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Before the

COMMITTEE ON  
ARMED SERVICES

## UNITED STATES SENATE

HEARING TO RECEIVE TESTIMONY ON WORLDWIDE  
THREATS

Thursday, May 2, 2024

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Thursday, May 2, 2024

U.S. Senate  
Committee on Armed Services  
Washington, D.C.

The committee met, pursuant to notice, at 9:30 a.m. in Room SH-216, Hart Senate Office Building, Hon. Jack Reed, chairman of the committee, presiding.

Committee Members Present: Senators Reed [presiding], Shaheen, Gillibrand, Blumenthal, Hirono, Kaine, King, Warren, Peters, Rosen, Wicker, Fischer, Cotton, Rounds, Ernst, Cramer, Scott, Tuberville, Mullin, Budd, and Schmitt.

1           OPENING STATEMENT OF HON. JACK REED, U.S. SENATOR FROM  
2 RHODE ISLAND

3           Chairman Reed: Good morning. The Committee meets  
4 today to receive testimony on the global threats facing the  
5 United States and our international partners. I would like  
6 to welcome our witnesses, Director of National Intelligence  
7 Avril Haines, and Director of Defense Intelligence Agency,  
8 Lieutenant General Jeffrey Kruse.

9           I would take a moment to recognize that this is General  
10 Kruse's first posture hearing before the Committee. Thank  
11 you both for joining us, and please convey the Committee's  
12 gratitude to the men and women of the intelligence community  
13 for their critical work.

14           Over the past several months, this Committee has  
15 received testimony from nearly every military department,  
16 armed service, and combatant command about the threats they  
17 face. As they have testified and as the DNI's Annual Threat  
18 Assessment has made clear, these challenges are evolving  
19 quickly. China, Russia, Iran, and North Korea seek to  
20 undermine, if not outright challenge, the United States'  
21 interest and leadership in the world. I am encouraged that  
22 many of these threats are addressed, in part, by the  
23 national security supplemental that Congress passed 2 weeks  
24 ago. This bill was long overdue, but we cannot overstate  
25 its importance.

1           Even in our most conflicted moments the world looks to  
2 the United States for leadership. Our allies rely on us for  
3 fortitude, and our adversaries hope for us to falter. By  
4 finally passing the national security supplemental, Congress  
5 sent a powerful message to the world. The legislation  
6 demonstrates that we stand resolutely with our allies and  
7 partners and that America's interests and safety will not be  
8 challenged by dictators or bullies.

9           For the Ukrainians, the bill would provide critical  
10 weapons, ammunition, and combat vehicles to revitalize their  
11 heroic fight for freedom. Vladimir Putin must be stopped,  
12 both for the safety of Ukraine's survival and the security  
13 of all Americans. As the Annual Threat Assessment warns,  
14 Putin has repeatedly said that if he succeeds in Ukraine he  
15 intends to, quote, "reunify other former Soviet states."  
16 This would almost certainly involve direct military conflict  
17 with a NATO country, requiring the United States to send our  
18 own men and women into harm's way.

19           Director Haines, General Kruse, I would ask for your  
20 assessment of the Ukraine conflict in the larger context of  
21 the evolving international order. I hope you will also  
22 address the extent to which Russian and Chinese efforts are  
23 aligning under their so-called no-limits partnership, and  
24 potential implications for U.S. national security.

25           As we know, China is watching us closely, and the

1 supplemental aid package will serve as an important  
2 deterrent to President Xi's aggressive ambitions in the  
3 Indo-Pacific and around the world. For several decades, the  
4 People's Liberation Army has studied the United States' way  
5 of war and focused its efforts on countering our advantages.  
6 China has invested in offsetting technologies like anti-  
7 access and aerial denial systems, artificial intelligence,  
8 hypersonics, and of course, nuclear weapons.

9 Further, China has leveraged a combination of military  
10 and civil power against its neighbors, including statecraft,  
11 economic pressure, coercion, and deception. Beijing has  
12 sought ways to achieve its national objectives while  
13 avoiding a direct confrontation with the United States  
14 military.

15 Just as Chinese leaders have studied our way of war, we  
16 need to study theirs. With that in mind, I would ask our  
17 witnesses for their assessment of how China is evolving its  
18 competitive strategies and objectives. I would also  
19 appreciate an update on what military and non-military  
20 factors are most likely to impact Chinese decision-making  
21 with respect to potential coercive actions against Taiwan  
22 and other regional partners.

23 Finally, in the Middle East I am concerned that we are  
24 facing a uniquely dangerous moment. With Israel and Hamas  
25 engaged in a violent conflict in Gaza, Iran is seeking to

1 exploit the chaos as an opportunity to force the United  
2 States out of the region. Iran appears to have calculated  
3 the best strategy to achieve this is by directing its proxy  
4 forces to attack American, Israeli, and allied interests in  
5 the Middle East.

6 The Iranian-linked Houthi rebels in Yemen have launched  
7 hundreds of drones and missile attacks against U.S. and  
8 international vessels in the Red Sea, and even further,  
9 disrupting nearly 15 percent of global commercial trade,  
10 driving up costs and inflation around the world. The  
11 national security supplemental will equip U.S. forces with  
12 the resources they need to protect our servicemembers and  
13 international shipping lanes and will help Israel defend  
14 itself from vicious attacks from Iran, Hamas, and other  
15 violent groups.

16 Just as importantly, it will provide critical  
17 humanitarian aid to Palestinians caught in the crossfire. I  
18 would appreciate our witnesses' perspectives on these  
19 complex challenges.

20 Thank you again to our witnesses. I look forward to  
21 your testimony.

22 As a reminder for my colleagues, there will be a closed  
23 session immediately following this hearing in Room SVC-217.

24 Now let me turn to Ranking Member Wicker.  
25

1           STATEMENT OF HON. ROGER WICKER, U.S. SENATOR FROM  
2 MISSOURI

3           Senator Wicker: Thank you very much, Mr. Chairman.  
4 Today's hearing is a chance for the Committee to hear the  
5 intelligence community's assessment of the many threats that  
6 our country faces. I regularly hear from our nation's top  
7 uniformed and civilian personnel. Their testimony makes it  
8 clear to me that the United States faces a troubling threat  
9 environment and that the situation urgently requires  
10 American leadership.

11           Armed conflict is raging in multiple theaters.  
12 Regional instability is on the rise. Violent Islamic  
13 terrorism is expanding. Several of our principal  
14 adversaries are deepening their cooperation, forming a new  
15 axis of evil and striving to reshape the geopolitical order.

16           We have reached a pivotal moment in history. The  
17 decisions we make this year will have far-reaching  
18 implications for our national security.

19           It is disturbing to me that the intelligence community  
20 seems unable to give our national security officials or the  
21 American public an answer about the size of the Chinese  
22 defense budget. That said, we do know that our principal  
23 adversary, Communist China, has announced another 7.2  
24 percent increase to its defense budget for 2024. I would  
25 like our witnesses to articulate a plan for how they will

1 answer this question, a plan that involves more than one  
2 full-time analyst working on the problem, as is currently  
3 the case.

4 No matter the exact size of the Chinese budget, we see  
5 with our own eyes, in public and in classified settings, the  
6 scope and scale of the Chinese military modernization. If  
7 we hope to maintain deterrence or win a fight, we will need  
8 the military and the intelligence community to work more  
9 closely together than they ever have. To that end, I would  
10 like to understand what specific policies the intelligence  
11 community has changed to enable a more effective targeting  
12 process for the military.

13 Beijing is leading that increasingly integrated axis of  
14 countries bent on undermining United States' interest. This  
15 new alignment of cooperation among China, Russia, Iran, and  
16 North Korea is a greater menace than we have faced in  
17 decades. I do not believe the American people have a  
18 sufficient understanding of the danger. Many of us do not  
19 know the ways in which these adversaries are working  
20 together to make Americans, our allies, and our partners  
21 less safe. I hope our witnesses can comment with specific  
22 examples about this new threat.

23 The national security supplemental that Congress passed  
24 last week is an important and historic step in the right  
25 direction, as the Chairman just stated. It was necessary,



1 but it is insufficient. We have much more work to do to  
2 restore our industrial base to a wartime footing, to  
3 strengthen our allies, and to get innovative technologies  
4 into the hands of our service members. We do all of this  
5 because we hope to prevent a war from ever coming to pass.

6 So I thank our witnesses for their service to the  
7 country and for being with us today. Thank you.

8 Chairman Reed: Thank you, Senator Wicker. Director  
9 Haines, please.

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1           STATEMENT OF HON. AVRIL D. HAINES, DIRECTOR OF  
2 NATIONAL INTELLIGENCE

3           Ms. Haines: Thank you very much, Chairman Reed,  
4 Ranking Member Wicker, and members of this Committee. Thank  
5 you for the opportunity to be here alongside my wonderful  
6 colleague, General Kruse, the Director of the Defense  
7 Intelligence Agency, to present the IC's Annual Threat  
8 Assessment.

9           Before I start I want to thank publicly the people of  
10 the intelligence community, from the collector to the  
11 analyst and everybody in between. We are presenting the  
12 result of their labor at this hearing. They work tirelessly  
13 every day to support our military, to keep our country safe  
14 and prosperous, and we are proud to represent them.

15           Today the United States faces an increasingly complex  
16 and interconnected threat environment characterized by  
17 really three categories of challenges. The first is an  
18 accelerating strategic competition with major authoritarian  
19 powers that are actively working to undermine the rules-  
20 based order and the open international system, which the  
21 United States and our partners rely on for trade, for  
22 commerce, and for the free flow of information.

23           The second category is a set of more intense and  
24 unpredictable transnational challenges such as  
25 cybersecurity, terrorism, climate change, narcotics

1 trafficking, and health security that often interact with  
2 traditional state-based political, economic, and security  
3 challenges.

4 And the third category is made up of regional and  
5 localized tensions, including those that have erupted into  
6 full-blown conflicts, with far-reaching and at times  
7 cascading implications, not just for neighboring countries  
8 but globally. And all three categories are affected by  
9 trends in new and emerging technologies, environmental  
10 changes, and economic strain that is stoking instability,  
11 making it that much more challenging for us to forecast  
12 developments and their implications.

13 And the report we have issued goes through the threats  
14 we see in all three categories as they intersect with these  
15 key trends, giving you a sense of the IC's baseline  
16 assessments of the most pressing threats to U.S. national  
17 interests.

18 But rather than attempt to summarize the report here I  
19 will just touch on some of the issues that I know are top of  
20 mind, starting with the PRC's outlook this year, then  
21 provide a brief update on Russia's invasion of Ukraine, the  
22 conflict in Gaza, and the scale and scope of cyberattacks  
23 that we are currently monitoring.

24 With respect to the PRC, President Xi and his senior  
25 leadership expect some degree of future instability in the

1 bilateral relationship with the United States, and they  
2 continue to believe that the United States is committed to  
3 containing China's rise and undermining the party's rule,  
4 but they also perceive value in projecting stability in the  
5 relationship this year, particularly from a domestic  
6 economic perspective, which is their main priority.

7         We assess that the PRC's leadership recognizes the  
8 productivity, debt, demographic demand challenges that  
9 China's economy is facing. But rather than looking to  
10 stimulate consumer spending or adopting more investment-  
11 friendly approaches, President Xi appears to be doubling  
12 down on a long-term growth strategy powered by manufacturing  
13 strength and technological innovations that will almost  
14 certainly deepen public and investor pessimism over the near  
15 term.

16         And President Xi is counting on China's investments in  
17 technology, such as advanced manufacturing and robotics,  
18 artificial intelligence, and high-performance computing to  
19 drive productivity gains and spur growth in the future. Yet  
20 he is increasingly concerned about the United States'  
21 ability to interfere with China's technological goals.

22         Consequently, PRC leaders modified their approach to  
23 economic retaliation against the United States over the last  
24 year, imposing at least some tangible costs on U.S. firms.  
25 And we remain of the view, though, that in the coming months

1 they are likely to limit the level of economic retaliation  
2 they engage in, in order to avoid the domestic costs of such  
3 actions. In particular, the significant decline in foreign  
4 direct investment in China, down 77.5 percent in 2023, is  
5 likely to prompt the PRC to be more measured in their  
6 responses absent an unexpected escalation by the United  
7 States. Rather than engaging in direct economic retaliation  
8 that might result in such negative domestic economic  
9 consequences, the PRC's tactics are evolving to promote an  
10 increasingly sophisticated exploitation of loopholes, avoid  
11 detection, engage in stockpiling.

12 Moreover, the PRC also remains focused on achieving its  
13 regional and global ambitions, which warrants, from their  
14 leadership's perspective, a strategy to boost China's  
15 indigenous innovation and technological self-reliance,  
16 supports efforts to acquire, steal, or compel the production  
17 of intellectual property and capabilities, and controls  
18 critical global supply chains that provide the leverage to  
19 achieve certain geopolitical outcomes to their advantage.

20 And furthermore, given its ambitions, Beijing will  
21 continue to use its military forces to intimidate its  
22 neighbors and to shape the region's actions in accordance  
23 with the PRC's priorities, most obviously in relation to  
24 Taiwan as the PRC presses for unification. And we expect  
25 the PLA will field more advanced platforms, deploy new

1 technologies, grow more competent in joint operations, and  
2 seek to strengthen their nuclear forces and cyber  
3 capabilities will also seeking to divide us from our allies  
4 in Europe and in the Indo-Pacific.

5 In the meantime, China is working to develop its own  
6 form of multilateralism while deepening its relationship  
7 with Russia and Iran, in particular. In fact, China's  
8 provision of dual-use components and material to Russia's  
9 defense industry is one of several factors that tilted the  
10 momentum on the battlefield in Ukraine in Moscow's favor,  
11 while also accelerating a reconstitution of Russia's  
12 military strength after their extraordinarily costly  
13 invasion.

14 And when it comes to Ukraine, we assess that President  
15 Putin thinks that domestic and international trends are in  
16 his favor. Russia is making incremental progress on the  
17 battlefield with the potential for tactical breakthroughs  
18 along the front lines in areas such as Donetsk and Kharkiv.  
19 And publicly, Putin touts his ammunition and missile  
20 production capacity in contrast with what he portrays as  
21 significant U.S., European, and Ukrainian limitations. He  
22 likely views his position based on Russia's economic  
23 trajectory, rearmament efforts, and his political staying  
24 power as advantageous compared with the challenges facing  
25 the Ukrainians, including the hard fight here and in Europe

1 for continued support for Ukraine.

2 Like Ukraine, Putin has, for months, indicated a  
3 willingness to enter into talks with Ukraine and the United  
4 States about the future for Ukraine, but without any  
5 indication that he is willing to make significant  
6 concessions. Putin's increasingly aggressive tactics  
7 against Ukraine, such as the strikes on Ukraine's  
8 electricity infrastructure, are intended to impress on  
9 Ukraine that continuing to fight will only increase the  
10 damage to Ukraine and offer no plausible path to victory.

11 By targeting critical infrastructure, Moscow aims to  
12 create logistical hurdles that impede Ukraine's ability to  
13 move forces and supplies to the front, slow Ukrainian  
14 defense production, and build pressure for Kiev to consider  
15 pathways out of the war, including through negotiations.  
16 And these aggressive tactics are likely to continue, and the  
17 war is unlikely to end any time soon.

18 In fact, in a major change in fiscal policy, President  
19 Putin has increased defense spending to almost 7 percent of  
20 Russia's GDP, nearly double the historical average. The  
21 defense budget now accounts for roughly 25 percent of  
22 federal spending in Russia. And in many ways this is  
23 prompted by the fact that Russia has paid an enormous price  
24 for the war in Ukraine. Not only has Russia spent hundreds  
25 of billions of dollars, suffering more military losses than

1 in any time since World War II, with more than 300,000  
2 casualties, but the war precipitated Finland's and Sweden's  
3 membership in NATO, which Putin believes requires an  
4 expansion of Russia's ground forces. And Putin continues to  
5 judge that Russia is under threat and almost certainly  
6 assumes that a larger, better-equipped military will drive  
7 that point home to Western and domestic audiences.

8 Putin's strategic goals also remain unchanged. He  
9 continues to see NATO enlargement and Western support to  
10 Ukraine as reinforcing his long-held belief that the United  
11 States and Europe seek to restrict Russian power. In turn,  
12 he has tried to capitalize on global events such as the  
13 outbreak of the conflict between Israel and Hamas, to divide  
14 us from our allies.

15 And the crisis in Gaza is another striking example of  
16 how a localized conflict can produce global impact. Nearly  
17 7 months in, the Gaza conflict has roiled the Middle East,  
18 presenting new security paradigms and humanitarian  
19 challenges while pulling in a range of actors. Most  
20 prominently, there was the unprecedented level of attacks  
21 between Iran and Israel, with Iran and its proxies launching  
22 hundreds of weapons towards Israel in response to Israel's  
23 killing of Iranian officials in Damascus. And additionally,  
24 cross-border attacks along Israel's northern border with  
25 Lebanon continue at a pace and intensity that is controlled



1 but has the potential to escalate, even as we continue to  
2 assess that Hezbollah does not want the situation to develop  
3 into an all-out war with Israel and the United States.

4 And as of last week, the Houthis resumed nearly daily  
5 maritime attacks after announcing last month that they  
6 intend to escalate strikes and expand their hostile actions  
7 to the Indian Ocean. And meanwhile, Iranian-aligned militia  
8 groups in the region continue to plan attacks against our  
9 forces, but have broadly paused conducting such attacks,  
10 though it is not clear how long that pause will last.

11 Moreover, the crisis has galvanized violence by a range  
12 of actors around the world. Both al Qaeda and ISIS,  
13 inspired by Hamas, have directed supporters to conduct  
14 attacks against Israel and U.S. interests, demonstrating yet  
15 again the degree to which so many threat streams have system  
16 effects.

17 Finally, I will just end by talking about the  
18 increasing challenge associated with one of our most  
19 pernicious transnational threats, cyberattacks. We have  
20 seen a massive increase in the number of ransomware attacks  
21 globally in the last year, which went up as much as 74  
22 percent in 2023. U.S. entities were the most heavily  
23 targeted, with attacks against the health care sector  
24 roughly doubling what they had been the year before.

25 And moreover, this year cyber actors are attacking U.S.

1 industrial control systems, which are typically used to  
2 automate industrial processes at record levels. Many  
3 critical infrastructure sectors, including water and  
4 wastewater, food, and agriculture, defense, energy, and  
5 transportation rely on such systems. And although the  
6 likelihood of any single attack having a widespread effect  
7 on interrupting critical services remains low, the increased  
8 number of attacks and the actors' willingness to access and  
9 manipulate these control systems increases the collective  
10 odds that at least one could have a more significant impact.

11 And in virtually all of the attacks we have seen  
12 against U.S. critical infrastructure, cyber actors took  
13 advantage of default or weak passwords, unpatched known  
14 vulnerabilities, and poorly secured network connections to  
15 launch relatively simple attacks. And for this reason it is  
16 crucial that all of us, particularly critical infrastructure  
17 owners and operators, improve our cybersecurity practices to  
18 reduce our vulnerability to such efforts.

19 State actors, of course, can use more sophisticated  
20 capabilities to more reliably cause greater disruptions by  
21 breaching better-defended targets, resulting in, for  
22 example, multiple failures at once. State actors, however,  
23 also tend to recognize their own vulnerabilities, and are  
24 unlikely to engage in attacks on critical infrastructure  
25 unless they are at war. Instead, these actors put a premium

1 on preparing offensive capability basically during  
2 peacetime, in part by preemptively planting footholds in our  
3 infrastructure. And what is often the case, particularly in  
4 the context of ransomware attacks, is that we are dealing  
5 with unaffiliated cyber actors focused on obtaining money,  
6 power, or hacktivists who seek notoriety for specific  
7 causes.

8 And there are, of course, so many threats and scenarios  
9 that I have not covered in my opening remarks, but I hope we  
10 can do so when we get to your questions. And most of all,  
11 thank you for your support for the intelligence community's  
12 work and also for the work on 702 reauthorization. We very  
13 much appreciate it. Thank you.

14 [The prepared statement of Ms. Haines follows:]

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1 Chairman Reed: Thank you very much, Director. General  
2 Kruse, please.

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1           STATEMENT OF LIEUTENANT GENERAL JEFFREY A. KRUSE,  
2           USAF, DIRECTOR OF DEFENSE INTELLIGENCE AGENCY

3           General Kruse: Chairman Reed, Ranking Member Wicker,  
4           and distinguished members of this Committee, thank you for  
5           the opportunity to join Director Haines in presenting our  
6           assessment of the global security environment. I would like  
7           to streamline my opening comments this morning first by  
8           echoing the DNI's overall assessments in her remarks as well  
9           as her thanks to the men and women of the intelligence  
10          community.

11          The Defense Intelligence Agency alone has officers in  
12          more than 140 nations around the globe, and we are joined by  
13          thousands more from across the 18 members of the IC. And  
14          with your support they are world class in their commitment  
15          and their results, and it is a privilege to represent them  
16          and their work before the Committee.

17          The national security arena's complexity, trajectory,  
18          and rate of change is perhaps the highest and most  
19          consequential we have seen in several decades. How we  
20          respond matters, and our level of innovation, focus, and  
21          integration must equal or outpace that of our adversaries.  
22          In this vein I would offer three overarching themes beyond  
23          what the DNI has already mentioned, that are the most  
24          concerning to me as the Director of the Defense Intelligence  
25          Agency.

1 First is that while individually threats are growing,  
2 whether specific countries or rapid growth in malign use of  
3 advanced technology, artificial intelligence, biotechnology,  
4 unmanned systems, or cyber, there are a growing number of  
5 adversaries who are interacting and partnering in ways, and  
6 toward ends, that we have not seen before. Historical  
7 friction points are no longer governing their relationships,  
8 and the new resulting partnerships are still nascent and  
9 untested, meaning how we predict and shape their trajectory  
10 is nascent and untested, as well.

11 Second, while much of our collection, our analysis, our  
12 modernization, and our engagements are laser-focused on near  
13 and midterm issues and impacts in Ukraine, the Indo-Pacific,  
14 and the Middle East, the long-term trajectory in these  
15 regions and the impacts on the United States are equally  
16 troubling and perhaps even more far-reaching. For example,  
17 how events in Ukraine play out in the months ahead will be  
18 critical and will impact how Russia emerges, postured and  
19 emboldened for potential future conflict with its neighbors,  
20 including NATO.

21 Similarly, the Chinese Communist Party's national and  
22 military plans are not solely focused on Taiwan and the  
23 South China Sea in the 2020s, but also on securing an  
24 entirely new place for the People's Republic of China  
25 throughout the 2030s and the 2040s. These ambitions and

1 their associated military, space, cyber, and nuclear  
2 expansion to entice or compel outcomes are at the expense of  
3 their neighbors, the region, the United States, and the open  
4 international system.

5 And in the Middle East, as mentioned, how the current  
6 conflict between Hamas and Israel is resolved is likely to  
7 determine regional dynamics for decades.

8 Consequently, how we view and adequately prepare for  
9 these longer-term outcomes is a near-term issue, with near-  
10 term actions required.

11 And then finally the third issue is our unquestionable  
12 need to protect our networks, our data, and our people from  
13 the pervasive threat of cyber actors, foreign intelligence  
14 entities, and insider threats. This includes not only the  
15 sophisticated capabilities of state actors, such as Russia  
16 and China, but also rogue cyber actors loosely aligned to  
17 governments.

18 In addition to what Director Haines has already stated  
19 on the growing threat to critical infrastructure and local  
20 governments, this threat directly endangers our defense  
21 industrial capabilities, our hard-won technological and  
22 military advantages, our allies and partners, and our future  
23 defense operations. We must partner, invest, and integrate  
24 in new ways to secure what we value and safeguard the  
25 assured resiliency of our networks, the data, and the

1 people.

2 Thank you for the opportunity to appear before the  
3 Committee today. We are grateful for the Committee's  
4 longstanding partnership and support, and I look forward to  
5 your questions.

6 [The prepared statement of General Kruse follows:]

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1 Chairman Reed: Thank you very much, General.

2 For both the director and the general, the intelligence  
3 community, I believe, and correct me if I am inaccurate,  
4 concluded that Iran was not aware prior to the attack by  
5 Hamas of the operation, but they seem to be exploiting it  
6 significantly by using their proxies throughout the region.  
7 And as you pointed out, Director Haines, our retaliation in  
8 September, 82 different strikes, has at the moment inhibited  
9 many of their proxies. Still, the Houthis are conducting  
10 operations.

11 Can you give me an assessment of the Iranian strategy?  
12 Is it reactive or proactive? Are they trying to organize a  
13 decisive victory, or are they simply reacting to what is  
14 going on, or trying to take advantage of what is going on?

15 Ms. Haines: Thank you so much, Chairman. I think  
16 really it is a combination of all of those things, which is  
17 to say that even though we do not assess that they were  
18 aware of the particular attack at the moment that it  
19 occurred, in the way that it did, they obviously have been  
20 supportive of Hamas in the past, have provided funding and  
21 training and other assistance of different types, and the  
22 reality is that, in many ways, they support efforts to  
23 counter Israel, as we have seen. They see Israel as their  
24 enemy, and they have long done so.

25 And so as things have developed I think they are taking

1 advantage of every opportunity to ultimately try to  
2 undermine the state of Israel, in many respects. So that is  
3 certainly part of what they are doing.

4 It is also, I think, true that they are looking to take  
5 advantage of opportunities to enhance their influence in the  
6 region, and that is something that, again, they have long  
7 worked on, whether it is through the Iranian-aligned militia  
8 groups that we are all aware of in the region or through  
9 their relationship with the Houthis, or through their  
10 relationship with Hamas, and, of course, one of their  
11 closest partners, Hezbollah.

12 And so in supporting them, and in also increasing their  
13 influence there is a kind of a long-term strategy of trying  
14 to enhance that, including in countries like Iraq and so on.

15 General Kruse may have more to add.

16 Chairman Reed: General Kruse?

17 General Kruse: I think I would just echo a couple of  
18 things that the DNI mentioned. One is that they have had a  
19 long-term strategy, over many decades, and they have been  
20 long-term suppliers and supporters of the groups already  
21 mentioned.

22 Within that larger strategy, this conflict came into  
23 being and they have used every opportunity to take advantage  
24 of the circumstances. I would not call it necessarily  
25 reactive, but the ability to, within their larger construct,

1 increase their influence and come out. At some point this  
2 conflict will end. Iran has gone through various sets of  
3 calculus over time about escalation or not escalating, and I  
4 think they are navigating a path by which they think they  
5 can create more influence within the region for the longer  
6 term environment that we will find at the end of the  
7 existing conflict.

8 Chairman Reed: In looking at China you mentioned,  
9 Director Haines, and both, I think, General Kruse, that they  
10 are trying to use their economic powers throughout the  
11 world's supply chains, and that seems to be the particular  
12 case with strategic minerals. Do you see us in a fight,  
13 quote/unquote, over securing adequate strategic minerals?  
14 Because these are essential to batteries and other things  
15 that could be the source of power in the next generation.

16 Ms. Haines: Yes, absolutely. I mean, one way to think  
17 about this is as follows. They have used rare earth  
18 elements and critical minerals as a leverage point for  
19 achieving geopolitical outcomes in different spaces, because  
20 I think they both recognize their capacity with respect to  
21 mining and processing is significant, and it gives them the  
22 ability to sort of move forward on a plan for how do we  
23 control the global supply chains in these areas, and  
24 recognizing that these are incredibly important to the  
25 prosperity of many economic futures for different countries.

1 And moving forward they have seen the ability to use that,  
2 again, as a leverage point.

3 And what we have seen in this area, and I think their  
4 sort of history is a useful lesson in this, which is to say  
5 that they have actually passed laws, dating back decades now  
6 even, for being able to control the rare earth elements, and  
7 we saw them actually use this first, I think, in the context  
8 of a dispute with Japan over the Senkaku Islands, where they  
9 ultimately used their leverage there by cutting off exports  
10 that were important to Japan's economy at the time, as a way  
11 of pressuring them in the context of a land dispute and a  
12 maritime dispute.

13 So I think that is an example of what we have seen. We  
14 have also seen them pass export controls of gallium and  
15 uranium more recently and other things that are important,  
16 and again, using this as a leverage point. And I think what  
17 we have been trying to do is try to help policymakers  
18 understand how they are approaching this, where they are  
19 getting close to having control over a critical supply  
20 chain, and then being able to highlight opportunities for  
21 trying to disrupt that so that we can maintain resilience in  
22 these areas.

23 Chairman Reed: Thank you. No need for a response  
24 unless I am inaccurate, but one the key advantages is they  
25 do a tremendous amount of refining, so these minerals could

1 be -- in fact, I think Australia has a huge cache of these  
2 minerals, but the refining is all done in China, and that is  
3 the choke point.

4 Ms. Haines: Yeah, lithium is a good example of this.

5 Chairman Reed: Senator Fischer, please.

6 Senator Fischer: Thank you, Mr. Chairman, and thank  
7 you both for being here today.

8 Director Haines, in the 2024 Annual Threat Assessment  
9 it stated that if Beijing believed that a major conflict  
10 with the United States were imminent it would consider  
11 aggressive cyber operations against U.S. critical  
12 infrastructure and military assets. Such a strike would be  
13 designed to deter U.S. military action by impeding U.S.  
14 decision-making, inducing societal panic, and interfering  
15 with the deployment of U.S. forces.

16 In your opening comments you mentioned how Chinese  
17 cyber actors are currently working to disrupt and destroy  
18 some of our critical infrastructure, putting things in place  
19 for future possibilities of using that. In this setting,  
20 can you provide us with any examples of this type of malign  
21 cyber activity?

22 Ms. Haines: Yes. I think just to be precise, but I  
23 think consistent with what you just said, what we see is  
24 both China and Russia effectively trying to pre-position  
25 themselves in ways that would allow them to conduct those

1 kinds of attacks, not actually yet necessarily engaging in  
2 those attacks, and obviously we can discuss this further in  
3 a closed session.

4 And I can get back to you. I think we do have one or  
5 two examples that we have declassified of where they have  
6 tried to produce such footholds, essentially, in  
7 infrastructure. So I will do so in a follow-up.

8 Senator Fischer: Okay. Does the intelligence  
9 community work at all with our utility companies and others  
10 so that you can increase awareness about the possibility of  
11 attacks and how these companies can work with you to help  
12 mitigate their vulnerability?

13 Ms. Haines: Yes. We do so largely through, for  
14 example, CISA for cybersecurity related to critical  
15 infrastructure, but we are very heavily working with them to  
16 ensure that they are able to provide the kind of warnings  
17 that you are describing for critical infrastructure across  
18 the board. And this is something that we spend quite a bit  
19 of time on, and as I indicated, we are seeing this sort of  
20 significant increase in attacks on control systems, which is  
21 so important to critical infrastructure. So much of our  
22 critical infrastructure relies on these types of automated  
23 control systems that are vulnerable to cyberattack.

24 But again, sort of working through exactly the  
25 attribution chain of where those attacks are coming from is

1 quite challenging, and that is something that we spend quite  
2 a bit of time on. And again, as I indicated, so many of  
3 those attacks are basically possible as a consequence of  
4 just not engaging in good cybersecurity practices -- not  
5 updating passwords, not doing the kind of work that needs to  
6 be done, patching vulnerabilities that we are aware of. The  
7 government will put out notices, essentially, about such  
8 vulnerabilities, and we really think it is crucial for folks  
9 to do those types of cybersecurity practices. Because if  
10 they did that, it actually would reduce the -- yeah,  
11 significantly.

12 Senator Fischer: Right. Over the past several years  
13 we have watched as Russia and China, Iran, North Korea, they  
14 are rapidly expanding and modernizing their nuclear  
15 arsenals. They are also developing some really dangerous  
16 new capabilities that they can strike the United States  
17 with. And it really can happen without much warning.

18 Do we have any idea, General or Director, on how large  
19 of stockpiles these countries have and/or also what their  
20 intention is in future production?

21 General Kruse: I think in this setting I would say  
22 yes, we have a great, I think, insight into a handful of the  
23 countries with good precision. There are a few countries  
24 where we have some ranges, and in the closed session we  
25 would be happy to share those with you, as well as their

1 likelihood of delivery of those to the continental United  
2 States.

3 Senator Fischer: Right now the United States provides  
4 a nuclear umbrella to our allies. They are dependent upon  
5 that, and I believe it limits nuclear proliferation around  
6 this world because of the confidence that our allies have in  
7 our umbrella that we provide them. Do you worry about our  
8 allies losing confidence in our ability to provide them with  
9 a strong deterrence when we see our adversaries continue to  
10 build at a breathtaking pace their nuclear capabilities?

11 Ms. Haines: I will start. I mean, I think you are  
12 absolutely right that the nuclear umbrella that we provide  
13 is intended to ultimately counter proliferation of nuclear  
14 weapons. And whether or not we are seeing a degradation in  
15 our allies' confidence that we will be there in these  
16 circumstances, I would say it is not that I take it for  
17 granted, but rather that I think it is something that we  
18 have to continue to be very vigilant in working with our  
19 allies to ensure that they continue to have confidence in  
20 that nuclear umbrella in certain circumstances.

21 I think there has been a fair amount of discussion  
22 about whether the Republic of Korea, for example, is  
23 particularly concerned, and given what they are seeing from  
24 the north, and whether or not they continue to have  
25 confidence in us being able to provide that nuclear umbrella



1 versus their own particular -- you know, whether or not they  
2 should, in fact, engage in their own nuclear program. But  
3 our assessment at this stage is not that they are pursuing  
4 that at this point, even though we recognize it is an area  
5 of public conversation.

6 General Kruse: And I would just echo that having been  
7 assigned in the Indo-Pacific many times, with really some of  
8 the adversaries who present a threat and then some of our  
9 allies who engage in the dialogue with us, is that they will  
10 occasionally, when we see a change in stockpile, have a  
11 great conversation with us. And what you will see is that  
12 as long as we continue that dialogue they are confident in  
13 the U.S. nuclear umbrella.

14 And I would offer as we think through this, sometimes  
15 it is not just the capacity. An increase in the numbers do  
16 not change the nuclear umbrella that the U.S. provides. It  
17 is really only when you get to changes in capabilities. And  
18 every conversation that we have had to date have been good,  
19 constructive conversations, and those will just continue.

20 Senator Fischer: Thank you. Thank you, Mr. Chairman.

21 Chairman Reed: Thank you, Senator Fischer.

22 Senator Shaheen, please.

23 Senator Shaheen: Good morning. Thank you both for  
24 being here.

25 During the New Hampshire primary back in January we had

1 a domestic actor who used artificial intelligence to voice  
2 clone President Biden's voice and to target voters on a  
3 roboscam in New Hampshire. Your threat assessment talks  
4 about how Russia is contemplating using electoral outcomes  
5 in 2024 to effect Western support for Ukraine. Both Russia  
6 and China are using AI to improve their capabilities to  
7 reach into Western audiences. You both mentioned that in  
8 your opening statements, that potential impact.

9 So I have a couple of questions. First of all, are you  
10 able to share information with state and local officials  
11 when you see those kinds of AI or cyber-generated influence  
12 into what is happening in states? Director Haines?

13 Ms. Haines: Yes, thank you. So yes, working with  
14 CISA, what we have been doing is, in fact, been trying to  
15 expand our capacity to do so, but we do have direct  
16 communication with them on basically deepfakes and other  
17 types of manipulated media.

18 Senator Shaheen: And are our adversaries using AI  
19 platforms in the United States to conduct disinformation and  
20 spread propaganda?

21 Ms. Haines: Yes, absolutely. Russia, in particular,  
22 has engaged in the use of artificial intelligence,  
23 generative AI in the context of their information  
24 operations. This is something that we have seen pretty  
25 consistently, and they are not the only ones.

1           Senator Shaheen: And to what extent are we seeing  
2 those kinds of efforts attempting to manipulate the unrest  
3 that we are seeing on college campuses?

4           Ms. Haines: I do not have any information that  
5 suggests that they are doing this at this stage, but that  
6 does not mean that it will not develop over time.

7           Senator Shaheen: Really? Because Rutgers had a report  
8 that looked at the back end of TikTok, which has now been  
9 closed off, that says that, in fact, the Chinese are  
10 manipulating through disinformation to populations who use  
11 TikTok to manipulate the situation in Gaza and spread  
12 misinformation. You are not seeing any of that, even though  
13 that has been publicly reported?

14          Ms. Haines: Yes, that we are seeing with respect to  
15 the Gaza conflict. Apologies. I thought you talked about  
16 using that to instigate protests in the United States, and  
17 that is what we are not seeing. Does that make sense?

18          Senator Shaheen: You do not consider the protests on  
19 campuses protests in the United States?

20          Ms. Haines: I do. I am sorry. We are seeing  
21 misinformation/disinformation, and even true information,  
22 that is being exacerbated with respect to the Gaza conflict.  
23 It is not directed at protesters, so far as I am aware at  
24 this stage. Does that make sense? In other words, looking  
25 to direct protests.

1           Senator Shaheen: I am not being clear, because there  
2 have also been public reports that particular Chinese  
3 sympathizers are funding some of these protests to exploit  
4 the situation in Gaza. I mean, that has been reported  
5 publicly for several months, and in fact, even the committee  
6 in the House that is looking at China, Mike Gallagher, has  
7 talked about this. So are we seeing that?

8           Ms. Haines: I am not seeing information that indicates  
9 that the Chinese government is directing that. So that is  
10 the piece that --

11          Senator Shaheen: Okay. I am sorry.

12          Ms. Haines: -- I do not see.

13          Senator Shaheen: We do see Chinese sympathizers who  
14 are doing this.

15          Ms. Haines: That is part of FBI pieces, was they are  
16 looking at what is happening within the United States, and I  
17 defer to them, and we can certainly get back to you on that  
18 question.

19          Senator Shaheen: I can follow up in the closed  
20 session.

21          But I also wanted to raise the concerns about renewed  
22 reporting that has again, as a result of work done by CBS 60  
23 Minutes, that suggests that our adversaries could be behind  
24 the anomalous health incidents that have affected so many of  
25 our diplomats and servicemembers abroad. Are you rethinking

1 how the intel community is looking at what has happened with  
2 those anomalous health incidents and thinking that maybe we  
3 should do a little more investigating about who is behind  
4 those?

5 Ms. Haines: Thank you, Senator. We absolutely are  
6 continuing to investigate what is happening with anomalous  
7 health incidents, and we identified in our last, which is  
8 now a little over a year ago, intelligence community  
9 assessment a whole series of gap areas that we have to  
10 continue to work to ensure that we are collecting  
11 intelligence, making sure that we are, in fact, closing  
12 those gaps so that we can be more confident in our  
13 assessment but also to determine whether or not they  
14 undermine any of the basic assumptions that we make in those  
15 assessments. And so that has been a continued process, and  
16 will continue as a process. And there is no question that  
17 we all see this as a very important and priority for the  
18 intelligence community.

19 When we went back, obviously, after the 60 Minutes show  
20 we said, you know, is there anything here that changes our  
21 assumptions, our assessments. Our analysts took a very  
22 close look at it. The vast majority they say they had  
23 already actually known before the intelligence community  
24 assessment was issued. But there were new things since the  
25 intelligence community assessment that had come in. And

1 they still have not changed their basic assessments at this  
2 point, which is essentially that some elements think it is  
3 very unlikely, some think it is unlikely. They have various  
4 degrees of confidence as to whether or not a foreign actor  
5 is behind AHIs.

6 But that is something that we just have to continue to  
7 work at in order to make sure that we, in fact, have that  
8 right, and moreover, that there is not some further  
9 information that would be useful to us in understanding what  
10 is causing these.

11 Senator Shaheen: Well, thank you. I appreciate that,  
12 and I hope you will report back to the Committee.

13 Chairman Reed: Thank you, Senator Shaheen.

14 Senator Rounds, please.

15 Senator Rounds: Thank you, Mr. Chairman. Thank you to  
16 both of you for your service to our country and for your  
17 testimony here today.

18 We live in what is perhaps the most complex, if not  
19 most dangerous, threat environment this nation has had to  
20 deal with since World War II. Accurate intelligence  
21 assessments are crucial to our success in navigating these  
22 challenges.

23 Director Haines, your Annual Threat Assessment points  
24 out the persistent threat of malign influence operations  
25 that are being conducted by Russia, China, and Iran. A host

1 of our systems and platforms critical to our national  
2 security operate on the 3.1 to 3.45 gigahertz band of the  
3 spectrum, or the lower 3G band. I know we are going to get  
4 into the weeds a little bit on this, but I just want to get,  
5 for public understanding, the seriousness of this particular  
6 issue.

7 Are you aware of any, or of the Chinese efforts to  
8 encourage other nations to build out their 5G infrastructure  
9 on the 3.1 to 3.45 gigahertz portion of the spectrum?

10 Ms. Haines: Let me come back to you on that question,  
11 sir.

12 Senator Rounds: Okay. Let me ask it this way. Are  
13 you aware of any Chinese campaigns to encourage U.S.  
14 companies to push the Department of Defense to auction off  
15 their share of the lower 3 band of the spectrum?

16 Ms. Haines: I should come back to you, just to be  
17 confident that I have it right, sir.

18 Senator Rounds: Okay. I will skip the rest of the  
19 questioning along that line until later, okay. All right.

20 Director Haines, based on the increasingly robust  
21 cooperation between China and Russia, is it fair to assume  
22 that if either one of them engaged in hostilities with the  
23 United States and our allies that it would increase the  
24 likelihood that the other would also initiate some form of  
25 hostilities, as well?

1 Ms. Haines: Yeah, we see China and Russia, maybe for  
2 the first time, exercising together in relation to Taiwan,  
3 and recognizing that this is a place where China definitely  
4 wants Russia to be working with them, and we see no reason  
5 why they would not.

6 Senator Rounds: General Kruse, in your professional  
7 military opinion, is the Department taking into  
8 consideration this increased cooperation between Russia and  
9 China when it comes to identifying Joint Force requirements?

10 General Kruse: I think the Department is concerned,  
11 has been for a while, and then what we have seen over the  
12 last 2 years has caused the Department to relook at its  
13 analysis and become even more concerned about what our Joint  
14 Force requirements, in an environment where as discussed, we  
15 would anticipate. Even if Russia and China and a military  
16 force are not interoperable they would certainly be  
17 cooperative, and we would need to take that into account in  
18 force structure, in planning.

19 Senator Rounds: I will just address this to both of  
20 you then. Have any of our plans been updated to reflect  
21 this "no limits" partnership between Russia and China?

22 General Kruse: I think what I would say is from a  
23 departmental perspective our planning process is a multiyear  
24 processing, starting with what the threat looks like, and  
25 then how do we step through a fairly intensive vetting of



1 what kind of operations we might want to conduct. And for  
2 the plans that you are probably most interested in, we are  
3 in the middle of that revision today.

4 Senator Rounds: Director Haines?

5 Ms. Haines: Yeah, and we have produced quite a bit of  
6 analytic materials, I think a lot of which you have read,  
7 that indicates this increasing cooperation in the "no  
8 limits" partnership, as you say, but just across really  
9 every sector of society -- political, economic, military,  
10 technological, and so on. So that is something that our  
11 understanding is prompting new planning across the  
12 government in many respects.

13 Senator Rounds: The bottom line is that basically if  
14 we were to have a conflict with one, that chances are we  
15 would have a second front, and that the planning that we  
16 have to do includes confrontation on not just one front now  
17 but the capabilities, the planning, the equipment, manpower,  
18 that would be necessary for two different fronts  
19 simultaneously. Am I correct?

20 Ms. Haines: Yeah, I think certainly it is a  
21 possibility. The question of just how likely it is I think  
22 differs depending on the scenario, which I am sure is  
23 obvious to you. But yeah.

24 Senator Rounds: A greater possibility now than what it  
25 was 2 or 3 years ago, though.

1           General Kruse: I think from the Department of Defense  
2 perspective that would certainly be the case, and it just  
3 has to be taken into account whether or not we actually  
4 believe there would be two full upfronts. That is analysis  
5 and assessments that will mature over time. But certainly  
6 we have to take that into account into the planning, as you  
7 have suggested.

8           Senator Rounds: Thank you. Thank you, Mr. Chairman.

9           Chairman Reed: Thank you, Senator Rounds.

10          Senator King, please.

11          Senator King: Thank you, Mr. Chair. First I want to  
12 thank you, Director Haines, for starting with an emphasis on  
13 cyber. The truth is we are in an invisible war on many  
14 fronts on cyber already, as you outlined anything from  
15 ransomware to attacks on SCADA systems to insertion of what  
16 I call sleeper cells in our critical infrastructure. You  
17 also emphasized, rightly, the fact that it has got to start  
18 at the desktop, and personal cyber hygiene is critically  
19 important.

20          However, particularly on these state-sponsored  
21 potential attacks -- well, I would say they have already  
22 occurred on our critical infrastructure -- we are not going  
23 to be able to patch our way out of that, and you sort of  
24 slid by this in your opening comments. But these state  
25 adversaries have to be deterred, do they not? They have got

1 to understand that we hold their systems at risk, and that  
2 has got to be part of our strategy. It cannot just be  
3 patching and cyber hygiene. Do you agree?

4 Ms. Haines: I do. I think that the deterrence does  
5 not necessarily have to be about holding their systems at  
6 risk from a cyber perspective alone. It is part of an  
7 integrated strategy that --

8 Senator King: Right, but they have to feel that they  
9 have something at risk and that there will be costs imposed  
10 if they move in this direction. Otherwise, it is a low-cost  
11 kind of warfare, to which we are very vulnerable.

12 Ms. Haines: Yeah.

13 Senator King: Do you see, and I think you also touched  
14 on this, do you see heightened Russian activity with regard  
15 to the upcoming elections?

16 Ms. Haines: Yes. I mean, we are consistently, you  
17 know, obviously, the last several intelligence community  
18 assessments that we have done on election threats have  
19 identified Russia as really the major actor in this space,  
20 we continue to see them focused on this, and increasingly  
21 so.

22 Senator King: Well, one of the things that worries me,  
23 in 2016 and 2018 we saw them penetrating something like 40  
24 states' electoral systems, in terms of databases of voters  
25 and that kind of thing. They never did anything with it,

1 but my contention was they were not doing that for fun.  
2 There is a great potential for disruption our election  
3 simply by erasing a voter database in Miami or having the  
4 lights go out in Atlanta. Assess that risk, please.

5 Ms. Haines: Yeah. I mean, I think there is no  
6 question that they are increasing their capacity and that  
7 they are developing and using new technologies that are  
8 available to them to get better at doing what they have done  
9 before, and ultimately pursuing the potential for such  
10 altering.

11 As you say, though, they have not done it, and what I  
12 would also say is that I agree -- General Nakasone, before  
13 he left, indicated that he thought we were never better  
14 prepared to actually defend our election security  
15 infrastructure, and I think, honestly, the intelligence  
16 community, and in particular NSA and others, have really  
17 done tremendous work in this area, and CYBERCOM is  
18 consistently engaged in both defensive and offensive work in  
19 this area, to try to protect.

20 Senator King: General Nakasone coined the term "defend  
21 forward," which we all know what that meant.

22 Ms. Haines: Yeah.

23 Senator King: But CISA is also working with the states  
24 --

25 Ms. Haines: Absolutely.

1           Senator King: -- and there has been a relationship of  
2 trust that I think is important.

3           Ms. Haines: Yeah.

4           Senator King: One other area, and you have not touched  
5 on this, and that is part of my problem, I am afraid it all  
6 the pivot toward great power competition we are losing focus  
7 on terrorism. The terrorism threat has not gone away, and  
8 in terms of great power competition, deterrence is an  
9 important factor. But when you are talking about terrorism,  
10 deterrence is not really a factor. They do not have a  
11 capital city that is at risk. They do not care about dying.

12           So intelligence is our first line of defense. Reassure  
13 me that the intelligence community is not losing focus on  
14 terrorism because we are just three or four guys with  
15 malintent who can do an awful lot of damage in our country.

16           Ms. Haines: Yeah. I absolutely agree with you. This  
17 is a critical issue, it is a growing issue in many respects,  
18 and it is one that we are absolutely focused on. And we can  
19 talk further in obviously closed session about some of the  
20 things we are doing in that area.

21           Senator King: Well, I just hope that we do not lose  
22 that focus, because again, we tend to shift. You know, we  
23 had 9/11 and terrorism was everything for 15 or 20 years,  
24 and now it is all about China and Russia. And I just do not  
25 want to lose that focus.

1           Final question. I recently finished a book about the  
2 KGB. The KGB is essentially a paranoid organization. They  
3 believe that the West is out to get them. And Putin came  
4 out of the KGB. How do we convince Putin that NATO is not  
5 an aggressive entity? We do not want to invade Russia.  
6 Nobody wants to invade Russia. We just want to protect the  
7 borders of Europe as they have existed since World War II.  
8 Do you agree with me that Putin really believe that NATO is  
9 winding up to somehow invade or otherwise violate the  
10 sovereignty of Russia?

11           Ms. Haines: Yes. I do agree with you that there is a  
12 certain paranoia associated with this, and as I indicated in  
13 my opening remarks, Putin really does believe that the  
14 security of his country is at risk, on some level. It is, I  
15 think, a question actually I wish Director Burns were here  
16 for. How could you convince him psychologically that, in  
17 fact, NATO is not? Because in so many respects the actions  
18 that NATO has taken has actually been intended to reassure,  
19 and at the same time it has not landed.

20           And in many ways what Putin has done has precipitated  
21 so many events that he was seeking to avoid. I mean, he  
22 obviously did not want to see NATO enlarge, and yet his  
23 invasion of Ukraine precipitated Finland and Sweden joining,  
24 something that never would have happened, frankly, or we  
25 certainly would not have assessed that as being likely on

1 the timeline that it occurred, before the invasion. He has  
2 actually made it much harder to convince him of that,  
3 because there were a number of efforts in NATO to actually  
4 talk to Russia --

5 Senator King: He has provoked the very things he was  
6 worried about.

7 Ms. Haines: Yeah, exactly.

8 Senator King: I am sorry. My time is up.

9 Ms. Haines: Yeah, please.

10 Senator King: Thank you very much, Director. Thank  
11 you, Mr. Chairman.

12 Chairman Reed: Thank you, Senator King.

13 Senator Ernst, please.

14 Senator Ernst: Yes. Thank you, Mr. Chair, and thank  
15 you both for testifying in front of us today.

16 Director Haines, of course we are here to talk about  
17 global threats. We have heard about China, Russia, and so  
18 forth. But earlier this week the press reported an effort  
19 that would bring one of our global threats here to our  
20 homeland. A recent poll found that 71 percent of Gazans  
21 viewed Hamas' brutal attack on Israel, including the rape of  
22 innocent women, their murder of children, and their murder  
23 and capture of Americans as, quote, "the correct decision."

24 Do you believe that welcoming a significant number of  
25 Gazans who likely are harboring these views into the United

1 States, do you believe that would threaten the safety of  
2 Americans?

3 Ms. Haines: I obviously think it is outrageous to  
4 think that Hamas' attack on Israel was anything other than a  
5 terrorist attack that was utterly brutal and depraved, and I  
6 do not have enough information to understand, you know, when  
7 we analyze threats and where the threats come from and how  
8 they develop, that is something we do with great care and  
9 deliberation. And if you pointed us to here are the  
10 individuals that we are concerned about then we would  
11 obviously do an assessment for you.

12 Senator Ernst: So just broadly, though, 71 percent in  
13 this poll of those in Gaza support what Hamas did, and yet  
14 our President is considering an action to bring Gazan  
15 refugees to our homeland. So I know you have spent your  
16 career working in the intelligence field, but given this  
17 poll, which I would assume is factual, can you tell me for  
18 certain that this proposed action by the President of the  
19 United States will not put our citizens at risk here in the  
20 United States?

21 Ms. Haines: I am unfamiliar with the poll, but I can  
22 tell you that the process for bringing individuals into the  
23 United States includes a very significant vetting process.  
24 That would be the kind of process I would expect would  
25 occur, and so therefore that would mitigate against any



1 concern or risk that we would have.

2 Senator Ernst: Okay. I know that we have tried to do  
3 vetting on Afghans and other refugees as they come in. Many  
4 times that has not been successful. I am adamantly opposed  
5 to what the President is attempting to do.

6 So you are serving, by law, as the head of the  
7 intelligence community, and so you are saying basically,  
8 under oath, that you are really unaware of any risk that  
9 that might pose to our citizens?

10 Ms. Haines: Sorry. What I am saying is that if there  
11 is a process for bringing people into the United States I am  
12 familiar with that process, and that process is intended to  
13 mitigate against any risk of security. And that is  
14 something that I would feel confident about.

15 Senator Ernst: Okay. Thank you. I would like to  
16 pivot now to Hamas' backers, the Iranian mullahs. Iran is  
17 currently enjoying a golden era of oil profits. We have  
18 seen over \$80 billion in oil revenues, enabling Iran to give  
19 pay raises and recruitment bonuses to its proxies, and you  
20 have discussed some of those proxies earlier. These  
21 revenues come from sanctioned transactions, but the  
22 enforcement of the sanctions remains non-existent.

23 Do you agree, yes or no, that the decision not to  
24 enforce sanctions has directly led to the death of U.S.  
25 citizens?

1 Ms. Haines: I could not make a sweeping statement like  
2 that, I am afraid. I think it is no question that Iran  
3 continues to benefit from oil sales and that they look for  
4 ways to get around sanctions, and that is something we have  
5 seen them engage in, and that they are also, as you say,  
6 funding and assisting various groups in the region. I think  
7 it is also the case that, frankly, the Iranian economy is in  
8 deep trouble right now and is actually suffering  
9 significantly. It has been one of the challenges that they  
10 are facing.

11 But beyond that, unless I am faced with a particular  
12 scenario that we can assess for you then we would obviously  
13 do that.

14 Senator Ernst: Well, what I would say is that they do  
15 back Hamas. We know that. They back Hamas. And I would  
16 not even say they are trying to get around sanctions,  
17 because we just do not enforce them. So there is open trade  
18 of Iranian oil. We, as the United States, have these  
19 sanctions; we do not enforce them. So a good deal of their  
20 profits, of course, will go to support these proxies. And  
21 Hamas has killed Americans. They killed Americans on  
22 October 7th. They have held eight Americans. Three we know  
23 are confirmed dead. They are still holding five.

24 So I would say that, just in my mind, my estimation, is  
25 that yes, they are using the profits to kill Americans.

1 They have done it already. I would like to see additional  
2 enforcement of these sanctions. Not your area, but  
3 certainly it all ties together.

4 So I look forward to visiting more about this, maybe in  
5 a closed session. But we have got to do better, and I am  
6 just using this time to make a statement, too, that I  
7 disagree wholeheartedly with what the President is trying to  
8 do, by taking people out of Gaza and bringing them to the  
9 United States. I have seen failures in the vetting process  
10 before. I certainly do not want to see those failures  
11 repeated. So I appreciate your time today. Thank you.

12 Chairman Reed: Thank you, Senator Ernst.

13 Senator Hirono, please.

14 Senator Hirono: Thank you, Mr. Chairman. Director  
15 Haines, you have acknowledged Russian interference with our  
16 upcoming elections. In another area, I am wondering whether  
17 the intelligence community was able to identify Russia's use  
18 of social media to put out messages that the Maui wildfire  
19 was caused by government or that the Maui community should  
20 not trust FEMA. Was the intel community able to identify  
21 Russian use of social media in this regard?

22 And this is an important question because, of course,  
23 as we experience so many more of these kinds of massive  
24 climate disasters, or natural disasters, we can expect that  
25 Russia will use social media or some other ways to create

1 instability and questions.

2 Ms. Haines: Yeah, thank you very much for the  
3 question, ma'am, and I do not remember. So we will get you  
4 an answer to that, yeah.

5 Senator Hirono: I know that, for example, Microsoft,  
6 for example, was able to discern that Russia was doing this  
7 with regard to the Maui wildfire, so I really would like you  
8 to address this for me.

9 We know that there is a huge need for people to be able  
10 to work in the intel environment. So both of you, we know  
11 that there is a huge need for that. And for General Kruse,  
12 the Pacific Intelligence and Innovative Initiative is  
13 working to create a local skilled workforce to meet DoD's  
14 demand for cyber and intel professionals in Hawaii. There  
15 is a huge need in Hawaii for people with this kind of  
16 background. How is this working, and are you also resorting  
17 to AI and other means of making your intel collection more  
18 efficient and effective, because there is a huge need for  
19 people with this kind of background, but we do not have  
20 those people yet. So can you respond to those two  
21 questions?

22 General Kruse: Certainly. As mentioned, I have done  
23 several assignments to include 2016 to 2019 as the Director  
24 of Intelligence at USINDOPACOM and Camp Smith, and  
25 personally participated in several recruiting events with

1 local universities and in partnership with the National  
2 Security Agency and DIA. Lots of recruiting, even down into  
3 the high school level, to build some local recruiting and  
4 local workforce, and then in partnership with the  
5 intelligence community, working to develop centers of  
6 academic excellence in a recruiting pool, as well. So it is  
7 absolutely critical.

8 I do not believe we will be able to fully man the  
9 intelligence requirements on island without doing local  
10 recruiting and being able to develop the workforce, and the  
11 local partners have just been absolutely tremendous. So to  
12 your answer there, it is critical to do. We are investing  
13 in additional STEM and cyber pay, where those kinds of skill  
14 sets are required. But to your point, we have skill sets  
15 that we need all across the board.

16 On the artificial intelligence question about how do we  
17 become more efficient, I think what you will find across the  
18 intelligence community is that we are applying AI, and in  
19 closed session we can also talk about counter-AI. But how  
20 can we be the most effective and the most efficient? I  
21 would be happy to walk you through a couple of very specific  
22 examples that the Defense Intelligence Agency is currently  
23 doing. And then right now we are looking at how do we  
24 partner with NGA, NRO, and NSA, and DIA to bring almost a  
25 system of systems to be able to queue and be much more

1 effective and much more efficient in how do we collect and  
2 how do we assess what we are collecting.

3 Senator Hirono: Thank you. Director Haines, you  
4 acknowledged that we have critical infrastructure in the  
5 private sector, i.e., our electrical grids, that are subject  
6 to cyberattacks, and you noted that you spent quite a lot of  
7 time in this area, talking, I suppose, with the state people  
8 and the private sector who provide these kinds of grids.  
9 And you noted that good cybersecurity practices, such as  
10 something as relatively simple as updating passwords, would  
11 be very helpful. Do you know if this is happening, and do  
12 you partner with, for example, the Public Utilities  
13 Commission in the state of Hawaii, and other agencies that  
14 actually regulate what these entities do, our electrical and  
15 other power entities?

16 But I just want to know. Something as simple as  
17 updating passwords, do you know if this is happening?

18 Ms. Haines: Yeah, so we are not working directly with  
19 sort of the utility companies across the United States. It  
20 is really DHS in the form of CISA and the Department of  
21 Energy and others that are doing that, and we support their  
22 work by trying to make sure that they have the intelligence  
23 they need to provide warning, but also then to better  
24 understand what the questions are that are coming from  
25 utilities in this space.

1           And my understanding is that they are working very hard  
2 with them to improve their cybersecurity practices, patch  
3 vulnerabilities, deal with these issues. But it is just  
4 more of an observation from our perspective that as we are  
5 looking at the attacks that are occurring, particularly  
6 against industrial control systems in the country, that the  
7 vast majority of them would have been actually prevented if  
8 it were not for those kinds of cybersecurity practices not  
9 being what they need to be, and instead using default  
10 passwords, weak passwords, not patching vulnerabilities that  
11 are publicly available, and so on.

12           Senator Hirono: So it is the Department of Homeland  
13 Security and basically the Energy Department who would be  
14 the people that I should ask?

15           Ms. Haines: Yeah, CISA within the Department of  
16 Homeland Security, and we can work with your staff to make  
17 sure that you have exactly who is talking to who, and that  
18 sort of thing, and if that is helpful for Hawaii.

19           Senator Hirono: Thank you. Thank you, Mr. Chairman.

20           Chairman Reed: Thank you, Senator Hirono.

21           I will recognize Senator Scott, but I will depart  
22 shortly for the Appropriations Committee, and Senator Kaine  
23 has agreed to chair the proceeding in my absence. I shall  
24 return. Someone once said that. So Senator Scott?

25           Senator Scott: Thank you, Chair. Director Haines and

1 General Kruse, thanks for being here.

2 We have discovered that the DoD purchases equipment  
3 from Communist China like printers, computers, TV cameras.  
4 Also they purchase drugs made in Communist China, which  
5 shocks me. I do not think it is a secret that Communist  
6 China wants to destroy our way of life. I think we ought to  
7 stop everything -- we should never buy anything. None of us  
8 should ever buy anything from Communist China. I do not  
9 think they should get a penny of our money, because all they  
10 do is build up their military to eventually try to defeat  
11 us.

12 A couple of weeks ago, the Secretary of Defense  
13 testified that he does not think we should purchase anything  
14 from China. Do you each agree with the Secretary?

15 General Kruse: I would echo the Secretary's comment.

16 Ms. Haines: Certainly I make it a practice to agree  
17 with the Secretary of Defense.

18 Senator Scott: So Israel was attacked on October 7th.  
19 I went back over to visit a kibbutz I was at and I saw the  
20 devastation. The Secretary of Defense also testified that  
21 there was no evidence that Israel was committing genocide in  
22 Gaza or committing war crimes in Gaza. Do each of you agree  
23 with that?

24 Ms. Haines: I certainly have no evidence that that is  
25 the case, but the fact is in the intelligence community we



1 do not make that kind of determination. That is a legal  
2 determination made by others in the U.S. government.

3 General Kruse: And I would echo that answer.

4 Senator Scott: So you have no intelligence that Israel  
5 is committing genocide or war crimes. So you do not have  
6 any evidence that they are.

7 Ms. Haines: As I said, sir, we just do not make that  
8 determination. What we do is we identify the intelligence  
9 as we see it, and we give it to others who would make that  
10 kind of determination.

11 Senator Scott: Okay. So we have watched what is  
12 happening on a lot of our college campuses, like Columbia,  
13 UCLA, even here in D.C. at George Washington University. Do  
14 you have any intel of outside countries or groups funding  
15 some of these violent protests that are going on around the  
16 country?

17 Ms. Haines: We have yet to see intelligence that  
18 Hamas, which is generally how the question is framed to us,  
19 is actually influencing the Gaza-related protests occurring  
20 the United States or directing it in any way. That does not  
21 mean that, over time, we will not gather intelligence that  
22 indicates that certainly, for example, I would expect other  
23 countries to take advantage of the opportunity and use it as  
24 part of influence operations. But we will continue to  
25 monitor that.

1 Senator Scott: General Kruse?

2 General Kruse: The same thing. I do not believe we  
3 have seen exactly what you are asking, but I would  
4 anticipate the environment would be an opportunity that  
5 others would take advantage of.

6 Senator Scott: Okay. How about Qatar? Have you seen  
7 any evidence that they are supporting these protests?

8 Ms. Haines: No, sir.

9 Senator Scott: A couple of weeks ago, the head of  
10 Space Command, I asked him a question. If 12 of our  
11 satellites were destroyed and all the debris was up there,  
12 how much of an impact would it have on the rest of our  
13 satellites that we depend on, and how would it impact our  
14 ability to defend ourselves? Have you done any intelligence  
15 briefings that you believe this is a risk, not a risk?

16 Ms. Haines: This is one of these things where it is so  
17 case dependent. In other words, just having debris in space  
18 is always a problem, and one that obviously ultimately  
19 allows for the potential damage of not just national  
20 security interests but also commercial and other interests  
21 that are effectively facilitated by space. But where the  
22 debris occurs makes a difference, and so how much of an  
23 impact it would have would matter upon where it is, what  
24 other satellites are in the region, what satellites have  
25 been destroyed, for example. All of those things are

1 important. And we can talk further in closed session, I  
2 think, about some of the modeling that we have done that  
3 might be helpful to you.

4 Senator Scott: General Kruse?

5 General Kruse: I would just add the other part of the  
6 calculus there is which 12 satellites in this scenario would  
7 be taken out, and there is a capability reduction that is  
8 also a decrement that we would be very much concerned about.  
9 But purely to the debris question, I agree, there has been  
10 some modeling done that we could discuss.

11 Senator Scott: How big a risk do you think it is on  
12 ingredients in our drugs from China, for our military?  
13 Either of you?

14 General Kruse: I do not know that I know enough about  
15 that topic to be able to speak on that, and I would be more  
16 than happy to work with our analysts to see if we an answer  
17 for you that would be useful for you.

18 Senator Scott: Does it surprise you guys that so many  
19 of the ingredients in our drugs are coming from China, when  
20 they are, at the same time, trying to kill Americans through  
21 fentanyl and everything else, and that our military is still  
22 relying on I think it is the majority of our drugs'  
23 ingredients are coming from China.

24 General Kruse: I do not believe that I am surprised by  
25 how the market has developed over years and decades, and

1 then where we find ourselves today. As the environment want  
2 us to withdraw there is a supply chain that we will have to  
3 modify to implement the policies you are talking about. But  
4 certainly you have accurately described how the market has  
5 developed and how our supply chains currently work.

6 Senator Scott: Thank you.

7 Senator Kaine: [Presiding.] Thank you, Senator Scott.  
8 Good to see you both. I want to just acknowledge some  
9 amazing work that the U.S. military has done in two very  
10 challenging contexts recently. The U.S. effort to support  
11 Israel, together with other nations, during the attack from  
12 Iran was truly a superb operation, and I do not think that  
13 kind of thing happens by accident or by chance. It  
14 demonstrates an awful lot of training, an awful lot of  
15 capacity, and an awful lot of cooperation. And had we not  
16 been successful in that, the level of escalation that we  
17 might have seen in the region, the damage to Israeli cities,  
18 communities, people, the likely escalation thereafter could  
19 really have been devastating, at a very critical time where  
20 the last thing we need is escalation in the Middle East.

21 And so at a hearing like this I want to acknowledge the  
22 great service of U.S. military in forming together with  
23 Israel and other nations a defense against the Iranian  
24 attack.

25 And second, the work that the U.S., primarily the Navy

1 but not solely the Navy, has done in the Red Sea to repel  
2 attacks by Houthis against commercial ships, military ships,  
3 again in tandem with allies, but most of the work, the hard  
4 work, the kinetic, hostile fires being taken by U.S.  
5 military has been truly remarkable. And the remarkable  
6 thing -- and I know this has got to keep you guys up every  
7 night -- is when we are sitting there in the Red Sea and  
8 absorbing incoming over and over and over again, we have to  
9 have 100 percent success rate. It cannot be 98, it cannot  
10 be 99 percent. My understanding is it has been 100 percent  
11 up to now. I do not want to jinx it. And we have been as  
12 close as 3,000 yards from striking a U.S. ship that we were  
13 able to take down with the Gatling gun. Some use of  
14 missiles has enabled us to take down incoming missiles or  
15 drones at further distance. But 3,000 yards is pretty  
16 close. And we have got a lot of Virginians on those ships  
17 in the Red Sea, and I know other members here have sailors  
18 from their states there too.

19 So I want to start with that, and it takes a lot of  
20 work to get to that. I mean, the development of the Aegis  
21 system goes back decades, and good intel, and using the  
22 intel well, both to defend but also to strike positions in  
23 Yemen that could do damage. I mean, I just want to express  
24 appreciation.

25 I do want to focus on the Red Sea, so let me begin with

1 Director Haines. What does the IC assess about the Houthis'  
2 continuing threat on commercial shipping and how long is  
3 that threat likely to remain active?

4 Ms. Haines: Yeah, so our assessment is essentially  
5 that it is going to remain active for some time. It is, in  
6 part, because Abdul-Malik, the leader of the Houthis,  
7 continues, we think, to see domestic political advantage for  
8 some of the actions that he is taking, that he is interested  
9 in kind of burnishing his regional reputation, and he has  
10 seen this to be adding to that in many respects. And that  
11 they continue to indigenously produce a fair amount of UAVs,  
12 other weapons systems, and so on, and of course they are  
13 also getting assistance from the Iranians in this respect,  
14 and that neither of those things are likely to change in the  
15 near future.

16 Now, that does not mean that the strikes that the  
17 Department of Defense and the coalition with our allies have  
18 taken have not had impact. They have. But it has been  
19 insufficient to really stop the Houthis from going down this  
20 road, and so that is sort of our --

21 Senator Kaine: What is your assessment about if there  
22 were to be a ceasefire in Gaza? What is the likelihood that  
23 the pace of attacks would significantly reduce?

24 Ms. Haines: Yeah, it is honestly unknown at this  
25 stage. They have indicated, at different times, that they

1 would comply with a ceasefire, so I think there is a fair  
2 possibility that that is what --

3 Senator Kaine: And wasn't there some abatement of the  
4 pace of attacks into the Red Sea during the first --

5 Ms. Haines: The prior.

6 Senator Kaine: -- the ceasefire.

7 Ms. Haines: That is exactly right. They did in the  
8 prior one. But one of the things that has been challenging  
9 is that their rationale for their attacks has shifted over  
10 time a bit, and it has gotten more complicated at times,  
11 even indicated that they would not stop until humanitarian  
12 assistance had been delivered to a certain degree, things  
13 like that. So it seems like there are additional  
14 requirements that he has added, but it does not mean that he  
15 would not pause during a ceasefire.

16 Senator Kaine: And even if the ceasefire might, under  
17 past rationale, lead them to stop to the extent that they  
18 feel like this is burnishing their reputation for being kind  
19 of a bad actor, they might continue even in a ceasefire  
20 condition.

21 Ms. Haines: Yeah, it is possible.

22 Senator Kaine: Last question. Why aren't more allies  
23 and members of the coalition helping the United States and  
24 actually taking military action against Houthis who are  
25 targeting their ships? I mean, we are protecting commercial

1 ships of other nations. The number of nations that are  
2 participating in the military activities seems small to me.  
3 How should I understand that?

4 Ms. Haines: Yeah. I mean, I will start, and General  
5 Kruse may have more to add here. I think a number of them  
6 really are trying to help in any way that they can, and we  
7 have seen it come in different forms, you know, and I would  
8 really defer to the Department of Defense in terms of the  
9 degree. But let me --

10 Senator Kaine: Provide a quick answer since I am over  
11 my time, General Kruse.

12 General Kruse: Sir, I think I would just add that, to  
13 the DNI's point, many of them are contributing in other  
14 ways, and they are important ways. And while there are few  
15 that might be doing defense in the Red Sea specifically,  
16 they are doing things that we actually count on. And we  
17 appreciate the partnership, but would welcome anyone else  
18 who would want to participate.

19 Senator Kaine: Senator Cotton.

20 Senator Cotton: Senator Ernst raised the media reports  
21 that suggest President Biden may admit Gazans to this  
22 country as refugees. I agree with her. I think that would  
23 be insane. There is a reason why Egypt will not let them  
24 in, and Egypt is right on their border and speaks their  
25 language and has a vested interest in protecting itself from



1 threats from Gaza. If they will not let them in, I do not  
2 think the United States should let them in either.

3 But I want to focus now on the actual threats from the  
4 crisis at our southern border of actual migrants who have  
5 crossed into this country already. Director Haines, the FBI  
6 director recently said, the terrorist threat level that we  
7 are contending with right now is at a whole other level. Do  
8 you agree with Director Wray's assessment?

9 Ms. Haines: Yes, absolutely the terrorist threat level  
10 is of great concern, and we can obviously have discussions  
11 in closed session about what that means. So I would agree  
12 with that.

13 Senator Cotton: How many illegal immigrants on the  
14 terror watch list have been caught at the southern border  
15 this year?

16 Ms. Haines: I do not remember the number exactly, and  
17 we can get you that. Many of them, as I recall, are ones  
18 that came out of Colombia. We should give you --

19 Senator Cotton: The answer is 75. Do you think we  
20 pitched a perfect game at the border and caught every single  
21 migrant on the terror watch list trying to cross into our  
22 country?

23 Ms. Haines: No, but being on the terrorist watch list,  
24 meaning that if there is known or suspected terrorists or  
25 there is information that they may have had contact with

1 does not actually mean that they are all --

2 Senator Cotton: Okay. How many terrorists have tried  
3 to cross the southern border during the Biden  
4 administration's tenure?

5 Ms. Haines: Sir, I do not know that I can give you a  
6 percentage on that.

7 Senator Cotton: I think the answer is 357. Again, do  
8 you think we pitched a perfect game for the last 3 1/2 years  
9 and got 357 out of 357? No, I do not think so.

10 How many terrorists tried to cross the southern border  
11 during the 4 years of the Trump administration?

12 Ms. Haines: I don't know, sir.

13 Senator Cotton: I think the answer is 11. The Biden  
14 administration has also granted entry to more than 7,300  
15 illegal aliens who are known as special interest aliens,  
16 which means they come from notorious terrorist breeding  
17 grounds like Uzbekistan, Syria, Iran, and impose a potential  
18 national security risk. That number was based on data  
19 collected before Hamas' October 7th atrocity against Israel.

20 Since then, do you think that there may be an even  
21 greater surge if Islamic extremists trying to cross our open  
22 southern border?

23 Ms. Haines: Can you repeat the question, sir?

24 Senator Cotton: The Biden administration had granted  
25 entry to more than 7,300 illegal aliens in the special

1 interest alien category from places like Uzbekistan, Syria,  
2 and Iran, and that number came before the October 7th  
3 atrocity in Israel. Since then, do you think there might  
4 have been an even greater surge in Islamic extremists trying  
5 to cross our open southern border?

6 Ms. Haines: We have not seen Hamas directly  
7 essentially folks or others in the region to come into the  
8 United States to engage in attacks from the Gaza conflict.  
9 That does not mean that obviously this is not something that  
10 could develop over time, but we are not seeing that related  
11 to the Gaza conflict, if that is what --

12 Senator Cotton: Last year, Customs and Border Patrol  
13 officials in San Diego issued an internal intelligence  
14 notice titled "Foreign Fighters of the Israel-Hamas Conflict  
15 May Potentially be Encountered at the Southwest Border." So  
16 CBP certainly expect Islamic radicals will try to exploit  
17 the border.

18 Ms. Haines: We are trying to --

19 Senator Cotton: Do you think that report is excitable  
20 and exaggerated?

21 Ms. Haines: No. I think it is absolutely, you know,  
22 it is appropriate to be vigilant on these issues, and as we  
23 have talked about in the context of the Gaza conflict we  
24 have seen that galvanize, in a sense, different terrorists  
25 around the world in different ways. And so I think we are

1 just trying to be as careful as we can. We just have not  
2 seen --

3 Senator Cotton: Okay. I want to turn to China briefly  
4 here. Last week, Secretary Blinken, on his ballyhooed trip  
5 to China, said that China is, quote, "overwhelmingly the  
6 number one supplier for Russia's war against Ukraine." Do  
7 you agree with Secretary Blinken's assessment?

8 Ms. Haines: There is no question that the dual-use  
9 material that is coming through China is having an enormous  
10 impact --

11 Senator Cotton: Is China overwhelmingly the number one  
12 supplier?

13 Ms. Haines: I mean, they are overwhelmingly the number  
14 one supplier to the defense industry in Russia right now.

15 Senator Cotton: Okay. He also said that those  
16 supplies are having, quote, "a material effect," end quote,  
17 on the war in Ukraine. Do you agree with Secretary  
18 Blinken's assessment there?

19 Ms. Haines: I do. I indicated in my opening remarks  
20 that we see their supplies actually one of the key factors  
21 that essentially adjusted the momentum on the battlefield in  
22 Ukraine.

23 Senator Cotton: Okay. On March 18, 2022, three weeks  
24 after the war started, President Biden had a call with Xi  
25 Jinping where he said do not provide, quote, "material

1 support," end quote, to Russia. Otherwise you and China  
2 could find yourself in, quote, "significant jeopardy," end  
3 quote. That appeared to have gotten Xi Jinping's attention  
4 in 2022, if you look at trade data, but over the last year  
5 China has now become what you and Secretary Blinken call  
6 Russia's overwhelmingly number one supplier.

7 One of your predecessors as Deputy National Security  
8 Advisor says that Joe Biden is now not enforcing the red  
9 line he drew on March 18. Do you agree that President Biden  
10 is now refusing to enforce that red line he drew with Xi  
11 Jinping in March 2022, about providing material support to  
12 China?

13 Ms. Haines: I do not. Here is the challenge that I  
14 think we have encountered, which is basically there was a  
15 lot of focus on China not providing lethal support, and what  
16 they have done is try to avoid what is characterized as  
17 lethal support, in other words, a fully constructed gun or  
18 weapon system, et cetera, to Ukraine, and that has been  
19 something that they have maintained. But what has happened,  
20 in the meantime, is they provided effectively dual-use  
21 materials such as nitrocellulose, a whole series of other  
22 things that are critically important sort of folds in the  
23 tent for the Russia reconstitution of their defense  
24 industry. And that has been the space that policymakers, I  
25 know, have been working, including with Congress, to try to

1 prevent from going to Russia, and there has been mixed  
2 success in pushing back against that.

3 Senator Cotton: Well, my time is up. I would dispute  
4 the characterization that China is only providing dual-use  
5 material, but I do not think there is any question that  
6 President Biden drew a red line in March of 2022, and he has  
7 not been enforcing it against China since.

8 Chairman Reed: [Presiding.] Thank you, Senator  
9 Cotton. Senator Gillibrand, please.

10 Senator Gillibrand: Director Haines, earlier this week  
11 the Administration published an updated national security  
12 memorandum on critical infrastructure security and  
13 resilience. How is the IC ensuring effective intelligence  
14 sharing and information exchange regarding threats to  
15 critical infrastructure, including threats to food and  
16 agriculture sector?

17 Ms. Haines: Thank you, Senator. I know this has been  
18 an area that you have focused on for quite some time, and we  
19 are basically, through our Cybersecurity Threat Integration  
20 Intelligence Center we have been expanding our support, in  
21 effect, anticipating the NSM but also more generally for  
22 critical infrastructure working with CISA, working with the  
23 cyber director, obviously, out of the executive branch, and  
24 across the interagency. And I think it continues to be an  
25 effort in moving across different sectors that are at risk

1 in this area.

2 Senator Gillibrand: Given the recent news about avian  
3 bird flu has leapt to other animals, can you talk a little  
4 bit about since COVID-19, I have been advocating for a one-  
5 health approach to biosecurity that incorporates animal,  
6 plant, and environmental health in addition to human health,  
7 to detect and prevent the next pandemic. Do you believe  
8 that the IC is sufficiently equipped to detect and assess  
9 the full range of biological threats that can appear in  
10 humans, animals, and plants, and how is the National  
11 Counterproliferation and Biosecurity Center at ODNI  
12 supporting this effort?

13 Ms. Haines: Yeah, I think it would be always an  
14 overstatement to say that we can detect everything that  
15 would be ultimately a potential vector for both human and  
16 animal concerns.

17 But the fact is we have really expanded and invested a  
18 tremendous amount in improving our biosecurity practices,  
19 not just in terms of what the National Counterproliferation  
20 and Biosecurity Center does in the context of allocating  
21 resources for collection, to ensure that we actually have  
22 what we need in order to be able to identify vectors but  
23 also in doing some really extraordinary modeling for how it  
24 is that we can detect when there are outbreaks what is  
25 happening and how we can manage it, thinking through the

1 analytic structure that we need to build it into a variety  
2 of different functional and regional areas that we are  
3 managing in these spaces, and supporting, which has been  
4 obviously a main effort by the policy community, a broader,  
5 all-of-government kind of biosecurity effort in these areas.  
6 So I do think we have improved, but I think there is still  
7 room to grow.

8 Senator Gillibrand: Because what the legislation would  
9 do, it would co-locate not only the IC community but with  
10 the agriculture and scientific communities, so that you are  
11 in constant communication, on a regular basis. In the same  
12 way we do fusion centers for antiterrorism, fusion centers  
13 for cybersecurity, it would be a one-health fusion approach.  
14 And I know that is not the exact organization today, but  
15 today are you at least having communications with those  
16 sectors to be informed and to get the most up-to-date  
17 information possible?

18 Ms. Haines: Yeah. Our director has actually invested  
19 quite a lot in improving our communication with non-Title 50  
20 agencies, which is how we think about it, including the  
21 Department of Agriculture and others, so that we can  
22 actually have those sorts of conversations. And it has also  
23 been supported by the work that our Cybersecurity Threat and  
24 Integration Center has done, which has also been improving  
25 our communication with various non-Title 50 agencies and



1 departments, including again the Department of Agriculture,  
2 because we see them as one of the major sorts of threat  
3 potential vectors.

4 Senator Gillibrand: Thank you. I think as you know,  
5 the National Defense Authorization Act from 2024 expanded  
6 the Cyber Service Academy to allow up to 10 percent of  
7 graduates to serve in the non-DoD intelligence community if  
8 that component enters into an agreement with the Department  
9 of Defense. Has ODNI entered into discussions with the DoD  
10 yet to take advantage of this source of cyber professionals,  
11 and have you encouraged non-DoD components of the IC to  
12 pursue this talent pool?

13 Ms. Haines: Yes, absolutely, and I believe we are in  
14 discussions but we have not yet concluded an agreement.

15 Senator Gillibrand: Thank you. Thank you, Mr.  
16 Chairman.

17 Chairman Reed: Thank you very much, Senator  
18 Gillibrand. Senator Mullin, please.

19 Senator Mullin: Thank you, Mr. Chairman. Director  
20 Haines, you had mentioned briefly a little bit about Iran's  
21 economy. Do you want to broaden a little bit more on that?

22 Ms. Haines: I should get you the fact and figures. I  
23 do not have them in front of me.

24 Senator Mullin: But you said it was in bad shape,  
25 right?

1 Ms. Haines: Yes.

2 Senator Mullin: I do not disagree that it is probably  
3 not in great shape, but would you agree it is in better  
4 shape than it was 3 years ago?

5 Ms. Haines: No. We just recently did a piece that  
6 really looked at some of the challenges.

7 Senator Mullin: Ma'am, according to the statistics  
8 that study that, actually the GDP for Iran is projected to  
9 have a ninth consecutive year by 2029, and in the last 4  
10 years since Biden released the sanctions they have actually  
11 doubled their GDP. In 2019, they were just about \$250  
12 billion GDP, and in 2020, they had dropped to below 200, and  
13 today they are over 500, and projected to continue to grow  
14 until 2029, underneath the current statistics.

15 Now this stuff is open source that you can get, and I  
16 actually read it to you. The gross domestic product for GDP  
17 as currently priced in Iran was forecasted to continue to  
18 increase between '24 and '29, which has already had 4  
19 consecutive years of increase, over \$101 billion, U.S.  
20 dollars, at a 24.15 percent increase over the next 4 years.  
21 Since 2025 to 2022, the gross domestic output is \$576.24  
22 billion.

23 So have the sanctions that were lifted been a good  
24 thing or a bad thing for Iran and the war on terror?

25 Ms. Haines: I will get you the figures that we have on

1 this issue and see if that --

2 Senator Mullin: I mean, these figures are government  
3 figures. I literally pulled them up since we were sitting  
4 here, since you said that. And so I think, I mean, you are  
5 the Director of Intelligence. These are something that you  
6 really should know, because the more money they have is not  
7 good for the U.S. Would you agree with that?

8 Ms. Haines: I certainly think that the more money that  
9 they spend on destabilizing activities, on funding various  
10 groups --

11 Senator Mullin: Is there any --

12 Ms. Haines: -- what we see as destabilizing, all of  
13 those things are not --

14 Senator Mullin: Is there really any debate that Iran  
15 is the number one sponsor of war on terror at this point?

16 Ms. Haines: They are absolutely a sponsor.

17 Senator Mullin: So we can both agree that the more  
18 money they have is bad.

19 Ms. Haines: For that, absolutely.

20 Senator Mullin: Okay.

21 Ms. Haines: But what I would say is --

22 Senator Mullin: So is this --

23 Ms. Haines: -- for example, if you look at --

24 Senator Mullin: -- is this a good thing --

25 Ms. Haines: -- at the value of --

1           Senator Mullin:  Ma'am, what I am trying to get to is  
2 we saw a decrease in their GDP when Trump put in strong  
3 sanctions and worked with Congress.  Those were lifted  
4 underneath the Biden administration.  Do you agree with  
5 those actions?

6           Ms. Haines:  I do not take policy positions from the  
7 intelligence community.

8           Senator Mullin:  Well, the intelligence is following  
9 the money.

10          Ms. Haines:  I understand, and if you want --

11          Senator Mullin:  So from the intelligence perspective,  
12 not a policy, then, from an intelligence perspective,  
13 Director Haines, was that a good thing?

14          Ms. Haines:  It is neither a good thing nor a bad  
15 thing.  If you want an assessment on whether or not --

16          Senator Mullin:  How can you say it is neither a good  
17 thing nor a bad thing, ma'am, when you just said they are  
18 the number one sponsor of war on terror?  That is not  
19 debatable.  We know that.  And a while ago you said that  
20 their economy was faltering, but yet we have seen that it  
21 has actually doubled underneath the Biden administration  
22 since they lifted the sanctions that Congress and the Trump  
23 administration put in place.  That means they have more  
24 money to spend on this.  And that is not really a policy  
25 question.  That is from an intelligence perspective.  That

1 has got to cause problems.

2 Ms. Haines: Senator, so on the economy, why don't we  
3 get you our assessment of how they are doing. Even if I am  
4 right that they are having challenges economically, I do not  
5 think that necessarily is a line that you can draw directly  
6 between sanctions and how their economy is doing. There are  
7 a number of factors that obviously you have to look at in  
8 order to determine that. And I am more than happy to do an  
9 assessment for you that helps to identify what the impact of  
10 different sanctions, less sanctions, more sanctions, all of  
11 those things on the economy, and then how that relates to  
12 spending, for example, on national security issues that are  
13 of importance to us, which we do produce an annual report  
14 for you on.

15 Senator Mullin: Well, I would appreciate that. And I  
16 do not think that we would say that their economy is in  
17 great shape. But we can say that throughout all of the  
18 Middle East, the middle of the Middle East, we can say that  
19 there is a problem there with their economy.

20 But what I am getting to is that the current position  
21 that the Administration, this current Administration, has  
22 taken underneath Biden has not been helpful for our security  
23 posture. We have seen that their economy has greatly  
24 increased and is going to continue to increase if we stay  
25 underneath the continued projection of the way we are

1 treating Iran currently.

2 I think that our posture should, and you can agree,  
3 disagree, or not -- in fact, you do not even have to answer  
4 it because I am not going to put you in that position again  
5 -- that we have to relook at our posture we have with them,  
6 because their GDP has increased. And that means their  
7 spending on the war on terror, against us and against our  
8 allies, has also increased.

9 With that I will yield back.

10 Chairman Reed: Thank you, Senator Mullin.

11 Senator Warren, please.

12 Senator Warren: Thank you, Mr. Chairman. So Director  
13 Haines, when you testified before the Committee last year we  
14 talked about how crypto is being used to help finance major  
15 threats against national security, like North Korea's  
16 nuclear weapons program, Iran's ability to evade sanctions,  
17 and ransomware attacks on American hospitals. It seems the  
18 problem is getting worse.

19 According to the Wall Street Journal last month, crypto  
20 has become, quote, "indispensable to Vladimir Putin's war  
21 machine, allowing Russia to get around sanctions and to  
22 throw billions of dollars into its war against Ukraine."  
23 According to the Treasury Department, Hamas' terrorist  
24 attacks against Israel in October were financed, in part,  
25 with crypto, and their current financing depends on crypto.

1 According to the blockchain analytics firm, Elliptic, Iran  
2 is deep into crypto.

3 So let's focus for just a minute on how Iran is using  
4 crypto. Director Haines, reports from our Intelligence and  
5 National Security Agency say that Iran uses crypto to evade  
6 U.S. sanctions. For example, in 4 years, Binance, just one  
7 of many crypto exchanges, processed \$8 billion in  
8 transactions for Iran. Can you explain what threat that  
9 poses for our national security?

10 Ms. Haines: Yeah. There is no question that  
11 cryptocurrency is a significant issue for our national  
12 security, and as you say, we talked about DPRK last time,  
13 and today we continue to produce statistics that indicate  
14 that I think it is now over 50 percent of their foreign  
15 currency revenues are coming through crypto, that there is  
16 really just significant exploitation of this as a way to get  
17 around sanctions to ultimately engage in illegal  
18 transactions, to support a system, and certainly the  
19 ransomware attacks and other things like that demonstrate  
20 it.

21 And with respect to Iran, we see this. So there is no  
22 question that Iran permits the use of cryptocurrencies and  
23 smart contracts to pay for imported goods because it lacks  
24 access to the U.S. dollar, and that is a consequence of the  
25 sanctions regimes that are in place. What is also true,

1    though, and I think just to frame it, does not mean that  
2    this is not a problem, but its use is relatively limited as  
3    compared to other transaction pieces.

4            So it has not been as much of a major factor, in our  
5    judgment, as it might otherwise seem.  So in other words, we  
6    have got, in early August 2022, the country made it first  
7    official cryptocurrency payment for imports, which were \$10  
8    million, out of a total of \$102 billion for imports.  And it  
9    is sort of a similar challenge in the context of Russia, as  
10   well, where we see them using cryptocurrency, and I think it  
11   is almost certainly going to expand in different ways.

12           But there are some kinds of structural limitations on  
13   their capacity to use that.

14           Senator Warren:  So let's look into that.  Let's look  
15   at the structural limitations here, because I think what you  
16   are telling me is Iran is definitely using crypto to move  
17   money around.

18           Ms. Haines:  Yes.

19           Senator Warren:  And to do that to evade sanctions and  
20   to fund Hamas.  And your assessment is consistent with the  
21   assessment of the Treasury Department on this.

22           But that is not all that Iran is doing with crypto.  
23   Iran is also making money by processing crypto transactions  
24   for other people.  As you know, crypto relies on middlemen  
25   -- in the crypto world they are called miners or validators



1 -- and they process or verify transactions. The Iranian  
2 government officially entered the crypto industry in 2019,  
3 because it could make money doing it.

4 So if I sent \$1,000 in Bitcoin over to you, Lieutenant  
5 General Kruse, and you and I might be sitting here in  
6 Washington when we engage in this transaction, but Iran may  
7 be the one that is processing the transaction for us and  
8 pocketing the transaction fee that I pay. And neither one  
9 of us would ever even know that we were enriching Iran  
10 through this transaction. According to one estimate, in  
11 2021, Iran processed as much as 7 percent of the world's  
12 Bitcoin transactions, enough to earn them about \$1 billion.

13 So Lieutenant General Kruse, the bigger the crypto  
14 market gets, the more opportunities Iran has to profit by  
15 processing other people's crypto transactions. Let me ask  
16 you, how important is it that we cut off this revenue source  
17 for Iran?

18 General Kruse: Well, if I could, what I would say is  
19 this is not dissimilar to the previous conversation about  
20 the source of revenue, whatever Iran's source of revenue,  
21 crypto or other transactions, oil sales, and then how Iran  
22 uses it. So it does come to more finances they have  
23 available to them, this or other sources, certainly allows  
24 Iran to make decisions on how it is going to --

25 Senator Warren: Look, we have the tools to cut off

1 countries like Iran from the banking transactions, but those  
2 tools were not designed for cryptocurrencies, so crypto  
3 money keeps flowing here. And that is why I am concerned  
4 about any effort to regularize stablecoins without giving  
5 regulators the full set of tools they need to crack down on  
6 terrorist financing. Anything Congress does to legitimize  
7 and grow the crypto market must have strong protections so  
8 we do not increase moneymaking opportunities for Iran and  
9 other adversaries.

10 Thank you, Mr. Chairman.

11 Chairman Reed: Thank you, Senator Warren.

12 Senator Rosen, you are recognized.

13 Senator Rosen: Thank you, Mr. Chairman, and I would  
14 like to thank Director Haines and General Kruse for  
15 testifying today and for your service.

16 So I guess the theme this morning is Iran, and of  
17 course I am going to expand a little bit about Iran and the  
18 Russia defense cooperation because Iran has used the war in  
19 Ukraine to bolster its own military partnership with Russia  
20 by providing Putin's regime hundreds of drones that have  
21 killed Ukrainian civilians. In return, Russia is providing  
22 Iran with missiles, cyber tools, air defense systems, and  
23 Iran is also seeking to acquire modern Russian fighter jets,  
24 helicopters, and radars.

25 So General Kruse, how does Iran's capacity to produce

1 and export long-range attack drones, evident in both the  
2 Middle East and against Ukraine, potentially accelerate the  
3 spread of such capabilities globally, particularly with Iran  
4 supplying these systems to Russia for its use in war? And I  
5 will just add, if you want to talk about both of these, how  
6 does this acquisition also enable Iran to take an even more  
7 aggressive posture right now in the Middle East?

8       General Kruse: I think Iran has spent considerable  
9 time and effort to be able to produce the kinds of UAVs and  
10 other equipment that others would find of value, and they  
11 continue to improve the capabilities of what they have been  
12 selling over time. You mentioned several hundred. I would  
13 say it is probably even 1,000 or more of UAVs that Iran has  
14 provided directly to the Russians, that they are using on  
15 the battle space, and also providing designs so Russia can  
16 do their own manufacturing of that.

17       This has been a somewhat new business line. It is just  
18 a continuation of Iran's previous business line. But it  
19 does provide two things. One is a revenue source to Iran.  
20 It provides also some capabilities to the proxy  
21 organizations and other adversaries and increases their  
22 capability and their capacities over time.

23       Senator Rosen: Thank you. I want to move on a little  
24 bit into what powers a lot of these systems, particularly as  
25 we think about Bitcoin, cyber, all these threats --

1 artificial intelligence. So we have a little bit to worry  
2 about in artificial intelligence competition. So Director  
3 Haines, as we continue to explore really the potential of  
4 artificial intelligence, we have to really discuss these  
5 ethical boundaries, right, because there are growing  
6 concerns that our strategic competitors like China, Russia,  
7 and others may not adhere to the same ethical standards,  
8 especially regarding the weaponization of technology,  
9 potentially leading to abuse which can threaten our global  
10 security, our national security.

11 So could you discuss the implications of this  
12 difference in ethical standards for AI development and  
13 deployment, particularly in terms of threats to our  
14 security, and how do we work with our allies to put in these  
15 ethical standards, because we know artificial intelligence,  
16 it is garbage in, garbage out. Whatever you put in is what  
17 comes out, and that is why this is particularly important.

18 Ms. Haines: Yeah, absolutely. I mean, I agree with  
19 how you have characterized the challenge, and I think it is  
20 one of the -- there is sort of the first-order issue, which  
21 is an ethical issue but may be even a step beyond what you  
22 are describing, which is to say that --

23 Senator Rosen: It is an educational issue, because  
24 computers learn.

25 Ms. Haines: Exactly, yeah. And so one is it clearly,

1 in many respects, generative AI in particular but AI  
2 generally can exacerbate existing threat streams, as we have  
3 seen them make our adversaries far more effective and also  
4 sort of lower the cost of entry into these kinds of threat  
5 streams. So in other words, for information operations, for  
6 cybersecurity, for biosecurity, other issues like that,  
7 obviously these are technologies that allow you to be more  
8 effective and to do so more cheaply, in many respects, in a  
9 number of scenarios. So there is that piece of it.

10 A second piece of it I would say is that there are, as  
11 you say, different standards that we apply. So for example,  
12 our commercial companies will only train their models on  
13 what is appropriate from an intellectual property  
14 perspective, whereas you may see other countries not paying  
15 attention to those kinds of standards and getting into other  
16 material, and that can create a different series of  
17 challenges in these spaces and how you sort of develop  
18 against that. You obviously need to ensure that you are  
19 paying attention, if that regulatory through standards or  
20 other things that can be useful to try to achieve that.

21 In addition, to your point, we obviously care very much  
22 about the governance of AI, how we are applying sort of  
23 privacy and civil liberty issues to the work that we are  
24 doing. And I think on the one hand that may mean that we  
25 move sometimes just slightly more slowly or we are thinking

1 through how it is that we are ensuring that what we are  
2 producing is consistent with our values and our ethics in  
3 these spaces.

4 But at the same time I actually think that can increase  
5 the efficacy, in many respects, of the work that we are  
6 doing, because ultimately what you really want to do is  
7 train AI on the best possible data, quality data, things  
8 that do not have inherent biases in them, things along those  
9 lines that will actually get you the answers that are more  
10 effective in answering the questions that you are ultimately  
11 trying to do.

12 So we are spending quite a bit of time, both on  
13 thinking about how we use it in a positive way and for our  
14 mission but also how to counter what it is what we are  
15 seeing obviously from allies in these spaces. Maybe I will  
16 leave it at that.

17 Senator Rosen: Thank you. I have some questions on  
18 antisemitism. I will submit them for the record. Thank  
19 you, Mr. Chairman.

20 Chairman Reed: Thank you very much, Senator Rosen.  
21 Senator Schmitt, please.

22 Senator Schmitt: Thank you, Mr. Chairman. Director  
23 Haines, I have a couple of questions. Recently you stood up  
24 the Foreign Malign Influence Center, and you were quoted as  
25 stating that it would allow the FMIC to track disinformation

1 campaigns from a foreign country but also, quote, "the  
2 public opinion within the United States." What does that  
3 mean?

4 Ms. Haines: I do not know. That --

5 Senator Schmitt: Oh, actually, okay. Well, are you  
6 tracking the public opinion of the United States?

7 Ms. Haines: No.

8 Senator Schmitt: Okay. How is FMIC different than  
9 CISA? I thought CISA was created to do this?

10 Ms. Haines: Okay. So FMIC is actually, we established  
11 it pursuant to a statute --

12 Senator Schmitt: Right.

13 Ms. Haines: -- that asked us to establish it. What we  
14 do within the Foreign Malign Influence Center, which  
15 encompasses our election threat work effectively across the  
16 community, is allocate resources in relation to collection.  
17 We work through analytic work that is supportive of what  
18 CISA does, for example, but also in coordination with our  
19 Cybersecurity Intelligence Threat Integration Center. And  
20 we ultimately coordinate the work that the community is  
21 doing in order to counter foreign malign influence.

22 That is not something that CISA does. In other words,  
23 CISA is taking our products and the intelligence that we  
24 produce and is ultimately deciding what it is that needs to  
25 be, for example, shared with local and state partners, with

1 industry depending on the cybersecurity threat or other  
2 things like that, in order to protect our critical  
3 infrastructure.

4 So in a sense we do the normal intelligence community  
5 work that we do and they basically take that information.  
6 Hopefully we are supporting them in their mission to  
7 actually take action in response.

8 Senator Schmitt: Okay. In your 2024 unclassified  
9 Annual Threat Assessment, you make several mentions of the  
10 threats of misinformation and disinformation. Specifically  
11 the report mentions adversarial state actors leveraging  
12 disinformation intended to propagate divisive societal  
13 issues to weaken America and our democracy. It also  
14 references medical disinformation as a threat to global  
15 health security.

16 What are you doing here? Because as you know, a court  
17 has found that there has been great coordination between the  
18 intelligence community and government agencies to censor  
19 speech, in Missouri v. Biden, the Fifth Circuit, to censor  
20 speech. And so the determination was made that opinions  
21 about efficacy of masks or transmissibility of COVID after  
22 the vaccine was taken down at the behest of government  
23 actors.

24 So my big concern is, are you using this to quell  
25 dissenting points of view? Because I do not know what



1 medical disinformation means and why, you know, if you are  
2 involved with censoring or limiting speech of Americans who  
3 may have different points of view, let's say if masks work  
4 or not. So is that what you are talking about with medical  
5 misinformation?

6 Ms. Haines: So just a few things. I obviously do not  
7 play a lawyer in this position, but I would not accept your  
8 characterization of what the court has found.

9 Senator Schmitt: Well, I actually was the lawyer -- I  
10 was the attorney general that filed the lawsuit, so I am  
11 pretty familiar with that case.

12 Ms. Haines: Okay. Understood. I am just saying that  
13 from my perspective the intelligence community does not, and  
14 has not, engaged in any sort of censorship of --

15 Senator Schmitt: Well, okay. I have limited time, so  
16 let me just --

17 Ms. Haines: But let me focus on --

18 Senator Schmitt: Okay, sure.

19 Ms. Haines: -- the question you are asking, which is  
20 just basically in the context of medical disinformation, so  
21 for example, we saw Chinese efforts to ultimately engage in  
22 disinformation campaigns about the U.S. vaccine, for  
23 example, the quality of those types of vaccines, that  
24 ultimately if you take a different vaccine you might be  
25 better, the Russian efforts to do that as well. So that is

1 the kind of thing --

2 Senator Schmitt: Is medical misinformation, if I were  
3 to go online right now and say that masks are ineffective  
4 and they might actually hurt kids, is that medical  
5 misinformation?

6 Ms. Haines: Well, you are not a foreign actor so that  
7 would not be foreign malign influence. What we would be  
8 looking for is a campaign from another country such as  
9 Russia and China engaging in disinformation about, for  
10 example, what I just described in the context of --

11 Senator Schmitt: So just one last question. So  
12 obviously you work with the FBI, right?

13 Ms. Haines: Absolutely. The FBI is actually part of  
14 the intelligence community.

15 Senator Schmitt: Correct. Have there been any  
16 consequences to the FBI's prebunking of the Hunter Biden  
17 laptop story? Because we know that Elvis Chan was claiming  
18 that the Hunter Biden laptop, even though it was in the  
19 FBI's possession, was a, quote/unquote, "Russian hack-and-  
20 leak operation." And it was not, right. We know that it  
21 was not. But yet there are sworn affidavits now from senior  
22 executives of social media companies that said that it is  
23 exactly what they were told.

24 Have there been any repercussions? Has anybody been  
25 fired for claiming this was a Russian hack-and-leak

1 operation, when in fact it was Hunter Biden's laptop, and by  
2 the way the story got censored? Have there been any  
3 repercussions? Have you done anything about that?

4 Ms. Haines: I suspect that we are not going to have  
5 the same characterization of the scenario either. But I am  
6 happy to take this offline and see if there is anything that  
7 we need to answer --

8 Senator Schmitt: I hope so, because I have genuine  
9 concerns about the credibility of the intelligence community  
10 after what has come to light in that litigation. Anyway,  
11 but I am happy to talk to you about it more. I am out of  
12 time. Thanks.

13 Chairman Reed: Thank you, Senator Schmitt.

14 Senator Blumenthal, please.

15 Senator Blumenthal: Thanks, Mr. Chairman. Thank you  
16 both for being here and thank you for your service to our  
17 nation.

18 There have been reports, as recently as this morning,  
19 about potential progress in discussions with Saudi Arabia  
20 about a pact that in effect could lead to normalizing  
21 relations with Israel. Those discussions, I am aware, were  
22 underway before the October 7th attack, with great promise.

23 Could you update us as to what you know about those  
24 discussions and whether an agreement with Saudi Arabia  
25 directly, without involving Israel in the first stage, is

1 possible at this point?

2 Ms. Haines: Thank you, Senator. I could not. The  
3 intelligence community is not involved in those discussions,  
4 but I am happy to defer that, obviously, and we can get you  
5 an answer from the policy community.

6 Senator Blumenthal: Thank you. On Iran, I am somewhat  
7 perplexed about what you say in your report -- Iran is  
8 currently not undertaking the key nuclear weapons  
9 development activity necessary to produce a testable nuclear  
10 device. But then you say Iran continues to increase the  
11 size and enrichment level of its uranium stockpile, and so  
12 forth. Isn't Iran continuing to take steps that would put  
13 it in a position to have nuclear arms?

14 Ms. Haines: Yeah, I think we can probably talk about  
15 this more in closed session, but I think the distinction  
16 that is being made in the report, in that particular  
17 scenario, is basically to say that what they are doing is  
18 shortening the time period that it would take for them to  
19 actually, for example, enrich a sufficient amount of  
20 material for a nuclear weapon, if they make a decision to  
21 move forward on it, as opposed to actually having made a  
22 decision to move forward on it. Does that make sense?

23 Senator Blumenthal: It does, and I guess that leads to  
24 the next question, which is what is the time period now that  
25 they have shortened to?

1 Ms. Haines: Yeah, I think we can discuss this in  
2 closed session.

3 Senator Blumenthal: Okay. Could you talk a little bit  
4 about efforts to free Evan Gershkovich, the Wall Street  
5 Journal reporter currently imprisoned in Russia? Are we  
6 making any progress there?

7 Ms. Haines: We are working on that. I think we can  
8 discuss that in closed session.

9 Senator Blumenthal: Which leads to my next question.  
10 There is a lot of public interest in it, and I have long  
11 felt that there is overclassification of information. As  
12 you know, the present system dates from, I think it is Harry  
13 Truman. Executive orders in terms of classifications of  
14 different materials are, in my view, very antiquated. I  
15 have been to countless classified briefings in the SCIF, and  
16 I have read about them the next day, or the previous day, in  
17 the New York Times or wherever. Aren't we overclassifying  
18 information? Shouldn't we be disclosing more of it?

19 What I find -- and I say it in these briefings -- our  
20 adversaries know what you are telling us about them. We  
21 know our adversaries know all about it. They know we know.  
22 The only people who do not know are the American people.  
23 Aren't we overclassifying?

24 Ms. Haines: Yes, I have been very public in saying  
25 that overclassification is an issue, and it is one that we

1 are working quite hard on. It is not going to be solved  
2 quickly because it is actually, there are a lot of  
3 institutional issues that are at stake and challenging. And  
4 one of the things that we are doing, for example, is related  
5 to the fact that we recognize we produce an enormous amount  
6 of information. Some of it gets declassified over time. It  
7 is necessary for us to get that information out. We are  
8 trying to use technology in a more productive way to  
9 actually ensure that we are doing this at a more rapid rate.  
10 We have had some progress on this, and there is actually  
11 money in our current budget proposals to try to increase the  
12 amount of technology and work that we can do in this area to  
13 ensure that we are pushing out information that should be  
14 pushed out.

15 We are working with our FOIA offices to basically  
16 ensure that they are better staffed, that they are in a  
17 position to be able to do more work, more quickly,  
18 prioritize what is of the highest public interest. We are  
19 working to try to ensure that we actually incentivize, to  
20 the greatest extent possible, accurately classifying things,  
21 not overclassifying things, et cetera.

22 I am happy to share we have got a lot of lines of  
23 effort, frankly, on this issue, to try to improve the  
24 situation.

25 Senator Blumenthal: Just one last quick question on

1 Evan Gershkovich. Are we making progress, or not?

2 Ms. Haines: Honestly, this is not an area where I am  
3 involved in the specific talks, and I would rather, yeah.

4 Senator Blumenthal: Okay. Thank you.

5 Chairman Reed: Thank you, Senator Blumenthal.

6 Senator Budd, please.

7 Senator Budd: Thank you, Chairman. General, Director,  
8 thank you both for being here today.

9 Director Haines, the Annual Threat Assessment, it  
10 states that the intelligence community assesses that, and a  
11 quote from there is, "that Iranian leaders did not  
12 orchestrate, nor had foreknowledge of the Hamas attack  
13 against Israel." So how confident are you about that  
14 assessment, and to the extent that you can discuss it here,  
15 how has October 7th impacted the relationships and  
16 operations of the broader Iranian threat network?

17 Ms. Haines: Sure. I can give a start at this and  
18 General Kruse may have more to add too. I mean, I think we  
19 are reasonably confident, and growing more confident over  
20 time, that that assessment is correct with respect to their  
21 foreknowledge of the attack. And then in terms of the  
22 relationship impact that it has had, as you indicate, I  
23 think it has certainly increased the degree of work that is  
24 being done between, for example, Iran and the Houthis. That  
25 was obviously a long-standing relationship, but that one

1 continues to build, and the Houthis are increasingly relying  
2 on Iran for assistance in their capacity for weapons systems  
3 and so on, and to make them more precise, in many respects.

4 It has certainly continued. I mean, I think the  
5 relationship with the Iranian-aligned militia groups, as we  
6 often refer to them, within the region, these are  
7 classically Shia militia groups that have been working with  
8 Iran that get money, training, weapons systems, and so on  
9 from them. And we continue to see that relationship. I do  
10 not know that it has had an enormous impact on the  
11 relationship since October 7th, but it has been one that has  
12 been quite active, obviously, during this period, and they  
13 have been assisting in the sort of strategy that Iran has  
14 taken with respect to the conflict in the region during this  
15 period.

16 I would say that the relationship remains strong  
17 between Iran and Hezbollah. That continues to be a key  
18 partner from their perspective and one that they rely on to  
19 manage security in the region in many respects, from their  
20 perspective. And I guess that is sort of a general  
21 waterfront landscape --

22 Senator Budd: I am going to ask another part to that  
23 question, Director. Since October 7th, Iran has encouraged  
24 and enabled its proxies to conduct strikes against Israel  
25 and then also U.S. interests. In fact, we saw more than 100



1 attacks against U.S. forces in the Middle East, including  
2 the killing of three American soldiers. These attacks have  
3 dissipated, but they seem to have started again.

4 Director, what is the IC's assessment of whether the  
5 Iran threat network will renew a campaign of attacks against  
6 U.S. forces, or has some level of deterrence been  
7 established? And Director, we will start with you, and  
8 General, if you would add in.

9 Ms. Haines: Okay. Yeah, currently they continue to  
10 sort of be in this pause. The question of how long it will  
11 last is unknown to us, but here are some of the factors that  
12 I think are relevant to it.

13 One is the Iranians have really been focused on  
14 pressuring the Iranian threat network, as you call it, the  
15 Iranian-aligned militia groups, on Israel, as you pointed  
16 out. That is sort of their primary instruction, in many  
17 respects. And what has really, in part, been driving the  
18 Iranian militia groups in this scenario, particular the  
19 Iraqi groups, has been also to drive U.S. forces out of the  
20 region, and coalition forces out of the region, but  
21 particularly U.S. forces.

22 And so how the talks with the Higher Military  
23 Commission go, how the conversation goes in Iraq, and how  
24 much Sudani is able to manage that, President Sudani, will  
25 make a difference to essentially the calculus of those

1 groups and whether or not they initiate continued attacks,  
2 is sort of where we are on this. But we will continue to  
3 watch this, and we do think, obviously, that the pause  
4 reflects a certain amount of deterrence that has been  
5 established during this period. But again, these factors  
6 can adjust that, and it is possible for it to start as any  
7 time as a consequence of that discussion. Please.

8 General Kruse: I would probably just echo. The point  
9 I would have made would have been the Iraqi connection and  
10 what the drivers are and the calculus of the Iranian threat  
11 network and the Iranian-aligned militia groups.

12 And then the deterrence I think that we have seen  
13 temporarily, it is a fleeting piece and needs to be  
14 refreshed and renewed or rediscussed, and it is the  
15 variables that the Director laid out that I think will drive  
16 that.

17 Senator Budd: Thank you. Bottom line, in the interest  
18 of time, could you describe the threats from Hamas and  
19 Hezbollah to the homeland and how they have evolved since  
20 October 7th, Director?

21 Ms. Haines: Yeah. I mean, in many respects the  
22 greatest threat that they pose to the homeland is the degree  
23 to which they inspire folks within the homeland to conduct  
24 attacks, and also for other groups. As I mentioned in my  
25 opening remarks, al Qaeda and ISIS have basically directed,

1 in a sense, renewed instructions to continue to go against  
2 U.S. interests. So that is more of the impact that they are  
3 having with respect to the homeland at this point. But over  
4 time that will develop, and I do not want to suggest in any  
5 way that the counterterrorism concerns that we have are  
6 significant at this point.

7 Senator Budd: Thank you.

8 Chairman Reed: Thank you, Senator Budd.

9 Senator Peters, please.

10 Senator Peters: Thank you, Mr. Chairman. Director  
11 Haines, as you know all too well, rapid technological  
12 improvement like artificial intelligence and advanced photo  
13 editing is allowing malicious actors to spread very  
14 sophisticated deepfakes of photos, videos, auto-recordings.  
15 A notable example of that was a video that was circulated in  
16 early 2022, depicting Ukrainian President Zelensky appearing  
17 to surrender Russia troops in that deepfake.

18 So in response to similar incidents, several Fortune  
19 500 companies have created a Coalition for Content  
20 Prominence and Authenticity to address these threats and to  
21 verify the origins of digital content. And in support of  
22 their efforts I was pleased to include a pilot program in  
23 the fiscal year 2024 NDAA for the DoD to assess the  
24 feasibility of establishing content standard technologies on  
25 DoD-produced and owned media content, which can be used by

1 malicious forces.

2 So my question for you, Director Haines, is, with  
3 thousands of government websites containing digital content  
4 easily altered by our adversaries, how concerned are you  
5 about the proliferation of deepfakes and the resulting  
6 impacts on our national security?

7 Ms. Haines: Thank you, sir. I am very concerned about  
8 the proliferation of deepfakes and the capacity to use  
9 generative AI and other technologies, basically, to improve  
10 information operations, and I think that is true just across  
11 the board. As you indicated, there was the example that we  
12 saw in the context of Ukraine. There was also a deepfake  
13 audio recording that we saw in the Slovakian parliamentary  
14 elections that had impact. There are a variety of examples  
15 now of these types of things being produced, and whether  
16 they are produced from information that is available through  
17 a government website or otherwise, frankly, they are a  
18 challenge.

19 Senator Peters: Director Haines, I chair the Homeland  
20 Security Committee, and I am keenly aware of the current and  
21 emerging threats associated with unmanned aircraft systems,  
22 both for the homeland as well as our folks abroad. Major  
23 technological investments are going to be clearly needed to  
24 combat these risks. But just as importantly, we need to  
25 actually synchronize all of our fragmented interagency

1 efforts.

2         So my question for you is, how is the intelligence  
3 community coordinating and sharing intelligence with your  
4 interagency partners to mitigate these UAS threats, and in  
5 response if you could tell us any roadblocks that you are  
6 facing in those coordination efforts to get everybody on the  
7 same page.

8         Ms. Haines: Thank you, sir. Obviously you know that  
9 the Department of Defense has a counter-UAS strategy. We  
10 have nested essentially against that. We do these sorts of  
11 unified intelligence collection strategies, and it is  
12 intended to support that strategy. And that is sort of how  
13 we organize ourselves to ensure that we are, in fact,  
14 supporting the work that is getting done at DoD, but also in  
15 other parts of the U.S. government on these issues.

16         And we really have not encountered so much challenges  
17 in the context of interagency cooperation or sharing in this  
18 space but more in the sense of just actually going after the  
19 problem, ensuring that we are actually getting the  
20 information that we need for supporting them, and also  
21 including talking to private sector and others who may have  
22 knowledge about some of the technologies that are being  
23 used, mapping out supply chains so that we can help to  
24 disrupt issues, things along those lines.

25         Senator Peters: Very good. General Kruse, Russian

1 disinformation efforts, including attempts to influence EU  
2 elections and spread harmful propaganda are being used to  
3 achieve military objectives in the war in Ukraine.

4 My question for you sir is, what specific lessons has  
5 DIA gained from Russia's ongoing information operations?

6 General Kruse: So there are probably a couple, and I  
7 think I would even add to your question to say what have  
8 some of our other adversaries learned from Russian  
9 misinformation campaigns. I worry probably less about our  
10 ability to how do we detect some of these pieces, which in  
11 partnership with the rest of the community, I think we are  
12 able to identify a lot of that data. The issue is how do  
13 you counter it, what is the pathway by which you can  
14 authoritatively say something is fake and then provide it to  
15 the people in an authoritative way.

16 The piece that I do worry about is what are the Chinese  
17 learning, what are the Iranians learning, what does the  
18 impact of disinformation mean on all future battle spaces,  
19 or in the lead-up to future conflicts, which drives the need  
20 to really get our arms around how do we effectively and  
21 efficiently detect deepfakes and other pieces and have a  
22 dissemination system in the same way that we do with  
23 traditional intelligence.

24 Senator Peters: Thank you. Thank you, Mr. Chairman.

25 Chairman Reed: Thank you very much, Senator Peters.

1 Director, General, thank you for your excellent testimony.  
2 We will now adjourn the open session and we will reconvene,  
3 let's shoot for 12 noon in SVC-217.

4 With that I will adjourn the open session.

5 [Whereupon, at 11:44 a.m., the hearing was recessed, to  
6 be continued in closed session.]

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