

Stenographic Transcript
Before the

Subcommittee on Cybersecurity

COMMITTEE ON
ARMED SERVICES

UNITED STATES SENATE

HEARING TO RECEIVE TESTIMONY ON
THE STATE OF ARTIFICIAL INTELLIGENCE AND
MACHINE LEARNING APPLICATIONS TO
IMPROVE DEPARTMENT OF DEFENSE OPERATIONS

Wednesday, April 19, 2023

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4
5 Wednesday, April 19, 2023

6
7 U.S. Senate

8 Subcommittee on

9 Cybersecurity,

10 Committee on Armed Services,

11 Washington, D.C.

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13 The subcommittee met, pursuant to notice, at 9:32
14 a.m., in Room 222, Russell Senate Office Building, Hon. Joe
15 Manchin, chairman of the subcommittee, presiding.

16 Subcommittee Members Present: Senators Manchin
17 [presiding], Peters, Rosen, Rounds, and Schmitt.

1 OPENING STATEMENT OF HON. JOE MANCHIN, U.S. SENATOR
2 FROM WEST VIRGINIA

3 Senator Manchin: Committee will come to order. Thank
4 you all for coming. I appreciate it very much. The
5 subcommittee meets this morning to receive testimony from
6 outside experts and industry leaders on developments in
7 artificial intelligence and machine learning in the private
8 sector that may have benefits for the Department of
9 Defense. Our witnesses today are Dr. Jason Matheny.

10 Dr. Matheny is President and Chief Executive Officer
11 of RAND Corporation and Commissioner of the National
12 Security Commission on Artificial Intelligence. We have
13 Mr. Shyam Sankar -- okay, thank you, sir. Chief Technology
14 Officer of Palantir.

15 I knew your CEO very well. And Mr. Josh Lospinoso,
16 did I get that right? Good. Chief Executive Officer of
17 Shift5. We welcome our witnesses to the committee and
18 thank them for their willingness to share their insights
19 with us. This subcommittee has been keenly interested in
20 the Department of Defense's approach to adopting and
21 integrating artificial intelligence, or AI, into the
22 Department of Defense processes.

23 We recognize the opportunity that AI represents to
24 radically influence how DOD fights and defends and
25 operates, which was the chief reason we supported the

1 establishment of the National Security Commission on
2 Artificial Intelligence in the 2019 NDAA.

3 The results from the Commission, as well as the
4 seeming overnight success of generative AI systems like
5 ChatGPT and DALL-E have reinforced our instincts that AI
6 will be a game changer for DOD, the United States, and our
7 industry partners. However, say -- to stay ahead of our
8 potential adversaries, we also have to be working at a
9 speed and scale that keeps us ahead of any progress that
10 they are currently making.

11 To do that, we need to identify key technologies and
12 integrate them into our systems and processes faster than
13 they can. That meaning -- means harnessing innovation in
14 the commercial marketplace to gain speed, but also reduce
15 barriers for those tools to be implemented within DOD for
16 the benefit of our warfighters. Some of the challenges we
17 are facing are technical.

18 While user friendliness and reliability are key
19 attributes needed for commercial and defense markets for
20 the department, the applications deployed must be more
21 secure and trusted, meaning we understand the logic behind
22 its algorithms, so it cannot be used in unintended ways,
23 and have more rigorous policy enforcement mechanisms to
24 prevent misuse or unintended use.

25 Because we have heard much in the press on debates

1 over potential biases and algorithms, I think it would be
2 helpful if the witnesses can share their thoughts on what
3 is happening on the commercial side to identify and remedy
4 the bias in their algorithm development.

5 How do you all bake this consideration into your
6 software development process is the question we would like
7 to have answered. Also, with the discussions on ethical
8 implications of AI, we would appreciate your thoughts on
9 how you think about this from your corporate perspective,
10 but also how do you think the Pentagon and U.S. Government
11 should be approaching these debates?

12 Lastly, I would like to ask our witnesses to touch on
13 what I believe is DOD's most crucial resource in AI
14 development, data. We collect vast quantities of data,
15 which is the knowledge base for any artificial
16 intelligence, but do regularly run into issues of ownership
17 and management of that data.

18 I believe it is clear to the subcommittee that data
19 should be agnostic, if it is collected through DOD mission.
20 The Pentagon owns it and should be able to use it across
21 the entirety of our systems. I would also like to point to
22 some of the progress that is being made, especially within
23 the department.

24 I mentioned earlier the National Security Commission
25 on Artificial Intelligence, they did a fantastic job of

1 providing a framework for us to think about these issues
2 and made some great recommendations, many of which we have
3 enacted in previous NDAAAs. But there are still others that
4 haven't been implemented that we should be considering.

5 Finally, I would like to commend the Department for
6 the progress in establishing the Chief Data and Artificial
7 Intelligence Officer, or CDAO. In short -- and in very
8 short time they have established themselves to make
9 positive progress in both sides of the job, improving the
10 department's data and pushing adoption of AI tools.

11 But there too, we still have progress. We can make --
12 do better. Position DOD to deal with the future security
13 challenges that we know they are going to face. With that,
14 I turn to my friend Senator Rounds, for any remarks he may
15 have.

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1 STATEMENT OF HON. MIKE ROUNDS, U.S. SENATOR FROM
2 SOUTH DAKOTA

3 Senator Rounds: Well, thank you, Senator Manchin, for
4 convening this very important hearing today. I think you
5 will find that our opening statements are going to be very
6 similar in nature.

7 And we really do appreciate all of you coming and
8 participating in this with us today. In 2018, the
9 Department of Defense published its foundational strategy
10 on artificial intelligence.

11 The strategy predicted that AI was poised to change
12 the character of the future battlefield and the pace of
13 threats that we must face. Nearly five years later, that
14 future battlefield is here.

15 Breakthroughs in AI research and development are
16 transforming the military's capabilities and are reshaping
17 the character of warfare across all warfighting domains.

18 The adoption of AI technologies in the cyber domain
19 has been particularly transformative, as intelligent
20 systems are empowering department personnel to analyze
21 network patterns across thousands of data points in real
22 time and expand their situational awareness on the digital
23 battlefield.

24 Through increased visibility into network assets, the
25 military cyber operators are able to identify anomalies,

1 detect threats, patch vulnerabilities, and mitigate cyber-
2 attacks across the information enterprise more efficiently.

3 AI tools are also being leveraged to prioritize risks,
4 automate response actions, and extend DOD's ability to
5 protect its digital assets beyond the capacity and reach of
6 human security defenses.

7 AI's ability to make inferences, strengthen access
8 control measures, and streamline threat hunting processes
9 are among the other features of this technology that are
10 helping to enhance our defensive posture throughout the
11 cyber environment.

12 Despite the benefits of artificial intelligence, we
13 cannot lose sight of how this powerful technology is
14 changing the cyber battlefield for our adversaries as well.

15 AI presents a new attack surface for foreign
16 adversaries and cyber criminals to exploit. There is no
17 doubt that malicious actors are seeking new ways to attack
18 our critical infrastructure, steal sensitive information,
19 and spread malware and other cyber threats through AI
20 systems.

21 Mitigating an adversarial AI will be key to winning
22 the race for global AI leadership and securing the United
23 States' technological dominance in this important field.
24 Today's hearing is an opportunity to discuss the state of
25 AI and machine learning applications to support

1 cybersecurity.

2 I look forward to witnesses discussing AI product and
3 service offerings on the market today, and how they are
4 protecting commercial organizations and digital systems
5 from cyber threats.

6 I also hope witnesses will discuss the regulatory
7 landscape, guiding AI innovation both domestically and
8 abroad, as well as how Congress can appropriately balance
9 the demand for more AI research and innovation amid calls
10 to pause its development due to transparency,
11 accountability, and safety concerns.

12 To defend against evolving threats in cyberspace, I
13 would appreciate the witnesses discussing promising gains
14 in AI research, identifiable limitations or gaps in the
15 technology, and how the United States can outcompete large
16 and sustained investments into AI applications by our
17 foreign competitors.

18 I would also appreciate witnesses discussing how the
19 commercial sector is protecting its data repositories and
20 algorithms to preserve the integrity of AI systems. I look
21 forward to a discussion on all of these important matters.
22 Thank you again to our witnesses for appearing today.
23 Senator Manchin.

24 Senator Manchin: Thank you, Senator Rounds. Now we
25 are going to turn to our witnesses. And first we have Dr.

1 Jason Matheny for his opening statement.

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1 STATEMENT OF JASON G. MATHENY, PRESIDENT AND CHIEF
2 EXECUTIVE OFFICER, RAND CORPORATION AND COMMISSIONER,
3 NATIONAL SECURITY COMMISSION ON ARTIFICIAL INTELLIGENCE

4 Dr. Matheny: Thank you, Chairman Manchin, Ranking
5 Member Rounds, and Senator Schmitt. Thanks for the
6 opportunity to testify today.

7 I am the President and CEO of the RAND Corporation, a
8 nonprofit, nonpartisan research organization. Before RAND,
9 I served in the White House National Security Council and
10 the Office of Science Technology Policy as a Commissioner
11 on the National Security Commission on Artificial
12 Intelligence.

13 For the past 75 years, RAND has conducted research in
14 support of U.S. National Security, and we currently manage
15 four Federally funded research and development centers for
16 the Federal Government, including one for the Secretary of
17 Defense, one for the Secretary of the Air Force, one for
18 the Secretary of the Army, and one for the Secretary of
19 Homeland Security.

20 Today, I am going to focus my comments on how DOD can
21 best ensure that progress in AI benefits U.S. National
22 Security instead of degrading it. Among a broad set of
23 technologies, AI really stands out both for its rate of
24 progress and for its scope of potential applications. It
25 holds the potential to broadly transform entire industries,

1 including ones that are critical to our future economic
2 competitiveness and our National Security.

3 Integrating AI into our National Security plans poses
4 special challenges for several reasons. First, the
5 technologies are driven by commercial entities that are
6 frequently outside of our National Security frameworks.

7 Second, the technologies are advancing quickly,
8 typically outpacing policies and organizational reforms
9 within Government. Assessments of the technologies require
10 expertise that is concentrated in the private sector, and
11 that has rarely been used for National Security.

12 The technologies lack conventional intelligence
13 signatures that distinguish benign from malicious use. And
14 although the United States is currently the global leader
15 in AI, this may change as China seeks to become the world's
16 primary AI innovation center by 2030, an explicit goal of
17 China's AI national strategy. In addition, both China and
18 Russia are pursuing militarized AI technologies,
19 intensifying the challenges that I just mentioned.

20 And in response, I will highlight a few sets of
21 actions that DOD could take. The first is to ensure that
22 DOD cybersecurity strategies and cyber red team activities
23 track developments in AI that could affect cyber defense
24 and cyber offense, such as the automated development of
25 cyber weapons, or at least development that requires much

1 shorter timelines.

2 Second, to prevent bad actors from having access to
3 advanced AI systems, first, ensure strong expert controls
4 of leading-edge AI chips and chipmaking equipment, while
5 licensing benign uses of chips that can be remotely
6 throttled as needed.

7 Second, use Defense Production Act authorities to
8 require that companies report the development or
9 distribution of large computing clusters, training runs,
10 and trained models above a certain size. Third, including
11 in DOD contracts with cloud computing providers a
12 requirement that they employ know your customer screening
13 for all customers before training large AI models.

14 And fourth, including DOD contracts with AI developers
15 know your customer screening as well as cybersecurity
16 requirements to prevent the theft of large AI models, so
17 that our competitors aren't stealing the technologies that
18 we are actually building.

19 Third, work with the intelligence community to
20 significantly expand the collection and analysis of
21 information on key foreign, public and private sector
22 actors in adversary states, including those foreign public
23 and private entities that are making headway in AI and in
24 AI relevant computing, their infrastructure, their
25 investments, their capabilities, their supply chains of

1 tools, material, and especially talent.

2 Strengthen DOD's institutional capacity for such
3 activities by creating new partnerships and information
4 sharing agreements among U.S. and allied government
5 agencies, academic labs, and industrial firms, and by
6 recruiting private sector AI experts to serve in the
7 Government on short term or part time appointments.

8 Fourth and last, invest in potential moonshots for AI
9 security, including microelectronic controls that are
10 embedded in AI chips to prevent the development of large AI
11 models without security safeguards.

12 And second, generalizable approaches to evaluate the
13 security and safety of AI systems before they are deployed.
14 I thank the committee for the opportunity to testify and
15 look forward to your questions.

16 [The prepared statement of Dr. Matheny follows:]

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Senator Manchin: Thank you. And Mr. Sankar.

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1 STATEMENT OF SHYAM SANKAR, CHIEF TECHNOLOGY OFFICER
2 AND EXECUTIVE VICE PRESIDENT, PALANTIR

3 Mr. Sankar: Chairman Manchin, Ranking Member Rounds,
4 Senator Schmitt, thank you for the opportunity to discuss
5 one of the most important subjects facing both the
6 Department of Defense and our nation at large, the
7 effective and ethical application and integration of
8 artificial intelligence with our armed services.

9 This past February, I had the opportunity to visit
10 Ukraine and witness the incredible speed with which the
11 Ukrainian forces were able to field, learn, and win with AI
12 on the battlefield. While the cycle of commercial
13 innovation and Government adoption can take years in the
14 United States, they were doing it in days in Ukraine.

15 So really, the future has already arrived, it is just
16 not evenly distributed. And in that future, AI rewrites
17 our roadmaps. It changes everything. And we can either
18 choose to accept that disruption and drive that change, or
19 we can get disrupted by defending against it. And because
20 the future is already here, we need to act with speed and
21 conviction. And if I can impart one message today, is that
22 we are facing a moment in which existing roadmaps and
23 systems are insufficient.

24 We must completely rethink what we are building and
25 how we are building it. Software and AI will shape

1 everything, even toasters, but most certainly tanks. To
2 succeed, we need to cut through the existing ways we
3 organize and procure weapons systems and begin with
4 software and AI first.

5 This will be disruptive and emotional. Many
6 incumbents in Government will be affected and they will
7 feel threatened and dislocated. Many careers that have
8 been built on mature technologies, weapons systems and
9 platforms will also be affected. Fortunately, with the
10 right leadership, our country is amongst the few that can
11 turn on a dime and do so at scale. Because the alternative
12 should be unthinkable.

13 We must do the right thing, the hard thing here. As
14 we begin this journey, I would like to offer the
15 subcommittee the following recommendations. First, the
16 only way to overcome the intense emotional barriers to this
17 wholesale reinvention is to adopt and embrace a field to
18 learn to win model.

19 We should field eye to mission users and operational
20 workflows at the earliest possible moment, and then
21 continuously improve these models through iteration with
22 operators in the daily deterrence of our enemies and the
23 defense of the nation. This is the technological
24 equivalent of throwing ourselves off the deep end.

25 And in the case of AI adoption, it is the only way to

1 learn how to swim and win in this critical race. Second,
2 the only way the Department of Defense will be able to
3 employ world class AI with field to learn to win methods is
4 if it overcomes the current market failures. An entire
5 industry of commercial providers stands ready to support
6 the defense community, but they must often stand idle while
7 the Government insists on starting from scratch.

8 America's greatest advantage over its adversaries is
9 its software and its culture of innovation. Even our
10 allies are envious of American technology companies and the
11 prosperity that they have brought to our nation. But
12 America cannot exercise its software advantage unless those
13 who are most adept at providing are able to bring their
14 expertise and innovation to bear on these issues of
15 national importance.

16 For example, if there was a need to use any of the
17 cutting-edge large language models on a secret or top-
18 secret network, today we cannot. This is a massive market
19 failure. With a mere 10th of a percent of the department's
20 budget, we could bring cutting edge commercial innovation
21 to our warfighters.

22 Today, I can give AVUS and AIG more advanced AI than I
23 can bring the Army and the Air Force. If we want to
24 effectively deter those that threaten U.S. interests, we
25 must spend at least 5 percent of our budget on capabilities

1 that will terrify our adversaries. In the late 60s, 95
2 percent of all integrated circuits were sold to the U.S.
3 Government.

4 The Government was the first and largest customer, and
5 it benefited directly from American innovation and
6 ingenuity. The U.S. should aspire to recreate this dynamic
7 with AI. Finally, these recommendations will only be
8 successful if the United States continues to lead in
9 building a regulatory and ethical framework for the use of
10 responsible AI in the defense context.

11 We cannot cede this leadership to the illiberal value
12 structures of our adversaries. Our allies are certainly
13 watching. This is not an exercise for academics. It is
14 about addressing directly real-world problems in real time.

15 Today we are at an inflection point. AI will define
16 the success of every commercial and Government
17 organization. Its development will define the prosperity
18 of our nation, and its adoption in the department will
19 defend our country. I thank you, and I look forward to
20 your questions.

21 [The prepared statement of Mr. Sankar follows:]

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Senator Manchin: Dr. Lospinoso.

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1 STATEMENT OF JOSH LOSPINOSO, CO-FOUNDER AND CHIEF
2 EXECUTIVE OFFICER, SHIFT5

3 Dr. Lospinoso: Thank you, Chairman. Chairman
4 Manchin, Ranking Member Rounds, member of the subcommittee,
5 it is my honor to have the opportunity to testify before
6 you today on the state of artificial intelligence and
7 machine learning applications to improve Department of
8 Defense operations.

9 While AI research is by now many decades old, the
10 field has accelerated at a blistering pace. From ChatGPT
11 to self-driving cars, recent AI powered technologies have
12 begun to capture the public imagination. I commend the
13 subcommittee for treating this accelerating development
14 with renewed urgency.

15 In 2021, the National Security Commission on
16 Artificial Intelligence message was clear, if trends
17 continue, China will surpass us within a decade. This
18 subcommittee has asked whether we have made progress
19 towards the NSCAI's recommendations, what gaps exist, and
20 where policy is impeded.

21 In this testimony, I want to bring attention to two
22 facts about today's military weapons systems, AI and
23 cybersecurity. Fact number one, most major weapons systems
24 are not AI ready. As data scientists are quick to say,
25 garbage in makes garbage out.

1 And data allows us to investigate, train, monitor
2 novel AI enabled technologies, but without high quality
3 data, we cannot build effective AI systems. Unfortunately,
4 today the DOD struggles to liberate even the simplest data
5 streams from our weapon systems. These machines are
6 talking, but the DOD is unable to hear them.

7 We cannot employ AI enabled technologies without great
8 data. This requires taking seriously the difficult,
9 unglamorous work of laying strong foundations, clean,
10 labeled, enriched, comprehensive data, sound, simple,
11 decentralized, scalable data architectures, and
12 straightforward, unambiguous metrics for measuring AI
13 empowered systems' effectiveness.

14 America's weapon systems are simply not AI ready.
15 While the Department of Defense's intention is to integrate
16 and employ AI capabilities across the Joint Force, the
17 weapons systems themselves are incapable of hosting them.

18 We must implement solid, scalable edge computing. We
19 need to enable full tech data collection at the edge. We
20 must solve the operational challenge of transferring
21 terabytes of data from the field to the cloud, making them
22 available to the AI enabled technologies they will fuel.

23 Fact number two, the DOD cannot solve weapons systems
24 cybersecurity without artificial intelligence. Without AI,
25 the DOD will never be able to keep these weapon systems

1 cyber secured. It has made little progress, unfortunately,
2 addressing the perils identified in the Government
3 Accountability Office's 2018 report on weapons systems'
4 cybersecurity.

5 The DOD spends trillions of dollars fielding weapon
6 systems. Each one contains dozens, sometimes hundreds, of
7 special purpose computers that perform every conceivable
8 function on these platforms, from the control surfaces on
9 an aircraft to the data radios on submarines. These
10 systems are profoundly digital.

11 Unlike modern IT systems, built with zero trust
12 architectures, these weapon systems were built with blind
13 faith architectures. The DOD needs AI powered capabilities
14 to detect anomalies and prevent cybersecurity intrusions on
15 these platforms.

16 The NSCAI is right, if we don't act now, China's goal
17 of surpassing us will be realized. Major weapon system
18 programs, both old and new, need funding and requirements
19 to make them AI ready.

20 The good news is that between industry, academia, and
21 Government, solutions to these challenges exist today. I
22 look forward to discussing these matters with you and
23 continuing to support the warfighter. Thank you, Chairman
24 Manchin, Ranking Member Rounds.

25 [The prepared statement of Dr. Lospinoso follows:]

1 Senator Manchin: Thank you, sir. Now, we are going
2 to start with our questions, and I will begin. I have been
3 thinking about this, you know, because when you look at it,
4 the internet was founded in, I think, 1983.

5 A Section 230 came into play in 1996, I believe. And
6 we have been discussing that ever since. Should we have
7 done more? Should we have put -- how are we going to put
8 back the guardrails on it? Has it gone too far? Who is
9 accountable? Who is responsible?

10 On and on and on. Now that we are coming into the age
11 of the AI, give me your -- each one of you, give me your
12 thoughts on as this comes into the realm, if you will, and
13 we are going to be so dependent on it and using it for so
14 many purposes.

15 What could we do, learning from what we didn't do when
16 the internet came into play? Dr. Matheny.

17 Dr. Matheny: Thanks, Senator Manchin. I think that
18 the application of some of these large models to developing
19 very capable cyber weapons, very capable biological
20 weapons, disinformation campaigns at scale pose grave
21 risks.

22 And I think one of the threats that I see is that the
23 very technology that we develop in the United States for
24 benign use can be stolen and misused by others. I think we
25 need a licensing regime, a governance system of guardrails

1 around the models that are being built, the amount of
2 compute that is being used for those models, the trained
3 models that in some cases are now being open sourced so
4 that they can be misused by others. I think we need to
5 prevent that.

6 And I think we are going to need a regulatory approach
7 that allows the Government to say tools above a certain
8 size with a certain level of capability can't be freely
9 shared around the world, including to our competitors, and
10 need to have certain guarantees of security before they are
11 deployed.

12 Senator Manchin: You know, my biggest fear is that
13 what little bit I know about AI, but knowing the capability
14 of AI, having people say something they never said, having
15 the image of a person doing something they never did,
16 having a country declaring war that never happened.

17 All these things -- I mean, the stakes are so high in
18 what we are doing. But if we can learn from our mistakes
19 and put those guardrails in now, and you all would know
20 better of how you intend your program to be used or your
21 platform to be used to tell us what shouldn't be there to
22 protect not just this, to protect your market, if you will,
23 that protect basically the use of this and the intentions
24 of what it is for.

25 I think we need to do that and think about this deeply

1 before we go further. Dr. Sankar -- Mr. Sankar.

2 Mr. Sankar: Absolutely. I think a lot of what you
3 are getting at is we kind of implicitly all believe or
4 explicitly believe that AI is valuable, but how do you make
5 it viable? It is not viable without trust.

6 And that trust requires a real foundation where you
7 understand the data that went into it. You understand why,
8 to the extent you are not getting behaviors you expected,
9 you are getting those behaviors.

10 And so, I think a big part of this approach is, you
11 know, I would welcome a regulatory approach to this, is
12 also realizing that there is a huge and outsized role for
13 the department to lead by going through it.

14 It is only by red teaming, adopting and red teaming
15 trying to break it, that we are going to really understand
16 and develop the appropriate rigorous testing and evaluation
17 framework, I would say.

18 The analogy to cybersecurity is great here. You can't
19 just have a blue team effort to protect yourself. You
20 learn as much or more from red teaming it. That defines
21 how you defend yourself going forward.

22 So, I think these are actually two sides of the same
23 coin, and we should be practicing them together and
24 aggressively.

25 Senator Manchin: Dr. Lospinoso.

1 Dr. Lospinoso: Thank you, Chairman. I totally agree.
2 And I think that the analogy to the internet is really apt.
3 You know, if we have learned anything in the past several
4 decades of technology innovation, we see a focus on
5 functionality first, in the case of the internet, sharing
6 information -- in the case of AI, solving a broad range of
7 applications.

8 And then we think about security. And I think we
9 can't make that mistake again. Today, we spend hundreds of
10 billions of dollars on cybersecurity trying to shore up the
11 problems that we had in the past that we didn't think
12 about.

13 We have an opportunity now to think about the security
14 of these AI models as well. And there are two frontiers
15 that I imagine we will probably get into later in the
16 discussion. But to preview, you know, data poisoning is a
17 huge problem.

18 So, the idea that the data you are using to train
19 these models can be altered by nefarious actor to create
20 profound challenges with the AI algorithms. And the second
21 is adversarial attacks. So, you may have seen some of
22 these sensational videos of putting a few dots on a stop
23 sign and to a self-driving car it looks like a green light.

24 Or fingerprint readers with a couple of modifications
25 spoofing, you know, authentication. These are real

1 problems, and we need to think clearly about shoring up
2 those security vulnerabilities in our AI algorithms before
3 we deploy these broadly and have to clean the mess up
4 afterwards.

5 Senator Manchin: Well, let me just say thanks to all
6 of you. Would it be possible I mean, I think on behalf of
7 Senator Rounds, myself, and our subcommittee here, to ask
8 you all to as quickly as possible, 30, 60 days, put a
9 little team together, give us some thoughts on what you
10 think can be and should be done.

11 We can share them with the committee members here to
12 see if we can launch, basically start looking at how we
13 would write legislation not to repeat the mistakes of the
14 past. If you could do that, we would appreciate it.

15 Senator Rounds.

16 Senator Rounds: Thank you, Mr. Chairman. And look, I
17 really want to thank our witnesses here today for some very
18 good opening statements.

19 And you actually answered a couple of questions that I
20 had in advance just in the opening statements themselves
21 with regard to the effects on National Security and our
22 competitiveness. I want to get into something which is
23 current in the news today, and that is there a group of
24 fairly well-respected AI experts and industry leaders
25 recently signed a letter calling for a pause in AI

1 development, citing a risk to society.

2 I think the greater risk, and I am looking at this
3 from an American, a U.S. security standpoint, I think the
4 greater risk is taking a pause while our near-peer
5 competitors leap ahead of us in this field. AI will be the
6 determining factor in all future great power competition,
7 and I don't believe that now is the time for the United
8 States to take a break from developing our AI capabilities.

9 My questions to all of you would be, number one, is it
10 even possible to expect that other competitors around the
11 world would consider taking a break? And what could be the
12 impact if we were to try to slow down our AI development
13 while Congress looks at policy issues and the rest of the
14 world continues on, in particular, our near-peer
15 competitors who seem to have a considerably less announced
16 concern with regard to the ethics of this new technology?

17 And Dr. Matheny, I would like to start with you.

18 Dr. Matheny: Thanks, Senator Rounds. I think it
19 would be very difficult to broker an international
20 agreement, to hit pause on AI development in a way that
21 would actually be verifiable. I think that would be close
22 to impossible.

23 I think we are taking appropriate first steps to
24 create a governance system in which we could at least delay
25 China's access, for example, to very high-performance

1 computing thanks to the October of '22 export controls on
2 AI chips and the subsequent controls on semiconductor
3 manufacturing equipment.

4 But it is very difficult to say, internationally, we
5 would be able to achieve some sort of pause in a way that
6 is enforceable. It is also unclear how we would use that
7 pause and whether we could use it effectively in a way that
8 allows democracies to lead the norms and standards around
9 AI and its implications for society.

10 I would like to see democracies maintain the lead. I
11 do think an important part of maintaining the lead, though,
12 is to ensure that we have guardrails. That we are seen as
13 the beacon for safety and security considerations.

14 That will actually help to win as friends and allies
15 around the world. Our democratic allies are looking to us
16 for guidance, and I think we can be a first mover in some
17 of the guardrails that are needed.

18 Senator Rounds: Thank you. Mr. Sankar.

19 Mr. Sankar: Absolutely. I think the pause is -- what
20 is going to be different in five months and 29 days, we
21 need to really think about that, other than ceding the
22 advantage to the adversary.

23 I think the other part of it is, so there is the
24 technological capability that we could become -- every two
25 days now, there is breakthroughs made that we didn't think

1 was possible.

2 So, the pace is breakneck. We are talking about
3 generations of advances. But I do think due to Dr.
4 Matheny's point, actually, perhaps the bigger consequence
5 is the nature of the AI. China has already said that these
6 generative models must display socialist characteristics.

7 It must not enable the overthrow of the state. So,
8 these sorts of constraints that are being baked into the
9 extent that that becomes the standard AI for the world is
10 highly problematic.

11 And I would double down on the idea that a democratic
12 AI is crucial. Now that is -- we will continue to build
13 these guardrails around this, but I think ceding our
14 nascent advantage here may not be wise.

15 Senator Rounds: Dr. Lospinoso.

16 Dr. Lospinoso: Yes, sir. I totally agree. I think
17 that it is impracticable to try to implement some kind of
18 pause. I think if we did that, our adversaries would
19 continue development and we end up ceding or abdicating
20 leadership on ethics and norms on these matters if we are
21 not continuing to develop.

22 And that is not to mention the practical implications
23 of us falling behind on, you know, as Mr. Sankar mentioned,
24 you know, these applications that are incredibly important,
25 cybersecurity, military applications.

1 We lose in that competition and we enfeeble industry
2 that is working at breakneck speed to try to keep us on
3 top.

4 Senator Rounds: And I would just ask one, and I think
5 this can be answered fairly quickly, and we will probably
6 do a second round on it, but with regard to AI right now,
7 isn't it true that there are literally dozens of countries
8 around the world that have already implemented degrees of
9 AI into their weapons systems that have already been
10 deployed on the battlefield.

11 I am thinking of the Nagorno-Karabakh war between
12 Armenia and Azerbaijan in September of 2020, where
13 loitering munitions were used that with no human in the
14 loop, literally determined their own weapons -- their own
15 weapons to use on which objects without a human ever
16 ordering it.

17 Dr. Lospinoso: Senator Rounds, that is exactly
18 accurate. I mean, this is going to continue to develop.
19 We are going to have autonomous weapons systems developed
20 by other countries. And if we are not continuing to invest
21 in that research and development, and concurrently develop
22 norms, ethics around the employment of those systems, we
23 are going to abdicate our leadership position.

24 Senator Rounds: Mr. Sankar.

25 Mr. Sankar: I concur with that.

1 Senator Rounds: Dr. Matheny.

2 Dr. Matheny: Agreed.

3 Senator Rounds: Thank you. Thank you, Mr. Chairman.

4 Senator Manchin: Senator Schmitt.

5 Senator Schmitt: Thank you, Mr. Chairman. Thank you
6 all for being here and for your testimony, and willingness
7 to answer questions on a very important topic that I think
8 I don't speak for everybody, is sort of not knowing where
9 all of this leads provides an opportunity, maybe even a
10 bipartisan way to help shape some policy here.

11 But AI and machine learning are at the forefront of
12 technological innovation and the great powers competition
13 between China and United States. It is critically
14 important, and so your recommendations are important.

15 AI is a transformative tool, and like other tools that
16 can move society forward, but is also ripe for abuse. We
17 see this abuse already happening. China's implementation
18 of AI has allowed for mass surveillance of innocent Chinese
19 citizens who have no chance at privacy.

20 U.S. tech companies have a responsibility to ensure
21 that these powerful tools don't fall in the hands of
22 authoritarian regimes who use the activities -- who use it
23 for activities that run contrary to basic human rights.

24 I was deeply alarmed by Google and its departure from
25 Project Maven on unfounded or, you know, concerns that they

1 had that business with DOD was unethical yet continued AI
2 research in China that could have very well contributed to
3 the mass surveillance and repression of over 1.4 billion
4 people.

5 We have to do everything we can to not only develop
6 this technology, but also to ensure it is being done and
7 used responsibly. I guess my first question here, and this
8 is a long question, but I will go to you first, doctor.

9 In 2017, Google opened up the Google AI China Center,
10 which focused on basic AI research in Beijing. While
11 Google engaged in AI research under the watchful eye of the
12 Chinese Communist Party, the company shunned the Department
13 of Defense and broke ties with DOD's Project Maven because
14 of alleged ethical concerns. Ironically, shortly after
15 Google opened up its AI China Center, Google erased its
16 longtime motto of, don't be evil.

17 Why Google would coincidentally abandon this decades
18 long motto while operating its AI research center in
19 Beijing, I can't say for sure, but it doesn't look good.
20 But I do know the Chinese Communist Party has engaged in
21 basic human rights abuses, genocide, and mass surveillance
22 of over 1.4 billion citizens.

23 Big tech companies like Google need to have the moral
24 backbone to resist these grandiose ideas of market access
25 and increased profits in exchange for IP rights that could

1 ultimately be used as an effective tool of repression in an
2 authoritarian regime and also turned on us, the United
3 States of America.

4 Despite Google closing its Beijing based AI Research
5 center in 2021, the potential applications remain. And so
6 General Dunford put it that any work by U.S. companies who
7 aid China in the development of AI would, "help
8 authoritarian government assert control over its own
9 population," enable the Chinese military to take advantage
10 of U.S. technology.

11 Dr. Lospinoso, do you agree with General Dunford's
12 statement?

13 Dr. Lospinoso: Thank you for the question, Senator
14 Schmitt. I wholeheartedly agree with General Dunford's
15 statement. I think doing business in China is equivalent
16 to providing technological capabilities to the Chinese
17 military.

18 This is the great power competition of our time. I
19 don't think it is a question of if, it is a question of
20 when. Schiff has never and will not do business with the
21 Chinese military. And we think it is a matter of utmost
22 National Security.

23 Senator Schmitt: Well, and I think -- so, I am 47.
24 So, when I was going to school and we were learning about
25 these things, and I think for a long time, I think the

1 belief was that you have a greater opportunity for
2 democratization and the more educated people become they
3 are aware of the opportunities, and that would ultimately
4 be the way that the Chinese Communist Party would be
5 overthrown from within.

6 The scary thing about AI is that AI only strengthens a
7 communist regime's ability to control the flow of
8 information. All of these assumptions that were made for a
9 very long-time sort of go out the window.

10 And so, AI in many ways is sort of built for an
11 authoritarian regime, which I think in this great powers
12 competition we are in not just with China, but around the
13 world, it has implications that are, I think, really scary.
14 So, I don't know, I mean, I think the American public is
15 trying to figure this thing out, too.

16 For me, we have to engage from a military perspective
17 because it is do or die quite literally, from a military
18 perspective. But from a commercial application, it is
19 really scary stuff. So just curious, I don't know how much
20 time left, but for each of you, what keeps you up at night
21 about this, and what can be done -- what can be done to
22 address those concerns?

23 Dr. Lospinoso: I share those concerns, Senator.
24 Briefly, the thing that keeps me up at night is, a fanatic
25 here has been the central role of data, and the power of AI

1 algorithms and their applications. And I can think of few
2 governments more adept at collecting and retaining data
3 than the Chinese Communist Party.

4 And the fact that they have such pervasive collection
5 not only of their own citizens, but of citizens around the
6 world through a variety of mechanisms, that gives them a
7 significant leg up in using AI for the purposes that you
8 articulated.

9 Mr. Sankar: What keeps me up at night is, do we have
10 the will? And I think we do. But the issue of AI adoption
11 is really one of willpower. You know, are we accelerating
12 adoption like our survival depends on it, because I believe
13 it does. And I think you see that in our adversaries.
14 They realize that their survival depends on it, and we
15 should move at pace to do this.

16 Dr. Matheny: What keeps me up at night is AI being
17 applied to the development of new cyber weapons and
18 bioweapons for which we don't have reliable defenses.

19 And I worry that right now the most likely scenario is
20 one in which those models were either stolen from the
21 United States or built with U.S. tech, U.S. chips, U.S.
22 chipmaking equipment.

23 I think the strongest argument for a pause is our own
24 labs need to get their cybersecurity together to reduce the
25 likelihood that the models that they are building will be

1 stolen by our adversaries.

2 [Technical problems].

3 Senator Manchin: Dr. Matheny -- thank you. Our hope
4 today was to have witnesses from Scale AI present, because
5 of scheduling they couldn't make it, to discuss their data
6 management practices to ensure the data being fed into the
7 algorithm is consumable. Just to put this in context for
8 the public, private industry has to buy the majority of
9 data they need to feed into their AIs.

10 But DOD is in a unique position, given the wealth of
11 data we are collecting on a daily basis from every network,
12 node, and physical sensors in all our equipment. The
13 problem seems to be in owning that data and making sure it
14 is all the same format for an AI to recognize and use.

15 My question is this, is it fair to say that the data
16 an AI interprets and learns from is arguably more important
17 than the algorithm itself?

18 Dr. Matheny: I think it is all important. I mean,
19 sometimes the analogy is used of, you know, three legs of a
20 stool. You have got data, the algorithms, the compute, and
21 then the floor is talent. I mean, that is something that
22 is essential to all of those. So we need to invest in all
23 four of those elements.

24 I do think that data can be a place where the United
25 States has an asymmetric advantage because of the amount of

1 data that we collect from systems that have operated
2 globally in a way that, say, China's systems or Russia's
3 systems haven't. This is an observation that the Director
4 of Net Assessment at DOD made, which I think is accurate.

5 We simply collect more data from more platforms that
6 are relevant to military operations than any other country.
7 But we are not fully leveraging that. And we need to
8 ensure, one, that we appropriately collect, store, align
9 the data, place it in databases that can actually be
10 leveraged.

11 I think one of the things that was most striking about
12 Project Maven was just how much work had to be done on data
13 cleaning, alignment, getting networks to talk to each
14 other. It was that stuff. It wasn't the sexy algorithm
15 stuff that was the hard part. It was the elbow grease
16 needed to just ensure the data was in the right place.

17 Senator Manchin: Any other comments from anybody else
18 on the panel on that? I might have a follow up to you.
19 Here is a follow up, so you can think about this, too. How
20 would you summarize the Department of Defense's data
21 management practices, and how could they be improved to
22 make sure that every bit of data that we are collecting is
23 available for our usage, not limited by silos between
24 private contractors? That is kind of the follow up to the
25 first issue.

1 Mr. Sankar: I would like to build on the stool
2 analogy there, and I will get to your follow up question.
3 You have to -- you know, you can't make one leg of the
4 stool long and tall first. That is not a very good stool.

5 And so, I would urge us to resist the temptation to
6 say, first we need the perfect data foundation, then we go
7 on. Actually, it is, if we look at the Project Maven
8 example, there is the fact that we suddenly had the
9 algorithms that pointed us to the fact that the data was
10 garbage. So, these things move together and we have to
11 simultaneously coordinate the investment and not slice
12 these up into different responsibilities.

13 And it is now the fact that we have these powerful
14 large language models that is telling us that we actually
15 don't have enough CPU capacity in the world. And so, you
16 know, I think the stool analogy is a very good one.

17 Now to your question here, I would say this idea that
18 we are operational is profound. It is our advantage. We
19 do things everywhere in the world. I would say we
20 definitely collect more data, but we also throw away an
21 enormous amount.

22 Part of my experience has been every place we have
23 shown up in a new operational context, there is data we
24 could be collecting that in a prior generation of software
25 was perceived to be useless because there was no

1 operational decision you could have been making with that
2 data so it was often thrown on the ground.

3 When new capabilities were introduced, the utility of
4 that data became obvious on its face. And so, this is a
5 powerful feedback loop that really feeds into our American
6 culture of innovation, solving problems at the edge with
7 the capabilities we are providing. And I would say the
8 data management efforts are great.

9 There are definitely some policy opportunities that
10 would make it world class. So how do we all get on the
11 same page here? I think we have to get the incentive
12 structure right around how we share data.

13 So, a mandate that all data must be shared because it
14 is actually the Government's I think is great in theory,
15 but in practice, in order to enable all of the folks with
16 various interests to do that, you need a data foundation
17 that gives you true security. How am I labeling this data?
18 How do I control who has access to it?

19 How do I governance the purposes for which they are
20 allowed to use this data? Once I develop trust in how we
21 are governing access to this data platform within the
22 Defense Department, now, we can actually share this data.

23 Senator Manchin: That was the question we are asking
24 on the front end.

25 Dr. Lospinoso: Thank you, chairman. I completely

1 agree with everything that we said here. I would add,
2 though, that while it is clear that we are the best in the
3 world at collecting data, we have got some work to do on
4 data architecture and access to that data.

5 I still want to emphasize that we have a significant
6 amount of work to do with the computers that don't look
7 like computers, these weapons systems that we operate
8 around the world. I will tell you, when I was in uniform,
9 it drove me absolutely crazy that we could operate an
10 aircraft or a ground combat vehicle or a submarine in a
11 combat environment and not, number one, be able to collect
12 or own the data that came off of that platform.

13 That is just a massive National Security issue. And I
14 think we need to get better at enabling these systems,
15 these weapons systems with the kinds of data collection to
16 feed into this data architecture so that we can get the
17 enterprise IT computer side as well as the weapon systems.

18 And that is going to be our real advantage. And I
19 will just, you know, end with one comment here, which is
20 increasingly, you know, we had this conversation around
21 cryptography when we were thinking about what can we put
22 backdoors in the encryption.

23 And there is a sense in which when these AI algorithms
24 get out into the public domain, and there is academic
25 papers and PhD thesis that are written about these things,

1 they are kind of cat is out of the bag.

2 And so, on some sense we should continue to try to
3 keep models guarded, but that is a time advantage. At some
4 point it is knowledge and it is going to get out there.
5 The real advantage, what we can control is the data, that
6 one leg of the stool that our adversaries won't have.

7 And then we retain our leadership position and being
8 able to employ these AI models.

9 Senator Manchin: Thank you all. We will continue
10 this, but now, Senator Rounds.

11 Senator Rounds: Thank you. I want to follow up with
12 that. I am going to begin with Dr. Lospinoso. When we
13 talk about data, China right now, the People's -- the
14 Chinese Communist Party has collected huge amounts of data
15 on their own citizens.

16 We don't do that in the United States. But they have
17 been very good about collecting it on their own people. We
18 know that they have laid out not only facial ID, but they
19 can track their people no matter where they are going, what
20 they are doing, the transactions, their financial
21 transactions, who they associate with and so forth.

22 And they have been doing it for years, and they have
23 gotten to be very, very good at it. They clearly are using
24 AI. They have clearly figured out a way to do the types of
25 databases that can be manipulated to be able to go back and

1 collect that data, we are assuming. In the United States
2 -- we need to be able to compete with that type of computing
3 power and that type of data collection and storage.

4 Do we have that capability in like kind and quality,
5 as China does today in terms of implementing it and using
6 it? Is it -- do we have the practical application today
7 that they have exercised in China on their own people?

8 Dr. Lospinoso: Thank you, Ranking Member Rounds. I
9 would say that from a technological capability perspective,
10 there is no reason that we couldn't implement the same
11 sorts of platforms. And perhaps they have, you know,
12 national foreign intelligence value, for example. Of
13 course, we have, you know, ethics and freedom constraints
14 that keep us from doing the same sort --

15 Senator Rounds: Which we absolutely have to protect.

16 Dr. Lospinoso: Absolutely have to protect --

17 Senator Rounds: We have to protect privacy in the
18 United States.

19 Dr. Lospinoso: I would say that, you know, one
20 opportunity here potentially is, you know, we talked about
21 ways in which AI algorithms can be subverted. And I think
22 there is an opportunity for us to also make investments not
23 only on the defensive side, but on the, you know, offensive
24 side when we are talking about great power competitions in
25 thinking about how do we subvert adversary AI as well.

1 You know, there is an asymmetry to these sorts of
2 things that is corollary to cybersecurity, where sometimes
3 the best defense is a good offense.

4 And so I think we ought to be investigating ways in
5 which adversarial, you know, adversarial AI and things of
6 that nature, data poisoning might be able to meaningfully
7 degrade the just objectively terrifying developments that
8 we are seeing in some of these things, like, you know, the
9 social scoring and, you know, yes, the over the
10 intelligence apparatus that the Chinese Communist Party --

11 Senator Rounds: Thank you. Dr. Matheny, you were
12 involved in the AI Commission, specifically with regard to
13 defense. I have had the opportunity to see not just the
14 unclassified but the classified report.

15 And recognizing that we are in an unclassified
16 environment here, I would simply express that I think there
17 was a huge amount of extremely valuable data that was found
18 in the classified portion that transcended the Defense
19 Department's needs and really went into areas that could be
20 extremely helpful to other parts of our governance system.

21 And clearly, in terms of health care, truly making a
22 quality difference in a lot of people's lives long term, if
23 we could appropriately use and promote AI in a number of
24 different fields. Can you talk a little bit -- let me just
25 express my frustration.

1 It was so classified that in many cases chairmen of
2 other committees that could have utilized the data or the
3 ideas that were recommended, that they didn't even have
4 access to the reports or the recommendations.

5 I found that to be extremely concerning. And I would
6 just like you to share a little bit, if you could, how much
7 of an opportunity the implementation, the appropriate
8 implementation of AI could mean to the quality of life to
9 people that live in this country?

10 Dr. Matheny: Thanks so much. I will take it back to
11 our fellow commissioners and to the NSCAI staff the
12 opportunity to think about how to create a tearlined
13 version of the classified annex at a lower level of
14 classification. I do think that the opportunities to solve
15 society's problems with AI are profound.

16 The applications to advancing human medicine, energy,
17 agriculture, and materials science. And we are seeing some
18 early signs of that, everything from Alpha fold, solving
19 the protein folding problem to make protein design possible
20 at scale for new drugs, or the design of new fusion
21 reactors, or solving math problems that had eluded human
22 ingenuity for years.

23 So, the positive applications are so profound that we
24 have to figure out a way to put appropriate guardrails so
25 that we get the upside without the downside.

1 Senator Rounds: Thank you. Dr. Sankar, would you
2 like to add anything with regards to the opportunities that
3 AI provides to this country if we properly implement its
4 use?

5 Mr. Sankar: I think the opportunities are world
6 changing.

7 The way for us to maximize that is to align behind
8 them. You know, we have significant growth in our health
9 care costs. How do we align behind the application of AI
10 to driving the national outcome that drives patient care
11 and quality?

12 So, I think there are a couple of places where
13 Government leadership, where the issue is not capital, its
14 customers.

15 And providing the sort of bootstrapping foundational
16 customer to drive the concentration of energy to solve the
17 problem and to realize where we need policy to help us
18 reorganize the many seams that are between here and
19 realizing the benefit for American citizens.

20 Senator Rounds: Thank you. Thank you, Mr. Chairman.

21 Senator Manchin: Senator Schmitt.

22 Senator Schmitt: Thank you, Mr. Chairman. Dr.
23 Matheny, you just mentioned something that struck me as
24 getting the upside without the downside. Is that really
25 possible, though? Like the concern that I get it -- but it

1 seems to me that we have got a tiger by the tail. There is
2 not going to be a pause.

3 This is -- it is moving. So, the choice that we have
4 is, are we going to lead or not lead, right? And from a
5 military perspective, the answer is very clear, we have to.
6 But getting back to the initial question, what role does
7 the Government have by way of regulation that can -- what
8 would you suggest?

9 Not -- and I throw this for all three of you, because
10 there is a downside and the downside -- we will feel the
11 downside. But I guess from a risk mitigation perspective,
12 what can be done because, you know, I am a lawyer. A very
13 popular profession, but, you know, there is going to be --
14 right, well-being.

15 Yes, combine those two, Mr. Chairman. But, you know,
16 a lot of the, what first your associates did ten years ago,
17 that is gone. You know, and there is displacement that you
18 are going to see everywhere.

19 But what would you guys suggest as far as -- so that
20 we minimize some of the risk that -- the bad things that
21 can happen?

22 Dr. Matheny: I think there are good --

23 Senator Schmitt: And I don't mean displacing lawyers.
24 That is not one --

25 [Laughter.]

1 Dr. Matheny: That is right. No, that is off the
2 table. Absolutely. I do think there are good pre-
3 regulatory and regulatory steps that the Department of
4 Defense can help to lead in.

5 The first is thinking about using Defense Production
6 Act authorities to require that companies report when they
7 are training very large models, how they are training very
8 large models, where those models are going, and preventing
9 open sourcing of models that could be used by adversaries
10 maliciously.

11 Also including in DOD contracts, cloud computing
12 provider requirements that they know their customers before
13 they provide services, not just for the DOD customer, but
14 for all customers. And this is really an extension of the
15 common rule that is already a feature of Federal contracts
16 for other purposes.

17 So, this already has precedent and use. The same for
18 AI developers to know their customer and to develop
19 cybersecurity requirements in our contracts so that those
20 developers are less likely to get their models stolen.

21 Mr. Sankar: I might add on to that too. There might
22 be two aspects to the tiger's bite here. The first is, as
23 you think about regulation, one of the realities of these
24 AI models is that they are actually brittle.

25 That is the failure condition. That in the sweet

1 spot, they seem magical. They seem more than human like.
2 And just even one iota outside of the sweet spot, they
3 become moronic. And so, if you are trusting a moron, that
4 is a problem.

5 So then how -- the regulation framework is really
6 about understanding the surface area and red teaming the
7 model -- where is the model going to work? Where is the
8 behavior unexpected?

9 What do I expect of the model makers in terms of
10 continuously testing as they upgrade and develop the model
11 so that it is behaving in accordance to what the model is
12 supposed to do? Those expectations are going to be
13 different in health care than they are going to be in
14 defense.

15 But I think that is a generalized way of thinking
16 about where is the risk in a concentrated basis. The
17 second aspect of the tiger's bite is what it means for
18 American prosperity. Technology is supposed to drive
19 increases in productivity. And the kind of basic economic
20 theory here is those increases in productivity lead to
21 increases in our standard of living and wages.

22 Hold tech companies accountable to that. Where are
23 the increases in wages? If I am deploying this technology
24 to a manufacturing company, the workers should be better
25 off, not displaced. It is actually a choice, and I would

1 say an abandonment of our obligation to the nation to
2 simply say, I have no opinion on how the technology is
3 deployed.

4 Of course, AI is going to replace workers. That is
5 not a foregone conclusion. AI can make those workers more
6 valuable, it can drive up their productivity, and they
7 should capture the growth of wages as a result.
8 Concomitantly, with the company capturing value in the
9 market from doing so. I think tech companies need to do
10 more here.

11 Dr. Lospinoso: I would concur with all of that. I
12 would say there is a need for regulation, unfortunately,
13 because there -- it is really hard to put technical
14 controls in place that are going to prevent folks from
15 doing the sorts of things that Dr. Matheny is, you know,
16 concerned about. And I also think that the displacement of
17 workers compensation is really important as well when we
18 talk about policy.

19 I mean, we have been for over 100 years talking about
20 creative destruction, right. I mean, this is you learn
21 about this in basic economics, Joseph Schumpeter. There
22 are technological innovations that create displacements and
23 folks are sort of temporarily out of work. We retrain them
24 and then raw economic output is stronger than ever before
25 because we figure out ways of using the new technology.

1 I think we need to be thinking about ways of training
2 and empowering folks that will be disrupted by technology.
3 But ultimately, they are going to be faster, more
4 efficient.

5 We are going to elevate those workers out of, you
6 know, routine, mundane, error prone tasks into more, you
7 know, more advanced kinds of modes of work needed. From a
8 policy perspective, think about how we ease that transition
9 from where we are today onto where we are going tomorrow.

10 Senator Schmitt: Thank you.

11 Senator Rounds: On behalf of the chairman, Senator
12 Peters.

13 Senator Manchin: I am so sorry. I am going to have
14 to leave. And you are in much better hands with Senator
15 Rounds here. And, but I want to thank you all. It has
16 been great. I just want to say this, that I think that as
17 the world turns, if you will, and what is happening around
18 the world and all of the different build up military might.

19 Just got back from Poland and Ukraine, saw what was
20 going on there. I want to talk to you a little bit more
21 about Maven and we will get into that after -- later. My
22 concern truly is this, this is a game changer. They can be
23 developing all the super hypersonic missiles and everything
24 else and all that space and everything else, this changes
25 the game, whether they can deploy it or not.

1 And if we are able to have that information and be
2 able to source that to a point where we have more input and
3 be able to be more accurate in what we are deploying, I
4 think it changes the game for the United States to continue
5 to be the superpower of the world. So, I want to thank you
6 all, and we really need your input and help and look
7 forward for your recommendations.

8 Senator Peters, before you came, we talked about what
9 had happened with -- you know, the internet came in 1983,
10 Section 230 came in 1996. We made so many mistakes. We
11 are trying to really go back and we are having a hard time.
12 We want to prevent that from happening.

13 They are going to give us -- we asked them to give
14 this committee the recommendations on what we could do to
15 put the guardrails in place that we can be superior in this
16 and make sure that their product or their platforms aren't
17 misused for nefarious situations.

18 Senator Peters: Thank you, Mr. Chairman, Ranking
19 Member. I just, coming in your conversation on the
20 disruption for employment and what that is going to mean
21 going forward. And you are right, I am not like a robot
22 apocalypse guy or anything, thinking that all of our jobs
23 are going to disappear and the robots are going to be in
24 charge.

25 But we know when you talk about disruption, my sense

1 is this is more disruptive than anything we have seen.
2 Some people compare this to like the printing press and the
3 steam engine, things of that nature, which were big.

4 But as I think about this, what was different that
5 time is it took a lot of time for that technology to
6 actually get through the system. When you are talking
7 about the industrial revolution, is probably over 150
8 years, and we are all benefiting from the industrial
9 revolution of 150 years. But in 150 years we had world
10 wars, the rise of communism and fascism, and political
11 discord.

12 This may happen in less than a decade versus 150
13 years. So, the speed of this -- has us all very concerned.
14 I am glad you are thinking about this, but we have got to
15 try to stay ahead. But I don't know how you can stay ahead
16 because of the rapid pace of what this is going, which is
17 why we are going to need your help going forward.

18 And as the chairman mentioned, we want to make sure
19 that the United States continues to be at the forefront.
20 But, you know, part of that are -- really are the
21 investments. So, I would just be curious, as from a
22 Government perspective right now, you know, what should we
23 be -- what should be our priorities in investing to make
24 sure that we are able to use AI with enhancing our ability
25 to secure our networks and cybersecurity.

1 Maybe each of you kind of give me your, what do you
2 think is one or two priorities for investments that we are
3 not making now, or maybe we are, we should do more, or ones
4 that we should be considering that we are not doing now?
5 Whoever wants to start.

6 Mr. Sankar: Senator, I will start. I will take a
7 stab at it. I think the key thing is we should be using
8 AI, right. So, there is a lot of focus on the models, the
9 foundational capabilities, the infrastructure, developing
10 the AI.

11 But AI is not a standalone capability. It has to be
12 brought to bear in the application. I think one of the
13 real experiences for Maven and certainly in the commercial
14 world is you can't really bolt this on exposed to existing
15 infrastructure.

16 You will find that that is limiting you and it forces
17 you to reimagine the user interfaces, the software
18 approaches, the actual pane of glass you are using to make
19 decisions. And so, I think the long pull in the tent for
20 us, where we are in this AI cycle is getting busy using it.

21 And I think that also informs policymakers on the
22 risks, both on the adversarial sense, but perhaps more
23 importantly, the risks to jobs and how we are going to
24 manage our way through that.

25 Senator Peters: Great. Thank you.

1 Dr. Lospinoso: Thank you, Senator. I think the
2 single biggest asymmetric threat that we face today is, in
3 a world of near peer conflict, is the cybersecurity of our
4 weapons systems. You know, I spoke in my opening remarks
5 about the GAO's 2018 cybersecurity weapons systems report,
6 unclassified.

7 You can sort of read about these broad problems that
8 exist across basically every major weapon system we have.
9 We have made disconcertingly little progress. And in
10 talking to program managers, it is a funding and
11 requirements problem on these legacy weapons systems.

12 We are making great progress on new weapons systems
13 and thinking about how do we encode requirements in these
14 platforms to make sure that this aircraft is going to take
15 off when we need to gain air superiority over an area.

16 And I think that enabling those program managers to
17 make the investments in building cybersecurity into these
18 platforms is of the utmost importance. And I will also
19 just make a side comment here that many of these
20 investments come together and are mutually supporting.

21 So, one of the ways that we bring cybersecurity to our
22 weapon systems, to our enterprise networks, is through
23 observability. And observability is rooted in data. By
24 collecting data off of these weapon systems, we are also
25 supporting things like AI ready and AI enabled military.

1 We are currently not collecting the vast majority of
2 data that these weapon systems are collecting, so I would
3 highly recommend that that is a very high ROI area for
4 investment.

5 Senator Peters: Before we go to the next, so
6 collecting the data, which is the key thing, especially
7 when we are looking at automation -- I am really involved
8 with self-driving cars on the commercial side from -- in
9 Michigan, but it is all about having a massive dataset.

10 And we have all of these weapon systems out there that
11 are collecting it, but you are saying it is not collected
12 in one place, it is not really usable to train our systems.
13 That should be a priority.

14 Dr. Lospinoso: Yes, Senator. So, the actually the
15 vast majority of data that these systems generate
16 evaporates into the ether without ever getting collected,
17 unfortunately.

18 We struggle mightily with extracting even the simplest
19 data streams off of the vast majority of our major weapons
20 systems. In some cases, that is just because we haven't
21 made the investment.

22 In other cases, it is because the defense primes,
23 frankly, lock that data up and they don't want the
24 Government to have access to it because they want to, you
25 know, use that as an opportunity to build additional

1 products or services on top of that platform.

2 And I think that if we are going to win in a near-peer
3 conflict, the DOD needs to own the data that its weapon
4 systems are generating in a combat environment. And I
5 think that we really need to pay attention to that.

6 Senator Peters: Yes, I would like to pursue that
7 further with you at some point.

8 Dr. Matheny: I think given the massive private sector
9 investment in AI right now, it makes sense for the Federal
10 Government to concentrate on the places where it has a
11 unique role, where there is a market failure or an
12 authority that only the Government can exercise.

13 One of those, I think among the most important, is in
14 thinking about the talent that is needed to support AI
15 development in the United States. One of our leading
16 sources of talent is global, and the United States has an
17 amazing asymmetric ability to attract scientists, engineers
18 from around the world, but we often don't let them stay.

19 We are punishing ourselves by not taking advantage of
20 this asymmetric capability that the United States has to
21 serve as a magnet for global talent. So, I think that is
22 essential. If we want to win that competition against a
23 country that is four and a half times our size, is
24 producing more PhDs than we are, twice as many master's
25 students in STEM fields, we have to attract the global team

1 to join ours.

2 A second key area is cybersecurity requirements for
3 the leading AI labs so that they are less likely to have
4 their models stolen. A third is export controls on chips
5 and chip making equipment so that our competitors don't
6 have access to leading edge compute.

7 A fourth is Federal research that is focused on the
8 places where the commercial sector is going to under
9 invest, including in AI security and safety, but also
10 thinking about how we break other countries' models,
11 because I think these models right now are very brittle.

12 We need to be thinking about ways that we can slow
13 down progress elsewhere by doing things like adversarial
14 attacks, data poisoning, model inversion. Let's use the
15 tricks that we are seeing used against us and make sure
16 that we understand the state of the art.

17 Senator Peters: Best defense is a good offense, is
18 that your point? All right. Thank you. Thank you, Mr.
19 Chairman.

20 Senator Rounds: Thank you, Senator. We are getting
21 close to the end of the session, I think. I am not sure if
22 any other members that are coming in, but I just want to
23 recognize, and Dr. Matheny, I think you hit it on the head
24 with regard to our need and the discussion about a legal
25 immigration system that allows us to bring in talent that

1 benefits our country.

2 Can you imagine a world today if Albert Einstein had
3 not been allowed into our country? The world would be a
4 different place today and not to the betterment.

5 I want to thank you all and I want to end with one
6 that I sometimes think that when we have an unclassified
7 session like this, we don't get an opportunity to get into
8 some of the deeper items, but we also sometimes miss the
9 opportunity to perhaps explore a little bit about some of
10 the basics that just in terms of trying to explain what AI
11 is.

12 And I would like to offer a scenario, and then
13 briefly, I would like to have you be critical of my
14 analysis, if you would, please, okay. So, looking at this,
15 because I am a pilot and I think about what we have right
16 now with regard to computing capabilities in most of the
17 aircraft today.

18 We have an autopilot which once a pilot has departed a
19 runway, they basically can set the heading, turn the
20 autopilot on, set the heading, tell it to navigate to a
21 particular point that they have already programmed in, set
22 the altitude, and then lay in an arrival and an approach.
23 And that autopilot, will, with very few exceptions and with
24 no more touching by the human, fly that course.

25 If there is changes along the way, frequencies and so

1 forth in terms of communication, the pilot will make those
2 modifications, so that the monitoring is constantly going
3 on. With AI, it would appear to me that we are not really
4 talking about an autopilot approach anymore.

5 What we are really talking about is having a system
6 that does everything that the human does, but in a much
7 more orderly and defined and disciplined way, so that it
8 not only does everything that an autopilot would do, but it
9 also makes the decisions about how to get there in the
10 first place and where it wants to go.

11 Now having me said that, can you criticize or be
12 critical of my analysis so that folks back home get a
13 better sense of what AI means as opposed to simply talking
14 about very powerful computers? Mr. Sankar, I hope that you
15 have had an opportunity to go first. Let me put you on the
16 spot first, sir.

17 Mr. Sankar: Well, I think at, the limit your vision
18 is right, but I think you have to earn your way there. If
19 we think about how long it took us with self-driving cars,
20 I think the folks who have done really well, they are
21 shipped incrementally. It is like we made the car a little
22 bit more autonomous every single day.

23 And at this point it is quite compelling. There is
24 still, you know, can't do the snow, can't do certain low
25 visibility conditions, but they are going to earn their way

1 there. So, as we think about what is this likely to be
2 today, I think these are tools, not agents. They can
3 become agents. That is kind of the journey we are on.

4 But we are not going to get that for free. That is a
5 lot of hard work that we are going to collectively do
6 between here and there. And I think for a lot of things
7 today, the AI is a median human, which means it is going to
8 be great at replacing a lot of tasks that allow our humans
9 to do things that are cognitively more interesting.

10 The brittleness of the AI means that for new creative
11 things, there is likely going to be an editor role. It is
12 going to take our humans from being doers to managers, and
13 that gives them a huge amount of leverage. In the same way
14 that technology for all of history has given us a huge
15 amount of leverage.

16 We sometimes underestimate what it has meant for us to
17 have a palm sized supercomputer in our pocket. But
18 profound, and I think we will look back and say the changes
19 were just as profound, but perhaps slightly different than
20 we anticipated.

21 Senator Rounds: Thank you. Dr. Lospinoso.

22 Dr. Lospinoso: Thank you, sir. I think we are in a
23 really exciting era and things like ChatGPT have really
24 enraptured people because we were talking about this before
25 the testimonies, there is a level we have crossed with

1 these generative AIs that it is surprisingly good.

2 And oftentimes if you just start a draft of something
3 or you are iterating on some initial ideas, whether it is
4 for, it can write poetry, you know, it can generate images,
5 it is displaying what we would start to think of as some
6 form of intelligence. And I think that is, you know, sir,
7 what you are kind of getting at, is we are past the point
8 of, you know, is this a water bottle or a cup of coffee?

9 Now we are talking about, you know, what would be
10 interesting flavors to put in the water bottle. And it is
11 a gray kind of fuzzy line, but I share the sentiment that
12 we are entering into a new territory with these models
13 where we are not just doing the classic clustering,
14 classification, prediction types of things.

15 We are starting to get into territories that were up
16 until very recently reserved for human brains. And we have
17 got a lot of work to do, and I think we need human
18 oversight of these mechanisms.

19 But even in, you know, our own personal experience, I
20 think they have been really powerful at, you know, initial
21 drafts of papers and things of that nature. So, we are
22 going to see a lot of progress.

23 And, you know, hopefully the planes aren't fully
24 flying themselves, there is still a human being in them for
25 some considerable time, just given what we know about the

1 brittleness of these models, so.

2 Senator Rounds: Thank you, sir. Dr. Matheny, last
3 word.

4 Dr. Matheny: I think we have got co-pilots in
5 training. It still requires a lot of human supervision.
6 But while they are getting more capable, we need to develop
7 the licensing regime so that they get a pilot's license at
8 the end that we can be confident in.

9 Senator Rounds: Yes. Thank you. Thank you to all of
10 our witnesses for coming and sharing with us today. This
11 -- on behalf of the chairman of the subcommittee, we will
12 now adjourn. Thank you.

13 [Whereupon, at 10:48 a.m., the hearing was adjourned.]

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