Stenographic Transcript Before the

COMMITTEE ON ARMED SERVICES

## **UNITED STATES SENATE**

TO CONSIDER THE NOMINATIONS OF: LIEUTENANT GENERAL GREGORY M. GUILLOT, USAF TO BE GENERAL AND COMMANDER, UNITED STATES NORTHERN COMMAND/COMMANDER, NORTH AMERICAN AEROSPACE DEFENSE COMMAND AND LIEUTENANT GENERAL STEPHEN N. WHITING, USSF TO BE GENERAL AND COMMANDER, UNITED STATES SPACE COMMAND

Wednesday, July 26, 2023

Washington, D.C.

ALDERSON COURT REPORTING 1111 14TH STREET NW SUITE 1050 WASHINGTON, D.C. 20005 (202) 289-2260 www.aldersonreporting.com

1 TO CONSIDER THE NOMINATIONS OF: LIEUTENANT GENERAL GREGORY 2 M. GUILLOT, USAF TO BE GENERAL AND COMMANDER, UNITED STATES 3 NORTHERN COMMAND/COMMANDER, NORTH AMERICAN AEROSPACE 4 DEFENSE COMMAND AND LIEUTENANT GENERAL STEPHEN N. WHITING, 5 USSF TO BE GENERAL AND COMMANDER, UNITED STATES SPACE 6 COMMAND 7 8 Wednesday, July 26, 2023 9 10 U.S. Senate Committee on Armed Services 11 12 Washington, D.C. 13 14 The committee met, pursuant to notice, at 9:00 a.m., 15 in Room 216, Hart Senate Office Building, Hon. Jack Reed, 16 chairman of the committee, presiding. 17 Committee Members Present: Senators Reed [presiding], 18 Shaheen [presiding], Gillibrand, Blumenthal, Hirono, Kaine, 19 King, Kelly, Wicker, Fischer, Cotton, Rounds, Ernst, 20 Sullivan, Cramer, Scott, Tuberville, Mullin, and Schmitt 21 22 23 24 25



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2 FROM RHODE ISLAND

3 Chairman Reed: Good morning. The committee meets to 4 consider the nomination of Lieutenant General Gregory 5 -- Gregory Guillot to be Commander of U.S. Northern б Command, and Lieutenant General Stephen Whiting to be 7 Commander of U.S. Space Command. Gentlemen, thank you for 8 your decades of service to the Nation and congratulations. 9 General Guillot, I would like to welcome your wife, 10 Caroline, daughter, Elizabeth, and son, who I know is 11 proudly watching his father. General Whining, I would like 12 to welcome your wife, Tammy, and daughter, Allie, and the 13 loved ones that are here today supporting your efforts. 14 I think you have got your son, parents, and in-laws 15 who are probably watching from afar, and also commend him. 16 We thank you and your family for their continued support, 17 because I think we all recognize no one serves alone, and 18 their efforts and your efforts have brought us to this day. 19 I would also like to note that you are both graduate 20 of the Air Force Academy class of 1989. And despite that, 21 we are holding this hearing. And I am sure many of you 22 classmates are cheering you on from afar. 23 I will at this point asked that the remainder of my

24 statement be included in the record and yield to Senator
25 Wicker for his opening remarks. We have started early, and



1	we start the floor procedure at about 10:00 a.m., so we
2	want to explode as much as we can. Thank you very much,
3	gentlemen. Senator Wicker.
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1 STATEMENT OF HON. ROGER WICKER, U.S. SENATOR FROM
2 MISSISSIPPI

3	Senator Wicker: Thank you, Mr. Chairman. And I, too,					
4	welcome these witnesses and their families and friends. We					
5	look forward to an excellent question and answer session					
6	today. And as the chair has indicated, we have much to do					
7	on the floor, and so I will ask that my statement be					
8	included in its entirety in the record at this point.					
9	Chairman Reed: Well, let me first recognize General					
10	Guillot for your opening statement, and then General					
11	Whiting. General Guillot, please. Could you turn your					
12	microphone around, please, General, and bring it as close					
13	as possible.					
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STATEMENT OF LIEUTENANT GENERAL GREGORY M. GUILLOT,
 USAF, TO BE GENERAL AND COMMANDER, UNITED STATES NORTHERN
 COMMAND/ COMMANDER, NORTH AMERICAN AEROSPACE DEFENSE
 COMMAND

General Guillot: Chairman Reed, Ranking Member
Wicker, and distinguished members of the committee, thank
you for the opportunity to appear today.

8 I am deeply honored to be nominated to serve as the 9 Commander of the United States Northern Command and North 10 American Aerospace Defense Command, and testify next to my 11 Air Force Academy classmate, Lieutenant General Stephen 12 Whiting.

I would like to begin by thanking President Biden, Secretary Austin, and Chairman Milley for their trust and confidence, and I am grateful to the committee and leadership for their endorsement of my nomination as well. I would also like to thank General Glenn VanHerck and his wife Marilyn for their tremendous 36 years of service and example.

I would not be here without the constant support of my family. Caroline, my incredible wife of 34 years, and our daughter Elizabeth, a cyber-policy professional, are here with me today. Our son, Mark, can't be here as he is pursuing a bachelors in nursing and he better be in class right now.



1 Caroline has held our family together through 2 countless deployments and 20 moves and developed our 3 children into outstanding young adults. All three are not 4 only supportive of me and those with whom I serve and their 5 families, but also strongly support our mission.

6 For the last 34 years, I have served alongside 7 extraordinary Americans, allies, and partners across the 8 globe. During that time, I have been fortunate to learn 9 from the finest leaders, mentors, noncommissioned officers, 10 and troops in the world. I would also like to thank and 11 acknowledge the most influential mentors I have had, my 12 parents, Reb, a career Air Force officer and Vietnam 13 veteran, and Susan, who handled the challenges of military 14 family life with strength and humor.

Also shaping me have been my operational experience and leadership assignments in three different combatant Commands, including Commanding all joint and coalition air power in the Middle East.

19 If confirmed, I will humbly bring the benefit of these 20 experiences, gained in combat and in peace to 21 appropriately, energetically, and decisively lead the women 22 and men of NORAD and NORTHCOM in the defense of our great 23 homeland. The United States, Canada, and our allies and 24 partners must address an extraordinarily complicated and 25 quickly changing strategic environment.



Competitors can hold North America at risk in multiple domains and are increasing both their capability and capacity to strike the homeland at a rate far exceeding the pace seen just a few years ago.

5 While NORAD and NORTHCOM are distinct Commands, they б share complementary missions that are more vital today than 7 The success of both Commands in defending the ever. 8 homeland is only possible with strong interagency 9 collaboration, as well as close alliances and partnerships. 10 If confirmed, I will remain committed to expanding 11 those already strong relationships in order to ensure the 12 Command's constant readiness to deter aggression and defend 13 our Nation. I will also commit to establishing and 14 maintaining partnerships with the National Guard Bureau, 15 State interagency partners to conduct NORTHCOM's vital 16 defense support of civil authorities role during 17 catastrophic disasters and other periods of national need. 18 Likewise, if confirmed, I will be a strong advocate 19 for ongoing NORAD and NORTHCOM efforts to improve domain 20 awareness and global integration of operations, plans, and Our competitors' advanced long range weapons systems 21 data. 22 and delivery platforms pose challenges from within and even 23 well beyond NORAD and NORTHCOM operational boundaries.

Therefore, it will be important that I work closely with other Combatant Commanders to deliver an integrated,



layered, and seamless defense of our homeland. Finally, if
 confirmed, I assure this committee that I will always
 provide my candid assessment and my best military judgment
 regarding NORAD and NORTHCOM missions.

5 Homeland defense is fundamental mission of the 6 Department of Defense, and I can think of no greater honor 7 than being nominated to lead the Commands responsible for 8 that vital mission. Thank you for your support of the 9 United States Armed Forces and for the honor of appearing 10 before this committee. I look forward to answering your 11 questions.

[The prepared statement of General Guillot follows:]

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1	Chai	irman	Reed:	Thank	you	very	much,	General.	General
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STATEMENT OF LIEUTENANT GENERAL STEPHEN N. WHITING,
 USSF, TO BE GENERAL AND COMMANDER, UNITED STATES SPACE
 COMMAND

General Whiting: Chairman Reed, Ranking Member
Wicker, thank you for the opportunity to appear before this
committee and the American people today. I am humbled to
be the president's nominee to Command United States Space
Command.

9 I am grateful to the Secretary of Defense and the 10 Chairman of the Joint Chiefs of Staff for their confidence 11 and support. And I am pleased to testify beside my U.S. 12 Air Force Academy classmate and friend, Lieutenant General 13 Greg Guillot.

I also want to thank the current Commander of U.S. Space Command, General Jim Dickinson, and his wife, Angie, for their leadership of the Command over the past three years, and their personal friendship to Tammy and I. I am proud to have my family and some dear friends here with me today.

First and foremost, my wife of 34 years. Tammy has been my best friend and greatest strength during 19 moves. She is an incredible wife, mom, friend, entrepreneur, and business owner. We also have our daughter Allie in attendance. She finished her master's degree last summer and is now a tech writer for a Silicon Valley software



company, but living in Nashville, Tennessee. Supporting us
 in spirit are our son, Chase, and his wife, Olivia.

3 Chase is a youth minister, also living in Nashville, 4 and his terrific wife, Olivia, is a first grade public 5 schoolteacher there in the Nashville schools. Chase had б previously committed to accompanying the members of his 7 youth group to support a church overseas, and he is 8 appropriately taking care of those kids and ensuring they 9 get back to the United States safely. Tammy and I are 10 immensely proud of our children and the role they have 11 played in our military career.

Joining us virtually are my parents, Larry and Helen Whiting. My dad was also a career Air Force officer and Vietnam veteran, and my mom is a retired public schoolteacher from Mississippi. My in-laws, Ken and John Pressler, are also joining us virtually. And Tammy's dad is also a retired Air Force officer. And Tammy's mom is simply the glue who holds our family together.

Both sets of our parents have established legacies of service to and love of our country that Tammy and I try to live up to every day. Finally, we have five dear friends with us today, here with us today, who have adopted us along the way, David and Carmen Bell, Steve Watkins, and Missy and Levi Bonous.

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No doubt our military career has been undergirded by

the strength and support of our family and friends and thank you for allowing me to acknowledge them. Today, international space competition has become increasingly complex.

5 China and Russia are rapidly fielding counterspace 6 capabilities to disrupt our access to space, and China is 7 swiftly making its own military forces space enabled. 8 These strategic competitors' irresponsible actions and 9 assertive posturing have transformed space into a contested 10 domain.

All the while, space continues to become more congested as more and more actors, including commercial industry, are launching an increasing number of satellites to leverage the advantages space provides. The increasing complexity of our strategic competition in space has resulted in real threats to national space power and the critical infrastructure which supports it.

U.S. Space Command's purpose is to protect U.S. interest by preserving freedom of action in space and providing critical support to the rest of the Joint Force, our allies, all while protecting the Joint Force and allied militaries from space enabled attack.

To say that more plainly, it is the moral responsibility of United States Space Command to ensure that the Joint Force, the Nation, and our allies have



1 access to the space capabilities they have become dependent 2 on over the decades, and that they must have through all 3 phases of conflict to be successful.

If confirmed, I will ensure U.S. Space Command provides a formidable deterrent against potential adversary aggression, while collaborating with the Joint Force, our allies, and partners. I will ensure the Command is prepared to win in conflict through the employment of military space power and integrated trans-regional missile defense capabilities.

And I will assure the Command is postured to gain and maintain space superiority, to assure freedom of action in space, and to protect the Joint Force and our allies from the space capabilities of potential adversaries.

The source of strength of any military formation is our people. Our joint space warfighters are the best in the world because of their expertise, dedication, and collective innovation.

Leadership of America's military sons and daughters is a most sacred trust. If confirmed, it will be my distinct honor and solemn duty to lead the 18,000 patriots of U.S. Space Command. Distinguished members of the committee, thank you again for the opportunity to appear before you today, and I look forward to your questions.

25 [The prepared statement of General Whiting follows:]



1 Chairman Reed: Thank you, General. Gentlemen, I have 2 a series of questions that are asked of all nominees. You 3 may respond appropriately together. Have you adhered to 4 applicable laws and regulations governing conflicts of 5 interest? 6 General Whiting: Yes. 7 General Guillot: Yes, chairman. 8 Chairman Reed: Have you assumed any duties or taken 9 any actions that would appear to presume the outcome of the 10 confirmation process? 11 General Guillot: No, Chairman. 12 General Whiting: No. Chairman Reed: Exercising our legislative and 13 14 oversight responsibilities makes it important that this 15 committee, its subcommittees, and other appropriate 16 committees of Congress, receive testimony, briefings, 17 reports, records, and other information from the Executive 18 Branch on a timely basis. Do you agree, if confirmed, to 19 appear and testify before this committee when requested? 20 General Guillot: Yes, chairman. 21 General Whiting: Yes. 22 Chairman Reed: Do you agree, when asked before this 23 committee, to give you a personal view, even if your views 24 differ from the Administration? 25 General Guillot: Yes, sir.



Scheduling@TP.One www.TP.One 800.FOR.DEPO (800.367.3376) 1 General Whiting: Yes.

2	Chairman Reed: Do you agree to provide records,
3	documents, and electronic communications in a timely manner
4	when requested by this committee, it subcommittees, or
5	other appropriate committees of Congress, and to consult
б	with the requestor regarding the basis for any good faith
7	delay or denial in providing such records?
8	General Guillot: Yes, chairman.
9	General Whiting: Yes.
10	Chairman Reed: Will you ensure that your staff
11	complies with deadlines established by this committee for
12	the production of reports, records, and other information,
13	including timely responding to hearing questions for the
14	record?
15	General Guillot: Yes.
16	General Whiting: Yes.
17	Chairman Reed: Will you cooperate in providing
18	witnesses and briefings in response to Congressional
19	requests?
20	General Guillot: Yes.
21	General Whiting: Yes.
22	Chairman Reed: Will those witnesses and briefers be
23	protected from reprisal for the testimony or briefings?
24	General Guillot: Yes, chairman.
25	General Whiting: Yes.
<u>مــــــــــــــــــــــــــــــــــــ</u>	Scheduling@TP.One 800.FOR.



1 Chairman Reed: Thank you, gentlemen. General 2 Guillot, you have talked about the evolving threats that 3 are facing the homeland. Could you give us an idea what 4 are those most significant threats you see right now? 5 General Guillot: Yes, Chairman. The most significant б threat that the homeland faces is no longer from a single 7 capability or a single nation, but it is the compilation of 8 multiple actors that can threaten the homeland from 9 multiple avenues of approach and across all domains. 10 So, the combination of all of those simultaneously is 11 the biggest threat that we face now, whereas in the past it 12 may have been a single weapon system or a single actor that 13 presented that threat. 14 Chairman Reed: Do you think we are appropriately 15 postured to deal with these threats? 16 General Guillot: Yes, Chairman, I do. However, our 17 adversaries are growing at a very fast rate, and we need to 18 do -- across the whole of Government, all of our effort 19 must be to keeping pace with the rate of change of our 20 adversary. 21 Chairman Reed: Do you have any specific changes in 22 If confirmed, what you would like to do, say, your mind? 23 first 180 days? 24 General Guillot: Mr. Chairman, if confirmed, I will 25 largely follow the outstanding course that has been set by



Scheduling@TP.One www.TP.One 800.FOR.DEPO (800.367.3376) General VanHerck, focusing on defending the homeland. And in the first few days, as you mentioned, my goal is to make sure that there are no gaps in the transition of authorities that the Commander must take to defend the homeland.

6 And I would also like to strengthen the network. 7 Everything that we do in NORAD, in NORTHCOM requires 8 partnership, and I would like to strengthen the networks 9 with other Combatant Commanders, the services, the National 10 Guard, the interagency, international partners, and, of 11 course, Congress to make sure that all those relationships 12 are set now in steady state so we can easily enact those in times of crisis. 13

And then I will conduct a 90 day assessment of our people, our mission, and our resourcing to ensure that we are set for the changing environment that we see ahead.

17 Chairman Reed: Thank you. General Whiting, what is 18 your assessment of the threats to the United States and 19 allied space assets by Russia and China over the next five 20 years? And what must we do to counter those threats?

General Whiting: Thank you for that question, Chairman. Certainly, we have seen a rapid increase, particularly from China, as they have built counterspace capabilities after really studying the United States and how we leveraged space for military advantage.



And so, they have sought to build a series of capabilities from nondestructive to destructive to hold at risk those space capabilities. We have seen Russia do that to a lesser degree as well.

5 And, Mr. Chairman, it is our responsibility across the б National Security space enterprise, but certainly, if 7 confirmed at U.S. Space Command, to make sure that we can 8 operate in the face of those threats that we now see to 9 continue to support the rest of the Joint Force with the 10 space capabilities that they have become dependent upon. 11 Chairman Reed: Thank you. We are developing the 12 technologies, and one of the keys is continuous encrypted 13 communication. Can you give us a sense of where do you

14 think we are in that process?

General Whiting: Yes, sir. It is vital that we have the capability to encrypt ourselves with encryption that will last over decades as we field military space systems that last for a long time. We want to make sure that that encryption does not become compromised by other countries, potentially.

And so, it is a very important partnership, Mr. Chairman, that we have with the National Security Agency. And if confirmed, I would ensure that we continue to work requirements that laid into those requirements sets, that requirement, so that we don't end up in a position where



1 another country could compromise our communications.

2 Chairman Reed: Thank you. General Guillot, the issue 3 of fentanyl of crossing the Mexican border is one that is a 4 serious crisis in the United States today. You are 5 already, your Command is in communication and cooperation 6 with Mexican authorities, the Mexican army and navy. How 7 do you believe you can leverage those military forces to be 8 more effective in disrupting this trade in fentanyl?

9 General Guillot: Chairman, the drug threat that you 10 mentioned is acute. It is significant and it is serious. 11 And NORTHCOM's role is as part of a whole of Government 12 effort, NORTHCOM provides direct support to the lead law 13 enforcement agency to attack these networks.

14 If I am confirmed, due to the importance of this 15 mission, as soon as possible, after the change of Command, 16 I will go down to the Southern border and meet with all of 17 not only the U.S. military that are in support of the lead 18 law enforcement agencies, but also with the interagency, 19 the intel community, and the Mexican military partners that 20 we have.

During that time, I will make an effort to gain a greater operational understanding, and then I will draw an assessment on how we can optimize our support to get after this very serious problem.

25 Chairman Reed: Thank you. Thank you both, gentlemen.



1 Senator Wicker, please.

2 Senator Wicker: Thank you, Mr. Chairman. And thank 3 you, gentlemen. General Guillot, I was going to ask the 4 very question that our chairman just asked about the 5 fentanyl crisis. I view it as a very serious matter, and 6 so please understand from the chair and the ranking member, 7 where we rank that issue.

8 Let me ask you, you mentioned domain awareness in your 9 opening statement. We are not where we need to be in 10 domain awareness, are we?

11 General Guillot: Senator, I agree. Although the 12 steps through the Government, Congress's funding, and 13 industry, we are making strides in that direction, the fact 14 that the adversaries we face can attack us from distances 15 further away, at speeds, altitudes, with maneuverability, 16 and low cross radar cross-sections that we hadn't seen in 17 the past, it is a constant fight to have the domain 18 awareness, the ability to detect these threats, and it 19 takes our constant and improving effort because after all, 20 we can't defeat what we can't see.

21 Senator Wicker: You know, it seems to me that the 22 balloon fiasco that occurred several months ago is an 23 example of this. I have a question here which I want to 24 read word for word. Do you commit to sharing information 25 with this committee, even when it is contrary to the



1 Administration communications objectives?

And I ask that question because we on this side have
asked some specific questions in writing of the
Administration and have not gotten all of the answers we
needed. And during a visit to Beijing in June, Secretary
of State Blinken said publicly that the Chinese balloon
matter is a chapter that should be closed.
If members of the Congress believe their questions to

9 be answered, you do commit to answering those questions 10 regardless of the views of the Administration, do you not? 11 General Guillot: Yes, Senator, I absolutely do.

12 Senator Wicker: Thank you very much. And let me ask 13 you, I was glad to hear that you and General Whiting were 14 classmates at the academy. Is that correct?

15 General Guillot: Yes, Senator. Although I think he 16 graduated much higher in the order of merit than I.

Senator Wicker: I was going to ask about. Did you find that his excellent high school education at Ocean Springs High School in Mississippi gave him a leg up over most of the other --?

21 General Guillot: Senator, I have no doubt that was 22 the springboard.

23 [Laughter.]

24 Senator Wicker: Thank you very much. I think you are 25 well on your way to confirmation. General Whiting, we are



-- you are going to be giving up some of your more
commercial duties from your predecessor and moving them
over to the Department of Commerce as far as space
situational awareness. Tell us about that. And I
understand you think that is a good idea and that Congress
made the correct move there.

7 General Whiting: Ranking member, thank you for that question. It is a really important issue. Today, the 8 9 Space Force provides space situational awareness to the 10 entire -- the entire world, really. But we do that for 11 nonmilitary purposes. But under your leadership and the 12 actions of Congress, that civil portion of that 13 responsibility is now transferring to the Department of 14 Commerce.

And they are very willing partners in that. And we are working a plan with them that over the next couple of years, they will take on that nonmilitary responsibility, and that will free up capacity inside of our military formations to focus on the military unique responsibilities that we have.

21 So, we really appreciate that leadership from the 22 Congress and the work of the Department of Commerce to take 23 that on.

24 Senator Wicker: Okay. Now, I want to ask a question 25 that will require a relatively brief answer, but then I



will ask you to supplement it on the record. Let's war game, in what we can do publicly, let's say that the Communist Party of China under Xi Jinping decides to invade their neighbor Taiwan. There will be a battle in space almost immediately, is that correct?

General Whiting: Sir, I agree. We think the openingshots of such a war could happen in space or cyber.

8 Senator Wicker: Okay. What I would like for you to 9 do, and I know you only got 38 seconds to speak, but if you 10 could sort of give us an overview briefly and then 11 supplement your answer on the record, sir.

General Whiting: Yes, sir. Because the People's Republic of China has studied how we use space, we do expect that they would try to inhibit our ability to use space the way we would prefer to across the Joint Force. And, Senator, if it is good with you, I will take you up on your offer and provide additional details.

Senator Wicker: Absolutely. Because it is quite
complex and requires more than five minutes even. Thank
you. Thank you, Mr. Chairman.

21 Chairman Reed: Thank you, Senator Wicker. Senator22 Shaheen, please.

23 Senator Shaheen: Thank you. Congratulations to both 24 of you and your families. Thank you for your willingness 25 to continue to serve this country. Senator Wicker raised



the move of the Office of Space Commerce to the Department
 of Commerce, General Whiting.

As a member of the Appropriations committee, I remember there was some controversy at the time about that decision and a question about whether that was actually going to work.

7 Can you tell us how that is working at this point? I 8 understand that there -- we will have a shortfall in terms 9 of the funding that we were planning to give to them to 10 continue the integration. So where are we in that process 11 and what do we still need to do?

General Whiting: Senator, thank you for that question. I am not aware of the specific funding -- exactly where they are in their funding in Department of Commerce, but I can say that they are an absolutely eager and willing partner.

We have multiple engagements from senior leadership down to their tactical level where they have been out to our operating locations where we conduct this mission. They have seen how we do business, and they are partnering with us on their plans for how they move forward. But, ma'am, I am just not familiar with exactly where they are in their funding profile.

Senator Shaheen: You -- the Space Command, however,
has also created a new commercial integration office to



1 help coordinate commercial space capabilities, is that 2 correct?

General Whiting: Ma'am, that is correct.
Senator Shaheen: So how do you see that office
working with the office in the Department of Commerce?
General Whiting: Yes, ma'am. Inside U.S. Space
Command, that office, Senator, is figuring out ways that
U.S. Space Command can take advantage of the incredible
capability that U.S. space industry brings us.

10 That will be focused on military unique aspects of, 11 obviously, our mission. Department of Commerce will be 12 focused on nonmilitary aspects, but I think there will be a 13 chance to partner together so that, for example, the U.S. 14 Government isn't paying twice for commercial space 15 situational awareness data that may be useful to both of 16 us.

17 Senator Shaheen: Thank you. Well, as you point out, 18 commercial space is playing a greater role in what is 19 happening with our military. And we have seen in Russia's 20 war against Ukraine the role of Starlink and how they are 21 operating their operation -- military operations. Can you 22 talk about how you see an attack on those commercial 23 operations? How we should view that -- is that -- should 24 we consider that an act of war if we see that happening? 25 How -- where are we in the thinking about how we look at



1 the commercial space operations in connection with what we 2 say about our military space operations.

General Whiting: Senator, that is a topic, obviously, that we are focused on very, very keenly. Inside the unified Command plan, where the President gives tasks to each of the Combatant Commanders, there is a task to United States Space Command to defend commercial space capabilities, if directed.

9 So, we understand that importance and have put that 10 hook into that mission. I think moving forward, as you 11 said, ma'am, with the Russia, Ukraine, we have only seen 12 the growing importance of commercial space capability.

So, we must continue to partner with those companies so that they look to build resilience into their systems, and then partner with them, that if we do need to actively defend them, we have the communication avenues open to be able to do so.

Senator Shaheen: And have we actually defined what an attack on commercial operations would mean?

General Whiting: Ma'am, I think ultimately that would be a policy question. But we certainly understand what the actions are that would look like, you know, some kind of attack, whether that was a jamming or a direct physical attack on a satellite or a ground station.

25 Senator Shaheen: So, we haven't actually, in terms of



1 policy, delineated how we would respond to that kind of a 2 situation.

General Whiting: Senator, I think we have a range of options, but that they are not coded, that if x happens, then then y will follow. We have to look at each set of circumstances uniquely.

7 Senator Shaheen: Thank you. General Guillot, how are 8 hypersonic weapons changing the way NORAD thinks about your 9 job?

10 General Guillot: Senator, I think that hypersonics present 11 the greatest technical challenge that we face today. We 12 are in a three way race strategically with our two main 13 competitors in hypersonics, both in offensive and defensive 14 capabilities.

We are working closely with MDA, the Missile Defense Agency, to develop our own offensive and defensive capabilities to keep pace.

18 If I am confirmed, I will be keenly interested in this 19 because as the Commander of NORAD, I would be responsible 20 for the integrated tactical warning and the attack 21 assessment of any hypersonic attack on the continental 22 United States, and then we would be using United States 23 Space Command systems to help us get that data.

24 So, it is a field that we are watching very closely, 25 and we are in a tight competition with Russia and China.



Senator Shaheen: Thank you. Thank you, Mr. Chairman.
 Chairman Reed: Thank you, Senator Shaheen. Senator
 Fischer, please.

Senator Fischer: Thank you, Mr. Chairman. And thank
you both for being here today. I appreciate your service,
and the sacrifice and service of your families as well.

General Guillot, I have heard extensively from General
VanHerck about a requirement for increased domain
awareness, whether that is air domain awareness or undersea
domain awareness.

And I would encourage you, if confirmed, to make use 11 12 of the unfunded priorities requirements list that is 13 available to you so that you have that process to inform 14 Congress of any capability gaps that you see in this area. 15 You mentioned those earlier, that that was something 16 you would look into. So, that is a tool that is available 17 to you, and it is very helpful to us. Also, General, over 18 the past few years, we have seen North Korea, Russia, China 19 dramatically expand their nuclear arsenals and develop a 20 wide range of missile systems capable of directly attacking 21 the United States.

Unfortunately, the same cannot be said for our own defense capabilities, which are failing to keep pace with growing threats. Do you believe that the United States should continue to posture its homeland missile defense



capabilities to stay ahead of the North Korean threat?
 General Guillot: Yes, Senator, I do.

3 Senator Fischer: Should the United States consider
4 adjusting its stated missile defense policy and allow for
5 the possibility of defending against limited missile
6 attacks from either Russia or China?

General Guillot: Senator, that policy -- that would, as you stated, that would be a policy decision. But I do think that it is something we should look at based on what we are seeing in Ukraine and the way the Russians are using -- weapons systems there, attacking civilian

12 infrastructure.

I think although the policy has worked well for years.
As our adversaries change their capabilities in the way
they employ, I think our military should look at adapting,
and on a recurring basis, assess the policy.

17 Senator Fischer: Thank you. You mentioned earlier 18 about monitoring the gaps that exist in the authorities 19 that you are given. Right at this point in time, do you 20 believe that there any additional authorities or 21 capabilities that NORTHCOM or NORAD missile defense system 22 need?

General Guillot: No, Senator. I don't see any gaps. My goal is just to make sure that -- due to my new status in the position, I don't let any authorities or gaps that



1 are presently set develop due to the transition.

Senator Fischer: General Whiting, to what extent do you believe that space based capabilities can contribute to our missile defense system?

General Whiting: Senator, thank you for that question. They are absolutely vital. It is space that allows us to instantly look around the globe, watch for missile launches anywhere on the globe, and report that in real time to our national leadership.

If confirmed, I would have the responsibility of providing that missile warning data to General Guillot so he could make an assessment of whether North America was under attack. So, ma'am, it is absolutely vital.

14 Senator Fischer: China tested, in 2021, the 15 fractional orbital bombardment system. Do you believe that 16 we should explore the viability of such systems as a means 17 of passing new and novel threats that this country faces?

18 General Guillot: Senator, thank you for the question. 19 Obviously, the WU-14 fractional orbital bomb system is 20 something we are very carefully watching, and we have to be 21 able to track that from launch all the way through to a 22 potential impact. I think it is a matter of whether we 23 believe such a system would fill any gaps that we have. 24 That is not something I have looked at, but if 25 confirmed, I would be happy to participate in that and



1 provide my best military advice back.

2 Senator Fischer: In this setting, can you tell us the 3 concerns that you may have with not just the abilities that 4 Russia and China currently have, but the direction that 5 they are headed that we are aware of, and how we are 6 preparing to defend against that -- to counter it?

General Guillot: Yes, Senator. Certainly, I
mentioned that China in particular has rapidly increased
their counter space capabilities, but we also see them
making their -- the rest of their military forces more
space enabled to be more precise and more lethal.

So, it is important that we as a Nation have a range of capabilities where we can integrate intelligence, Command and control, offense, defense, cyber, joint fires to make sure that we can protect our Joint Force from those space enabled capabilities that they are developing.

Senator Fischer: And they have dual use platforms as well, correct?

19 General Guillot: That is correct. And we assume 20 anything commercial is dual use from the PRC.

21 Senator Fischer: Okay. Thank you very much. Thank22 you.

23 Chairman Reed: Thank you, Senator Fischer. Senator24 Kaine, please.

25 Senator Kaine: Thank you, Mr. Chair. And thank you



to our nominees for your service. I look forward to
 supporting your nominations.

3 General Guillot, I want to tread a little ground that 4 both the chair and ranking member have with respect to 5 fentanyl. I don't need to ask the same questions, but 6 Senator Ernst and I offered an amendment that was included 7 in the NDAA version that is currently pending on the Senate 8 floor, to designate fentanyl as a National Security threat 9 and to encourage the DOD to be more forward leaning, first 10 within the U.S. whole of Government effort, which has 11 tended to rely pretty heavily on DEA, DOJ, DHS.

But we are encouraging the DOD to be more forward leaning in this fight, both within the U.S. Government, but also in tandem with the Mexican military. And I would suspect that that responsibility is going to be pretty heavily on NORTHCOM shoulders.

And so, with other committee members, we just see the ravages of this in all of our communities. I know you understand that, and we will look forward, should you be confirmed, to following up and talking about what we might do from the Pentagon side to really energize and amplify the efforts to counter fentanyl coming into the United States.

General Whiting, I want to ask you a question about Space Command and our allies. I am very forward leaning on



the AUKUS framework that was announced by President Biden.
 I am the chairman of the Seapower subcommittee of Armed
 Services.

I think that this partnership, which I hope will be decades long, offers real opportunity to promote stability in the Indo-Pacific. As you know, pillar one is a pillar dealing with Virginia class submarines, but there is a broad pillar to the talks about cooperation with Australia and the UK, and a whole variety of technologies, whether it is space, cyber, AI, hypersonics.

11 Should you be confirmed, talk to us a little bit about 12 the way you would see that AUKUS framework and how you 13 might use your position at Space Command to work together 14 with these allies, and then just more broadly, our allies.

15 It is a strategic edge that we have over China and 16 Russia, that we have such a network of allies. How should 17 we be thinking about joint activities in the space domain 18 with nations allied with the United States?

19 General Whiting: Senator, thank you for that 20 question. Space is a team sport, and it takes us and our 21 allies to be the best we can be. In fact, Senator, 33 22 years ago, as a second lieutenant at my first space 23 assignment, the very first noncommissioned officer I ever 24 supervised was a Canadian noncommissioned officer assigned 25 to our unit because of those partnerships.



We have a grouping of countries we call CSPO, the combined space operations. And together it is us, it is our Canadian, British, Australian, New Zealand, plus some other countries that are observers that were asking to come in. In that forum, we are able to coordinate military operations.

7 We are able to coordinate future architectures, 8 policies. We have seen a real value in that as we work 9 together. And in fact, Senator, over the last couple of 10 years, U.S. Space Command has created a named operation 11 called Operation Olympic Defender, where we operate in 12 space with our Canadian, Australian, and United Kingdom 13 allies.

14 So, I will, if confirmed, do everything I can to 15 maximize those partnerships because it is an asymmetric 16 advantage for the United States.

Senator Kaine: And tell me what the acronym CPOstands for again.

19 General Whiting: Combined Space Operations.

20 Senator Kaine: Right. Great. I am very glad to hear 21 about that intentional effort to work together with allies. 22 To follow up on an earlier question that Senator Shaheen 23 was asking, space is an interesting domain because of the 24 massive proliferation of commercial satellites in space 25 that can have a security connection to us.



1 She referenced Starlink in Ukraine. Our adversaries 2 may have their own assets in space, but they tend not to 3 have the same amount of government owned assets, but then 4 private sector assets where they are at least some 5 collaboration with them.

Talk a little bit about how you would see the -- both the opportunities and challenges to work in tandem with our commercial space assets to advance our space capacities.

9 General Whiting: Senator, I like to say we are in the 10 second golden age of space. The first golden age was when 11 Neil Armstrong walked out onto the lunar surface. But the 12 second golden age is really being led by American 13 commercial industry, and it gives us so many untold 14 advantages.

We have to maximize that. And over the last eight years or so out at our Vandenberg Space Force Base in California, we have a grouping there called the Commercial Integration Cell, where we brought in the ten companies that we contract with the most for capability through the Department of Defense.

And in that cell, we share intelligence at the highest level. We get insights into what is happening in their constellations, because we believe if we all have that insight, we operate better together.

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So that is just one example of the ways that, if
confirmed, I would want to continue to drive our ability to
 leverage U.S. American industry because of the advantages
 it brings for us.

Senator Kaine: Well, I hope to entertain you at
Wallops Island at some point, following your confirmation.
Thank you. I yield back.

7 Chairman Reed: Thank you, Senator Kaine. Senator
8 Ernst, please.

9 Senator Ernst: Thank you, Mr. Chair. And thank you,
10 General Guillot and General Whiting, and to your families
11 as well. Thank you very much for being here and supporting
12 these gentlemen.

13 So, General Guillot, we have talked a lot about a 14 number of threats. We have covered China and Russia. We 15 have heard about North Korea's arsenal and how they are 16 outpacing our ballistic missile defenses.

17 A lot of concern out there. And in your policy 18 questions, the advanced policy questions, you stated that a 19 second missile defense site on the East Coast is, "not 20 operationally required at this time."

21 So, what advancements in adversary capabilities would 22 lead you to reevaluate this assessment? What should be 23 -- what should we be watching for?

General Guillot: Senator, I understand that the assessment was recently made and said that it is not



operational required at this time. But from my perspective, if I am confirmed coming into the position, all military operations require depth and dispersal, and we have to keep pace with the threat.

5 And I do not question the assessment that was made, 6 but it was a different context and a different threat at 7 the time of the assessment. So, if I am confirmed, I would 8 support recurring assessments that would ensure that we 9 keep pace with the adversaries.

10 Specific to your question, the number of threats that 11 they have that might defeat the total number that we have 12 in our existing locations, or if another rogue state 13 develops the capability and can attack the homeland.

14 That is another reason I think that we should look at 15 the -- reassess on a periodic basis to ensure that we can 16 keep pace with that -- with the threat.

17 Senator Ernst: Well, I appreciate that answer very 18 much. And I -- in my estimation, that would be the correct 19 answer, is we have threats that change, grow, morph over 20 time, and it is important that we continually reassess 21 that.

We have heard also from a number of my colleagues about the Southern border. And obviously that is a huge concern with all of us. Senator Kaine and I are working together on an amendment for the NDAA, and that would



1 improve our mil-to-mil cooperation with the Mexican 2 authorities to counter fentanyl.

3 And we have also seen a number of National Guard 4 troops that we have used on our Southern border, and I 5 would like to focus on that just for a second. I have б traveled a couple of times to the Southern border, and 7 every time I am there, I have the opportunity to meet with troops from different states and, of course, Texas -- those 8 9 that are assisting with the civil authorities, I think we 10 have about 2,500 National Guard. So how does defense 11 support to civil authorities fit in those priorities as 12 Commander?

General Guillot: Senator, it is right at the top because border security is National Security. And National Security is a key element of homeland defense. And so, what you just described would be in the number one priority that I think the Command would have, if I am confirmed.

And strong support within the authorities given by the Secretary of Defense to a Department of Homeland Security would be a top priority of mine.

21 Senator Ernst: Very good. And how would we use those 22 reserve forces, whether it is National Guard or Reserve 23 units? How can we continue to support the mission without 24 hurting their readiness?

25 General Guillot: Senator, so many of the missions



1 that the NORAD and NORTHCOM conduct are with National Guard 2 forces, and they are all extremely capable, extremely 3 disciplined, mission focused.

I don't think that the NORAD and NORTHCOM could do their important mission without the support of the National Guard. Some of the actions that they conduct, for instance, in the Southwest border, actually build some readiness, aviation, for example. But there are some where they lose readiness in their wartime mission.

10 So, if I am confirmed, I would establish a routine 11 reporting process with the deployed Commanders to see where 12 they feel they have lost readiness in specific worldwide 13 deployment areas and see if we could give them training 14 opportunities while they are on the border to maintain 15 those.

16 Certainly, they need to keep readiness in their 17 current missions, but their long term readiness would be 18 very important, and I think we need to find ways that they 19 can keep their worldwide deployment readiness while they 20 are conducting the Southwest border mission.

21 Senator Ernst: Thank you. I appreciate that. And 22 General Whiting, because I am out of time, I will submit a 23 question for the record that deals with our cyber and our 24 Special Operations Forces, and space triad. It is of great 25 interest to those that are working in Special Operations



1 Command. So, appreciate your gentlemen. Thank you very 2 much, and congratulations on your nominations. 3 Chairman Reed: Thank you, Senator Ernst. Senator 4 Hirono, please. 5 Senator Hirono: Thank you, Mr. Chairman. б Congratulations to both of you and welcome to your 7 families. I ask the following two initial questions to 8 address the fitness of any nominee before any of the 9 committees that I sit on. 10 So, I will ask the two questions of both of you. 11 Since you became a legal adult, have you ever made unwanted 12 requests for sexual favors, or committed any verbal or 13 physical harassment or assault of a sexual nature? 14 General Guillot: No, Senator. 15 General Whiting: No, Senator. 16 Senator Hirono: Thank you. Have you ever faced disciplinary or entered into a settlement relating to this 17 18 kind of conduct? 19 General Guillot: No, Senator. 20 General Whiting: No, Senator. 21 General Whiting, as space becomes Senator Hirono: 22 exponentially busier, understanding where satellites are is 23 increasingly important and challenging. The 15th Space 24 Surveillance Squadron in Maui does the important work, 25 while simultaneously conducting leading edge research.



However, they are hamstrung by aging infrastructure.
 And for your information, the 15 Space Surveillance
 Squadron operates several telescopes on Haleakala, Maui
 that track satellites and, in partnership with the
 University of Hawaii, conducts research.

It is here that a mechanical issue in a backup
generator caused about 700 gallons of diesel fuel to spill
after a lightning strike caused electrical grid failures on
the summit.

10 And additionally, many of the buildings and telescope 11 domes are leaking and Generally in bad shape. General 12 Whiting, terrestrial infrastructure underpins our space 13 capabilities. How does deferring maintenance at places 14 like the 15 Space Surveillance Squadron impact SPACECOM's 15 mission accomplishment?

General Whiting: Senator, thank you for that question. And I have had the good fortune to visit the 18 15th on Maui multiple times. And as you highlight, they are doing incredibly critical work in our number one 20 priority area, which is space domain awareness.

So, it is vital that we invest in that infrastructure so that we can ensure that we can continue to provide that mission support. And I appreciate the local leadership on Maui who has worked with us as we have worked to remediate the fuel spill.



There is more work to be done there, but we appreciate the advice and counsel that we have received from the local leaders there.

Senator Hirono: Well, Generally we get to the
infrastructure needs when a crisis has already occurred.
My question has to do with how we are going to upgrade and
prevent these kinds of incidences so that our people on
Maui can do their jobs?

9 So, I don't think we have put enough emphasis on the 10 need for repair -- repairing and maintaining our 11 infrastructure across the DOD, and SPACECOM is included in 12 that.

13 So, I would request, should you be confirmed, that 14 there be a review and assessment of the infrastructure 15 needs for your Command.

General Whiting: Senator, thank you. And I do commit to that. And there is right now effort going on to assess all of our infrastructure across my current Command, Space Operations Command, and specifically tie it to our

20 readiness standards.

That work is ongoing and will complete here over the next year or two. But ma'am, I absolutely commit to the review you requested.

24 Senator Hirono: Thank you. And again, for you, if 25 confirmed, you will assume responsibilities as the global



sensor manager for missile defense. Do you believe current
 missile defense policies reflect all global threats and
 adequately encompass rapidly changing missile technologies?

And if confirmed, you will be responsible for missile warning segment sensors, and in part for the DOD's space based Command and control systems.

7 Do you think that these acquisition programs, 8 including the dual use radar requested in this year's 9 budget for Hawaii, are on track and will meet your 10 requirements?

General Whiting: Senator, I think those are critical programs that we have to watch very carefully. It is vital that we continue to provide global missile warning and missile defense capabilities.

If confirmed, I will provide my best military advice after looking into those specific programs. I think we have the right investments, but we have got to make sure we execute on the program successfully now.

19 Senator Hirono: I have had concerns about missile 20 defense for Hawaii, and as you probably know, HGRH Hawaii 21 was on track, but it is no longer and so we are looking for 22 some other ways that we are going to make sure that there 23 is a missile warning system that will protect Hawaii.

And that also includes some responsibility that you have, General Guillot. So please, for both of you, I would



very much appreciate your paying attention to the missile
 defense needs of Hawaii. Thank you, Mr. Chairman.

3 Chairman Reed: Thank you, Senator Hirono. Senator4 Sullivan, please.

5 Senator Sullivan: Thank you, Mr. Chairman. I want to 6 congratulate both of you gentlemen and your families. I 7 appreciate it very much your comments about your families 8 in your opening statements.

9 I think it is a great reminder to Americans that it is 10 not just people wearing the uniform. It is oftentimes the 11 spouses and the kids behind them who, in my view, have a 12 harder job. So, to them, thank you. General Guillot, you 13 mentioned Canada, which I think might puzzle a lot of 14 people.

You have a unique Command responsibility in terms of NORAD, which has to be nominated by the President and the Prime Minister. You want to just mention it very briefly. I have actually a couple of questions about Canada.

19 General Guillot: Yes, Senator. NORAD is a binational 20 Command with the United States and Canada. Has been for 65 21 years and -- 65 years of defending the homeland side by 22 side.

23 Senator Sullivan: So, Senator Kaine mentioned the 24 importance of our allies. I couldn't agree more. It is a 25 giant strategic advantage to our National Security.



1	I do want to mention, and it is, you know, not always
2	polite, but I am going to do it here anyway. The Wall
3	Street Journal on July 12th had an editorial entitled,
4	Canada Is a Military Free Rider in NATO. Mr. Chairman, I
5	would like to submit that for the record.
6	Chairman Reed: Without objection.
7	[The information referred to follows:]
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1 Senator Sullivan: And it goes on to talk about 2 Ottawa's feeble commitment to the alliance at the Vilnius 3 summit. They should have been put at the kids table. Ι 4 was actually at the Vilnius summit last week in NATO. 5 Canada is not even close to its 2 percent commitment, and 6 it was common knowledge that Prime Minister Trudeau was 7 trying to water down the Vilnius commitment to 2 percent as 8 a floor, all of which is incredibly disappointing.

9 And I hope that Canadians are watching your 10 confirmation hearing. General, you will be working closely 11 with Canada, if confirmed.

Can you commit to this committee that you can have discussions with the Canadians and say, hey, look, when you are not supporting NATO and you are not supporting missile defense for North America, it is actually harmful to the alliance. Americans get frustrated when our allies don't pull their weight, and with regard to NATO, Canada is not even close to pulling its weight.

Can you commit us to have those tough conversationsthat are important with your Canadian counterparts?

General Guillot: Yes, Senator, you can count on me to do that.

Senator Sullivan: Thank you. That is really
important. You are both Air Force Academy grads, which is
great. I am sure the Air Force Academy is very proud. We



1 are proud. Awesome. As you know, the father of the Air 2 Force, Billy Mitchell, had a very famous quote. 3 He said -- it was actually in front of an Armed 4 Services hearing in 1935. He talked about one place that 5 actually wasn't a State yet. In America, and he called it б the most strategic place in the world. Whoever holds this 7 place literally holds the world. 8 Okay. Now, you guys are Air Force Academy grads. That is the father of the U.S. Air Force. What place was 9 10 Billy Mitchell referring to? 11 General Guillot: Alaska, Senator. 12 Senator Sullivan: Alaska. General, are you going to 13 qo with that? 14 General Whiting: I am familiar with that --15 Senator Sullivan: Do you confirm that that was 16 Alaska. Good. You passed the test. Thank you. Now, in 17 all seriousness, two issues. I just want to talk briefly 18 about Alaska. We talked about domain awareness. 19 General VanHerck has been great on domain awareness. 20 But when it comes to domain awareness, whether it is 21 hypersonics or cruise missiles or balloons, where are they 22 -- what is the avenue of approach if our adversaries are 23 going to attack New York City, Miami, Chicago, it doesn't 24 matter, where they come in through? 25 General Whiting: Senator, almost any avenue of



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1 approach to the homeland comes over the Arctic. 2 Senator Sullivan: Right. So, when we talk about 3 domain awareness, where do we need to beef that up in 4 particular? 5 General Whiting: Senator, first and foremost, it 6 needs to be the Arctic. Senator Sullivan: So, America is an Arctic Nation 7 because of what state? 8 General Whiting: Alaska, Senator. 9 10 Senator Sullivan: So, when you are talking about 11 beefing up in the Arctic, you are talking about beefing up 12 in Alaska, correct? General Guillot: Yes, sir. And to your previous 13 14 point, to talk to our Canadian counterparts --15 Senator Sullivan: Yes, and hopefully they will pay 16 for that at some point --17 General Guillot: Radars there as well. 18 Senator Sullivan: Yes, they are not very good at 19 paying for missile defense either, even though we protect the whole North American continent. 20 21 Let me ask a final question. With regard to the 22 Arctic, we have huge strategic interests as a country in 23 the Arctic, natural resources, transportation routes, 24 strategic locations, medicine, the environment, people. 25 The NORTHCOM Commanders, in my experience, have gone



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from -- you are the advocate for the Arctic -- have gone from essentially disinterest when I got here eight years ago, to increasingly strong interest. I think General VanHerck has done a great job. And yet the Pentagon has been the one agency in all of Washington, D.C. that, in my view, has kind of not really focused.

7 So, the reason America and our National Security, and 8 even the Pentagon, are now focusing on the Arctic is almost 9 all from this committee, where we have put it every year in 10 the NDAA, including this requirement, hey, guys, wake up, 11 Pentagon, wake up. We have got big strategic interests in 12 the Arctic.

Last year, Senator King and I got the Arctic Security Initiative, and the Pentagon fought that. By the way, icebreakers, ports in Nome. All this presence, resources issues we put in, not the Pentagon. So, can I get your commitment to work with this committee to be 110 percent focus on the Arctic?

To be honest, it has been a little tiring to have to go to the Pentagon and say, hey, guys, focus here. Well, we are not really focused here. Then we put it into law. It would be better if you guys could help us.

And again, General VanHerck has been great, but can you continue that commitment to work with this committee on the critical issues in the Arctic, particularly as it deals



1 with Russia and China?

General Guillot: Senator, you have my commitment.
Senator Sullivan: Thank you. Thank you, Mr.
Chairman.

5 Chairman Reed: Thank you, Senator Sullivan. Senator
6 King, please.

7 Senator King: Well first, I want to associate myself 8 with that series of questions about the Arctic. It was a 9 question of whether or not Senator Sullivan and I, who 10 would go first to ask the Arctic questions.

He has asked them. I would also have to respectfully point out that if ever our beloved chairman, John McCain, was here, he would point out that Billy Mitchell was later court martialed, but we won't go into that.

15 [Laughter.]

Senator Sullivan: I think that was rescinded later -[Laughter.]

18 Senator King: General Whiting, it has been U.S.

19 policy for as long as anybody can remember to not

20 militarize space, but that train has left the station, has

21 it not? Isn't -- hasn't the -- haven't the Chinese, and to

22 a lesser extent the Russians, developed the capacity for

23 offensive weapons in space?

24 General Whiting: Senator, they absolutely have.

25 Senator King: And therefore, we need to be in a



position to respond because the cornerstone of our entire defense, National Security policy, is deterrence. And if they have an asymmetric advantage that we can't hold them at risk, doesn't that undermine our policy of deterrence? General Whiting: Senator, it does.

6 Senator King: And so, we are going to have to put 7 aside the laudable policy because of a change of 8 circumstances. Is that correct?

9 General Whiting: Yes, Senator. And I think the 10 creation of United States Space Command just under four 11 years ago, and then by the action of the Congress, the 12 creation of the United States Space Force just under four 13 years ago, recognizes that new reality.

14 Senator King: And I think, my concern is that there 15 are areas of the Federal Government that haven't quite 16 gotten there, and I think we need to understand it not 17 because we want to militarize space, but because we have to 18 face the reality and the undermining of our deterrent 19 capability if we don't match that.

General Guillot, since we have been talking almost exactly an hour in this hearing, 10 of -- 12 Americans have died of drug overdoses. We are under attack, and it is in large measure in your AOR. It is not a nation state, but these international organizations. Talk to me about a strategy for dealing with this.



We have been hearing hearings year after year. We don't have sufficient ISR. We don't have sufficient interdiction capability. When are we going to take this seriously for what it is, which is an attack on the people of this country?

6 General Guillot: Senator, the threat you described is 7 acute, it is serious, and it is very significant. As -- if 8 I am confirmed to be the NORTHCOM Commander, I will 9 immediately, upon taking change of Command, go down to the 10 border, meet with all of the U.S. forces that are in direct 11 support of the lead law enforcement agencies conducting 12 this mission, and make an assessment on what we can do to 13 optimize our presentation of force and make suggestions to 14 the Secretary --

Senator King: Well, part of it is, is advocating in a vigorous way for additional ISR, for example.

I mean, plus, we have had testimony before this committee from SOUTHCOM that we only able to interdict 25 percent of the drug shipments coming by sea that we know about. In other words, we know they are coming. We know that they are carrying deadly cargo. And yet we don't have -- there are not enough ships.

There are not enough capacity, Coast Guard, Navy. It just seems to me everybody is pointing at everybody else. Please, I would urge you to develop a special task force, a



strike force, to really think about how to organize the
 United States Government response. Because what comes
 through to me is a lack of central authority.

And you are the nearest thing to that. And I hope you will really get on this. September 11th, we lost over 3,000 people, turned our society upside down here. We are losing 100,000 a year, and yet nobody seems to be in charge. Will you take charge?

General Guillot: Senator, I will take charge of
 assessing that from the DOD standpoint and forwarding those
 recommendations.

12 Senator King: Now, let me make -- go, change the 13 subject, again to get back to the Arctic. One of the 14 realities -- again, is like my questions about space. It 15 is no secret that the Russians have essentially re-16 militarized their share of the Arctic, which really was a 17 much more peaceful area prior to the last 10 years.

18 Don't we need some capacity, infrastructure in the 19 Arctic, a port, for example, to be able to field the kind 20 of force that's necessary again, for deterrence? This is not about offensive capability, but the best way to prevent 21 22 a war is for your adversary to know that they will suffer 23 unacceptable results if they attack us. Talk to me about 24 infrastructure In the Arctic, for example, a port in Nome. 25 General Guillot: Senator, presence is the best form



of deterrence in the Arctic. The port of Nome is a game
 changer for operations in the Arctic. I understand that it
 is underway, and we are looking at 2027, 2028 for
 completion of that.

5 But just that port alone will add 4 to 8 days per 6 operational sortie of our ships where they don't have to go 7 down to Dutch Harbor to refuel. They can stay up in the 8 high North.

9 So that infrastructure, and then the recurring 10 presence of forces training and operating in the high 11 North, in Alaska, I think is a very strong deterrent to our 12 adversaries up there.

Senator King: Well, both of you are taking on
extraordinary responsibilities at an extraordinary time.
Congratulations on your appointment. We look forward to
your confirmation. Thank you. Thank you, Mr. Chairman.
Chairman Reed: Thank you, Senator King. Senator
Tuberville, please.

Senator Tuberville: Thank you, Mr. Chairman. Thanks to both of you for being here today. Good to meet with you in my office, and congratulations, and welcome to your families. General Guillot, several conversations with General VanHerck over the last few years. He talked about NORTHCOM's need for more assigned troops.

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And I know you are coming from another Command, but

1 have you had conversations with him about your possible
2 move to the Commander of that -- of NORTHCOM?

General Guillot: Senator, I haven't talked with him
directly about that. But in the function of my current
job, I am in several video teleconferences with General
VanHerck and other leaders where the topic you mentioned is
discussed.

8 Senator Tuberville: Yes, I would hope you would get 9 back with me on that, once you are assigned to that, and 10 let us know what we need to do to help. As you have heard 11 today, a lot of questions have been about certain things 12 that is killing our people in this country and not 13 overseas.

14 So, thank you for that. General Whiting, I am not 15 going to make a long dissertation about this, but of 16 course, Space Command is very new. And we in Alabama, in 17 Huntsville were excited about Space Command being assigned 18 to Huntsville in Redstone Arsenal, after 21 different 19 criteria.

A lot of things were going through and with a fine tooth comb and we were excited about that. But, you know, unfortunately politics has got involved, and that is not you, but, you know, for a few months now, I have heard nothing but -- because of some things that I am involved in, about readiness of our military. It has been three



years and we do not have a permanent home yet for Space
 Command.

And it is a shame that we have gotten into politics. And of course, things move slow up here. But even for Washington, it is very slow for this to have happen, to us have a permanent home for Space Command.

7 So hopefully we get that done in the near future. But 8 I would like to ask you a couple of questions. How is 9 Space Command doing in regard to this workforce? I know 10 you have been there for a while, and what do we need to do 11 to improve because it is very new to our country and for 12 the world.

General Whiting: Thank you, Senator. I appreciate you highlighting our workforce, because despite the incredible space capabilities and satellites we bring and our rockets, it is our people that are our most critical asset.

And we have to ensure as a Nation that we have military and civilian who want to join our space enterprise, National Security space enterprise and are willing to be a part of that. So, I think it is important that we invest in those STEM activities that inspire our young men and women to join into space.

And then I think we have a unique opportunity, given all the great things that commercial industry and NASA are



doing right now, to leverage that excitement to bring these
 young men and women into our organizations.

3 Senator Tuberville: How big a role does cyber play in 4 SPACECOM, and what are we doing to make sure that we have 5 enough -- one of my sons is in cyber and, but it is very 6 new, and it is very complicated. What are we doing to make 7 sure we have enough people to be involved in what we do in 8 Space Command through cyber?

9 General Whiting: Senator, I like to say that the soft 10 underbelly of our space capabilities is cyber, because our 11 networks, our space networks truly are global in nature, 12 but they also reach out to 22,000 miles above the Earth's 13 surface to geosynchronous orbit.

And that creates a lot of novel cyber-attacks surface. And so, while potential adversaries like Russia and China could attack us in the space domain directly, they would rather attack us in the cyber domain because it is cheaper for them, and it is harder for us to attribute.

So, we must work -- if confirmed, I must work with the services, and in particular U.S. Space Force, to execute the excellent plan they have laid in place to pivot hundreds of Guardians into the cyber defense workforce to defend our space capabilities from cyber-attack.

24 Senator Tuberville: Have we done any studies to where 25 we stand with other countries, even our allies, in terms of



cyber, the education part? You know, where do we stand?
 Are we good, bad, indifferent?

General Whiting: Senator, I believe the United States is at the absolute forefront of cyber capability. And if confirmed, I would look to work with U.S. Cyber Command on ensuring that we are leveraging all of that partnership work they do with others to best defend U.S. Space Command in the cyber domain.

9 Senator Tuberville: One last question, what is our 10 top threat in space theater right now? What would be your 11 thoughts?

General Whiting: Senator, our top threat is the growing Chinese counterspace capabilities, both from reversible threats like jamming, all the way up to the direct ascent ASATs and laser capabilities we have seen them testing.

Senator Tuberville: Thank you. Thank you, and goodluck to both of you. Thank you, Mr. Chairman.

Chairman Reed: Thank you, Senator Tuberville.
 Senator Kelly, please.

Senator Kelly: Thank you, Mr. Chairman. Senator
Tuberville had some good questions for the two Generals.
Let me point out, though, that, you know, both General
Whiting and General Guillot said, if confirmed, a number of
times in your testimony.



1 And the roles that you are going into are so critical 2 for our national defense. But the, if confirmed, is 3 certainly in question because of Senator Tuberville's holds 4 on these promotions and these positions that I imagine 5 would still be in place. б So, I think that is important to note here. General 7 Guillot, welcome. And General Whiting, welcome to the 8 hearing here. General Guillot, I believe you grew up in 9 Tucson -- or Tucson, Arizona, where Gabby and I live, and 10 we talked about that in my office a couple of weeks ago. 11 Like, you know, Senator King and many others on this 12 committee, I am very concerned about transnational criminal 13 organizations and the flow of drugs across the Southern 14 border, fentanyl poisoning our communities. 15 Senator King asked about this, but I want to just get 16 down to some resources you think you may need in your new 17 position here. Do you anticipate needing more staffing, 18 more authority, more funding? 19 General Guillot: Senator, I agree on the severity of 20 the threat and the need for us to use any means available 21 to stop that threat from coming across our border. 22 If I am confirmed, and when I go down to the Southwest 23 border, and everywhere from California all the way to 24 Texas, and look at each site, things that I will be looking 25 for not only are what are we doing today, but what could we



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1 be doing in terms of ISR, the types of forces that we are 2 using in supporting the lead law enforcement agency.

And then if I see anything in terms of numbers, authorities, anything along those lines or types of help, that is what I will report back to the Secretary of Defense.

7 Senator Kelly: All right. Thank you. And General, also, you know, related to ISR, sort of, domain awareness, 8 9 Senator Budd and I introduced legislation called the SOAR 10 Act. We hope to move this in the FAA reauthorization bill. 11 This is bipartisan legislation that will ensure that 12 these high altitude balloons that are released, you know, rather frequently for scientific purposes and other 13 14 purposes have transponders so they can be tracked and 15 identified.

And it will take a little bit of the workload off of NORTHCOM. But it will also allow you to act more quickly to identify any activity that could be a threat, if it doesn't have a transponder on it. What could you, as the Commander of NORTHCOM, what would you do to further improve domain awareness over the NORTHCOM area of operations?

General Guillot: Senator, the first and I think most important step to improving domain awareness would be to ensure that we have the types of radars in the locations needed to cover all the avenues of approach that are now



vulnerable to the homeland, and to ensure that the systems are the types that can detect the new and emerging threats that our competitors are building, higher speed, all altitude, maneuvering, low radar cross-section types of threats that we can build into a network.

And the next important step, Senator, would be to bring all of those back to our Command center on a single pane of glass that we can not only look at in NORTHCOM headquarters, but share with all the other combatant Commands like EUCOM and INDOPACOM, so it is a seamless picture of the threats that we face across all combatant Commands.

Senator Kelly: All right, thank you. And just one comment about the SPACECOM headquarters. So, you know, it is imperative that we get a decision on where SPACECOM is going to be located. I mean, this has gone on too long. These decisions impact our members, their families,

18 local communities. It impacts the mission and the National 19 Security of the United States. So, we can't -- we 20 shouldn't let indecision, bureaucracy, and politics impact 21 our National Security like this.

So, especially on a mission set that is as critical as managing the space domain that underpins our defense, and an area where our adversaries are investing heavily in. So, you know, my hope is that we get a resolution on where



1 SPACECOM is going to be headquartered. Thank you.

Senator Shaheen: Thank you. Senator Scott.

Senator Scott: Thank you. First one, I want to thank
both of you for being here. Congratulations on your
nominations. Thank you for your service. And I want to
thank your families for what they do.

I am sure you guys have moved a lot. Hopefully spent
a lot of time in Florida. Communist China, Russia, North
Korea, Iran, and other terrorist groups want to harm the
United States at any cost and in any way they can.

11 They all possess ballistic missiles and will do 12 anything they can to harm us and our national interests 13 here in the homeland and in space. I know you are both 14 focused on deterring these threats, and if they are -- and 15 if they ever try to attack us here at home, to feed 16 whatever they throw our way, I look forward to hearing 17 about how you are going to continue to make sure we stay 18 safe.

As our strategic focus shifts from the threat of terrorist to threats from adversarial nations like Communist China and Russia, NORTHCOM will still have to defend the homeland from both.

I would characterize our reaction to the Chinese spy balloon incident as pretty bad -- terrible. What have you learned from that and how we handle the next spy balloon



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when you are the Commander?

General Guillot: Senator, I was not personally
familiar with all the factors that went into the first
decision. But what I can tell you that if confirmed, air
sovereignty will be the cornerstone of the NORAD and
NORTHCOM mission.

And if confirmed, I will aggressively execute all the authorities and the are we associated with maintaining air sovereignty of the U.S. That goes to early detection.

Making decisions that are within my authority, and then quickly passing all of the valuable information and options to my senior leadership, if it is something that is beyond my authority.

14 Senator Scott: Thank you. From a strategic and 15 resourcing standpoint, how is the feed the homeland from 16 terrorists and defending from adversary nations different?

General Guillot: Sir, Senator, they certainly overlap. Deterring from terrorist threats that are originating overseas. Other combatant Commands, like the one that I am presently proud to work in, Central Command, in cooperation with Southern -- Special Operations Command, are doing a lot of work to keep the terrorists as an away game.

But as we start to develop indications that they could be working towards the U.S., then it transitions to a



strong partnership from NORAD and NORTHCOM, with the law
enforcement agencies that would be responsible, along with
the Department of Homeland Security, to building that
barrier from them actually entering the United States.
Senator Scott: Thank you. What additional
authorities or resources do you anticipate needing to

7 defend our homeland?

8 General Guillot: Senator at this time, I do not know 9 of any, but I pledge to the committee that if I am 10 confirmed within 90 days, I will have completed a full 11 assessment of all the people, the mission and the 12 resourcing, to include authorities associated with NORAD 13 and NORTHCOM. And I will make it very clear in that 14 assessment if there are any authorities that I need.

Senator Scott: Thank you. In October 2018, the Department of Defense deployed 5,200 troops to the Southern border in response to migrant caravans. Currently, the Biden Administration has authorized a maximum of 2,500 troops in the Southwest border to support operations.

The past year -- has continued to witness a surge in migrant encounters, has made -- there is about, you know, 1.5 million getaways, some of them possibly terrorists. Would you first off, agree there is a crisis at the border? Would you assess that there is a drug smuggling emergency at the Southern border? What role do you



1 anticipate NORTHCOM playing in addressing this emergency?

General Guillot: Senator, I think border security is
National Security, and that would be the number one
priority for me, if I am confirmed as the Commander of
NORAD and NORTHCOM. As for the drugs and the efforts of
the transnational criminal organizations, that is a problem
that is acute.

8 It is significant and it is extremely serious, and it 9 falls into the same responsibility that I just mentioned. 10 Senator Scott: Thank you. General Whiting, 11 congratulations. You have a base named after you in 12 Florida already. You have done really well. Do you 13 believe that delaying the Space Command headquarters 14 decision has affected readiness?

General Whiting: Senator, that decision needs to be made so that we can decide where that is going to go and place it. I think until now, that headquarters has been maturing from what I have seen, but a decision is needed.

Senator Scott: So, what are the biggest challenges SPACECOM is facing in addressing threats in space over the next two years? And how do you plan to address them? And have you spent any time thinking about what happens when we -- when they start, you know, whatever adversary starts shooting up satellites and we get all the debris going there -- and how it is going to impact our communication?



General Whiting: Senator, the answer to those two questions are related. The number one thing we need to continue to build out is our space domain awareness capability. We have the best in the world and the world looks to us, but we have to continue to improve that to maintain custody of the threats we now see.

7 And, Senator, we want to avoid a future in which we do 8 see that proliferation of debris because of anti-satellite 9 capabilities. But if that were to happen, it would be our 10 responsibility to quickly track that debris cloud and make 11 sure we are providing warning to those individuals, units, 12 companies that own those satellites so that we can mitigate 13 that debris.

But we do not want to see that happen, which is why we must deter that from happening.

16 Senator Scott: Thank you.

Senator Shaheen: Thank you, Senator Scott. SenatorGillibrand.

Senator Gillibrand: Thank you, Madam Chairwoman.
General Guillot, General VanHerck has stated that our
country is under attack every single day in the information
and cyber domain. Our critical infrastructure providers on
which we rely to execute NORTHCOM's mission are key targets
for threat actors.

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How do you envision coordinating with both DHS and

1 CISA to protect our critical infrastructure? Can I have 2 your commitment to directly collaborate with them and other 3 sector management agencies in order to protect critical 4 infrastructure, ensure you can execute your mission, and 5 will you report back to this committee if you encounter 6 issues in that effort?

General Guillot: Yes, Senator, you have my commitment not only to work in the manner that you described, but also to report back.

Senator Gillibrand: And do you have any ideas about what -- how you will implement that coordination?

General Guillot: Senator, I would like to first get to know all the counterparts. As you mentioned, there are several that have overlapping responsibility for protecting defense critical infrastructure.

16 I would work very closely with Cyber Command 17 Commander, if I am confirmed, as well as Department of 18 Homeland Security, FBI, and a number of others. But more 19 than just meeting them and talking to them, I would like to 20 propose with them a series of high level, tabletop 21 exercises that really push and pull at the seams of where 22 one's authorities may start and another agency's may stop, 23 because there is a lot of gray area in critical 24 infrastructure.

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DOD influence, and our mission. And I think that we need to have a strong -- exercises and discussions that are really going to pull those seams to ensure that they can hold during a crisis.

Senator Gillibrand: I would urge you to do those
tabletop exercises. We do tabletop exercises with regard
to China, with regard to Taiwan, but the scenario of the
first three months of that is almost all cyber.

9 And so, I want to know what you are going to do every 10 day during that first three months, because it is not 11 kinetic activity that you are going to be managing. It is 12 going to be how do we make sure we can do the work we need 13 to do if things escalate. So, it is really important.

14 General Guillot: I agree.

Senator Gillibrand: I am grateful that you are focused on that. We have talked in the hearing about domain awareness.

One of our biggest challenges in domain awareness is the space between commercial airspace and space. And we saw that with the Chinese spy balloon. So, I think having domain awareness and focusing on how you are going to increase your domain awareness so that our pilots can operate safely, so that we understand if we are being spied upon by adversaries, is essential.

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And in that regard, can I have your commitment to



collaborate with Dr. Sean Kirkpatrick and the all Domain
 Anomaly Resolution Office to ensure that they have what
 they need to identify and resolve reports of UAPs in U.S.
 airspace?

5 General Guillot: Senator, you have my commitment. Ι б read a little about AARO. I know that General VanHerck is 7 consulting with him, and I look forward to the opportunity. 8 Senator Gillibrand: And undersea domain awareness is 9 also critical for our national defense. Recent public 10 reporting indicates that the Russian Navy is repainting its 11 ships to confuse or fool tracking systems that rely on 12 artificial intelligence. If confirmed, will you help this committee understand the complexity of ongoing threats and 13 14 the ways that developing technology can help or hinder our 15 defense systems?

16 General Guillot: Yes, Senator, you have my 17 commitment.

Senator Gillibrand: Thank you. General Whiting, the PLA's, "lectures on the science of space operations," its authors describe an overawing space strike that includes both a soft strike option focused on information attacks, EM spectrum operations, cyber-attacks, and hard strike options that involve strikes against vulnerable enemy positions.

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From your perspective, what are the miscalculation

1 risks when a country's space studies documents include the 2 execution of offensive strikes as part of their deterrence 3 options, and how does this impact your thinking about the 4 resiliency of the systems that would be under your Command? 5 General Whiting: Senator, thank you for that б question. Of course, when we see those kinds of writings, 7 we have to take them at their word that that is potentially 8 within their plans. And so, deterrence is built upon a 9 framework of, number one, we must have capabilities that 10 deny potential adversaries the benefits of such an attack. 11 Secondly, we must have capabilities that allow us to 12 impose costs in response to such an attack. And then 13 finally, that we have to clearly communicate that. So, I 14 support the effort of the Space Force to re-architect our 15 current satellite constellations to be more resilient 16 against those attacks.

But we also need those range of options so that we can bring intel, cyber, offense, defense, Command and control, joint fires together to also hold at risk those space capabilities of potential adversaries.

21 Senator Gillibrand: Thank you. Last month, SPACECOM 22 announced its authority to conduct missile defense led to 23 some confusion about NORTHCOM, STRATCOM, and SPACECOM's 24 different but related responsibilities to conduct homeland 25 missile defense.



1 If confirmed, will -- you will be responsible for 2 operating the missile warning satellites, while General 3 Guillot will be responsible for warning America's leaders 4 in the event of a missile threat. Can you commit to work 5 to ensure that SPACECOM's and NORAD's systems will be б integrated and that you will work closely together to 7 protect National Security? 8 General Whiting: Yes, Senator, I commit to that. General Guillot: Yes, Senator. 9 10 Senator Gillibrand: Thank you. Thank you, Madam 11 Chairwoman. 12 Senator Shaheen: Thank you, Senator Gillibrand. 13 Senator Cramer. 14 Senator Cramer: Thank you, Madam Chairman. 15 Congratulations to both of you, Generals, and your 16 families. Thank you for being here. Thank you for your 17 willingness to step in the gap and into these very 18 important positions. 19 Since we have been talking a lot about domain 20 awareness, I am going to just stay with the theme, but 21 maybe get a little bit specific. My first question is one 22 that I didn't come in here anticipating, but I think is 23 relevant, and probably start with you, General Whiting. 24 Over the last several years, we have had a lot of 25 discussion and obviously noticed that the Air Force has



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been shedding quite successfully a lot of its legacy ISR,
 airborne ISR missions and equipment to afford new stuff.
 Makes perfect sense.

My concern has been that while they live with and plan for the promise of space being able to handle ISR for the Combatant Commanders wherever they may be, whether it is the Southern border or CENTCOM, you name it, that a gap could very well occur where there won't be adequate ISR.

9 Presuming for a moment that space can do that at some 10 point, what is your comfort level that space can 11 unilaterally handle that type of ISR that today Global 12 Hawks and others, the MQ-9 and others are able to provide? 13 General Whiting: Yes, Senator, thank you for that 14 question. Space -- I start from space brings us untold 15 advantages. For example, satellites as they orbit the 16 earth, don't go through sovereign airspace.

We can freely overfly any point of the Earth and get those -- you know, get that intelligence that we need. I think it is a layered need for systems as we move forward. There will be need for ground based ISR capabilities, sea based, air based, and space based.

But I am supportive of doing the reviews to move as much to space as we can, while leveraging the unique attributes that the other domains can bring as well.

25 Senator Cramer: Very good. Thank you. Since you



brought up layers, I am going to ask about the Space
 Development Agency's, you know, tracking layer program that
 is going to be operated out of the Grand Forks Air Force
 Base.

First of all, are both of you familiar with it, and
how do you see -- I will start with you, General Guillot,
NORTHCOM, NORAD integrating SDA into your awareness?

6 General Guillot: Senator, as you alluded to, domain 9 awareness, certainly in the sensing grid, takes a variety 10 of sensors. I look forward to bringing those in, that 11 capability, as well as the space based, long term 12 persistence that General Whiting mentioned for space, to 13 complement the other terrestrial systems that we are using 14 now or bringing online here in the near future.

Senator Cramer: So, bringing up one more legacy domain awareness that I am familiar with -- of course, we are very pleased with the legacy of the PARCS radar at the Cavalier Air Force, or Space Force Station now.

I will look forward to having you up there sometime after your confirmed, which I am confident will be soon. But maybe each of you could share a little bit about the importance of that PARCS radar over the years and decades.

And of course, it has expanded its role from missile defense, or missile awareness to space obviously, just monitoring large stuff in space. But that is one of those



1 legacy systems that we don't know the lifespan of.

What are the modernization opportunities, efforts. I would just be interested in both of your opinions on PARCS and its importance, and how we can extend it.

5 General Guillot: Senator, PARCS at Cavalier is an 6 essential part of the NORAD sensing grid that we have been 7 talking about, and specifically it provides the integrated 8 tactical warning and attack assessment capability for the 9 NORAD Commander to use to decide if a threat is a threat to 10 North America.

11 So, upgrading that radar and several just like it that 12 we have across the network is extremely important to 13 complement the new systems that are coming in to make sure 14 that that sensing grid can reach out and get all types of 15 threats, in all domains Generally.

16 Senator Cramer: General Whiting.

General Whiting: Senator, just building on that, I have had the good fortune to visit Cavalier multiple times over my career. I was just there last September, and General Guillot mentioned, it is vital to our missile warning capabilities.

But as you alluded to, it is also vital to our space domain awareness capabilities. Its unique position pointing North allows it to see all of our polar orbiting or all polar orbiting objects.



And so, it is just absolutely critical for us, given its unique location and capabilities. And I expect we will continue to need that going forward.

Senator Cramer: Well, thank you to both of you. And
I am not going to test you the way that Senator Sullivan
did, but we do think there are some other states that could
be important to an Arctic mission as well. But we are all
for Alaska, too. Thank you. Thank you, Mr. Chair -- Madam
Chair.

Senator Shaheen: Thank you, Senator Cramer. SenatorBlumenthal.

12 Senator Blumenthal: Thanks, Madam Chair. Thank you 13 to you both for your service, and to your families as well. 14 You are both graduates of the Air Force Academy, both class 15 of 1989. You must have been an outstanding class. You 16 must have known each other there, correct?

17 General Guillot: Known each other a long time. Yes,18 sir.

Senator Blumenthal: You have known each other since then and worked together, so congratulations to you both. I want to talk a little bit about artificial intelligence. I am learning about the immense and in many ways uncertain, unknown capabilities of AI in so many different areas, whether it is medicine or environmental concerns, talking about the military, particularly in



1 space.

I wonder if each of you could share your thoughts about how you think AI will impact the challenges and work ahead for each of you.

General Guillot: Senator, from a NORAD and NORTHCOM
position, if I am confirmed, I look forward to using
artificial intelligence to make what we do really well now,
even better, maybe even easier, and certainly faster.

9 I have seen in my current Command under some of the 10 initiatives that General Kurilla has undertaken, where we 11 take a situational awareness of software, but using 12 artificial intelligence that can help us find equipment, 13 pieces, targets that the naked eye would take a long time 14 to find, cue us in, and then with the combination of a 15 human on top of the loop, very quickly make an assessment 16 if there is a target there.

17 The speed with which that improves our ability is just 18 Applying another artificial intelligence and phenomenal. 19 machine learning capability to the NORAD, NORTHCOM realm 20 that, if confirmed, I would like to see is a program called 21 Pathfinder, which takes radar data that is considered 22 cluttered, that our radars see and throws aside so it 23 doesn't confuse the operator, it can -- those machine 24 learning and artificial intelligence can go through there 25 and find valid tracks that we might otherwise be



1 overlooking that could be a threat to our homeland.

We have used, with NORAD and NORTHCOM's permission, we have used those algorithms in the Middle East and run some of the one way attack that we have had in Iraq and Syria, taken our radar files, run it through that algorithm, and we have been able to see the UAVs that attacked our positions that we couldn't see real time.

8 So that is a couple of examples of ways that I would 9 like to use artificial intelligence and machine learning to 10 enhance the NORAD, NORTHCOM mission, if I am confirmed.

General Whiting: Senator, similarly, we have missions that are very data rich. For example, our space domain awareness. We get tens upon tens of thousands of data points and tracks and observations per day.

And today it takes our humans kind of slogging through all of that to find what is most important, where the threats, how do we maintain custody.

But artificial intelligence and machine learning can help do that for us so we can stop the humans doing the rote work and elevate them to the more higher cognitive work, to focus on those threats and what should we be doing about them.

23 So, it is an important capability for us, Senator. 24 Senator Blumenthal: The work that you have described 25 is in very simplistic layman's terms, screening of



1 information, and in effect, organizing it, making use of, 2 as you say, reams of data.

3 Do you anticipate at some point turning decisions over 4 to artificial intelligence? In other words, there has been 5 discussion about how decision making by artificial 6 intelligence could be made autonomous. That machine 7 learning could be in control more than it is now.

8 General Guillot: Senator, I will certainly look at 9 that in the future, but at this time I do not see a place 10 where we would take the human off the loop of an important 11 decision. I think it is much better to use those tools to 12 help us with our decision making and keep the human on a 13 loop.

14 Senator Blumenthal: I agree. General.

General Whiting: Senator, I agree with that as well, that right now our people are still vital for our decision making and we want to make sure that any decisions we do contemplate perhaps looking at machines to make -- that that is all done in concert with the Department of Defense's ethical AI guidelines.

21 Senator Blumenthal: I think that AI is going to 22 revolutionize a lot of what we do in civilian life. 23 Likewise, in military work. And I do think at the same 24 time, it is important to have controls, countermeasures, 25 and ethical standards that apply.



And that is why I actually propose an independent entity or body that would establish some rules and guardrails. It is a bipartisan effort, and I hope that the military leaders like yourself will be a part of it. Thank you so much.

6 Senator Shaheen: Thank you, Senator Blumenthal.7 Senator Rounds.

8 Senator Rounds: Thank you, Madam Chair. General 9 Guillot, first of all, I want to thank you for your service 10 to this Nation and congratulate you on your nomination to 11 be the next Commander of NORTHCOM and NORAD.

12 And General Whiting, I would also like to thank you 13 for your service to our Nation and congratulate you on your 14 nomination to be the next Commander of SPACECOM. I would 15 also like to say thank you to your families as well.

As you noted, when you have to move, the family moves with you, or when you are deployed and they are not with you, that is a sacrifice which they also make, and I would like to thank your families as well for their service to our country.

General Guillot and General Whiting, as you know, I have asked every single Combatant Commander this question with regard to the spectrum. There has been an attempt lately to perhaps sell or auction portions of the S-band, the 3.1 to 3.45 gigahertz portion of the spectrum, which is



one which I believe to be critical for our national
 defense.

But I have asked this, and so far I have had no one disagree with me that has been in front of this committee. But I am going to ask both of you, please, how serious is the need for us to be able to maintain control of the 3.1 to 3.45 gigahertz portion of the spectrum? And how do you view that in your job?

9 And are you aware of the different types of uses for 10 that portion of the spectrum in the defense of our country? 11 And I will begin with General Guillot.

General Guillot: Senator, I am keenly aware of the impact that losing or sharing the 3.1 to 3.45 gigahertz range of the spectrum would bring to the homeland defense mission.

For example, three of the key capabilities that, if confirmed, I would rely upon for homeland defense, AWACS, the AEGIS cruisers, and the new long range discrimination radar, which is critical to defeating the North Korean ballistic missile threat, all operate in that range.

While I understand that there is a study ongoing, and I look forward to seeing the results of that study, and at that time, I will make my final recommendations.

My initial position is that it would have a very significant and damaging effect on homeland defense to



1 either lose or have to share that range.

2 Senator Rounds: Thank you. General Whiting.

General Whiting: Sir, I completely agree with General Guillot that if the study comes back and says that there will be an impact, we absolutely cannot have a loss of operational capability and we need to make sure that that doesn't happen.

8 Senator Rounds: Are you aware -- if our adversaries 9 could choose a portion of the spectrum that would impact 10 our national defense, would this be one of those areas that 11 they would love to see us have a reduction in our 12 capabilities in terms of their ability to find ways to 13 aggressively get into the North American air defense area?

General Guillot: Senator, our adversaries are very good at knowing what parts of the spectrum we rely upon and trying to take that away from us, so it would not surprise me at all.

18 Senator Rounds: General Whiting.

19 General Whiting: Sir, I agree with that.

20 Senator Rounds: Thank you. Let me ask also, just 21 with regard to cyber and the need for cyber protection, 22 what do you think is the greatest threat that you see with 23 regard to NORTHCOM and the use of cyber activity or the 24 aggressive cyber activities that some of our adversaries 25 are using right now?



General Guillot: Senator, I think the threat, the
 cyber threat to NORTHCOM is the most present and persistent
 threat that we see today.

I have spoken about the totality of the threats in all domains and all avenues of approach, which is certainly the largest concern that I have, if I were to take Command of NORAD and NORTHCOM upon confirmation. However, the threat that we see today and the most persistent is in cyber.

9 Senator Rounds: Thank you. General Whiting, same10 question.

General Whiting: Yes, sir. For the Space enterprise, Senator, the most pressing cyber threats come from state -- you know, competitors like the PRC, Russia, Iran, North Korea.

They would rather take us on in the cyber domain than try to take us on physically in the space domain, although certainly the PRC and Russia have proven they can do that, because it is cheaper for them, and it is harder for us to attribute.

20 So, we must build out our cyber defenses across our 21 space enterprise to protect that soft underbelly from 22 allowing cyber to deny that capability.

23 Senator Rounds: Thank you. Thank you both for your 24 service, and we look forward to working with you in the 25 future. Thank you, Madam Chair.



Senator Shaheen: Thank you, Senator Rounds. Senator
 Schmitt.

3	Senator Schmitt: Thank you, Madam Chair. General
4	Whiting, in speaking in support of DEI initiatives, General
5	Brown said that "there is still a lot to do because this is
6	a cultural shift. This isn't something you can get done in
7	just a couple of years." Do you believe that General Brown
8	should be relieved of his Command because of those
9	statements?
10	General Whiting: Senator, no, I do not.
11	Senator Schmitt: General Milley, in speaking in
12	support of DEI initiative, said, "it is diversity to
13	improve the system, improve the military, improve our
14	problem solving capabilities, and improve our war fighting
15	readiness in order to protect and defend the Constitution.
16	And that is why it is so important, so fundamental,
17	that we have this as one of our elements as we move forward
18	to continue to develop the Joint Force." Do you believe
19	General Milley should be relieved of his Command?
20	General Whiting: Senator, no, I do not.
21	Senator Schmitt: Do you believe that that is a
22	partisan do you believe that is partisan political
23	speech?
24	General Whiting: Senator, no, I do not.
25	Senator Schmitt: Okay. Lieutenant Colonel Lohmeier

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1 said our DEI industry and trainings we are receiving in the 2 military via the industry are rooted in critical race 3 theory, which is rooted in Marxism. He was relieved of his 4 Command for those statements, correct? 5 General Whiting: Senator, that is correct. б Senator Schmitt: By you, right? General Whiting: Senator, there were other comments 7 regarding specific political parties that are in addition 8 9 to what you just quoted. 10 Senator Schmitt: Okay, this was from the podcast 11 which was cited by you. So, I am asking, is opposition to 12 DEI partisan political speech? General Whiting: Senator, no, it is not, unless it 13 14 advocates for a specific political party or a candidate. 15 Senator Schmitt: Okay. Well, I would agree with 16 that, but Lieutenant -- so your testimony today is Lieutenant Colonel Lohmeier was relieved for something 17 18 other than these statements on the podcast, or was that 19 part of your consideration? 20 General Whiting: Senator, it involved a specific quote involving a specific political party. 21 22 Senator Schmitt: Okay. In his free time or on duty, 23 or what --24 General Whiting: It was on a podcast where he 25 associated himself or he identified himself as an active



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Senator Schmitt: Okay. On that -- so there were other comments that, other than this one I read to you about DEI --

General Whiting: Senator, I think that podcast wasabout an hour long.

Senator Schmitt: Okay. Well, we will follow up with some of our questions. I guess I want to ask you, do you support DEI initiatives in the military?

10 General Whiting: Senator, I support a ready, lethal 11 force that draws from the best talent all across America. 12 Senator Schmitt: That is not my question. I support 13 that, too. But that is not what DEI is. DEI is rooted in 14 cultural Marxism. So, I am asking you, do you support DEI

15 initiatives in the military?

16 General Whiting: Senator, I support a merit based 17 approach to finding the best people across --

18 Senator Schmitt: That is not DEI either. So, do you
19 support DEI initiatives in the military?

General Whiting: Senator, based on how it is defined, I want to find the best people across -- anywhere in this country, geographically or any demographic, who can support the defense of this --

24 Senator Schmitt: Do you believe that our brave 25 military men and women should be pitted against one another



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based solely on their race?

2 General Whiting: No, sir, I do not. 3 Senator Schmitt: Do you believe, or do you accept the 4 proposition that General Brown, in his August 2022 memo, 5 that we should have racial quotas with officer class? 6 General Whiting: Senator, I am not aware that General 7 Brown has said that. 8 Senator Schmitt: Okay, if General Brown said that we should have a reduction in the number of white officers 9 10 serving to 67 percent of officers down from whatever, I 11 think it is a total of 5,400 officers, do you support that? 12 General Whiting: Senator, I support that promotion 13 should be based on merit. 14 Senator Schmitt: Okay. So, you don't support the 15 idea that we would have racial quotas for the officer 16 class? 17 General Whiting: That is correct, Senator. 18 Senator Schmitt: Okay. I do want to ask you also, 19 what role do you think DEI -- what is your experience? 20 What -- firsthand for you, what have you in these 21 trainings, what have you seen? What have been the 22 trainings that have taken place? I am not talking about 23 reaching for the best and the brightest. I want to 24 understand, because we have a military recruitment problem, 25 right.



1 And so, the issue, I think, is if people view, and 2 this is coming from the Department of Defense and it has 3 been widely talked about in this committee, if people view 4 that politics is being infused in our military, do you 5 think that that would hurt recruitment? 6 General Whiting: Sir, I do. And I think the military 7 must be rigorously apolitical and nonpartisan. 8 Senator Schmitt: All right. Do think infusing 9 abortion politics into our military hurts our recruiting? 10 General Whiting: Sir, we in the military should not 11 be partisan or political. 12 Senator Schmitt: Okay. Do you think infusing COVID 13 politics into our military hurts our recruiting? Meaning, 14 do you think that people should have been fired for not 15 getting the vaccine? 16 General Whiting: Sir, we were required to uphold a 17 legal order. 18 Senator Schmitt: Okay. Do you think we should 19 actively recruit those 8,500 people who were fired for not 20 getting the vaccine? 21 General Whiting: Sir, I would like to see those 22 individuals who can come back, apply to come back. Yes, 23 sir. 24 Senator Schmitt: You think we should recruit them to 25 come back?



1 General Whiting: Yes, sir.

Senator Schmitt: Okay. And then do you believe that the -- are you familiar with the August memo of 2022 from General Brown?

5 General Whiting: I am not, sir.

6 Senator Schmitt: Okay, we will -- then some follow up 7 questions, ask you your points of view on that.

- 8 General Whiting: Thank you, Senator.
- 9 Senator Schmitt: Thank you.

10 Senator Shaheen: Senator Mullin.

11 Senator Mullin: Thank you. For those that are here 12 and thank you for the family that has come along and 13 supported -- supported these two Generals here along the 14 way. It is a family affair, and I said this multiple times 15 that, you know, no one can do their job at their best 16 ability if things at home are rocky.

And so those that are home, that is building that 17 18 solid foundation for these Generals and others that are 19 serving to be at their best. And I want to thank you for 20 that and thank you for the time that you have packed the 21 houses, moved, and still held the family together. It is a 22 sacrifice for the entire family, and from the deepest part 23 of my heart, I want to tell you thank you so much for that. 24 I am going to be pretty quick here just because we are 25 running every which way direction right now.



1 So, I have just got questions for Guillot. General, 2 as you know, obviously, you have spent time at Tinker, 3 which we appreciate that. It is obviously something I am 4 very proud to build, to represent. I would like to ask 5 your best military advice on issues you know from your time 6 at Tinker Air Force Base and your long career in the air 7 battle management.

8 The Air Force is in the process of divesting in the E-9 3 fleet and switching to the E-7. The timeline as it 10 stands now has us totally divesting the E-3 by Fiscal Year 11 2029. And at that time, I believe we are only going to 12 have five E-7 on platforms. Are we concerned about the 13 mission capabilities and the gap that might be taking place 14 at that point?

General Guillot: Senator, thanks for mentioning my time at Tinker. I had three assignments there and love the base, the people, and the mission. And the E-3, I have a lot of experience in the E-3 all over the world. Great capability, but it does need to be replaced by the E-7. And I appreciate the Air Force and Congress's help in doing that.

The gap that you mentioned is similar to the ballistic missile defense gap that we have talked about. It has to be managed very, very carefully.

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So if I am confirmed as the Commander of NORAD and



NORTHCOM, that is a key system -- not necessarily the E-3, but the airborne early warning capability, whether it is the E-3 or the E-7, would be critical and I would be very vocal about the requirements and to ensure that we don't drop in capability and create a bathtub that would keep us from doing that job before the new system comes on.

Senator Mullin: At the current prediction
-- prediction -- current rate to which we are going.
Sorry, I didn't have my coffee this morning. At the
current rate that we are headed right now, we have seen
that there will be a gap.

And Senator Lankford and myself have an amendment in the NDAA that hopefully is going to be helpful to fulfilling the mission while we are making the transition to the E-7. And I agree, the E-3 is -- had a wonderful shelf life and it has performed this mission well, and we do need to upgrade, especially for the new threats that are facing us.

But we want to make sure that we are not, you know, hurting ourselves for National Security purposes on the way out the door. At the same time, we don't want to do something that the Air Force isn't on track with too.

You know, a lot of times as legislators, we have great ideas, but it is not practical. We want to make sure the amendment we have is actually practical. And so, I would



1 love for you to follow up.

2	And if you are not familiar with the amendment, take a
3	look at it, because it is moving now. And so, we make sure
4	that we are doing what is mission capable and what you
5	think would be best in line with you too, right.
6	General Guillot: Yes, Senator. I will do that.
7	Senator Mullin: With that, I yield back. Thank you,
8	sir.
9	Senator Kelly: Senator Cotton.
10	Senator Cotton: Gentlemen, congratulations on your
11	nominations and thank you for your lifetime of service.
12	And thanks to your families for your service and support to
13	your missions as well. General Guillot, you believe that
14	as part of part of your mission as NORTHCOM Commander is
15	airspace control over the continental United States,
16	correct?
17	General Guillot: Yes, Senator.
18	Senator Cotton: Domestically, there are reports of
19	over 57 drone incursions over nuclear sites since 2015 and
20	at least 510 unidentified aerial objects reports since
21	2004, centered around restricted and sensitive airspace,
22	with around half of those reported in the last two years.
23	How do you view NORTHCOM's role in defense against the
24	threat from such unmanned aerial vehicles?

25 General Guillot: Senator, it is a role, to my



understanding, that NORAD and NORTHCOM share with the services that have been delegated authorities around their installations to protect those. And then the NORAD responsibility picks up Generally in the airspace structure above those facilities.

6 Senator Cotton: Okay. I don't want to go into depth 7 rehashing the Chinese balloon incident from earlier this 8 year, but in general, if a malign actor illegally flies an 9 aircraft over American territory with malign intent, do you 10 believe that we should shoot it down?

General Guillot: Senator, I absolutely believe we should shoot it down if it has demonstrated hostile act or a hostile intent.

14 Senator Cotton: Okay. Are you aware that there were 15 more than 10,000 violations of our airspace with drone 16 aircraft conducting intelligence operations last year? And 17 given the threat, we have seen that drones pose in Ukraine, 18 increasingly in Russia, how significant are your concerns 19 about those violations of our airspace?

General Guillot: Senator, I am very concerned about any airspace violation. Certainly, the unmanned capabilities that you are mentioning bring a new dimension that we haven't had to see in the recent years. And if I am confirmed, that would take a great deal of my attention to address that.



Senator Cotton: Good. The vast majority of those
 incursions were conducted by Mexican cartels in support of
 drug smuggling activities. In fact, the U.S. Border Patrol
 chief has said that we don't have operational control of
 the Southern border.

6 Given how drones are now being used in Ukraine, and in 7 Russia, how do you view the loss of operational control on 8 our Southern border and the failure to establish airspace 9 control as a threat there to our ability to defend our 10 homeland and our people?

General Guillot: Senator, I know it sounds trite, but I firmly believe that border security is National Security. And if I am confirmed, the number one priority I would have is to defend the homeland, and certainly border security is at the top of that. So, I would be very concerned about any loss of sovereignty in the airspace or the ground of our borders.

18 Senator Cotton: Good. Thank you for that. According 19 to DHS data, Customs and Border Protection encounter more 20 than 100 Russians attempting to illegally enter the United 21 States every month near just a single location on the US-22 Mexico border. Russian military intelligence has more 23 officers deployed to Mexico than any other country in the 24 world.

The current NORTHCOM Commander has described China and



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Russia as, "very, very aggressive and active" in NORTHCOM.
 We have seen what happened with Chinese spy balloon.

3 We know that China is setting up shop in Cuba, which I 4 understand is technically not a part of your area of 5 responsibility, but it is pretty close. In the same way б that North Korea and China aren't a part of your area of 7 responsibility, but they project threats into that area. 8 How do you view these actions by Russia and China 9 through our South as a threat to our homeland? 10 General Guillot: Senator, I view the actions you described as a very serious threat and one that, if 11 12 confirmed, I will watch very closely. As you alluded to, 13 it is not just in the air that NORAD and NORTHCOM protect 14 the homeland, but also through all domains, including the 15 ground.

16 Senator Cotton: Indeed. It is probably the case that 17 Aldrich Ames, for instance, was recruited by Russian 18 intelligence in Mexico City. And we know it is a classic 19 case that Russians -- Russian agents stuck an icepick into 20 Trotsky's head in Mexico.

So, again, that threat is genuine and real to the United States. One final question, at least 98 terrorists were caught on the Southern border last year, and that doesn't include any potential got-aways that we don't know about.



General Kurilla said last year it was that it was his Commander's estimate that ISIS-K could conduct an external operation against the United States or Western interests abroad in about six months, perhaps with little to no warning.

Two years ago, an Iraqi man in the United States
hatched a plot to bring ISIS operatives through our
Southern border to assassinate former President Bush.

9 Given your experience as the Deputy Commander in the 10 Middle East, can you draw upon that to help secure our 11 Southern border from terrorist attack and ensure it does 12 not become yet a new vector for attack?

General Guillot: Senator, if I am confirmed, I absolutely will draw on the experiences from Central Command, cooperation with Special Operations Command, and then new and lasting relationships with law enforcement agencies here in the homeland to ensure that any of the threats that General Kurilla is effectively addressing overseas do not make it to our homeland.

20 Senator Cotton: Okay. Thank you. Thank you for your 21 testimony. General Whiting, I know you are disappointed 22 you didn't get lots of hard questions from me, but maybe 23 next time.

General Whiting: Yes, sir. Thank you.
Senator Kelly: Well, thank you, General Guillot and



General Whiting, and congratulations on both of your nominations. And great to see you and your families here. Hopefully, we can, you know, get you through this process and get you into these important positions. You know, NORTHCOM and NORAD and United States Space б Command are so critical to our national defense. So, I look forward to voting for your nomination in committee and then eventually on the floor of the United States Senate. Thank you, and this hearing is adjourned. [Whereupon, at 10:54 a.m., the hearing was adjourned.] 

