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Before the

Subcommittee on Cybersecurity

COMMITTEE ON
ARMED SERVICES

UNITED STATES SENATE

HEARING TO RECEIVE TESTIMONY ON
ARTIFICIAL INTELLIGENCE APPLICATIONS TO
OPERATIONS IN CYBERSPACE

Tuesday, May 3, 2022

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1 HEARING TO RECEIVE TESTIMONY ON ARTIFICIAL INTELLIGENCE
2 APPLICATIONS TO OPERATIONS IN CYBERSPACE

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4 Tuesday, May 3, 2022

5
6 U.S. Senate

7 Subcommittee on Cybersecurity

8 Committee on Armed Services

9 Washington, D.C.

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11 The subcommittee met, pursuant to notice, at 2:43 p.m.
12 in Room SR-232A, Russell Senate Office Building, Hon. Joe
13 Manchin, chairman of the subcommittee, presiding.

14 Committee Members Present: Senators Manchin,
15 Blumenthal, Rosen, Kelly, Rounds, Ernst, and Blackburn.

1 OPENING STATEMENT OF HON. JOE MANCHIN, U.S. SENATOR
2 FROM WEST VIRGINIA

3 Senator Manchin: The meeting will come to order.

4 I want to extend a warm welcome and thanks to our
5 distinguished witnesses today, who have all taken time out
6 of your important duties for your companies and academic
7 institutions to help educate all of us the Cyber
8 Subcommittee of the Senate Armed Services Committee on the
9 application of artificial intelligence and machine learning
10 technology to the critical missions of offensive and
11 defensive operations in cyberspace.

12 Artificial intelligence and machine learning are
13 extremely technically complex topics so I would highly
14 encourage our witnesses to provide as many real-world
15 examples as they can. What I am saying is bring it down to
16 our level, okay --

17 Senator Rounds: All the way to kindergarten?

18 Senator Manchin: Might have to -- in your answers and
19 simplify technical concepts as much as humanly possible for
20 the benefit of the members and the public that are viewing
21 this hearing.

22 I cannot overstate our need for AI application in
23 cyberspace operations, and I believe our witnesses' prepared
24 statements will eloquently express your sentiments.

25 There is a huge shortfall of technically trained

1 cybersecurity personnel across the country in government and
2 industry alike. This shortage is likely to continue to
3 worsen, especially as cyber threats intensify in scope and
4 scale. Keeping up with the demand of capacity in this field
5 will therefore require massive gains in workforce
6 productivity, which, practically speaking, means automation
7 by computers. AI technology can power this automation and
8 productivity growth.

9 Not to belabor the point but China has four times our
10 population. There is no way we are going to win a
11 competition in manpower, or woman power, or person power
12 that can be dedicated to an important mission. Computer-
13 driven automation powered by superior software innovation is
14 the only option that we have. As Dr. Moore wrote in his
15 prepared statement, with AI the work of 5,000 people can
16 become the equivalent of 50,000 people.

17 Additionally, AI can discover subtle signals and
18 patterns of malicious cyberattacks in a sea of noise better
19 and faster than humans. AI can also help to automate
20 actions to contain and eradicate cyber penetrations.

21 Commercial computer-aided intrusion detection
22 technologies that are widely used today already process
23 enormous quantities of data, provide alerts to human
24 analysts of suspicious actions and anonymous events. But
25 these products generate enormous numbers of false positive

1 -- false alarms, if you will. So many, in fact, that our
2 analysts are overwhelmed and cannot possibly investigate
3 them all. This is why we fail to find the genuine needles
4 in the haystack, even when they may be noted by our security
5 event management systems. AI, however, will increase the
6 rate of detection of real intrusions while lowering the
7 false alarms.

8 AI, in short, can enable our cyber forces to achieve
9 scale and speed in defensive cyber operations. The flip
10 side of this is that AI can also tremendously benefit the
11 offensive side of cyber operations. Just as AI algorithms
12 can scan our own networks for vulnerabilities, they can
13 discover vulnerabilities and attack vectors and adversary
14 networks that we can exploit.

15 Make no mistake. Our adversaries will capitalize on
16 this technology, using AI to power attacks on our networks
17 as well as increasing their ability to detect our intrusions
18 on their networks and to respond quickly. We can use the
19 Russian SolarWinds attack to illustrate the potential
20 danger. The SolarWinds software supply chain operation
21 compromised thousands of networks, but the Russians can only
22 manually exploit a limited number of the targets they
23 infected.

24 However, the use of AI technology in the future will
25 enable Russia or China to take advantage of every target

1 that they compromise. It would be disastrous if we failed
2 to be ready. Yet, while the Defense Department is
3 developing AI applications for business efficiencies and
4 warfighter support, I fear we are not moving at the
5 necessary speed in cyberspace.

6 Commercial cybersecurity companies have, for a number
7 of years, been developing and applying AI technology to
8 their products, and the Department of Defense is benefitting
9 from that investment. Microsoft's Defender product is a
10 good example.

11 A direct DoD investment in cyber AI is lagging. I look
12 forward to hearing recommendations from our witnesses on
13 what we could be investing in and where we need to focus our
14 attention.

15 So I turn now to my friend, Senator Rounds, for his
16 remarks.

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1 STATEMENT OF HON. MIKE ROUNDS, U.S. SENATOR FROM SOUTH
2 DAKOTA

3 Senator Rounds: Thank you, Senator Manchin. First I
4 would like to thank our witnesses for appearing at our
5 hearing today.

6 The topic of today's hearing is one that is of
7 particular interest to me. Over the last few years this
8 subcommittee has witnessed firsthand, at our many hearings
9 and briefings, how dynamic and rapidly evolving the
10 cyberspace domain is. New technologies are emerging all the
11 time, and that is a good thing, but it also poses new
12 challenges. Malicious cyber actors have demonstrated time
13 and time again how quickly they can exploit these new
14 technologies to attack our systems and infrastructures. The
15 Department of Defense must move just as quickly to
16 understand these emerging technologies, both to provide our
17 United States Cyber Command with cutting-edge capabilities
18 for their cyberspace mission and also to defend against
19 these technologies being used against our nation. I cannot
20 think of a technology that will have a broader impact on
21 cyberspace than the application of artificial intelligence
22 or AI.

23 I would like to share an excerpt from the final report
24 of the National Security Commission on AI -- this is the
25 NSCAI -- which captures the landscape nicely. And I will

1 quote:

2 "AI-enhanced capabilities will be the tools of first
3 resort in a new era of conflict as strategic competitors
4 develop AI concepts and the technologies for military and
5 other malign uses and cheap and commercially available AI
6 applications, ranging from deep fakes to lethal drones,
7 become available to rogue states, terrorists, and criminals.
8 The United States must prepare to defend against these
9 threats by quickly and responsibly adopting AI for national
10 security and defense purposes.

11 "Defending against AI-capable adversaries operating at
12 machine speeds without employing AI is an invitation to
13 disaster. Human operators will not be able to keep up with
14 or defense against AI-enabled cyber or disinformation
15 attacks, drone swarms, or missile attacks without the
16 assistance of AI-enabled machines. National security
17 professionals must have access to the world's best
18 technology to protect themselves, perform their missions,
19 and defend us. Put simply, our adversaries are going to use
20 AI against us, so we must use AI to defend against them."

21 I look forward to hearing from our witnesses today.
22 But to begin with, I would like each witness to give a
23 short, basic introduction to AI that will help us
24 understanding these technologies better and help us describe
25 these issues to our Senate colleagues so that we can have

1 the policy discussions that need to be completed. Please
2 give us a short overview of the difference between a normal
3 computer program, machine learning, artificial intelligence,
4 and quantum computing.

5 Now I know that sounds like a crazy thing, but clearly
6 if there is anybody that can do it, I would just ask you to
7 keep down at like our kindergarten or first-grade level.

8 I would also like to hear from the witnesses on their
9 perspectives of the current state of adoption of AI
10 technologies in industry to defense against AI-capable
11 adversaries. How are your companies leveraging AI today to
12 defend your cyberspace infrastructure? How do you think the
13 Department of Defense needs to leverage AI for their
14 cyberspace missions? I would appreciate your thoughts on
15 the best ways to leverage AI-enabled cyber defense to
16 protect against AI-enabled cyberattacks.

17 Thank you again to our witnesses for coming here today.
18 Senator Manchin.

19 Senator Manchin: Thank you, Senator Rounds. Before I
20 begin I want to recognize you three for being here, and I
21 really, really appreciate it. I think it is tremendous. It
22 will be a tremendous hearing here.

23 We have Dr. Eric Horvitz. He is a Technical Fellow and
24 Chief Scientific Officer for Microsoft. We have Dr. Andrew
25 Lohn, who is the Senior Fellow for Security and Emerging

1 Technology at Georgetown University. And we have Dr. Andrew
2 Moore. He is Vice President and Director of Google Cloud
3 Artificial Intelligence at Google.

4 So we look forward to hearing your updates and we will
5 start, Dr. Horvitz, with you.

6 Mr. Horvitz: Thank you. Let me first answer the
7 overview question.

8 AI systems are programs, just like any other computer
9 software, but they are special in that they are designed to
10 emulate aspects that we would call human intelligence. So
11 what are the capabilities we recognize as intelligence? The
12 ability to perceive, to see and hear; the ability to reason
13 about situations, for example, by considering multiple
14 pieces of information or observations; the ability to make
15 good decisions, even where uncertain; the ability to adapt
16 to learn from experiences and information over time; the
17 power to use and understand language; and other capabilities
18 that are a little bit more nuanced, like the ability to
19 generalize from specifics, to form useful abstractions about
20 the world. So AI scientists write programs to emulate these
21 capabilities of intelligence.

22 And I should say that there has been progress on all
23 those fronts that I just mentioned, all those dimensions of
24 intelligence. But over the last 20 years we have seen an
25 absolute revolution in the learning part. This is the

1 learning part of AI and it is called machine learning. So
2 it is a part of the larger discipline of artificial
3 intelligence. It is one sub-area but it has come to be so
4 important in supercharging the other areas, including
5 computer vision, language abilities, speech recognition, and
6 so on.

7 Now quantum computing is a very different thing.
8 Quantum computers harness quantum physics to computer, that
9 use behaviors seen on a microscope scale, behaviors
10 discovered by physicists with interesting names like
11 "superposition" and "entanglement." And to clean up any
12 potential misconception, or a broad one, successes in
13 quantum will not give us general purpose computers. A
14 quantum computer solves special kinds of problems, like
15 factoring large numbers, critical cryptography. So
16 working quantum computers, when they come to be, at scale,
17 will be able to solve extraordinarily hard problems in those
18 areas that they are great for, thus, for example, breaking
19 current cryptographic protections, which makes them of very
20 deep interest for national security.

21 Senator Rounds: [Presiding.] On behalf of the
22 chairman, thank you very much. I appreciate it. Did you
23 have anything else that you wanted to add before we move
24 forward?

25 Mr. Horvitz: Well, I can answer your second question.

1 I guess you asked a very broad question about what companies
2 and enterprises are doing to protect themselves right now.

3 You know, we are building infrastructures, and I would
4 love to see more effort in DoD and other Federal agencies,
5 infrastructures that go from being able to sense across many
6 computers for patterns, being able to collect that data
7 across the world, for example, and across organizations, of
8 course, to employ machine learning on the infrastructure, to
9 build predictive models, and to build filters and detectors.

10 We have to have a great workforce of professionally
11 trained cybersecurity experts to work with these AI systems,
12 because despite what we think about AI, the big gain is
13 going to be in human AI iteration and collaboration. So we
14 need those teams, no matter how good our AI is. And lastly
15 we need to have a system of pushing out updates quickly, to
16 make patches and to stay in touch with end users.

17 Senator Rounds: Thank you. On behalf of the chairman,
18 and he shall return very quickly. Dr. Lohn?

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1 STATEMENT OF ANDREW LOHN, PhD, SENIOR FELLOW, CENTER
2 FOR SECURITY AND EMERGING TECHNOLOGY, GEORGETOWN UNIVERSITY

3 Mr. Lohn: Thank you. I would like to start by
4 thanking Chairman Manchin and Ranking Member Rounds and the
5 members of the subcommittee. Thank you for inviting me to
6 be here. I am Andrew Lohn from the CyberAI project at the
7 Center for Security and Emerging Technology at Georgetown
8 University. It is an honor to be here.

9 When we talk about AI, to answer your question, I like
10 to use the Defense Science Board's definition. They say the
11 capability of a computer system to perform tasks that
12 normally require human intelligence. As an example,
13 accounting software used to be AI when tax filing normally
14 required humans, but now it is so common that it is no
15 longer considered AI.

16 But if AI is about what software can do then machine
17 learning and normal programs are about how that software was
18 made. For normal programs, somebody writes all the logic
19 themselves -- if this, then that, many times. For machine
20 learning, nobody sets those if-then rules. The computer
21 determines them after many examples.

22 Quantum computing is, as Dr. Horvitz said, kind of a
23 different sort of process that touches a little bit on
24 normal computer programs, machine learning, and AI, but is
25 mostly separate.

1 With that background in hand, I would like to talk
2 about three areas where AI intersects with cybersecurity:
3 one, how AI promises to improve cyber defense; two, how AI
4 may improve offensive cyber operations; and three, how AI is
5 itself vulnerable.

6 AI for cyber defense is not a new concept. Spam and
7 anti-phishing filter have been protecting users for many
8 years, and AI has long been touted as a tool for companies
9 that hunt for malware or search for intrusions. Some of
10 these techniques have become the foundations of modern
11 cybersecurity. But in general there is a back-and-forth.
12 Whereas an AI learns attacker tactics, the attackers adapt
13 their tactics to evade that AI.

14 To date, those attacker tactics have not relied much on
15 AI. That is likely because so much has already been
16 automated. A human can direct a computer to find possible
17 targets on a network, then direct it to exploit those
18 targets, then delist the files or folders to encrypt or
19 extract. The human really only has to manage the system
20 while the computers already do most of the work.

21 That said, there are reasons to automate attack code.
22 In 2015, when Russia first cut power to Ukraine, the hackers
23 had to take over the mouse and manually shut down the grid.

24 By the next year they developed new malware that had more
25 automation.

1 And an attacker may just simply want to operate a
2 machine's speeds. In 2016, DARPA hosted the Cyber Grand
3 Challenge, where fully automated systems competed to secure
4 themselves while breaking into each other. These systems
5 relied more on hard-coded rules than machine learning, but
6 they were impressive. The winning system competed against
7 some of the world's top humans the following day, and though
8 it ultimately finished last there were times where it was
9 leading some of these human teams, which is an impressive
10 result in only its first year.

11 This was the first and last such challenge in the
12 United States, but China was struck by the potential and has
13 hosted at least seven of their own autonomous hacking
14 challenges since. It is unclear how capable their systems
15 are, but it is clear that both China and Russia are working
16 to develop software that can discover vulnerabilities and in
17 some cases run their cyber offenses more autonomously.

18 AI systems are technological marvels but they too are
19 software with their own vulnerabilities. Most famously, it
20 is easy for an attacker to change just a few pixels in an
21 image to make a detection system to stake objects it is
22 looking for. It is easy to imagine these techniques
23 disguising parts of an invading force or directing drones or
24 coastal defense systems to the wrong targets. It is even
25 easier to envision digital decoys that overwhelm that

1 system. It is not clear how susceptible these systems are
2 in the real world yet, but we may soon find out as countries
3 rush to deploy autonomous military capabilities.

4 But rather than wait for our systems to be deployed,
5 our adversaries may target the AI supply chain. Our systems
6 are often merely adapted from existing ones that may or may
7 not be trustworthy, and the data used to train or adapt
8 those systems can be compromised too.

9 Today, most of the models, datasets, and tools are
10 provided by trustworthy organizations such as those
11 represented by Dr. Horvitz and Dr. Moore. But China, in
12 particular, is making a push to provide more of these
13 resources. If they succeed, then DoD would face an
14 unwelcomed decision between using the most capable systems
15 or the most trustworthy ones.

16 I do not wish to overstate the impact of artificial
17 intelligence on cybersecurity nor the severity of the
18 vulnerabilities in AI. I only hope to alert you to the
19 potential that is being developed. Our adversaries are
20 highly capable and grow more emboldened every year, and they
21 have been developing increasingly autonomous attack
22 software. Similarly, although we have seen only a few
23 attacks directly on AI systems, the potential is no secret.
24 Our adversaries are surely aware of the vulnerabilities, and
25 we should expect attacks as soon as AI systems prove their

1 value on the battlefield.

2 Thank you.

3 [The prepared statement of Mr. Lohn follows:]

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1 Mr. Horvitz: Senator Rounds? Just to ask courteously,
2 I thought you were asking us to go round robin on your
3 special questions first, but I have a prepared statement as
4 well.

5 Senator Rounds: Oh. That was your question, was it
6 not?

7 We will go to Dr. Moore and I will come back to you.

8 Mr. Horvitz: Thank you very much.

9 Senator Rounds: Dr. Horovitz, I am sorry.

10 Dr. Moore?

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1 STATEMENT OF ANDREW MOORE, PhD, VICE PRESIDENT AND
2 DIRECTOR OF GOOGLE CLOUD ARTIFICIAL INTELLIGENCE, GOOGLE
3 CORPORATION

4 Mr. Moore: Thank you very much, Chairman Manchin and
5 Ranking Member Rounds, and members of the committee. My
6 name is Andrew Moore. I am Vice President and General
7 Manager of Google Cloud AI. I most recently served as a
8 Commissioner with Dr. Horvitz on the NSCAI, and I previously
9 served as Dean of Carnegie Mellon University, which I cannot
10 help but mention, won the grand challenge of which you
11 spoke.

12 [Laughter.]

13 Mr. Moore: I really want to thank the committee's
14 support for advancing artificial intelligence.

15 Chairman Manchin, you have really supported the
16 relationship between National Science Foundation and West
17 Virginia University. I really respect WVU, and I go there
18 frequently. It is a really great asset.

19 And Dr. Rounds, as Ranking Member Rounds, thank you for
20 your support of actually doing AI baselining at the
21 Department of Defense. This really, really matters, so
22 thank you for that. I greatly appreciate all the support
23 you have given to NSCAI's recommendations as well.

24 My colleagues nicely defined AI. I am going to just
25 leave it simply that AI refers to technologies that can make

1 decisions from billions of possible alternatives in almost
2 real time, and modern AIs do improve themselves are they are
3 doing this.

4 I want to give you a tangible example because that is
5 what Chairman Manchin asked for. If I am lowly drone trying
6 to attack a U.S. battle fleet -- and this is a hypothetical,
7 non-classified example -- if I am a lowly drone trying to
8 attack a huge battle fleet you might think I have got no
9 chance because I am so outgunned. But suppose I can search,
10 in the space of a second, over a trillion possible
11 trajectories, misleading directions relative to the sun,
12 deal with all the various possible other tricks, maybe even
13 a flock of seagulls, at the same time. I have got this
14 advantage that I am not fighting against a battle fleet. I
15 am fighting against the worst-case scenario out of a
16 trillion scenarios for that battle fleet. So that is what
17 the power of AI is. It is where we have these
18 supercomputers, so superhuman abilities to search lots of
19 alternatives.

20 AI powers many of our products, and we are using it to
21 help organize the world's information. For example, AI is
22 used to help you predict the best route in Google Maps.
23 Many of our Google Cloud solutions are used by the
24 Department of Defense. One of my favorite examples is our
25 partnership with the U.S. Navy, where autonomous drones are

1 able to take pictures of corrosion on the sides of warships
2 and quickly and efficiently inspect what is at most danger,
3 what needs servicing as quickly as possible. This not only
4 saves a large amount of repair money but it helps keep us in
5 better readiness than we would otherwise.

6 There are many other examples of our work with DoD, and
7 I think it is fair to say that all the large what we call
8 hyperscalers, the big internet companies, are proud of the
9 opportunity to help serve the U.S. government.

10 Now I have got to talk about cybersecurity.
11 Cybersecurity, as my colleagues have mentioned, is
12 interesting because everything happens just so fast. And
13 Google has a huge network which is being attacked all the
14 time from huge numbers of places, including many state
15 actors, so we have to have everything we can do to secure
16 it.

17 What we have done is a pattern that I see developing in
18 the DoD. I strongly recommend it. I am going to sort of
19 highlight it now. There are three parts to it. The first
20 one is using AI to defend against attacks, the other two are
21 how we organize the data and people in the Department of
22 Defense.

23 Using AI to defend against attacks, first, the most
24 obvious one that I have already kind of illustrated is you
25 want to be watching millions of possible attacks, known

1 attacks, every second, looking out for all of them. That is
2 the basic one, and that is where you cannot possibly afford
3 to use humans for that. Things are happening too fast.

4 The second one, which is interesting, is emerging
5 attacks, people ingeniously coming up with new methods, and
6 AIs are coming up with new methods, so you have to be
7 learning new patterns or detecting whole new kinds of
8 attacks in real time. This is where the full power of
9 adversarial AI comes in.

10 Finally, while you are doing all of this on your
11 perimeter you have got to be ready for the insider threat.
12 So artificial intelligence is extremely important and it
13 plays a large part in conjunction with the Zero Trust
14 approach that the Department of Defense has brought in.
15 That plays a large part in how to deal with the very real,
16 unfortunately, insider threats, looking to see strange human
17 patterns.

18 I cannot resist following up on one of Chairman
19 Manchin's comments about we are building these AIs on the
20 other side of building these AIs. New technologies, which I
21 would like to make sure that the government is aware of, are
22 things you will see, for example, in poker-playing robots.
23 One of these championed at Carnegie Mellon University, which
24 are using the work of mathematician John Nash to solve game
25 theory games. And the important things about that are AI

1 are aware of the facts that the other person is learning
2 from them at the same time they are taking their actions,
3 and the AI cannot just automatically do the most obvious
4 thing, because it actually has to conceal its activities.

5 So National Science Foundation is funding this kind of
6 research into very advanced AI, and it is very important
7 that we do not ignore that aspect.

8 I want to talk about the second part of all of this,
9 which is the data inside the Department of Defense. It is
10 not okay if there are lots of different silos of data. We
11 need, especially in certain major scenarios, we need
12 something to have a full understanding of what is going on,
13 and to do that it is not okay for people to need to pick up
14 a phone call, to phone to ask for help from a different set
15 of sensors or a different database somewhere else.

16 So the notion of using concepts such as knowledge
17 graphs to join together information from many different
18 sources of data to form a more complete picture, extremely
19 important. For example, I am extremely supportive of the
20 Joint All-Domain Command and Control, JADC2, which is
21 seeking to do this by allowing information sharing through
22 interfaces and services across all domains.

23 AI without data these days is pretty worthless, and so
24 the absolute importance of getting through the sort of
25 social or organizational hurdles, for people to share

1 information about threats, is essential.

2 The final thing I want to quickly mention is humans and
3 machines working together. I know that there are bills
4 which advocate for a cyber reserve unit, for example, and
5 thank you for those. I strongly support that. As it comes
6 in, the people that we are putting on the frontlines with AI
7 need powerful tools designed for humans to work with
8 machines. And many of us in industry are working incredibly
9 hard at the moment to make sure that those tools are usable
10 by folks trained up to become an AI force as easily as
11 possible. So we have put lots of effort into AI platforms
12 which help guide users to quickly be able to respond and
13 work on new and important AI issues as they come up.

14 Let me be clear about what I mean here. If we get a
15 threat, some major, new attacks surfaces, and we have to get
16 together a whole bunch of people to deal with it, that is
17 done in an hour or so, at the very latest, and you
18 immediately have people with the tools, who know how to use
19 them, to combine the data to build a system against some new
20 threat in ideally less than a day, and within a week or two
21 all you are doing is double-checking the patches and doing
22 postmortems to make sure it never happens again.

23 The nightmare for me is if, instead, the U.S.
24 government ever found itself in a position it said, "Hey,
25 this is not really working. We better start a procurement

1 process to find a contractor to bid on solving this thing."
2 I strongly believe you actually need people in the Armed
3 Services with the capabilities to get on this stuff right
4 away.

5 So with that I again want to express my appreciation.
6 I have a lot more thoughts on this.

7 Senator Manchin: We are going to have questions for
8 you too, Doctor. We are going to have a lot of questions
9 for you.

10 Mr. Moore: Great. So thank you for the opportunity,
11 and I look forward to helping continue work with Congress on
12 this issue.

13 [The prepared statement of Mr. Moore follows:]

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1 Senator Manchin: [Presiding.] Thank you, sir. Thank
2 you.

3 Dr. Horvitz, I am sorry we misinterpreted. I thought
4 that is where Mike was coming.

5 Mr. Horvitz: Yeah, so did I.

6 Senator Rounds: What were you thinking?

7 Senator Manchin: His intro was so profound that I
8 thought, well, here we go.

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1 STATEMENT OF ERIC HORVITZ, PhD, TECHNICAL FELLOW AND
2 CHIEF SCIENTIFIC OFFICER, MICROSOFT CORPORATION

3 Mr. Horvitz: So Chairman Manchin, Ranking Member
4 Rounds, and members of the subcommittee, thanks for inviting
5 us today to testify on this important topic. I am Eric
6 Horvitz. I currently serve as the Chief Scientific Officer
7 of Microsoft.

8 AI researchers and engineers work to automate tasks
9 that are typically associated, as I mentioned earlier, with
10 human cognition, such as perception, pattern recognition,
11 prediction, reasoning, and learning. We are seeing
12 developments in AI now at a pace we could not have predicted
13 just a few years ago.

14 I will focus my remarks today on three areas that lie
15 at the intersection of AI and cybersecurity" number one,
16 advancing our cybersecurity with AI; number two, malicious
17 uses of AI to power cyberattacks; and three, an interesting
18 area evolving quickly, attacks on AI systems themselves.

19 First, using AI in cyber defense. It is an exciting
20 area and it is being used today to detect attacks and
21 respond to attacks in real time, at scales that would be
22 nearly impossible with manual techniques. These methods can
23 recognize pattern of activity associated with attacks, they
24 can adapt to new attacks, and detect attacks never seen
25 before by identifying subtle similarities and signals that

1 adversaries try hard to hide.

2 AI methods help cybersecurity teams to scale their
3 efforts, which is critically important when there is a
4 global deficit of nearly three million cybersecurity
5 professionals and when cybersecurity job opportunities are
6 projected to grow 33 percent over the next decade.

7 Second, AI-powered cyberattacks, that is using AI on
8 the offense, is an important area of concern. To date,
9 there is scarce information on the active use of AI in
10 cyberattacks. It is expected, though, that AI technologies
11 will be used to scale cyberattacks and increase their
12 efficacy, and the power of offensive AI, we will call it,
13 has been demonstrated by red teams and a growing community
14 of researchers. So given the pace of AI, we have to prepare
15 ourselves.

16 Offensive AI spans several areas. Researchers have
17 demonstrated the ability to efficiently guess passwords, to
18 attack industrial control systems, to create malware that
19 can evade detection.

20 Another form of attack uses AI methods for social
21 engineering. This is aimed at the soft, human side of
22 cybersecurity. The work includes impressive formal
23 demonstrations that show how AI can be used to ultra-
24 personalize phishing attacks on individuals, generating
25 content that compels people, even security experts, to click

1 on links that emit malware.

2 Finally, another rising concern is attacks on AI
3 systems themselves, what we call -- and you will hear this
4 over the years -- adversarial AI. These attacks use AI
5 techniques to disrupt the operation of target AI systems or
6 gaining access to their data or processes.

7 Here is an example about how AI attackers have used AI
8 techniques to fool AI systems, causing the system to fail
9 dramatically. In stunning demonstrations, researchers can
10 make a stop sign look like a yield sign by injecting
11 patterns of dots too fine to be seen by human eyes, into an
12 image. The stop signs look the same but they look
13 differently to the AI system.

14 The same kind of thing has been done with stealthy
15 audio signals embedded in voice commands, where a speech
16 recognition system hears the commands that the attacker
17 wishes to execute, not what the owner says or hears.

18 Other types of attacks include methods that steal
19 secrets about the operation of the AI system or the
20 proprietary data that was used to train the system. In
21 another attack, adversaries poisoned the AI systems by
22 injecting erroneous or biased training data into the system.

23 So to conclude I will highlight five recommendations
24 for you to consider.

25 One, we need to invest in core R&D on harnessing AI to

1 push ahead on the frontier of defense and to better
2 understand offenses that will be on the horizon. This
3 includes red-teaming. This is imagining what adversaries
4 can do and developing strategies to protect our systems in
5 advance.

6 We need to incentivize the creation of cross-sector
7 partnerships to promote sharing and collaboration around
8 data, experiences, best practices, and research.

9 Three, we need to ensure that AI systems are designed
10 with awareness and best understandings about handling these
11 special adversarial attacks.

12 Four, we need to develop training programs to educate
13 cybersecurity and AI workforce teams on the special security
14 vulnerabilities of AI systems and their components.

15 And finally, we need to ensure that DoD and Federal AI
16 agency systems are developed in a secure manner across the
17 lifecycle of these projects to protect the data, protect the
18 executables, and the programs.

19 Thank you again for your leadership on this important
20 topic and for giving me the opportunity to testify today. I
21 look forward to hearing your questions.

22 [The prepared statement of Mr. Horvitz follows:]

23

24

25

1 Senator Manchin: First of all, thank you all so much.

2 We are going to do rounds of 7 minutes. Being it is
3 just the three of us, I think we will not --

4 Senator Rosen: My favorite subcommittee.

5 Senator Manchin: I know it is. I can tell. I mean,
6 Jackie --

7 Senator Rosen: You are talking my language.

8 Senator Manchin: Let me tell you one thing. She is
9 ready to -- she might take more than 7. It will be all
10 right with me. But she is ready to go.

11 Senator Rosen: I have got all the questions.

12 Senator Manchin: I want to thank all three of you.

13 I am going to start with simply an overview. We have
14 been hearing an awful lot about artificial intelligence and
15 machine learning. Are they one in the same? That is one
16 thing. You can maybe answer very quickly.

17 I really want to know, and Mike and I both serve on
18 Armed Services -- this is a subcommittee of Armed Services
19 that all three of us serve on -- where are we in the pecking
20 order of what is going on in this unbelievable world that
21 you are explaining to us? Are we behind? Are we in the
22 hunt? Are we on the cutting edge? What more can we do
23 besides, we know, investing? But we want to invest in the
24 right places to get the best results.

25 So is the private sector, are you moving us to a

1 position to where -- I will use the whole SpaceX program,
2 what they have been able to do in the private sector for the
3 defense of our country and the amount of money we have saved
4 because of the efficiency of the private sector? Can that
5 be duplicated here, in artificial intelligence and machine
6 learning, better invested in? Because we are contracting,
7 as the Federal Government, for our defense programs, with
8 SpaceX, putting different types of articles that we need in
9 space, as you know.

10 So with that, we can start, and we will start, Dr.
11 Moore, if you can, and keep them fairly concise, if you can,
12 in your answer, because everyone has an awful lot of
13 interesting questions.

14 Mr. Moore: Thank you, Chair Manchin. Yes, I will be
15 concise. Artificial intelligence without machine learning
16 gave us things like Deep Blue, where the American IBM
17 computer Deep Blue beat the Russian chess master Kasparov,
18 Gary Kasparov, back in the 1990s. We were all so happy
19 about that in the AI world.

20 But these systems did not adapt over time, and so that
21 is why machine learning, in the early 2000s, has come in and
22 made AI much more powerful than it was in the days of Deep
23 Blue.

24 Senator Manchin: So basically it has been integrated
25 into one? It is all one, AI and machine learning is now

1 integrated as one?

2 Mr. Moore: That is right. In the old days you could
3 have AI without machine learning. These days you always
4 want AI with machine learning.

5 Senator Manchin: And on the other, real quickly, on
6 the other, where do we rank? Just give me a ranking. You
7 do not have to name countries, but are we behind in the hunt
8 or are we on the cutting edge?

9 Mr. Moore: We are ahead. We are losing ground. I am
10 most worried about our structures. Bringing in massive
11 scale, super-human automation means changing organizational
12 structures and change management. That is what I believe
13 companies are really quite good at.

14 Senator Manchin: You all can do it better than we can
15 do it in the government, is what you are saying, and we can
16 contract out in a very secure situation, like we do with
17 some of our defense. Okay.

18 Mr. Moore: Perhaps, yes.

19 Senator Manchin: Dr. Lohn?

20 Mr. Lohn: Thank you, Senator Manchin. I would like to
21 concur with Dr. Moore that AI is like a broader umbrella
22 that has machine learning within it as a component. Now I
23 understand the confusion because those two terms have become
24 almost synonymous because almost all of the AI that we talk
25 about today is machine learning, but in the past there were

1 other techniques that were not machine learning, so right
2 now they are basically the same thing. And it may be that
3 machine learning will not be the same as AI in the future,
4 but right now they are basically the same thing, and now
5 machine learning is a small subset of AI.

6 With respect to are we ahead or behind --

7 Senator Manchin: Can you evaluate what is going on? I
8 am sure you all have interaction with your colleagues around
9 the world, in different countries, whether they are
10 adversaries or allies. The scientific world seems to cross
11 over pretty -- I wish we could do as well as you all do in
12 that arena.

13 Mr. Lohn: Yes.

14 Senator Manchin: How do you evaluate it?

15 Mr. Lohn: I have tried to study this directly, and
16 U.S. is ahead. China has been gaining. We still have an
17 innovation lead, I am confident to say, and we also have
18 companies like those represented here that give us a huge
19 leg up.

20 What I would like to point out, from a DoD perspective,
21 is that the DoD has an opportunity to step ahead of industry
22 in the adversarial context. A lot of the time my co-
23 panelists here are developing products that do not have a
24 natural adversary trying to mess with them, but the DoD
25 does. And so that is a place where we really need to focus

1 a little bit further on what is somebody going to do to
2 subvert our systems as we deploy them.

3 Senator Manchin: Dr. Horvitz?

4 Mr. Horvitz: First let me say that the people in the
5 other fields of AI love machine learning but they have all
6 existed side by side since 1956, when the first proposal was
7 written about using the phrase "AI" for the first time.
8 Machine learning has gained but it is simply -- well, I
9 should not say "simply" because it is important -- a part of
10 AI. It is not separate. It is one of the important
11 disciplines within AI. That is the way AI researchers view
12 machine learning.

13 Now it has grown up to be a very big discipline because
14 almost every other discipline leverages the advances in that
15 field, which are moving very quickly.

16 The U.S. is leading in science at the core principles
17 and creative applications, from my point of view. That
18 said, these days technical advances spread around the world
19 like lightning. So at the scientific frontiers of IC
20 scientists really keeping pace with one another around the
21 world, there are issues around who has the right resources
22 to do the computation that is needed, because these models
23 are getting bigger and bigger and they are showing with
24 getting bigger, that we do not see any leveling off just
25 yet. You need tremendous amounts of compute for that kind

1 of thing. There are probably two places in the United
2 States that can compute like that and a couple in China
3 right now.

4 So thinking about the resource constraints, especially
5 on academic researchers, to push on the research is a very,
6 very important direction.

7 The private sector is kind of like SpaceX in some ways.
8 Microsoft, for example, is building platforms and tools,
9 and it is working with customers in the Federal Government
10 as well as in civil society and the private sector to
11 understand what it takes to field these applications and
12 technologies.

13 The one place that I worry about Federal applications
14 in DoD is integrating in these scientific achievements into
15 real-world workflows. I think the devil is in the details
16 there. It gets into lots of engineering, human AI, human
17 factors and human AI collaborative approaches. We need to
18 get our hands dirty and work hard and then share ideas and
19 insights across the sectors.

20 Senator Manchin: Thank you all so much. And then just
21 one final one. I will say, respectfully, all three of you
22 are working with Federal Government and with the Department
23 of Defense and being able to harden, basically making sure
24 that we are not going to be hacked or the information we
25 have is being protected. I would assume you all have done

1 that, and we will talk about that more too. But I just
2 wanted to make sure about that.

3 Senator Rounds.

4 Senator Rounds: Thank you, Mr. Chairman. Look, first
5 of all, let me just say thank you very much for taking the
6 time to come in and visit with us today. I think part of
7 the challenge we have here is trying to explain and to
8 express to other members here in the Senate just how serious
9 the threats are but also how great the opportunities are,
10 and the recognition that AI is not something that is 10
11 years away. It is here, has been here, and it is embedded
12 in a lot of the things that we do right now.

13 Dr. Moore, I direct this question to you, due to your
14 experience as the Dean at Carnegie Mellon University, but
15 welcome all panelists to respond.

16 According to an article dated April 13, 2021, in The
17 New York Times, a majority of the AI engineers working in
18 the United States are from China and studied in China. I
19 understand that some of the best programs in AI are at
20 universities in China and they are graduating students at
21 record rates. How can we replicate the same types of
22 success at U.S. universities, especially in places like
23 South Dakota, where we have Dakota State University and
24 others that really do have experience in cyber but they want
25 to continue and grow it? How do we take the next steps to

1 really develop that capability here?

2 Mr. Moore: Thank you. A very important question, and
3 I think there is some good news, that for us in the cloud
4 sector the democratization of AI, so that we can have large
5 groups of students learning about it all throughout the
6 United States, has been a major part of our roadmaps. It
7 actually does not work to anyone's interest in the United
8 States for it to only be this small group of like 100 PhDs
9 each year who come out with these skills.

10 So we are all in the commercial sector working on
11 making it faster and faster and easier for folks to get up
12 the training so that they can use AI usefully in their own
13 jobs. I see it as being incredibly important for the work
14 that we are doing with things like reserve programs and
15 information technology or Cyber Reserve Corps for us to be
16 taking those programs, to train people up using these
17 democratized AI tools.

18 Senator Rounds: Thank you. Dr. Lohn?

19 Mr. Lohn: Thank you. I would like to maybe make two
20 points, is that AI and cybersecurity are both getting easier
21 to learn. When I started, not that long ago, it was very
22 difficult. You had to go through a lot of math and build
23 things out all from scratch. But now there are many tools
24 and many learning resources available. And so I think that
25 we have an opportunity to pull people through our industry

1 giants but also to bring people through armed services, in
2 the enlisted ranks as well as the officer corps, I think we
3 can push for the development there and create these
4 opportunities for servicemembers to have those skills while
5 they are in service and then also to take them elsewhere.

6 Senator Rounds: Thank you. Dr. Horvitz.

7 Mr. Horvitz: First let me say that I am proud that
8 this country is still the world's talent magnet. We have
9 built our country on that and it is fabulous we continue to
10 act in that way and to serve in that role.

11 That said, we can do a lot better with educating our
12 folks. Community college programs are really fabulous and
13 they can use investment, fabulous faculty, and tools from
14 industry and academia. There is a great deal we could do
15 all the interesting skilling programs that are post-graduate
16 skilling programs, online coursework we can invest in. The
17 tools are becoming more usable and many companies are
18 providing beautiful self-help, self-learning programs to use
19 the tools.

20 I would like to say that we have new applications of AI
21 even. For example, Microsoft has in private preview a
22 project called Copilot that helps developers learn to code,
23 gain insights about coding, and also having an AI coding
24 companion. We are seeing it in private preview how much
25 this is helping coders right now move ahead and become

1 better as a team with the AI system.

2 So I think that I am optimistic, but I think we can do
3 better.

4 Senator Rounds: Thank you. Just a question. With
5 regard to the Department of Defense, if you were to grade
6 the Department of Defense in terms of their ability so far
7 and where we are at with regard to the application of AI in
8 multiple application opportunities, what grade would you
9 give the Department of Defense in their implementation and
10 utilization of AI today?

11 Mr. Horvitz: Can I just say that I would give most of
12 this country a D, maybe a C minus, given the potential of
13 what can be done. I think about health care and how AI is a
14 sleeping giant for health care, whether it be VA system or
15 other venues.

16 Senator Rounds: Is it fair to say we could find cures
17 for cancer within 5 years if we would fully implement AI?

18 Mr. Horvitz: Well, let me just say that advances like
19 AlphaFold and RoseTTAFold are really helping us jump forward
20 in the understanding, for example, of sale of machinery. So
21 I am optimistic. I cannot give you a time that we will
22 understand cancer one day, as a running computer program.

23 But let me back up a bit and talk a little bit about
24 the possibilities for the Department of Defense. We often
25 think about AI, even in your opening comments, which were

1 fabulous, as on the battlefield, as kinetics. But DoD is a
2 huge operation, in peacetime and in war. The logistics,
3 planning, predictive models, employment, back to health
4 care, the VA system all can benefit greatly by even basic
5 applications of machine learning, predictions, diagnoses,
6 and planning.

7 So I do not want to call out the DoD as failing when I
8 see them doing fabulous work and really working to get on
9 board quickly and doing some of the most enthusiastic and
10 energetic catch-up right now of any organization. But this
11 whole country can do better.

12 Senator Rounds: I enjoy it when you say the basic
13 application of machine learning. Dr. Lohn?

14 Mr. Lohn: I am not quite as pessimistic as Dr.
15 Horvitz, although he certainly has reason to be. I hesitate
16 to give a letter grade but I would not put it quite as low
17 as a D. I think that, as you mentioned at the end of your
18 answer, that they have been doing a great job of catch-up.
19 They have been very enthusiastic within the DoD to adopt and
20 develop technologies and have been trying things and
21 fielding them quickly.

22 I would like to point out also they have a difficult
23 situation as compared to many other people trying to field
24 AI because of the adversarial and permissive environment
25 that they are trying to do it in.

1 Senator Rounds: Thank you. Dr. Moore, I am out of
2 time but do you want to try to give me a quick shot on it?

3 Mr. Moore: I will give you a super-quick answer. the
4 way that we are structured with such brilliant individuals
5 within the U.S. military who are willing to try new things
6 is fantastic. But I am really, really worried if I do not
7 see a concerted effort but instead just lots of talk.

8 I was very encouraged by the creation of the new Chief
9 Data and Analytics Officer under Deputy Secretary Hicks. I
10 wish that person great success. This is how we are going to
11 succeed is by having a centralized effort to put an
12 artificial intelligence strategy across the whole DoD.

13 What I worry about, frankly, and what I would be really
14 worried about for this individual is whether they are going
15 to get enough support from the government and from the
16 center of DoD to actually make changes that are needed,
17 because you cannot just magic AI on top of existing systems.
18 You have to think about how you are going to change
19 operations. So please give support to your central AI
20 leaders.

21 Senator Rounds: Thank you. Thank you, Mr. Chairman.

22 Senator Manchin: Thank you, Senator. Senator Rosen.

23 Senator Rosen: Well I have been so excited to sit here
24 and listen to all of this because as a former coder I
25 started in the '70s, '80s, and '90s, I wrote a lot of if-

1 then code, so I think it is a good thing that we have moved
2 a little bit forward.

3 To Senator Rounds, how do we get people going? We have
4 got to start K-12 as early as possible, like my Building
5 Blocks of STEM Act that was passed into law. You have got
6 to start the pipeline as early as you can to excite people
7 about these jobs.

8 And Dr. Moore, all of you, thank you for mentioning my
9 Cyber Ready Reserve Act, my Cyber Ready Workforce. How do
10 we surge up the resources from public-private partnerships
11 like we do with our other military reserves? And, of
12 course, we started the Junior ROTC. We are giving them a
13 STEM track as well, so young kids in high school can see
14 themselves doing this and serving in the military.

15 So I appreciate that, and I do think our challenge is
16 to be sure that we bring these very complex ideas down to
17 something tangible that people can really understand,
18 because they are very, very complex and it is important that
19 we all have a platform, a shared platform, to talk about
20 them in the same way. And that is our challenge today.

21 But I want to talk just a little bit about
22 international partnerships, because we do have to maintain
23 our technological edge. We have to advance our
24 competitiveness in relation to China and others, and we must
25 act -- well, we have to act yesterday. I mean, time is

1 moving. And so as the National Security Commission on
2 Artificial Intelligence pointed out we have to leverage all
3 of this.

4 I did join Senators Rubio, Cantwell, and Blackburn in
5 introducing the U.S.-Israel AI Center Act, and that is
6 bipartisan legislation to create that artificial
7 intelligence collaboration between the U.S. and Israel, and
8 Israel is an emerging hub for these technologies.

9 Dr. Horvitz, can you talk about how we can work with
10 our international partners, because this does not happen in
11 a vacuum? You mentioned silos across DoD or private-public
12 and other countries. We know that this quantum computing,
13 these complex problems are best when data is not siloed.

14 Mr. Horvitz: In the National Security Commission on AI
15 we focused a bit of our time on opportunities for
16 international coordination among allies and like-minded
17 nations, including sharing technologies, data, both in
18 research and engineering as well as for operations. Lots to
19 be said about that and I am very excited about the
20 possibilities there.

21 There is particular interest, for example, in some of
22 the work that is going on in companies as well as was
23 pointed out on the National Security Commission also on the
24 JAIC, the Joint AI Center in DoD, on responsible development
25 and fielding of AI technologies, fielding technologies that

1 are resonant with the United States' democratic values and
2 principles. It turns out that AI can act in different ways
3 in the world. Bias can be unexplainable. Its use can be a
4 challenge to civil liberties. And the U.S. can be a leader
5 among nations in thinking through how do we actually field
6 these technologies in a way that resonates and is in
7 accordance with our approach to democracy, human rights,
8 rule of law?

9 Senator Rosen: Thank you. I want to continue to build
10 on that, so for Dr. Horvitz and then Dr. Moore, you both
11 served on these commissions. And the National Security
12 Commission on AI called for a \$20 million increase to DARPA
13 for AI-enabled cyber defenses. So I know how AI can be
14 applied to detect malware and pattern recognition. Can you
15 talk about how that really works? So right now we see the
16 conflict in Ukraine with Russia. We are bracing ourselves
17 for shields up, as CISA is telling us, for cyberattacks. So
18 can you just try to explain to everybody here a little bit
19 how that pattern recognition works?

20 Mr. Horvitz: I can jump in on a recent situation in
21 Ukraine.

22 Senator Rosen: Thank you.

23 Mr. Horvitz: Microsoft detected, with a neural net
24 model, a piece of malware that was related to a known piece
25 of malware, attributed to a group that we refer to as

1 Iridium -- it is also called Sandworm by other teams --
2 based in Russia, that put on machines in Ukraine software
3 called wiper software, that wipes the drives clean.

4 We detected this and immediately dispatched patch and
5 alerts to the Ukraine to protect their systems. And
6 interestingly, what we are seeing in Ukraine -- we just
7 fielded a report a week and a half ago on what we are
8 picking up from our signals in Ukraine -- interesting signs
9 of where the world is going with hybrid warfare, with
10 coordinated attacks, kinetics plus cyber, that are not just
11 associated in time but they are planful, where there will be
12 an announcement about dissatisfaction with disinformation,
13 machines being locked out in a broadcasting station in Kyiv,
14 and then missiles hitting that station. Hybrid warfare,
15 planful and deliberate. We have to look out for that and
16 begin to plan for it.

17 Senator Rosen: And so that, of course, goes to the
18 workforce because you need people, not just coders, not just
19 engineers, you need a really robust workforce in every area
20 of the network to do that -- oh, I have just about a minute
21 -- so that goes to the cyber workforce shortage. We really
22 have to do a lot. It is a huge spectrum. Most people do
23 not understand. They see your PhDs and they wonder what are
24 the 2-year degree or certificate or apprenticeship jobs.

25 So can you talk about the jobs, the 600,000 jobs that

1 are open in cybersecurity now, the kinds of things that
2 somebody who is looking for a new job now, or maybe somebody
3 coming out of high school even, can go and begin to get into
4 this field at that level? Maybe you could speak to that.

5 Mr. Moore: Absolutely. If a student at a community
6 college starts to just learn Python or one of the sorts of
7 basic languages of data science, and then starts to play
8 around with data analysis on projects like that, immediately
9 they are going to find that consulting companies, the big
10 internet companies, and startups are going to be really
11 interested in their skills. And having that applied
12 experience, just downloading from some of the cloud
13 networks, simple AI systems, where you can get up and
14 running in a matter of hours in writing your own machine
15 learning recognition system for computer vision or
16 something.

17 So I want to see Python taught, followed by a data
18 science class taught, and at that point that person is
19 already very well distinguished for joining an organization
20 which will train them further.

21 Senator Rosen: Thank you. I think that really is our
22 task, to try to help everybody understand. 600,000 jobs
23 open. Over 3,500 in my state, just in cybersecurity. What
24 does that mean, because I want to plug people into the way
25 that they can do that. So we will speak offline and maybe

1 some good ways --

2 Mr. Horvitz: Senator, just to make a comment. About a
3 year and a half ago we opened up LinkedIn courseware to the
4 world, including really rich sets of classes on

2

5 cybersecurity, promoted by the (ISC) group, the
6 cybersecurity professional organization, and saw I think
7 nearly three million engagements with the courseware.

8 So let's think through how we can creatively use our
9 platforms to bring people into the fold and get on the path
10 to becoming cybersecurity professionals.

11 Senator Rosen: I want people to see that these jobs
12 are for them, not for somebody else. They can all do them.
13 Thank you.

14 Senator Manchin: Thank you, Senator. Senator Kelly.

15 Senator Kelly: I see 7 minutes on the clock. Is this
16 a new thing we are doing?

17 Senator Manchin: If more people come in it will not
18 be.

19 Senator Kelly: Doctor, Doctor, Doctor, thank you all
20 for joining us.

21 Dr. Lohn, in 2020, you contributed to a RAND study on
22 the military application of artificial intelligence in which
23 it was stated, and this is a quote, "There is also growing
24 interest in the potential for machines that can find and
25 patch vulnerabilities in friendly systems or find and attack

1 vulnerabilities in enemy systems. But these applications
2 still cannot perform these tasks at the level of experienced
3 humans." And Dr. Horvitz mentioned dispatching patches and
4 alerts to Ukraine. I imagine that was done with people.

5 So understanding that this technology is constantly
6 evolving and maturing, are we any closer to leveraging AI to
7 assess and either patch or exploit vulnerabilities in
8 friendly or enemy cyber systems?

9 Mr. Lohn: We are somewhat closer. Certainly the
10 technology continues to progress and there are new research
11 papers. I think that there is opportunity for us to advance
12 at a faster rate with appropriate funding. As I discussed
13 earlier, we have gone away from the Cyber Grand Challenge
14 model and our adversaries have adopted it, and I think we
15 might consider whether we would want to push to accelerate
16 these technologies faster.

17 Senator Kelly: What is appropriate funding?

18 Mr. Lohn: Appropriate funding? I am not sure. I
19 would say in the tens of millions of dollars would let us
20 continue the Cyber Grand Challenge effort.

21 Senator Kelly: And if we were to do that, how does
22 this whole world look in, let's say, a decade from now?

23 Mr. Lohn: A decade from now is difficult to say, of
24 course. But what I would say is that the patching of the
25 vulnerabilities is one aspect that is very important, but we

1 already today have a lot of our patches known before we
2 disclose that this vulnerability exists.

3 The real big push that we need to make on is
4 incorporating the patches. It is a challenge for a lot of
5 companies to take a patch that exists and put it into their
6 systems, knowing that it might break their systems, they
7 might encounter downtimes.

8 And so these technologies that are developing
9 vulnerabilities, are developing the patches, are making
10 progress. Where we need to put more progress is in
11 deploying those patches. If we do not progress in the
12 deployment of the patches we could actually end up in a more
13 dangerous situation, where the world is flooded with
14 vulnerabilities, and even though we know how to patch them
15 we have not been able to slip them into our code to make the
16 protection.

17 Senator Kelly: How about the other side of this, which
18 is the exploitation of our enemies systems?

19 Mr. Lohn: The exploitation of our enemy systems is
20 kind of on that same bend. As we exist today, you can
21 spread these exploits very quickly. The way it works is
22 somebody finds a vulnerability, and then they will develop
23 some attack code for that vulnerability, and then they can
24 post it on the internet or into offensive hacking toolkits.
25 And it just downloads automatically into your toolkit and

1 now you can push a button and go sometimes. That can happen
2 very, very quickly.

3 And so I think there is actually more opportunity for
4 us to make progress on the defensive side, where we are slow
5 today. I think the offensive side is already relatively
6 quick. And so we have some opportunities to advance there
7 but I would really like to focus on the defensive side. I
8 think that is where the biggest gains are to be made.

9 Senator Kelly: And Dr. Horvitz or Dr. Moore, where do
10 you see us in about 10 years on this run?

11 Mr. Horvitz: One comment is I see tremendous
12 opportunity to automate. When I say that, that does not
13 mean workforce issues go away. I think we need people to be
14 shifting over to doing more intensive, creative work in this
15 space, and we will have plenty of that need arising.

16 One of the problems with automation right now is false
17 positives. More accurate AI systems that can do better at
18 reducing false positives and false negatives, which will
19 come with more training data over time, will be helpful.
20 Also the whole idea of coming up with strategies, for
21 example, like I will accept, in this setting, higher false
22 positives for shutdown that will be frustrating to protect
23 me in this situation that I am in right now, sort of
24 context-sensitive control of thresholds on automation.

25 To date, when it comes to an important alert, the AI is

1 helping humans triage through thousands of alerts coming in.
2 I think that will get better and better as we get better and
3 better AI systems.

4 Senator Kelly: How far are we away from -- go ahead,
5 Dr. Moore.

6 Mr. Moore: I just wanted to add, it is not going to
7 get automated to the extent that we will need fewer cyber
8 warriors on the U.S. side. You will get hopefully a larger
9 workforce using vastly more powerful tools. So one person
10 does the work of 10,000 people in 2022, but it will still
11 have to be quite an army of humans.

12 Senator Kelly: How far away are we from having an
13 artificial intelligence system being able to write really
14 powerful code to exploit vulnerabilities with little input,
15 like just giving some AI code, like a set of requirements,
16 we want you to do this. You know, here are the requirements
17 and just hit a button and the code is written.

18 Mr. Horvitz: Let me say that the concern with using
19 Copilot, which I mentioned earlier, a system that uses a
20 large-scale, what is called a language model chain on large
21 amounts of code to look at prompts of code being written and
22 writing code for you, can generate all sorts of interesting
23 offense cybersecurity as well as cyber offense and cyber
24 defense code. The study we did of Copilot, pre-general
25 availability, was to make the system safer in that regard.

1 So to answer your question, automated code-writing
2 systems, given prompts and constraints, are surprisingly
3 real these days. How should we field tools to the general
4 public, how they should be used, different questions?

5 Senator Kelly: Thank you.

6 Senator Manchin: Thank you. I have just got a couple
7 of quick questions. Do you want another round? We are
8 going to a real quick 5-minute round. So I will just start
9 with this one.

10 When you look and see the superiority that we do have,
11 or the advancements that you think that we may be, how did
12 the Colonial Pipeline happen, that we were not able to
13 detect that? How are we not able to send a very strong
14 signal -- and Russia seems to be prolific. I mean, they
15 just made a business out of this whole hacking and hostage-
16 taking, if you will, for profit. And the other countries
17 that have joined. You know, I am understanding that our
18 country is more hacked than any other country in the world,
19 on a minute-by-minute basis.

20 How can we not be able to stop that and be able to send
21 a signal strong, or shut some of these rogue actors down?
22 Whoever wants to start?

23 Mr. Horvitz: Go ahead, Andrew.

24 Mr. Moore: Not all of our own computer systems are
25 created equally, so it is extremely important --

1 Senator Manchin: What now? I am sorry. I did not --

2 Mr. Moore: Not all of our U.S. computer systems are
3 created equally. We have a legacy of many systems developed
4 over the last 20, 30, 40 years which have existed with some
5 serious security holes, and it is very hard to manage
6 systems built on on-prem large legacy systems of perhaps
7 some computers from 15 years ago, some from 10, some from 5.

8 So the more sort of continued modernization of
9 software, whereby software is run on very boringly sensible,
10 secure, small pieces of infrastructure, this is the approach
11 that clouds have adopted, means that is much safer for
12 securing infrastructure than if you are having to remember
13 to deal with hundreds, or actually tens of thousands of
14 different old models and operating systems from the distant
15 past.

16 One of the reasons I was so attracted to the cloud is
17 because of this extra layer of standardization you get from
18 just using modern, constantly patched systems instead of
19 legacy bits of hardware.

20 Senator Manchin: So I am going to jump into technology
21 for a second and raise the prospect that colleagues have
22 discussed over the last maybe 4 or 5 years, which is whether
23 there should be new international laws and norms and
24 practices regarding attack of civilian infrastructure --
25 hospitals, pipelines, energy. One of the efforts has been

1 called "digital Geneva Convention." Let's thing about that,
2 think through that. Do we need new kinds of conventions and
3 new kinds of laws and practices, internationally?

4 Mr. Lohn: And I will add on just a little bit. I
5 would like to accentuate that not all computer systems are
6 created equally and some of these ones that are legacy are
7 very difficult to patch, and it might not be easy for us to
8 make those adjustments. So we might need to have more
9 protections on the outside and we might need to have higher
10 standards for what we expect of a company to protect
11 themselves, and we might need to communicate which things
12 are unacceptable for other countries to do to us.

13 Senator Manchin: You would think that, like our grid
14 system, you know, that could be absolutely a tremendous,
15 tremendous challenge for all of us but also a horrible
16 situation if they shut it down. And we have different
17 carriers, different transmission in different parts of the
18 country. I do not even know if they are interconnected. I
19 do not know if they are talking to each other. I really do
20 not know.

21 Do you know, first of all, if that is being done, and
22 if it is not being done, should it be done? Food supply.
23 The food chains, our basic infrastructure, our water, just
24 the things that we depend on, take for granted every day. I
25 would think that if we are not secure, if they were able to

1 get to Colonial Pipeline and almost shut down tremendous
2 flow of our transportation mode, that would have given them
3 --

4 Mr. Horvitz: Yeah. Let me play red team for a bit and
5 imagine the future. And Mr. Kelly is not with us right now
6 but to further answer his question, we can imagine AI
7 technologies being used adversarially to think through not
8 just a single Colonial Pipeline but a multi-pronged attack,
9 a hybrid attack -- going back to my comments about Ukraine,
10 what we saw there -- that look across multiple systems and
11 sequences of attack and use the AI technology to optimize
12 the plan and to carry it out.

13 I think we need to start thinking through -- this is
14 called red-teaming -- in a creative way to prepare for those
15 kinds of futures, to be proactive, to disrupt them before
16 them happen. It is going to take a lot of work.

17 Mr. Lohn: And with just the last couple of seconds I
18 would like to say that our grid operators took note, in 2015
19 and 2016, when Russia shut down the grid, but that it still
20 scares me.

21 Senator Manchin: Senator Rounds?

22 Senator Rounds: Thank you, Mr. Chairman. I would
23 agree with you. I think one of the nice things about it
24 right now is that we have multiple grids out there, and they
25 can take one but they would have to basically take multiples

1 in order to get the entire country. But grid by grid, yeah,
2 they are vulnerable.

3 I am just curious. The NSCAI Commission, of which two
4 of you were members, in your final report you stated that
5 the expanding application of existing AI cyber capabilities
6 will make cyberattacks more precise and tailored, further
7 accelerate and automate cyber warfare, enable stealthier and
8 more persistent cyber weapons, and make cyber campaigns more
9 effective on a larger scale.

10 I would like to hear your perspectives with regard to
11 the threat assessment today, where we are today, with regard
12 to AI-enabled cyberattacks on the DoDIN and on the
13 individual businesses within the United States? Where are
14 we at today?

15 Mr. Lohn: As I mentioned in my comments, there is
16 scarce evidence of adversaries using advanced AI methods for
17 attacks these days, but most everybody believes that the
18 demonstrations that we have seen, for example, in
19 cybersecurity competitions, team-on-team, have led to lots
20 of learnings. And we know that one of the DARPA Grand
21 Challenge competitions in cybersecurity, which had this
22 gaming going on, was picked up by China, who took quite a
23 bit of interest that we did that and has been holding more
24 of those kinds of competitions and looking at their results
25 than the United States.

1 Mr. Moore: Yeah, if I could add, if you look at where
2 folks like myself and Dr. Horvitz are deploying engineers,
3 even within an artificial intelligence group, which you
4 might think is a bunch of mathematicians, a large fraction
5 of all the work is on security, so perhaps these novice
6 engineers who we were talking about earlier who are building
7 AI systems, built on platforms with security guarantees
8 underneath the platforms.

9 The word "platform" is an incredibly boring word to
10 use. It makes people think of really boring computer
11 science. But it is really important, the notion that a few
12 places, places with resources like Google, are able to put
13 huge amounts of effort into making these Lego blocks to
14 build information systems where we have had the opportunity
15 to put in every single piece of security, which hundreds of
16 thousands of human engineer years of thought have gone into.

17 So although I love startups, mom-and-pop shops for all
18 kinds of areas, I would like to see the Department of
19 Defense, as it is building its systems it needs to build
20 them not on my cloud, necessarily, but on a secure cloud,
21 not to try to do it as sort of on legacy bits of hardware.
22 It is really, really important. The government needs secure
23 cloud.

24 Senator Rounds: Dr. Lohn?

25 Mr. Lohn: I will just add a little bit along the lines

1 of Dr. Moore, is that in addition to the tools and resources
2 being provided by the tech companies that are represented
3 here, there is a lot being done in the open-source community
4 as well. And people will build a model or release a dataset
5 or create some tool and then that is downloaded and used by
6 these relative novices -- not you -- novices that he was
7 referring to, and those may or may not have the same sort of
8 security that we are expecting from our tech companies.
9 There is an opportunity to help fund them, to do the hygiene
10 and clean up their code as well.

11 Senator Rounds: And one last thought that I have to
12 ask, and that is, when we talk about AI and we are looking
13 at the power it takes, are the existing platforms that are
14 out there, are the existing hardware systems, is the AI
15 dependent on the capability, the power of the computing
16 capability of the actual hardware itself, to an extreme
17 basis, or is it being able to utilize an existing power
18 source or computing capability to a greater extent by using
19 the AI concept?

20 Mr. Moore: The good news is there are two lines
21 working, fully supporting each other. Hardware
22 miniaturization is working extremely effectively at the
23 moment, but the software folks are also figuring out new
24 ways to take advantage of all the bits of technology. So
25 that is an area where everything is advancing. And if I

1 told you what was happening today it would be different from
2 3 months ago.

3 Mr. Horvitz: To build the largest models, as we call
4 them, that are showing some of these interesting emergent
5 properties right now, where there is a great deal of
6 interest, it is taking specialized hardware, and a lot of
7 it, and a lot of energy.

8 Senator Rounds: Anything else?

9 Mr. Lohn: I would just like to add that the ability to
10 keep on that trajectory is starting to look less promising
11 because it requires so much.

12 Senator Rounds: Thank you. Thank you, Mr. Chairman.

13 Senator Manchin: Senator Blackburn.

14 Senator Blackburn: Thank you, Mr. Chairman. I
15 appreciate that.

16 Let me stay with that AI, because there should be some
17 practical applications that come forward. One of the things
18 that has been of concern to me, as we have done our
19 combatant command hearings, is looking at human capital and
20 the workforce and retaining individuals that can solve some
21 of these complex issues and problems, address these problem
22 sets. So when you look at the utilization of AI you should
23 be able to push forward with problem-solving in the absence
24 of individuals, by having the brainpower that is there to
25 distill what you are hearing.

1 Dr. Horvitz, I think it would come to you. Talk to me
2 a little bit about how you are using this, the distillation
3 from AI, to help solve some of these problems of malign
4 activity, business processes. And I would like to hear that
5 from each of you, because that is how we are going to stay
6 in the game when it comes to great power competition.

7 Mr. Horvitz: And when you say malign, can you clarify
8 what you mean?

9 Senator Blackburn: Adverse bad actors, trying to do
10 bad things to us --

11 Mr. Horvitz: Oh, in the world.

12 Senator Blackburn: -- in order to thwart some of our
13 positive activity, carry out malign influence campaigns,
14 things of that nature.

15 Mr. Horvitz: I see. Well, as I mentioned in my
16 written testimony, one of the concerns with the rise of
17 power AI technologies is the ability to generate content,
18 for AI systems to generate deep fakes, for example. And we
19 are going to be in a place where humans nor AI will be able
20 to detect and discriminate a deep fake from a real scene, a
21 real event in the world. And so we need technologies for
22 that, and we described at least one technology called
23 digital content provenance, which, in some ways the way I
24 like to describe it is glass-to-glass, can you cryptography
25 to certify this is non-AI technology, dealing with an AI

1 outcome or capability, which is deep fakes, to certify that
2 every time hitting this camera surface is represented by a
3 pixel on display, and no one has changed anything, and you
4 can actually track all the edge in between. So we can
5 imagine working on that. That is an interesting front.

6 More generally, there is opportunity to study large
7 datasets, and I think in our NSCAI report we talked about
8 this idea of having new kinds of centers that would think
9 through, collect data and do research and R&D on malign
10 information campaigns, their source, how they spread and
11 diffuse, how we might address them ideally.

12 Senator Blackburn: Okay. Dr. Lohn?

13 Mr. Lohn: Yes. I would like to expand just a little
14 bit on Dr. Horvitz's discussion. Not only is there
15 technology for creating fake images but it can create fake
16 text, and that text can be very convincing. We did a study
17 that found that it could convince people, American
18 population, to oppose Chinese sanctions or to support or
19 oppose the withdrawal from Afghanistan, either way.

20 But what I would like to kind of point out is that the
21 dichotomy between the amount of skills required. So to
22 build these models that can generate that text requires
23 many, many geniuses, but to use it, not so much. All you
24 have to do is type a couple of words, hit stop, go run, and
25 then it fills out the rest. There is no real programming

1 expertise required.

2 And so we need really smart people to build some of
3 these technologies, but to use them, to build companies out
4 of them or to defend ourselves, or the adversaries to come
5 after us sometimes requires very little expertise. And that
6 it both an opportunity and a threat.

7 Senator Blackburn: And that is why -- and I appreciate
8 the mention of our civilian cyber force, which would help
9 with that early response, have people there that are able to
10 utilize some of these technologies when we do not have
11 individuals, enough people to do the work that we need to
12 do. We can kind of bring them in an as-needed basis. I
13 think that is a good and positive step, and I appreciate you
14 all mentioning that in the opening.

15 Dr. Moore?

16 Mr. Moore: Thank you. Your question is very on point,
17 and thank you for bringing it up. This notion that folks
18 can actually poison our own systems was kind of science
19 fiction-y 5 years ago but it has happened to me, and I have
20 been on the front lines of dealing with this, and attacks
21 against Google systems. So, as you can imagine, that is now
22 a major aspect of defense.

23 One thing I would like to mention is we at Google Cloud
24 have partnered with the Defense Innovation Unit to stand up
25 their secure cloud management solution, to be ready for

1 these second-, third-, and fourth-level attacks, where
2 everyone is looking above and beyond what each other are
3 doing. It is absolutely the place where the battle is being
4 fought at the moment.

5 Senator Blackburn: Okay. Thank you all for that.

6 Dr. Horvitz, Microsoft, what have they learned from, I
7 think it is the Hafnium Project. Could you talk to me just
8 a little bit about what the lessons learned are from that
9 and then how you plan to use that information.

10 Mr. Horvitz: The main lesson for the world is on-prem
11 is not as secure as cloud. On-prem requires having your own
12 machines. It might seem like I have my data and it is
13 protected here but the amount of updates that are required
14 to keep up with old software, for example, especially in
15 small and medium-sized businesses that do not have IT teams,
16 for example, it is challenging.

17 We recommend, for the top-notch security, move to the
18 cloud and let the big tech companies take their best
19 resources and ongoing surveillance and cybersecurity
20 software, let them do the work for the businesses. That was
21 the main finding, from my point of view.

22 Senator Blackburn: Okay. Dr. Moore, I see you shaking
23 your head. Anything to add to that?

24 Mr. Moore: [Inaudible.]

25 Senator Blackburn: Okay. Well, thank you all. I know

1 my time has expired, but to your answer I think the
2 prevailing and unanswered question for the 21st century is
3 who owns the virtual you, which is you and your presence
4 online, and being able to distill some of this information
5 and be able to decide what is real, what is fake, what is a
6 misrepresentation is one that we are going to have to
7 continue to work through.

8 Thank you all for your time.

9 Senator Manchin: Thank you, Senator.

10 Let me just again thank all of the witnesses. Thank
11 you all for being here and sharing with us your knowledge
12 and forecasts and what we need to do and how we need to all
13 work together. I tell you, we are mostly committed to that.
14 Artificial intelligence development and the applications to
15 national security and our everyday lives has the potential,
16 really, to revolutionize our lives, and we understand that,
17 and most importantly, our society. But Congress and the
18 Federal Government must be prepared to prioritize -- and I
19 have heard it loud and clear -- prioritize the necessary
20 investments now.

21 So I know Senator Rounds and I share the priority and I
22 look forward to working together on implementing what we
23 have learned today and continuing to work with you all.

24 With that the meeting is adjourned.

25 [Whereupon, at 4:05 p.m., the hearing was adjourned.]

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