

24 Senator Manchin: Thank you, sir. Thank you,

25 Chairman.



Chairman Reed: Thank you very much, Senator Manchin.
 Senator Cotton, please.

3 Senator Cotton: General Kurilla, General Langley,
4 welcome. Thank you for your service and the men and women
5 who serve in your commands.

General Kurilla, last year at the same hearing you
said that Iran was undeterred. You have touched on this a
couple of times today. What is your current assessment?
Iran deterred or not deterred?

General Kurilla: I would tell you Iran is undeterred in support to the Houthis. They are undeterred in their support to Hezbollah, their support to Hamas, to some more support into the West Bank.

They are deterred right now in Iraq and Syria and their support to the Iranian aligned militia groups, but not -- in terms of attacks, but not necessarily in terms of their funding and equipping.

Senator Cotton: Okay. I think in response to Senator
Wicker, you said there hasn't been an attack in Iraq and
Syria in 32 days?

21 General Kurilla: 32 days.

Senator Cotton: And that is what you judged, they are deterred?

General Kurilla: I also base it -- based on the intelligence that I read.



Senator Cotton: Okay. But you also used the term
 temporary. That is - General Kurilla: Deterrence is always temporary.
 Senator Cotton: Okay. But they are still training

5 and equipping those militias and other proxies in Iraq and6 Syria?

7 General Kurilla: 100 percent.

8 Senator Cotton: If you raise and train a Pitbull and 9 then you let it off the chain in the neighborhood, do you 10 think you are responsible for the actions of the Pitbull? 11 General Kurilla: Senator, I do.

Senator Cotton: Okay, thank you. Talking about those attacks, Senator Wicker asked you how many occurred since October 7th? What was that number?

15 General Kurilla: Number of attacks in Iraq and Syria 16 or where?

17 Senator Cotton: I think he asked Iraq and Syria.

18 General Kurilla: Iraq and Syria is approximately 175.

19 Senator Cotton: Okay.

20 General Kurilla: 173.

21 Senator Cotton: And how many times since October 7th

22 have we struck Iran proxy positions in Iraq and Syria?

23 General Kurilla: I believe it is eight.

24 Senator Cotton: That doesn't seem like a very good

25 balance, 173 to 8. What is up with that?



General Kurilla: I think the -- when we strike, we 1 2 are hitting it. On the last strike that we did, we hit 85 3 targets, and we killed them, and we waited. And then we 4 killed their top commander for Syria, for Kataib Hezbollah. 5 Senator Cotton: Unfortunately, though it wasn't just 6 attacks on October 7th and since. Do you know the number of attacks from January 20th, 2021, to last October 7th? 7 8 General Kurilla: I don't have the number, but it is 9 up there, Senator. 10 Senator Cotton: Would it surprise you that Secretary 11 Austin testified to this committee last year that it was 83 12 attacks? 13 General Kurilla: That would not surprise me. 14 Senator Cotton: And how many retaliatory strikes had 15 we launched in those two years and nine months? 16 General Kurilla: I don't have the exact number at the 17 tip of my fingers. 18 Senator Cotton: He testified that it was four. Would 19 that surprise you? 20 General Kurilla: No, that would not surprise me. 21 Senator Cotton: Again, not a very good balance, if 22 you ask me. Okay, so you said they are not deterred with 23 Houthis, which I think we can see obviously since the 24 Houthis keep sinking ships and killing people every day in 25 our global chokepoint that accounts for one-sixth of the



Scheduling@TP.One www.TP.One 800.FOR.DEPO (800.367.3376) world economy. Have you offered strike options against the Houthis that go beyond the current strikes that have occurred?

General Kurilla: I provide options, a wide variety of
options, everything from cyber to kinetic, and with the
risk of escalation based on those.

7 Senator Cotton: Can you tell me a little bit about8 the campaign to compel?

9 General Kurilla: The campaign to compel is when we 10 wrote back in October, and that is to compel Iran to cease 11 their support and attacks through their proxies. And it is 12 to hold Iran accountable for those.

13 Senator Cotton: Are you currently implementing that 14 campaign?

General Kurilla: We are implementing portions of that campaign, but it requires a whole of Government. There is no just big military and our instruments of national power beating diplomatic information, military and economic.

Senator Cotton: Okay. You testified or you stated that one of your priorities is limiting Iranian resupply of the Houthis. What about striking their indigenous manufacturing capabilities that Iran has built up substantially over the years?

General Kurilla: Where -- internal to Iran?
Senator Cotton: No, in in Yemen. Yemen is making a



1 lot of its own drones and --

General Kurilla: Absolutely, Senator. And I can talk to you in a closed session some of the challenges with that.

Senator Cotton: Those are fake sites, aren't they?
General Kurilla: They are, if you know where they
are.

8 Senator Cotton: Okay. Do you think it is a good idea 9 to remove the Houthis from the Foreign Terrorist

10 Organization list in February 2021?

General Kurilla: That was a policy decision, Senator. Senator Cotton: Do you think that embolden the Houthis or encouraged them to think they could get away with this kind of action?

General Kurilla: I am not certain how much that changed their current action.

17 Senator Cotton: Okay. They were recently designated, 18 specially designated a global terrorist organization, which 19 is a pale simulacrum of being designated a foreign 20 terrorist organization. That doesn't seem to have changed 21 their calculus, does it?

22 General Kurilla: It does not.

23 Senator Cotton: Thank you. One final follow up on a 24 statement you made earlier. You said, and this is close to 25 a direct quote, that we could see attacks against U.S. or



Western interests abroad with little to no warning in as little as six months. Are you speaking there about ISIS and al-Qaida from Afghanistan?

General Kurilla: ISIS-Khorasan specifically, and also
out of Syria, which they are trying to factor into
predominantly European countries.

Senator Cotton: So, ISIS out of either Afghanistan or Syria, attacks against U.S. interests and Western interests abroad in as little as six months. Now abroad can mean a lot of things. Abroad could mean, you know, our embassy in Tajikistan. It could also mean Western Europe or North America. Can you be more specific --?

13 General Kurilla: Europe and Eurasia.

Senator Cotton: Okay. What is the timeline you foresee in which those terrorist organizations could launch an attack with little to no warning against the American homeland?

General Kurilla: I think it is that a lot more difficult for them to be able to do that and requires substantially more resources.

Senator Cotton: Okay, so six months anywhere across
 Eurasia and indeterminate time in North America?

23 General Kurilla: Yes.

24 Senator Cotton: Thank you.

25 Chairman Reed: Thank you, Senator Cotton. Senator



1 Duckworth, please.

Senator Duckworth: Thank you, Mr. Chairman. I slid
right in there, didn't I, John?

4 [Laughter.]

Senator Duckworth: Good morning, General Kurilla,
General Langley. Thank you for appearing today. I have
the honor of being a member of both the Senate Armed
Services and the Senate Foreign Relations committees.

And because of this, I have a responsibility in
 ensuring strong inter-agency coordination to address
 pressing National Security challenges. We continue to see
 increasing PRC investments in the CENTCOM and AFRICOM AORs
 that involve economic, diplomatic, and military activity.

14 This poses a threat to our National Security, 15 requiring strategic coordination across the interagency. 16 So, we must also leverage our allies and partners to 17 counter this PRC activity. General Kurilla, General 18 Langley, can you explain the importance of DOD working 19 across the interagency, especially with the State 20 Department and USAID, to counter maligned PRC activity in 21 your AORs, and how can Congress help you?

General Langley: Thanks for the question, Senator. And so, collectively at our headquarters, we have representation across the interagency and also USAID and Department of State.



And collectively, when we campaign with our African partners, we take this into effect. We do this to counter, one, the information space. There is a number of things by Russia and China that are pushing and shaping on to our African partners, especially across our society, that changes ways in a departure away from international norms.

So, what we are doing is, with activities and investments across USAID and the State Department to employ y type of efforts that are unmatched, such as in global health. You know, just strategic health and is unmatched, but what -- just one thing.

When I was with, Minister Counselor Mark Berry, we went to Zambia. We went to Zambia because we knew that they had already put out information about the helicopters that we delivered there for crisis response were all about fighting a war.

That was a skewed message, but what it was -- I was with, Minister Counselor Berry, and she used to say, tell what the numbers for PEPFAR are about. We saved 25 million lives. We increased the life expectancy by 20 years when we started this 20 years ago with President Bush.

This was -- and others that supported this Congress's supporting funding of PEPFAR. That is something that is unmatched by our partners, by our competitors.

25

Senator Duckworth: Thank you.



General Kurilla: Thank you, Senator. Very similar in that we also have interagency representation across all of CENTCOM. And really, it takes a whole of Government approach to solve all of the challenges we have in the region.

6 Senator Duckworth: Thank you. And General Kurilla, 7 the PRC has continued to target the U.S. relationship with 8 our long standing allies. How can we strengthen our 9 military -- our mil to mil engagement with our partners in 10 the CENTCOM AOR?

General Kurilla: One of the challenges we have sometimes is the bureaucratic process of our foreign military sales, which goes across all of our elements of the Government. What China does is they come in and they provide basically like Amazon, anything in the catalog, express shipping.

They give them funding, which they don't know there is a little bit of a catch sometimes in their funding with no end user agreement. The time it takes for us sometimes to bring foreign military sales to actually deliver is a challenge for some of our partners because they have real security needs.

23 So, anything that we can do, and there is elements in 24 the Department of Defense, State, Congress, and industry, 25 to be able to get that to happen faster would be helpful.



Senator Duckworth: Thank you. Since October 2023,
 there has been a significant increase of missile and drone
 attacks in the CENTCOM AOR, leading to the tragic death of
 three service members in Jordan back in January.

5 I worked with my colleagues to add a provision to the 6 Fiscal Year 2023 NDAA that would provide an assessment of 7 the Iraqi security forces, including the Kurdish Peshmerga 8 forces, air and missile defense capabilities, and would 9 provide a training and equip plan. Kurdistan has been 10 targeted with missiles and drone attacks for hosting U.S. 11 military forces.

12 That plan was due February 1st. The required 13 implementation timeline for the training is 90 days after 14 the development of that plan. General Kurilla, can you 15 provide my office an update on the status of this training 16 plan and what you are doing to ensure its full 17 implementation within the required timeline, or are you 18 going to miss the timelines?

General Kurilla: Senator, I will get that to you.
 Senator Duckworth: Thank you, General. How is
 CENTCOM working to ensure that it has an integrated air and
 missile defense system to counter the increased threats
 posed to U.S. servicemembers in the region?

General Kurilla: So that is one of our top things that we are working on, Senator, through our regional



partners. One of the first things that we are trying to do
 is come up with a common air picture.

You have to be able to see the threat before you can defeat it, and where there is many elements that we are doing in terms of radar sharing agreements with a lot of our regional partners.

7 Senator Duckworth: Thank you. I yield back, Mr.8 Chairman.

9 Chairman Reed: Thank you, Senator Duckworth. Senator
 10 Scott, please.

11 Senator Scott: Thank you, Chairman. First off, 12 thanks to both of you for being here. Thank you for your 13 service and the men and women that serve with you. Thank 14 you for what you do. First, General Kurilla, can you talk 15 about why we are -- you know, what is the cause for all 16 these assets in the Red Sea area -- why are you there?

17 General Kurilla: So, the U.S. economy relies on open 18 sea lanes. Right now, when you look at the Red Sea, 30 percent of all container traffic travels through there. 12 19 20 to 15 percent of the entire global economy flows through 21 there. And by our National Security strategy, we will not 22 allow a state or non-state actor to affect the freedom of 23 navigation in the Strait of Hormuz, the Bab el-Mandeb, or 24 the Suez Canal.

Senator Scott: How many of those container ships come



25

1 to states?

General Kurilla: I can't give you the exact number of those container ships, but right now what we are seeing is a diversion of not going through the Red Sea.

For instance, if you are talking oil that comes through, we have seen a diversion of that, and it goes around the Cape of Good Hope. What that is going to do is bring products late to need to market and price increases as well.

Senator Scott: Do you have -- do you have a feel for how much money we are spending right now with all the assets we have added since the Houthis started shooting at us?

14 General Kurilla: I don't have an exact number for 15 you, Senator.

Senator Scott: Do you have any feel for how much they are spending?

18 General Kurilla: I don't have an exact number for 19 you, Senator.

20 Senator Scott: So, the attack on the ship that killed 21 the Filipinos, how is that -- how is that going to change 22 anything?

General Kurilla: In what sense, Senator?
 Senator Scott: Are going to get more international
 support or -- are you getting that much international



support or is this really borne by the American taxpayer?
General Kurilla: There's 24 countries right now that
are providing support in Operation Prosperity Guardian.
The first ship that responded to that was an Indian ship,
an Indian destroyer.

There was an Iranian ship 30 nautical miles away from that that sat and watched. And another thing I have never seen is a Chinese ship respond to a safety of life.

9 And all these ships that we have out there from all 10 these 24 different nations, whether it is ships or 11 servicemembers participating in this, we work together to 12 be able to defend those ships or respond.

Senator Scott: Do you have any feel for what
percentage of the cost is being borne by our military
versus the Indian military, the British, anybody else?

General Kurilla: I am assuming that the cost of a ship is roughly the same to operate. So, I would have to look at that by the number of ships that are out there. We see several Indian ships that are out there right now. There are several European ships that are out there as well.

22 Senator Scott: So, what we have done so far, do you 23 feel like -- it is not stopping anything, right. The 24 Houthis haven't changed.

25 General Kurilla: So, if we look at the campaign of



for establishing freedom of navigation, protect those ships and we protect -- our U.S. ships, we are escorting, to degrade Houthi offensive capability. One of the challenges is determining the exact number of what they had to start with. And I can talk about that in a closed session.

6 And then really, the most important thing is to deny 7 their ability to resupply from Iran. The Houthis are not 8 building -- they are putting it all together and 9 assembling, but they don't create inertial navigation 10 systems.

11 They don't create medium range ballistic missile 12 engines. They don't create the stage separations on these 13 medium range ballistic missiles or the anti-ship cruise 14 missiles.

Senator Scott: Do you know of any products that we would miss if the Red Sea was -- there was no travel through the Red Sea?

18 General Kurilla: I think you would have a lot more 19 expensive products and it would affect the global economy. 20 Senator Scott: So, do you have any examples? General Kurilla: I think the stuff that flows through 21 22 the Red Sea in terms of products. I think you would see 23 products late to need. You also have shipping containers 24 that -- there will be a shortage. The market will adjust. 25 Free markets adjust. And what you will see is a higher



1 price of commodities.

Senator Scott: Yes. Thank you. General Langley, can you talk about why we have -- why we care about what is happening in Africa right now. I mean, what -- can you tell the American taxpayer, why are we there? Why are we spending the money we are spending there?

General Langley: Thanks for the question, Senator.
For access and influence. I would say that a number of
countries are at the tipping point of actually being
captured by the Russian Federation, as they are spreading
some of their false narratives across Libya.

And from a strategic answer of peace, access, influence across the whole Maghreb, that is NATO's Southern flank. We need to be able to have -- maintain access and influence across the Maghreb from Morocco all the way to Libya.

Excuse me, the PRC and Russia are also remaining exploitative where possible and coercive when necessary. They want that ground. They want power projection capabilities. So, for the most part, the rest of the continent is also for mining concessions, whether it be gold or rare earth minerals.

Both of them have a long range plan, but I think at the accelerated pace, a Russian Federation is really trying to take over Central Africa as well as the Sahel.



1

Senator Scott: Thanks both of you.

Chairman Reed: Thank you, Senator Scott. Senator
Blumenthal, please.

Senator Blumenthal: Thank you, Mr. Chairman. Thank
you both for your service and all the men and women who
serve under your command. I recently visited the region,
particularly our face in Jordan, the MSAB base jointly
manned by our Air Force and Armed services and the
Jordanians.

10 And read also Tom Friedman's piece in New York Times 11 detailing his travels with you, General Kurilla, through 12 Western Jordan and Syria. What I saw there and heard from 13 our commanders was about the small, nimble Iranian drones, 14 Shahed 101s, that were apparently used in the attack that 15 killed three of his service people, and the potential for 16 those small, cheap drones to swarm and to strike targets 17 because of their number and because of the difficulty of 18 detecting them.

They fly low and they are slow. We have apparently a counter weapon called the Coyote, which has been produced apparently in limited numbers. I wonder if you could talk a little bit about the use of these small drones in that setting and elsewhere in the region where our forces and our allies forces may be at risk because of those small, inexpensive Iranian drones like the Shaheds that are being



1 shipped all over, and what we can do to counter that 2 threat.

General Kurilla: Thanks, Senator. Appreciate that. That is one of the top threats because it is inexpensive. It is a precision guided weapon. Iran produces some that can go over 2,000 km with those weapon systems.

7 The bigger concern is if you start talking about 8 swarms. So, we need to continue to invest in things like 9 high powered microwave to be able to counter a drone swarm 10 that is coming at you. I mean, in a classified setting, I 11 can talk about some of the activities also that we can do 12 against them.

But when you look at things like the Coyote missile has been very effective. I mean, nothing is 100 percent, and at some point the law of statistics will come up because you have to have a layered defense. And they are, you know, certain systems cost more than others. What we want to get to also is directed energy where it costs \$1 or \$2 a round.

We do have those right now in the Middle East that the Army has provided us. And what we are going to do is they are transforming in contact and be able to provide that feedback back to them of what is working well.

What I asked the Chief of the Army is, don't give me something to replace it. Give me something to augment and



I will tell you how it works, because it is a pretty rough
 and harsh environment to operate there.

3 Senator Blumenthal: Do you think that there are
4 sufficient countermeasures underway right now, or should we
5 be focusing more resources to develop?

6 General Kurilla: So, one of the things I would ask is 7 to pass the supplemental, because I have \$531 million in 8 counter UAS technology that I need to get forward into the 9 theater that will save lives. And there is the technology. 10 There are things out there. We have to continue to 11 experiment.

We are experimenting right now with a system that actually can go after both UAVs and land attack cruise missiles, because it can go 300 knots. But if you go out there and you decide not to engage, you can bring it back and have it land.

What we have to get better at is the cost curve on that to get those systems to be less expensive.

Senator Blumenthal: In response to some of my colleagues' questions about Iranian oil, you have rightly observed that it is not simply or solely a military problem. Obviously, a lot of it is sold to China. So, it is an export control or sanctions issue. But at the same time, this regime employs a fleet of rogue vessels that use a myriad of evasive technologies.



And those practices include, for example, turning off GPS trackers before docking in Iran, at sea transfers of oil between tankers, repainting vessels mid journey, labeling oil as different types of fuels.

I think that clamping down on these practices to intercept the shipments requires investment of American military resources, correct me if I am wrong. Do you think we have invested enough?

General Kurilla: So right now, we do not do any of
 the seizure of any of that oil. It is Generally done by
 the Department of Justice and Treasury.

But Justice then usually contacts the master of that ship and tells that ship that they are carrying -- if it is on a larger commercial ship, they tell them they are carrying sanctioned Iranian oil. But then there is this whole ghost fleet that you mentioned that is out there, and we can talk about that, I think, best in a closed session. Senator Blumenthal: And wouldn't our interceptions be

Senator Blumenthal: And wouldn't our interceptions be more effective if it were more than just the Department of Justice?

I worked for the Department of Justice as a prosecutor. I have great faith in the lawyers there. But they are not military people. I don't know how much they understand the logistics or the force requirements.

25 General Kurilla: And Senator, if I was given that



mission and the appropriate resources to accomplish it, I
 am certain that we could accomplish the task given to us.
 Senator Blumenthal: Thank you. Thank you both again

4 for your service. Thanks.

5 Chairman Reed: Thank you, Senator Blumenthal.
6 Senator Tuberville, please.

7 Senator Tuberville: Thank you. Good morning. How 8 are you. Commander Langley, you stated that you seamlessly 9 integrated CENTCOM regarding activity with Red Sea. What 10 type of support are you giving them? And would you support 11 an increase if the activity continued to increase?

General Langley: Senator, I can get more explicit in closed session, but I can tell you both myself and General Kurilla can always use more intelligence, surveillance, and reconnaissance assets.

That is something that is in high demand globally, with the challenges and the emergent threats are across the globe. That is just one of the areas that would actually help us in protecting the force, and also indications and warnings against attacks on America.

21 Senator Tuberville: Thank you. China has been 22 investing in economic infrastructure developments in Africa 23 since the 90s. What are the operational advantages that 24 China has over our efforts in Africa, and what are we doing 25 to help out on that?



General Langley: So, Senator, right now, China has a plan, a long range plan, but they are coming in with their Belt and Road initiatives, but I think they do have global aspirations for a security construct to get a decisive advantage over the United States.

6 We need activities and investments to deter that, 7 especially engaging with our partners, our African 8 partners, telling them to ensure that they are not 9 militarize. So, this takes information campaign that is 10 successful, but also assurance actions of building 11 partnership capacity where they won't need China and their 12 false offerings of security construct.

13 Senator Tuberville: Thank you. General Kurilla, I 14 feel your pain on needing more money. We are all -- most 15 of us for the Israeli supplemental. I know we have a 16 disagreement on all of it up here, but we surely want to 17 help. I am going ask you, you might not want to answer 18 this one, ask about your rules of engagement for our 19 military forces. They appear to be very lax. What is your 20 thoughts on that?

General Kurilla: Senator, in terms of where or what?
 Senator Tuberville: Engagement with --

23 General Kurilla: The Houthis?

24 Senator Tuberville: Anybody that attacks our forces 25 in the Middle East.



General Kurilla: Senator, when I look at the Houthis, for instance, I think in the last 72 hours we have destroyed under my authorities and really all the way down to the individual self-defense authorities, we have destroyed probably 8 anti-ship missiles, shot down one way attack UAS explosive, unmanned surface vessels.

7 They have all the authority they need to protect
8 themselves. The other strikes that we do, those are
9 Presidentially approved strikes.

Senator Tuberville: Any other bases in the Middle
East we have different rules of engagement?

General Kurilla: The rules of engagement -- everyone has the right to self-defense. And those are the strikes that we take. Other than that, those are Presidentially approved strikes.

Senator Tuberville: Thank you. You know, most of us up here, we don't really get it when it comes to this Administration's support of Iran.

19 Seems like we are fighting on both sides of the coin 20 here. You know, I have talked a lot of people that have 21 even been in the fight for Israel, been in Gaza, and it is 22 horrific. We all know that. But I think they need to 23 focus more on survival than they do winning, because there 24 is going to be a gang up here and, you know, we need to 25 fund this fight. There is no doubt about it.



So, and I don't think either -- and I am going to ask you to comment on this. This is not an Israel problem when it comes to Palestine, this is an Arab problem. Arabs need to take care of their business over there. If they want to help the people of Palestine, they can help them. They need to get them out.

And I totally agree with the problem of genocide. So,
8 that is all the questions I have got, but I have got a few
9 in classified. Thank you.

10 Chairman Reed: Thank you, Senator Tuberville.11 Senator King, please.

12 Senator King: Thank you, Mr. Chairman. Gentlemen, 13 thank you for joining us this morning. General Kurilla, 14 one of the -- one of my nightmares is terrorists getting 15 hold of nuclear weapons. Deterrence has been our strategy 16 for 80 years and it has worked, but it doesn't work if 17 somebody doesn't have a capital city or care about dying.

What are we -- share some thoughts. I mean that is one of the things that worries me about Iran moving toward a nuclear weapon, North Korea, countries that may not be as responsible as others in regards to the security of their nuclear weapons. Thoughts on that issue?

General Kurilla: Senator, I will just speak for CENTCOM in terms of Iran. As you know, Iran has kind of a three pronged approach. One is to remain a nuclear



threshold country. They do not have a nuclear weapon right now and I don't believe they have made the decision to go to a nuclear weapon.

There are advanced standoff weapons and then use of their proxies. They have, and this is open source and unclassified, their production of 20 percent enriched uranium has increased by 64 percent. And their production of 60 percent highly enriched uranium has gone up 39 percent over the last year.

And that is all creating the highly enriched uranium, hut it is not the nuclear weapon. You would then have to weaponize that. But is the assessment that they could create enough highly enriched uranium, i.e. 90 percent, in a matter of weeks of approximately three systems, and then they would have to weaponize that going forward.

16 Senator King: And then the question if they go -- if 17 they take those steps, what about Hezbollah, Hamas? I 18 mean, that is -- the danger that I am worried about is, 19 Iran has to worry about Tehran and deterrence is a factor. 20 If it gets into the hands of a terrorist, that is -- then 21 deterrence doesn't work. And that is --

General Kurilla: That is a great concern. But a nuclear armed Iran would change the Middle East overnight and forever.

25 Senator King: It would probably lead to



1 nuclearization of other neighboring states.

2 General Kurilla: 100 percent.

3 Senator King: Of course, one of the issues in Gaza 4 right now is humanitarian aid. Very complicated, difficult 5 to get in, checkpoints, trucks lined up. What about the б option of seaborne humanitarian aid? And also, Admiral 7 Stavridis suggested a hospital ship coming to Gaza to 8 provide medical care, which would avoid some of these 9 problems of Hamas being embedded underneath hospitals. 10 General Kurilla: So, Senator, I was in the region 11 last week. I will tell you the suffering in Gaza is 12 significant, the human suffering. I was in Al Arish in the 13 Rafah gate. I saw 2,500 trucks loaded with humanitarian 14 aid waiting to go in.

The challenge is the security and distribution internal to Gaza. Just this morning, about several hours ago, we did another third drop to the Northern part of Gaza. That is where the human suffering is the greatest. That is North of the Wadi Gaza. That is an area that kind of cuts the Gaza in half.

There is about 300,000 individuals that live there. There used to be 1.4 million. There is no Israeli presence in the North. They have predominantly defeated that by getting the distribution of the aid up to there.

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So, I have also stood at the Arabs Crossing last week,

and I was down at the central crossing into Gaza to look at options of how do we increase the land based trucks going into there, then can get into the North.

And then we have provided options of a maritime based option to be able to bring humanitarian aid into Gaza as well.

7 Senator King: And a hospital ship would be an option? 8 General Kurilla: I mean, there are obviously many 9 wounded. If that is a direction, I know that there is 10 hospital ship on the East Coast. If I was given that, I 11 would figure out the best way to utilize that.

12 Senator King: Let's move to Yemen for a minute. I 13 have been surprised, frankly, that once identified that 14 Yemen was firing these missiles into the Red Sea, that it 15 has taken so long to disable them, and I understand they 16 are continuing to make those kind of attacks.

First question is, why is it taking so long? I thought we had fantastic intelligence and targeting ability. How come a small country like Yemen is still at it?

General Kurilla: So, what I would tell you, the Houthis, well they are a tribal force up in the Northwest of Yemen, they are fighting with the most advanced weapons that Iran has, and they are being provided by Iran.

25



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So, we are basically fighting the Iranian weapons

through the hands of the Houthis. You know, in the closed session I will go into great detail the challenges right now internal to targeting inside of Yemen.

4 Senator King: Well, I think Senator Fischer mentioned 5 this, but directed energy -- this is a place where directed б energy would really pay off, because those missiles that we 7 are firing to knock down their relatively inexpensive missiles are \$2, \$3, \$4, \$5 million a pop. Directed energy 8 9 is about \$0.50. So, I think that is something -- I hope 10 that there can be an acceleration of the development of 11 that capacity.

12 General Kurilla: I am 100 percent supportive of that, 13 Senator.

Senator King: When he is 100 percent supportive of something I suggest, I will -- that is a good time to stop. Thank you, Mr. Chair.

Chairman Reed: Thank you, Senator King. Senator
Warren, please.

Senator Warren: Thank you, Mr. Chairman. So, the
 United States has put a number of rules in place to ensure
 that we don't inadvertently contribute to civilian
 casualties. But rules on the books are not enough.

I want to make sure that these rules work and that our military leadership is putting the protection of civilians at the forefront. Defense Secretary Austin has said



preventing civilian harm is, "a moral and strategic imperative."

And during your confirmation hearing, General Kurilla, you agreed, and you said you would work to improve those processes. And the DOD has taken an important step in that direction when it issued the Civilian Harm Mitigation and Response Instruction last December to provide guidance on how the department should prevent and respond to civilian harm. And I want to thank you for that.

Among other things, the guidance directs the department to identify whether the partners and allies we provide weapons to will mitigate civilian harm. Now, General Kurilla, can we get an accurate picture of whether U.S. arms transfers contribute to civilian harm if we don't collect information about how these weapons are actually used?

17 General Kurilla: Yes. So, Senator, I am not involved
 18 in the advising of the ground operation --

Senator Warren: I understand that. I understand.
But do you need information about how the weapons are used
to figure out if the rules are effective?

General Kurilla: To be able to answer that last question, we would.

24 Senator Warren: Yes. All right. It would seem to me 25 to be crucial, but the Government Accountability Office



identified significant gaps in our oversight about how the
 weapons are used, particularly in Yemen.

And in response, the Department of State established a civilian harm incidence response guidance to investigate, and it created an internal database to track reports of partner governments suspected of using U.S. weapons against civilians.

And yet, the Department of Defense has not created a 9 similar process or committed to work with the State 10 Department on its efforts to get the information needed for 11 civilian harm. So, General Kurilla, why is that? Why 12 wouldn't DOD want the information on whether our partners 13 are using U.S. weapons against civilian populations?

General Kurilla: I can't speak for why the Department of Defense does not have that, Senator.

16 Senator Warren: But I take it you would like to see 17 it?

General Kurilla: I think any time we can do anything to do civilian harm mitigation -- so once, as you mentioned, we stood up our own civilian harm mitigation response team. We have hired 9 of the 10 individuals --

22 Senator Warren: And I am grateful for that. I am 23 just asking about getting the data. More data helps us 24 make more -- better decisions.

25 General Kurilla: Better data always does. I will



1 tell you it will be a difficult data to get though.

Senator Warren: Okay. I understand that but State
Department is committed to that. I would like to see DOD
committed as well. Now, another tool that we have for
preventing civilian harm is Leahy laws, which require DOD
and State to vet foreign forces for any gross violations of
human rights before providing U.S. funded assistance.

8 This vetting process is a cornerstone of our human 9 rights policy, and it is supposed to ensure that we don't 10 contribute to human rights abuses abroad. However, DOD 11 seems to find ways around it.

And I just want to take one example. General Langley, should the U.S. provide assistance to a military that is notorious for targeting civilians, or that recently overthrew its democratically elected government?

16 General Langley: Senator, no.

17 Senator Warren: No. Good. I like that answer. That 18 is exactly right. And yet, the U.S. military's exercises 19 last year and planned exercises for this year included Mali 20 and Sudan, where that has occurred.

DOD claims that under the Leahy law, it does not need to fit that foreign forces for human rights abuses when it engages in activities such as joint military exercises because DOD does not technically categorize that help as assistance.



Now, when Secretary -- when Senator Cardin and I found out about this practice, we sent a letter to DOD raising our concerns, and I am glad that DOD stopped its exercise plans in Mali and Sudan. But we need to proactively close this gap and protect civilians going forward. The protections that we have for civilians, both in the statute and in guidance can't just be pieces of paper.

8 They need to have a real impact. We need to 9 strengthen our tools for preventing civilian harm and I 10 look forward to working with the committee and with you to 11 do that. Thank you. Thank you, Mr. Chairman.

12 Chairman Reed: Thank you, Senator Warren. Senator13 Peters, please.

14 Senator Peters: Thank you, Mr. Chairman. Gentlemen, 15 welcome and thank you for your service. General Langley, 16 you briefly mentioned earlier the states partnership 17 program that the National Guard has and how they work with 18 our global allies and partners to make sure we have 19 stronger relationships between them.

As part of the State partnership with Liberia, the Michigan National Guard engineers have trained and they built critical military infrastructure, as well as help to combat infectious diseases in Liberia. That has gone through some significant challenges, as you know, in years past.



1 These partnerships advance State partnership 2 priorities as well as objectives of combatant commands, 3 including AFRICOM. So, my question for you, General, is if 4 you would expand before this committee on your earlier 5 comments about the strategic importance of the National б Guard State Partnership Program and your command, and 7 specifically, how have Liberia and other countries 8 benefited from this ongoing relationship with the Guard, 9 and how do you see that developing in the future? 10 General Langley: Senator, thanks for that question 11 because what myself and General Hokanson have been laying 12 out into the rest of the decade is a plan that will get 13 more State partner programs across the continent. 14 And here is how it helps. In our overall competition 15 with the PRC and Russian Federation, they can't match that. 16 The way we build and partner with our countries -- build 17 with our African partners, builds capacity and 18 capabilities, and also gives them an appreciation for the 19 rule of law, law of armed conflict in working with our 20 partners, and makes them even more resilient in getting 21 into their own civil society and closer to closing the gap 22 between civ-mil, some of the drivers of instability.

Partnering with it -- just California and Nigeria, and
 others, have been the bedrock of stabilizing and increasing
 capability in our African partners. That is unmatched by


1 our competitors.

Senator Peters: That is great to hear. Great. Thank
you, General. General Kurilla, CENTCOM has become a
proving ground, I think, for new operational concepts, for
technologies, weapon systems as well as formations.

6 Whether it is deterring the Houthi attacks that were 7 out of Yemen, or countering Iranian proxies, CENTCOM 8 provides a valuable operational environment for 9 experimenting with some cutting edge innovations.

10 And what is, without question, as realistic and as 11 relevant as you can possibly get, CENTCOM Task Forces 39, 12 59, and 99 are combining AI, they are combining that with 13 unmanned systems, as well as some commercial technologies 14 that clearly will give the DOD an edge in future conflicts. 15 So, my question for you, sir, is what lessons learned 16 are you sharing with other combatant commands as they stand

17 up similar task forces, and how are you helping to

18 accelerate the adoption of these commercial technologies

19 into the broader DOD mission?

General Kurilla: Thank you, Senator. Appreciate that. When I look at something like Task Force 39, what we are doing with robotic logistics, or what they are doing, they have just stood up an additive manufacturing 3D printing center in the CENTCOM AOR, and how we are going to then use that to distribute so I don't have to do a



logistical convoy to get parts out somewhere when I can actually build those parts right on site.

They don't have to wait for those parts to come. Or Task Force 59, which right now we have dozens of unmanned surface vessels out on the ocean right now, providing indications and warnings in real time back to our maritime operations center to help feed that intelligence picture.

8 What we can do in the central region sometimes 9 -- right now, if you were to put some of the systems out in 10 the middle of the South China Sea, they might not last very 11 long right now, where we can put those out and be able to 12 learn and experiment and then figure out how best to use 13 them in all the combatant commands, and we do share our 14 lessons learned.

Senator Peters: Right. Thank you, General. General Langley, African military leaders are enrolled, to my understanding, in as many as -- in many of China's 34 military officer academic institutions and their associated noncommissioned officer schools.

In fact, I think the PLA annually educates roughly 21 2,000 African military leaders, currently. And I am 22 certainly troubled by that and concerned that these 23 training efforts are clearly part of the PLA's broader 24 efforts to have control or have significant influence in 25 Africa.



So, my question for you is, how is AFRICOM
 establishing military academic partnerships with African
 nations to counter China's efforts in this area?

General Langley: Senator, thanks for that question,
because that leads into my request for more international
military and education training for our African partners.
They treasure our values.

8 They acknowledge and best practices of a civilian led 9 military. And what we offer in our value proposition is 10 why they keep asking me for more seats. Morocco, I was 11 there a few weeks ago and talked to their higher learning 12 of their command and staff and top level schools.

And they said, we are replicating what you guys do in the United States because they keep asking us for more seats, because United States doesn't offer enough. That is also competing with the Russian Federation.

They are beating us 12 to 1, Senator. Well, so 12 to 18 1. And then all the statistics you just stated there and 19 the PRC trying to get influence. They are trying to unseat 20 us as a security answer of building capacity and capability 21 to meet all the threats these African countries have to 22 endure.

Senator Peters: Thank you. Thank you, Mr. Chairman.
 Chairman Reed: Thank you, Senator Peters. Senator
 Sullivan, please.



1	Senator Sullivan: Thank you, Mr. Chairman.
2	Senator Sullivan: General Kurilla, I want to go into
3	our approach towards Iran and the region. Thomas Friedman,
4	a very astute observer and a New York Times piece entitled,
5	A Titanic Geopolitical Struggle Is Underway. Mr. Chairman,
б	I would like to put this in the record. This Thomas
7	Friedman article.
8	[The information referred to follows:]
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Senator Sullivan: He says that today, while U.S. is
 indirectly degrading Russia's capabilities through its
 proxy, Ukraine, things are different in the Middle East.

There, it is Iran that is sitting back comfortably, indirectly at war with Israel, at war with the United States, at war with Saudi Arabia by fighting through Tehran's proxies, Hamas in Gaza, the Houthis in Yemen, Hezbollah in Lebanon, Syria, and Shia militias in Iraq.

9 Iran is reaping all the benefits and paying virtually 10 no costs for the work of its proxies. And the U.S., 11 Israel, and their tacit Arab allies have not yet manifested 12 the will or the way to pressure Iran back. Do you agree 13 with that, General?

14 General Kurilla: I think Iran is using all of its 15 proxies in the region.

Senator Sullivan: But are they paying no cost?
General Kurilla: I think they are not paying the cost.

Senator Sullivan: Okay. Well, let me get into some specifics, and one that I just cannot fathom we have not undertaken yet. Vice Admiral Brad Cooper, the former Commander of the U.S. Fifth Fleet, now the Deputy Commander at CENTCOM, recently appeared on 60 minutes.

When asked if the Houthis could execute these attacks against U.S. Navy vessels in the Red Sea and international



shipping without Iran's support, he said, "no, Iranians have been supplying the Houthis, resupplying them, they are advising them, and they are providing them target information. This is crystal clear."

5 So let me go into that. This is -- I have raised this 6 with the Secretary of Defense, the Deputy Secretary, the 7 Chairman of the Joint Chiefs, we have the biggest terrorist 8 group in the world providing targeting information on the 9 USS Eisenhower, the Carney. The Carney shot down three 10 different missiles from the Houthis.

Why are we not sinking those Iranian ships? If there is an Iranian spy ship providing targeting information to kill sailors from Alaska and North Dakota, why aren't we sinking those ships? By the way, isn't that part of ROEs? You don't even have to ask the President for that permission.

17 General Kurilla: That is not accurate, Senator. That18 I wouldn't have to ask the President to do that.

Senator Sullivan: Okay. That is not part of your ROEs, third party targeting? You have third party targeting Americans to kill them. You don't have the authority to take that target out?

General Kurilla: Not on the Iranian ships.
 Senator Sullivan: Okay. Have you made a
 recommendation to take out and sink these Iranian ships



1 that are targeting our sailors?

General Kurilla: I provide options ranging everything
from cyber to kinetic. And I also identify the risk of
escalation in all of those options.

5 Senator Sullivan: And we always talk the risk of 6 escalation. The Iranians are escalating on us. We have it 7 backwards. I talked to the chairman about this. This is 8 not useful when you guys start by saying the risk of 9 escalation.

10 The Iranians are killing our servicemembers. They are 11 escalating. Hamas is escalating. I think we need to drop 12 that talking point. In your personal opinion, do you think 13 the best way to get the Houthis and the Iranians to stop 14 shooting at American ships is to covertly or overtly 15 announce that the next time you target an American ship 16 with an Iranian spy ship, we will sink that ship. In your 17 personal opinion, what do you think that will do from a 18 deterrence standpoint?

19 General Kurilla: Senator, I think there needs a whole 20 of Government approach --

Senator Sullivan: I know, but I am asking about.
 General Kurilla: -- to -- on Iran.

23 Senator Sullivan: I am going to get to the whole of 24 Government here. I got 50 seconds left. On that issue, in 25 your personal opinion, is that how you -- you heard the



1 ranking member talk about Operation Praying Mantis. Are
2 you familiar with that operation?

3 General Kurilla: I am very familiar with it.

Senator Sullivan: And so, what is your personal
opinion on getting the Houthis and Iran to stop trying to
kill our sailors? I had a meeting with the CNO recently.
She mentioned that the Navy worries about one of these
missiles slipping through.

9 General Kurilla: As do I.

Senator Sullivan: Okay, so how do we get them to stop doing it? It is obviously not working.

12 General Kurilla: There has to be cost imposition on 13 Iran.

14 Senator Sullivan: And there hasn't been. Thomas 15 Friedman and all of us believe there has been no cost. I 16 am not blaming you, General. I am sure you have had strong 17 meetings where you say, of course we should sink these 18 ships. They are targeting our sailors.

But so, I am asking you not what advice you have given to the President. Remember, when you got confirmed here, we gave you a letter saying we can ask you in your personal opinion. You don't have to talk to us about what you said to the President.

What are you, as a 40 year General, decorated, knows about combat, what is your personal view on whether we



1 should be sinking intel ships from Iran who are providing 2 targeting information to the Houthis to kill American 3 Sailors and Marines?

General Kurilla: I think it is best if in a closed
session, I can talk you through the intelligence of what we
know Iran is providing and the implications and what we can
do about that.

8 Senator Sullivan: I think this is a scandal and to 9 me, it is shocking, and I am sure you probably in the 10 closed session will tell me, of course you think we should 11 sink their ships. But I just don't understand it.

One final question. I have talked to the President directly and Jake Sullivan and their whole team about nonkinetic actions like reimposing sanctions on the oil and gas regime of Iran. At the end of the Trump Administration, the Iranians had \$4 billion in foreign reserves. That is not a lot.

Now they have about \$75 billion because we lifted sanctions in essence. Have you recommended -- and by the way, the President said he thought it was a good idea. Said look, there is the National Security Advisor. Talk to Senator Sullivan and the team on this. That was in December. We are not doing that.

Have you recommended non-kinetic options like stronger sanctions against the Iranians and their oil and gas



1 regime?

General Kurilla: My recommendations are military in nature, but I do recommend a whole of Government approach for cost imposition on Iran.

5 Senator Sullivan: Thank you. Thank you, Mr.6 Chairman.

Senator Kelly: Thank you, Mr. Chairman. General
Langley, General Kurilla, good to see both of you again.
So AFRICOM and CENTCOM have seen conflicts involving
extremist terrorist organizations for decades now.

And the recent wave of coups, especially in West Africa, is creating, you know, some fertile ground for VOEs, and it is creating a big problem. I was there in the region last January. Iranian backed extremists continue to wreak havoc in the Middle East as Senator Sullivan, was talking about.

17 And it is a problem that I think requires some new 18 solutions. As we are currently pivoting to fifth 19 generation fighters for readiness against pure adversaries 20 like China, it is critical that we don't lose sight of the 21 very real threat that we face every single day from 22 extremists in Africa and the Middle East. And General 23 Langley, you have previously highlighted the need for more 24 ISR capability, calling ISR an active deterrent in Africa. 25 Yet there are limited number of ISR aircraft to go



around. They are also limited number of assets that can provide any kind of close air support in the region. So, and then SOCOM has begun its acquisition of the new light attack aircraft, the OA-1K for armed overwatch and close air support.

And it seems to be capable and filling, you know, some of this gap. And it does seem to be an aircraft that is uniquely positioned to excel in AFRICOM. Just a few months ago, I was flying an F-16 in Arizona, and I was reminded how difficult it is to do close air support in a really fast moving airplane like an F-16, F-35.

12 So, can you talk a little bit about how platforms like 13 Armed Overwatch can provide, you know, some important 14 capability against extremist groups?

General Langley: Yes. Yes, Senator. Because as I was saying that, you know, in my statements that, we need more capability, capacity, and especially in our positioning on the continent and especially in the Sahel.

Because like I said, we are at a tipping point and there is modest investment for us to do the whole tasking for indications and warnings, especially with the Metaxas, with the violent extremist groups, Jama'at and ISIS-Sahel, bordering towards the Northern borders of the Gulf of Guinea countries.

25

Any increased ISR, expanding my ability to give a



1 persistent stare, if you will, Senator, is going to be 2 helpful.

3 Senator Kelly: What do you have now doing that 4 mission?

General Langley: Right now, we just have like
-- contractor owned, contractor operated ISR, and a B350,
which is actually a co --

8 Senator Kelly: So, how many aircraft total?

9 General Langley: Right now -- I would cover that with 10 you in closed session, and as far as how many a platform we 11 have --

Senator Kelly: Do you feel what you have is enough? General Langley: At this time, given this emergent threat, Senator? No, I don't.

Senator Kelly: And General Kurilla, can you talk a little bit about the importance of an armed overwatch capability in CENTCOM?

General Kurilla: Yeah. Anytime you can have armed overwatch overhead that also provides an ISR, and intelligence capability is beneficial. The only thing we have to watch for is the ability of the air defense systems that could take that down because it is a slow mover.

23 Senator Kelly: And do both of you think that the air 24 tractor, the OA-1K K is appropriate for this mission?

25 General Langley: Senator, I would have to do a full



1 assessment on it based on the threat that we have, because 2 there are other characters in the -- on this AOR,

3 especially in the West.

General Kurilla: It depends on the region we would
operate it with.

Senator Kelly: I was in Jordan about six weeks ago.
Saudi Arabia, Israel as well, but in Jordan they had some
of these on the flight line. Not ours, but the Jordanian
Air Force, and they had a lot of stuff hanging on it.

10 General Kurilla: The King's daughter flies one of 11 them.

12 Senator Kelly: Oh, really? I did not know that. 13 Yes, and it seemed like you could hang a lot of stuff on it 14 and it has a lot of, you know, loiter time and can fly to 15 pretty low altitude even. You know, an airplane like that 16 that is designed initially as a crop duster can fly around 17 and turn really effectively, you know, below 50ft.

18 So I was, just looking at it. I haven't flown it 19 either, but it seemed quite impressive. And for the kind 20 of missions that you are involved in, in your AORs, it 21 seems appropriate. Thank you, Mr. Chairman.

Chairman Reed: Thank you, Senator Kelly. SenatorCramer, please.

24 Senator Cramer: Thank you, Mr. Chairman. Thank you, 25 Generals, for being here. I am just, I am going to follow



up with Senator Kelly's line of questioning and going back a little bit to Senator Fischer's with regard to ISR, now that we are getting a little more specific.

And I will try to, you know, avoid having to get into
secrets, but you mentioned in your opening statement,
General Kurilla, that the continued threat from
Afghanistan.

8 Have you had to divert ISR from Afghanistan or from 9 anywhere else to cover other areas? I mean, remember 10 Afghanistan was to be protected by Over the Horizon. I 11 mean, I just, I worry that we are so thin. So, give me 12 some specifics about diversion of ISR, providing gaps.

General Kurilla: So, every day, Senator, I have to provide I have to determine where the risk is. And I have to move intelligence, surveillance, and reconnaissance assets around, just like I do with my defensive counter air fighters.

And the only places I was being shot at the time were If Iraq and Syria and in the Red Sea. So, for a period of time, I did divert ISR out of Afghanistan to be able to cover down on those areas that are most critical.

I do know that when Iran-aligned militia groups or Houthis are out and they are trying to launch UAVs, rockets, missiles, that when we have ISR, we have determined that has a deterrent effect. So, we do need,



1 and this is something that I do think we need to continue 2 to fund is additional capabilities.

3 Senator Cramer: And I worry about that because we are 4 going just the opposite direction. I mean, we are retiring 5 particularly unmanned systems at a very fast rate and not, 6 you know, not building more of them nearly fast enough.

7 And I worry that we are leaving a lot of really 8 expensive assets out there unprotected, the survivability 9 of the sea fleet, in some cases the carrier fleet, as well 10 as the, you know, the men and women on the ground.

With regard to AFRICOM, General Langley, now the MQ-9 Reaper is pretty important in your AOR. Can you just maybe elaborate a little bit on the importance of that system?

General Langley: In comparison to the MQ-1, it just has more on station time, let's just put it that way, exponentially.

And, you know, given the tyranny of distance,
especially across the Sahel and even in East Africa, is
-- that platform is in dire need to continue with that.
I understand that there is going to be a transition
coming up, so we need other type capabilities that are
equivalent or even more given the emergent, threat that we
have across Africa.

24 Senator Cramer: What you just said is really, really 25 important. That the best we have is older maybe than the



threat requires, and we ought to continually be developing more modern, more durable, perhaps more sustainable, more lethal, as well as covert.

Maybe in the later session, we can talk more
specifically about potential solutions. That is all I
have, Mr. Chairman. Thank you.

7 Chairman Reed: Thank you very much, Senator Cramer.
8 Senator Rosen, please.

9 Senator Rosen: Well, thank you, Chairman Reed, for
 10 holding this hearing. I would also like to thank General
 11 Kurilla and General Langley for testifying today, and
 12 always for your service to our country. Thank you.

I want to talk a little bit about Iran and the long term strategy to deter Iran, because our brave service members in the Central Command area of responsibility, well, they are facing drone and rocket attacks on a regular basis from both land and sea.

Recently, three U.S. soldiers were killed, dozens more injured in an attack against our troops in Jordan. They were Staff Sergeant William Rivers, Sergeant Kennedy Sanders, and Sergeant Breonna Moffett. They all made the ultimate sacrifice for our nation and their service will never be forgotten.

And I am going to add, may their memories be a blessing to all those who knew and loved them. But we know



where these attacks are originating, Iran's hostile regime and its deadly proxies.

And yet, we lack a sufficient deterrence strategy. That is why Senator Ernst and I have successfully led initiatives to mandate CENTCOM air and missile defense and maritime strategies to defend against Iran's regional aggression and protect U.S. service members. So, General Kurilla, please.

9 While recent U.S. strikes on Iranian aligned militias 10 may have degraded their short term capabilities, what is 11 our long term strategy to deter Iran and proxies? And for 12 what we can say here, I am sure we can have a classified as 13 well.

General Kurilla: Well, thank you, Senator. I mean, deterrence is always temporary whenever you do establish it. But we need to have a whole of Government approach in our ability to deter Iran's malign behavior. They are the epicenter of instability in the Middle East.

Senator Rosen: Well, and proactively, what are we doing proactively to prevent these militias before they attempt to harm us? I think that is -- deterrence is one thing, but how do we proactively stop what they are doing, try to cut them off before they can do anything?

General Kurilla: So, part of that comes with the use of intelligence, surveillance, and reconnaissance assets,



defensive counter --we know that has an effect. On a classified session, I can tell you exactly how that works.

But in terms of our ability to stop them, we have struck back. The last strike we did in Iraq and Syria hit 5 85 targets, and then we waited several days, and then we 6 killed the commander of Kataib Hezbollah in Syria, in 7 downtown Baghdad.

8 He was directly responsible for conducting attacks on 9 U.S. service members. That has had a temporal deterrent 10 effect. Right now, there has not been an attack in over 32 11 days in Iraq and Syria.

Senator Rosen: Well, good. I look forward to the classified briefing so we can hear more.

And I want to also talk about CENTCOM's support for Israel, because Israel is our closest and most reliable ally in the Middle East, and in recent years, the Abraham Accords and Israel's absorption into CENTCOM have enabled unprecedented regional security cooperation between the U.S., Israel, and some of our Arab partners.

At the same time, Israel faces, as we know, we are seeing a coming from Iran, mounting threats from Iran and its proxies. And General Kurilla again, how can CENTCOM support Israel's defensive needs as they face a war with Hezbollah up North?

25 General Kurilla: I think you are seeing that right



1 now in terms of the material support we are able to find
2 for their ability to defend themselves.

3 Senator Rosen: And so, when you think about the
4 Abraham Accords and what that means and what we have been
5 able to do so far -- of course, I started the Abraham
6 Accords caucus. We have traveled to the Abraham Accords
7 countries. How do you think that you can leverage Abraham
8 Accords and grow that relationship between Israel and
9 CENTCOM?

General Kurilla: I think we do that through encouraging the relationships between those countries and Israel.

Senator Rosen: Thank you. I am going to kind of keep on this issue here and thinking about water and food insecurity. There is a lot of things that make the region unstable, right, terrorism, water and food insecurities.

And so, what are the security implications of the scarcity of water and food in CENTCOM? How might a regional -- when we think about the Abraham Accords, that is what some of these things are built on.

How might a regional water and food security working group help CENTCOM act and reduce the security risk caused by lack of good, clean water and food?

General Kurilla: Water and food insecurity drive migration which drives instability. I think a working



group could identify where the greatest need is, when we work with our USAID partners and others to be able to provide that aid to their.

4 Senator Rosen: Thank you. I appreciate that. I 5 think there is a lot to do with soft power, like food and 6 water and security, intelligence, and other things that we 7 do. I look forward to just having both of you come in 8 classified settings so we can ask some more detailed 9 guestions.

10 General Kurilla: Thank you, ma'am.

11 Senator Rosen: Thank you, Mr. Chair.

12 Chairman Reed: Thank you, Senator Rosen. Senator13 Schmitt, please.

Senator Schmitt: Thank you, Mr. Chairman. During the first few weeks in office, the Biden Administration ended the sales of -- the sale of offensive arms to Saudi Arabia and focused on achieving a cease fire in Yemen.

18 They also reversed the previous Administration's 19 -- the Trump Administration's designation of the Houthis as 20 a terrorist organization. To what extent do either one of 21 you believe that the Houthis exploited that ceasefire to 22 increase their missile arsenal and other capabilities? 23 General Kurilla: I am certain that Iran exploited 24 that and continue to provide funds and equipment to the 25 Houthis.



1 Senator Schmitt: Would you agree with that? 2 General Langley: Yes, Senator. 3 Senator Schmitt: Okay. If the Administration had 4 continued to sell Saudi Arabia offensive weapons, do you 5 think that the Houthis would be stronger or weaker now? 6 General Kurilla: I think Saudi Arabia would be 7 stronger right now. 8 Senator Schmitt: And in effect, do you think that 9 that would have weakened the Houthis? 10 General Kurilla: Are you talking if they did not stop 11 them, Senator? 12 Senator Schmitt: Yes. If we didn't stop the sale, if 13 Saudi Arabia continued to have offensive weapons that we 14 stopped selling them, and then we lifted the terrorist 15 designation from the Houthis, do you think the hoodies 16 would be stronger or weaker today? 17 General Kurilla: I mean, I think that is a 18 hypothetical without knowing exactly how they were going to 19 implement. 20 Senator Schmitt: Okay. Was this a mistake -- like, 21 right now, 15 percent of the world's commerce is being 22 disrupted by the Houthis. 23 And I don't pretend to know all the considerations the 24 Biden Administration put into this decision to do those two 25 things, which was to not sell arms to Saudi Arabia and also



Scheduling@TP.One www.TP.One 800.FOR.DEPO (800.367.3376) 1 lift the terrorist designation, but it hasn't worked out.

They have been emboldened. What is it that you think, General, we should do right now to -- this can't go on. This terrorist organization cannot hold 15 percent of the world's commerce hostage. What is it that you suggest that we do?

General Kurilla: I think we need a whole of
Government and an international approach to this.

9 Senator Schmitt: Maybe like sanctions? Maybe like 10 selling arms to Saudi Arabia? Would those two things be 11 included in your whole of Government approach?

General Kurilla: I think that would be something to for the State Department and the Department of Justice and Treasury. I can talk about the military aspects of this, and what we do need though, as the international community, just like we did for counter piracy, to stop the flow of Iranian arms. But there must be a cost imposition on Iran for what they are providing.

Senator Schmitt: I agree with you on that. And you would agree that there is no cost right now on Iran for any of this, correct?

General Kurilla: There is some, but not enough. Senator Schmitt: Right. Like enforcing sanctions as relates to them selling oil would be one of them, a whole of Government approach, right?



1 General Kurilla: Well, I think sanctions have to be 2 international. There is one unit -- I mean, their oil is 3 sanctioned. All the oil they are selling to China right 4 now, 90 percent of Iranian oil that goes to China -- China 5 buys 90 percent of Iran's oil. That is all sanctioned oil. 6 Senator Schmitt: Yes. And I quess I have a limited 7 time, so I want to sort of turn the attention to Israel for a second. What more can be done or what can be done to 8 9 bring our hostages home?

10 This sort of this gets lost, I think, a lot in the 11 news cycle, but there are Americans there. What can we do 12 to bring -- what more can be done to bring them home? 13 General Kurilla: I mean, our hope is that all of them 14 will be coming home. In the classified session, I can give

¹⁵ you a little more details of what is being done.

Senator Schmitt: Okay. Thank you, Mr. Chairman.
 Chairman Reed: Thank you very much, Senator Schmitt.
 Senator Budd, please.

Senator Budd: Thank you, Mr. Chairman. General,
thank you for being here today. General Kurilla, as you
know, the United States must take a firm stance against
Iran and its proxies.

This is essential to get Iran to back down and to stop its barbaric and destabilizing activities in the Middle East. But how we achieve that goal is important -- as



important as achieving it in the first place. Europe and the Middle East are at war. The Indo-Pacific looks like it may not be far behind.

So, if we are going to avoid a war in the Indo-Pacific, then we must defend U.S. interests in other theaters without using up capabilities that are needed to deter China. So, we know that long range missiles like Tomahawks will be needed to deter or defeat Chinese aggression. Other things like air and missile defenses will be equally vital.

We also know that based on DOD and CENTCOM's public statements, that CENTCOM is using significant numbers of all these capabilities in its ongoing operations. So, General, are you concerned that CENTCOM's use of these capabilities, such as critical munitions, air and defense missiles, and the like is coming at the expense of America's ability to deter China?

18 I know not in your AOR, but the materials you use may 19 be of concern.

General Kurilla: I am concerned with defending our Soldiers, Sailors, Airmen, and Marines, and Coast Guardsmen out there right now. What I would encourage is that our defense industrial base ramps up production of these systems.

I would like cheaper systems that we can use that are



just as effective. Things like directed energy and other systems that can bring down the demand -- but there is only one thing that can bring down a ballistic missile right now from a ship, and that is an SM-6 missile.

5 Senator Budd: Thanks for that. General, continue on, 6 can CENTCOM achieve its objectives against the Houthis and 7 others in the region without using Tomahawks or other 8 weapons that are vital to deter China that already in short 9 supply? You touched on that a bit, but if you would 10 expand, please.

General Kurilla: Yes. In a classified session, I can tell you the exact number we used. I can tell you why we used them and when we did. But I don't think we fired a Tomahawk missile any time recently.

Senator Budd: Has OSD or the Joint Staff directed CENTCOM to stop or reduce the use of weapons required for China contingency in CENTCOM's ongoing operations against the Houthis?

19 General Kurilla: They have not.

20 Senator Budd: Can you provide this committee with a 21 full list of munitions -- I think you may have mentioned 22 that in the confidential setting, that CENTCOM has used 23 during operations in the aftermath of the October 7th 24 attack. Would you be willing to share that with us? 25 General Kurilla: Yes, I will provide that through the



1 department.

Senator Budd: Yes, thank you. General Langley, I am
 very proud of the North Carolina National Guard State
 Partnership Program.

As you mentioned in your written testimony, the North Carolina National Guard recently expanded this program in AFRICOM to include both the Republic of Malawi and the Republic of Zambia, in addition to its current partnership on the African continent with the Republic of Botswana.

10 Can you please provide an update on the State 11 Partnership Program in AFRICOM, particularly on the new 12 partnership with Malawi and Zambia?

General Langley: Yes, Senator. This was -- I was just talking to General Hokanson, and especially at the anniversary last summer. We see that outsized effects of the Institution of State Partnership Programs.

I wish we had more, because in competing with our
competitors, the Russian Federation and the People's
Republic of China, they have nothing to match that. So,
these are assurance actions that really solidifies us as a
partner of choice. Other countries see this, and they ask,
when are they are going to get their country partnership.

23 So, this vastly outweighs some of their rhetoric, and 24 when I say their, I am talking about the competitors, of 25 how they are trying to replicate what we are trying to do.



Because we already know that Africa, within Africa, now the Russian Federation wants to establish a grounding that resembles a State Partnership Program, but it doesn't have the values -- it doesn't have the democratic values of what we bring.

6 That is intrinsic values for stability, security 7 -- and security and prosperity with our African partners. 8 Senator Budd: Thank you, General. So how do short 9 term continuing resolution, CRs, how do they impact the 10 execution of the State Partnership Program?

General Langley: They participate in building resiliency and getting on the continent and partnering with them. So, there is no new starts.

So, if they are going to be part of an exercise such as like African Lion, I am not sure if the Utah National Guard can actually come this year because that is on this -- next budget's money that hasn't been appropriated yet. Senator Budd: Thank you both. Chairman.

19 Chairman Reed: Thank you, Senator Budd. And thank 20 you, gentlemen, for excellent testimony. For the benefit 21 of my colleagues, there is a vote on the floor now. We 22 will go to that vote.

We will reconvene in SV-217 at 2:15 p.m., which will allow people to stop along the way -- 12:15 p.m., I am sorry. I was going to give you a long break. You need it



1	after this session. But we will recess until 12:15 p.m.
2	at SVC-217. Thank you, gentlemen.
3	[Whereupon, at 11:56 a.m., the open session was
4	adjourned.]
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